

House of Representatives

File No. 928

General Assembly

January Session, 2025 (Reprint of File No. 154)

Substitute House Bill No. 6183 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 16, 2025

AN ACT CONCERNING THE APPOINTMENT OF THE CHILD ADVOCATE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 46a-13k of the general statutes is repealed and the
 following is substituted in lieu thereof (*Effective July 1, 2025*):

(a) (1) There is established, within the Office of Governmental Accountability established under section 1-300, an Office of the Child Advocate. The Governor, with the approval of the General Assembly, shall appoint a person with knowledge of the child welfare system and the legal system to fill the Office of the Child Advocate. Such person shall be qualified by training and experience to perform the duties of the office as set forth in section 46a-13*l*.

(2) Upon any vacancy in the position of Child Advocate, the advisory
 committee established pursuant to section 46a-13r, as amended by this
 act, shall meet to consider and interview successor candidates and shall

13 submit to the Governor a list of not fewer than three and not more than 14 five of the most outstanding candidates, not later than sixty days after 15 the occurrence of said vacancy. [, except that upon any vacancy in said 16 position occurring after January 1, 2012, but before June 15, 2012, the 17 advisory committee shall submit such list to the Governor on or before 18 July 31, 2012.] Such list shall rank the candidates in the order of 19 committee preference. Not later than eight weeks after receiving the list 20 of candidates from the advisory committee, the Governor shall 21 designate a candidate for Child Advocate from among the choices on 22 such list. If at any time any of the candidates withdraw from 23 consideration prior to confirmation by the General Assembly, the 24 designation shall be made from the remaining candidates on the list 25 submitted to the Governor. If, not later than eight weeks after receiving 26 the list, the Governor fails to designate a candidate from the list, the 27 candidate ranked first shall receive the designation and be referred to 28 the General Assembly for confirmation. If the General Assembly is not 29 in session, the designated candidate shall serve as acting Child 30 Advocate and be entitled to the compensation, privileges and powers of 31 the Child Advocate until the General Assembly meets to take action on 32 said appointment.

33 (3) The person appointed Child Advocate shall serve for a term of 34 [four] five years and may be reappointed in accordance with the 35 provisions of subdivision (4) of this subsection or shall continue to hold 36 office until such person's successor is appointed and qualified. Upon 37 any vacancy in the position of Child Advocate and until such time as a 38 candidate has been confirmed by the General Assembly or, if the 39 General Assembly is not in session, has been designated by the 40 Governor, the Associate Child Advocate shall serve as the acting Child 41 Advocate and be entitled to the compensation, privileges and powers of 42 the Child Advocate.

(4) (A) Not later than twelve months prior to the expiration of the
term of the Child Advocate, the advisory committee shall submit a
preliminary report, in accordance with the provisions of section 11-4a,
to the Governor, the Child Advocate and the joint standing committees

47 of the General Assembly having cognizance of matters relating to the 48 judiciary, children and human services, evaluating the work of the Child 49 Advocate during the Child Advocate's tenure. 50 (B) Not later than six months prior to the expiration of the term of the 51 Child Advocate, the advisory committee shall submit a final report, in accordance with the provisions of section 11-4a, to the Governor, the 52 53 Child Advocate and the joint standing committees of the General 54 Assembly having cognizance of matters relating to the judiciary, 55 children and human services, evaluating the work of the Child 56 Advocate during the Child Advocate's tenure and recommending the 57 reappointment of the Child Advocate or the appointment of a new Child 58 Advocate. 59 (C) Not later than ninety days after the submission of the final report 60 pursuant to subparagraph (B) of this subdivision, the Governor shall 61 notify the advisory committee of the Governor's acceptance or rejection 62 of the advisory committee's recommendation. If the Governor does not provide such notice, the advisory committee's recommendation shall be 63 64 deemed accepted. If the Governor (i) elects to reappoint the Child 65 Advocate or a recommendation to reappoint the Child Advocate is 66 deemed accepted pursuant to this subparagraph, the Child Advocate 67 shall be referred to the General Assembly for confirmation, or (ii) does 68 not elect to reappoint the Child Advocate or a recommendation to not 69 reappoint the Child Advocate is deemed accepted pursuant to this 70 subparagraph, a new Child Advocate shall be appointed in accordance 71 with the provisions of subdivision (2) of this subsection. 72 (b) Notwithstanding any other provision of the general statutes, the 73 Child Advocate shall act independently of any state department in the 74 performance of the advocate's duties. 75 (c) The Child Advocate may, within available funds, appoint such 76 staff as may be deemed necessary provided, for the fiscal years ending 77 June 30, 1996, and June 30, 1997, such staff shall not exceed one and one-78 half full-time positions or the equivalent thereof. The duties of the staff

may include the duties and powers of the Child Advocate if performedunder the direction of the Child Advocate.

(d) The General Assembly shall annually appropriate such sums as
necessary for the payment of the salaries of the staff and for the payment
of office expenses and other actual expenses incurred by the Child
Advocate in the performance of his or her duties. Any legal or court fees
obtained by the state in actions brought by the Child Advocate shall be
deposited in the General Fund.

(e) The Child Advocate shall annually submit, in accordance with the
provisions of section 11-4a, to the Governor, the joint standing
committees of the General Assembly having cognizance of matters
relating to the judiciary, children and human services and the advisory
committee established pursuant to section 46a-13r, as amended by this
<u>act</u>, a detailed report analyzing the work of the Office of the Child
Advocate.

Sec. 2. Section 46a-13r of the general statutes is repealed and the
following is substituted in lieu thereof (*Effective July 1, 2025*):

96 (a) There is established an advisory committee to the Office of the 97 Child Advocate established under section 46a-13k, as amended by this 98 act. Said committee shall prepare and submit to the Governor a list of 99 candidates for appointment of the Child Advocate. The advisory 100 committee shall consist of seven members as follows: (1) One appointed 101 by the president pro tempore of the Senate; (2) one appointed by the 102 speaker of the House of Representatives; (3) one appointed by the 103 majority leader of the Senate; (4) one appointed by the majority leader of the House of Representatives; (5) one appointed by the minority 104 105 leader of the Senate; (6) one appointed by the minority leader of the 106 House of Representatives; and (7) one appointed by the Governor. The 107 committee shall select a chairperson who shall preside at meetings of 108 the committee. No member of the advisory committee shall be a person 109 who is a volunteer for, a board member of, or is employed by, any entity 110 or agency subject to the review of, or evaluation or monitoring by the

111 Child Advocate pursuant to section 46a-13l, or is a communicator 112 lobbyist who pursuant to such lobbyist's registration under chapter 10, 113 lobbies on behalf of any entity or agency subject to the review of, or 114 evaluation or monitoring by the Child Advocate pursuant to said 115 section 46a-13l. Each member of the advisory committee shall serve a 116 term of five years and may be reappointed at the conclusion of such 117 term. All initial appointments to the advisory committee shall be made 118 not later than September 1, 2011. Each member of the advisory 119 committee shall serve a five-year term from July first of the year of their 120 appointment. Any vacancy in the membership of the committee shall be 121 filled by the appointing authority for the unexpired portion of the term.

(b) The advisory committee shall meet at least three times each year
with the Child Advocate, and the Child Advocate's staff, for the
purposes described in subdivision (13) of subsection (a) of section 46a131.

(c) The advisory committee shall provide for an annual evaluation of
the effectiveness of the Office of the Child Advocate. <u>Such evaluation</u>
<u>shall be submitted, in accordance with the provisions of section 11-4a,</u>
to the joint standing committees of the General Assembly having
<u>cognizance of the judiciary, children and human services and the</u>
Governor and published on the Internet web site of the Child Advocate.

This act shall take effect as follows and shall amend the following sections:

Section 1	July 1, 2025	46a-13k
Sec. 2	July 1, 2025	46a-13r

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: None

Explanation

The bill makes a variety of adjustments to the existing appointing process for the Office of the Child Advocate (OCA), including creating several required reports on the efficacy of the Child Advocate resulting in no fiscal impact to the state.

House "A" strikes the underlying bill and results in the fiscal impact described above.

The Out Years

State Impact: None
Municipal Impact: None

OLR Bill Analysis

sHB 6183 (as amended by House "A")*

AN ACT CONCERNING THE APPOINTMENT OF THE CHILD ADVOCATE.

SUMMARY

This bill makes various changes related to the Office of the Child Advocate (OCA), including:

- 1. extending the child advocate's term length from four to five years,
- 2. establishing a specified reappointment process for the child advocate that generally requires OCA's advisory committee (see BACKGROUND) to evaluate the advocate's performance and recommend whether he or she should be reappointed, and
- 3. requiring the advisory committee to (a) submit its annual evaluation on the child advocate's effectiveness, which it must complete under existing law, to the governor and the Judiciary, Children's, and Human Services committees and (b) post it on OCA's website.

The bill also makes minor, technical, and conforming changes.

*<u>House Amendment "A"</u> removes a provision transferring the authority to appoint the child advocate from the governor to OCA's advisory committee and replaces it with the provisions described above.

EFFECTIVE DATE: July 1, 2025

CHILD ADVOCATE REAPPOINTMENT PROCESS

Existing law allows the child advocate to be reappointed at his or her

term's conclusion. The bill establishes a specified reappointment process. Under the bill, no less than 12 months before the advocate's term ends, OCA's advisory committee must submit a preliminary report evaluating the advocate's performance. Additionally, no less than six months before the advocate's term ends, the committee must submit a final report once again evaluating his or her performance and recommending reappointment or appointment of a new advocate.

The bill requires the advisory committee to give these reports to the governor, the child advocate, and the Judiciary, Children's, and Human Services committees. Within 90 days after receiving the final report, the governor must accept or reject the committee's recommendation. If he does not do so, the committee's recommendation is deemed accepted.

If the governor reappoints the child advocate (or the reappointment recommendation is deemed accepted), the advocate is sent to the General Assembly for confirmation. If the governor does not reappoint (or the recommendation not to reappoint is deemed accepted), a new child advocate is appointed based on existing law's appointment and confirmation procedure (see BACKGROUND).

BACKGROUND

OCA Advisory Committee

By law, OCA's advisory committee consists of seven members appointed by the governor, Senate president pro tempore, House speaker, and House and Senate majority and minority leaders. Each committee member serves a five-year term, at which point, they can be reappointed. Responsibilities of the advisory committee currently include providing an annual evaluation of OCA's effectiveness.

Child Advocate Appointment and Confirmation

Under existing law, following a vacancy in the child advocate position, OCA's advisory committee gives the governor a ranked list of three to five candidates from which to choose. If the governor does not make a selection, the candidate ranked first is automatically designated. The designated candidate is then referred to the General Assembly for confirmation. If the General Assembly is not in session, the designated candidate serves as acting child advocate until the General Assembly meets to vote on the appointment.

COMMITTEE ACTION

Committee on Children

Joint Favorable Substitute Yea 16 Nay 1 (03/06/2025)