

Unclaimed Bottle Deposits

By: Kristen Miller, Senior Legislative Attorney August 11, 2023 | 2023-R-0191

Issue

Explain what happens to unclaimed bottle deposits under Connecticut's beverage container redemption law ("bottle bill") (<u>CGS §§ 22a-243 to 22a-246</u>, as amended by <u>PA 23-204</u>).

This report updates information in OLR Report 2022-R-0125.

Summary

Connecticut law requires that unclaimed deposits, less any applicable bank fees, be shared by distributors (referred to in the law as "deposit initiators") and the state's General Fund according to a distribution formula that, beginning in FY 26, is tied to the statewide beverage container redemption rate.

Under the state's bottle bill, retailers (referred to in the law as "dealers") give distributors five cents for each beverage container covered by the law that they receive. The distributor must (1) deposit the funds into a separate, interest-bearing bank account which must be held as a special fund in trust for the state and (2) use it to pay the refund value of redeemed beverage containers to the retailers or redemption centers. (The deposit amount increases to at least 10 cents on January 1, 2024.)

The law requires any interest, dividends, and returns earned on the account to be paid directly to the account. The distributors must quarterly pay to the Department of Revenue Services (DRS) a certain percentage of the outstanding balance of unclaimed deposits in the account, less any applicable bank fees, for deposit into the General Fund.

For the first two quarters of FY 24, the percentage that must be paid to DRS is 0%. For the remainder of the fiscal year, distributors must pay 65% plus any amount remaining from the first two quarters that was not used to redeem deposits on certain containers after the deposit amount increases on January 1, 2024. The amount paid to DRS decreases to 50% for FY 25 and then, beginning in FY 26, it is tied to the average statewide beverage container redemption rate for the previous fiscal year which the Department of Energy and Environmental Protection annually calculates, as shown in Table 1.

Fiscal Year (FY)	Statewide Redemption Rate for Preceding Fiscal Year	Required Remittance to General Fund
FY 26	At least 60%	25%
	Less than 60%	45%
FY 27	At least 65%	5%
	Greater than 60%, but less than 65%	25%
	60% or less	45%
FY 28 and after	At least 75%	5%
	Greater than 65%, but less than 75%	10%
	Greater than 60% to 65%	25%
	60% or less	45%

Table 1: Required Remittance of Unclaimed Deposits to General Fundfor FY 26 and After (PA 23-204, § 373)

The penalty for failing to make timely payments is the greater of 10% of the unpaid amount or \$50, and unpaid amounts are subject to interest at 1% per month or fraction of a month.

Table 2 lists the revenue generated from unclaimed bottle deposits for the three most recent fiscal years, as reported in DRS's latest annual report. During these years, 100% of unclaimed deposits were deposited into the state's General Fund (see Background, below). According to the report, 149 entities remitted these funds to DRS.

Table 2: Unclaimed Deposit Revenue Transferred to the General Fund, FYs 20 to 22

Fiscal Year (FY)	Revenue
FY 22	\$48,258,877
FY 21	43,505,264
FY 20	43,650,577

Source: DRS Fiscal Year 2021-2022 Annual Report, page 21.

Background

Legislative History

Connecticut's bottle bill passed in 1978 (PA 78-16). That act allowed distributors to keep 100% of the unclaimed deposits. Legislation in 2008 and 2009 required distributors to (1) open the special accounts to hold the refund values of beverage containers sold in the state and (2) quarterly forward 100% of the unredeemed deposit balance from the special account for transfer to the state's General Fund (PAs <u>08-01</u>, November Special Session, § 11, and <u>09-01</u>, § 15). In 2021, the legislature reduced the percentage of unclaimed deposits that distributors had to remit to DRS through the graduated reduction schedule shown in Table 3 (<u>PA 21-58</u>, § 4).

Fiscal Year (FY)	General Fund	Distributors
FY 23	95%	5%
FY 24	65	35
FY 25	55	45
FY 26 and after	45	55

Table 3: Percentage Distribution of Unclaimed Deposits Under PA 21-58

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