



# House of Representatives

General Assembly

**File No. 914**

January Session, 2025

Substitute House Bill No. 7104

*House of Representatives, May 14, 2025*

The Committee on Appropriations reported through REP. WALKER of the 93rd Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

***AN ACT DISREGARDING INCOME FROM PILOT CASH ASSISTANCE  
AND JOB TRAINING PROGRAMS FROM TEMPORARY FAMILY  
ASSISTANCE ELIGIBILITY DETERMINATIONS.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Subsection (d) of section 17b-112 of the general statutes is  
2 repealed and the following is substituted in lieu thereof (*Effective July 1,*  
3 *2025*):

4 (d) (1) Under said program, no family shall be eligible that has total  
5 gross earnings exceeding the federal poverty level, however, in the  
6 calculation of the benefit amount for eligible families and previously  
7 eligible families that become ineligible temporarily because of receipt of  
8 workers' compensation benefits by a family member who subsequently  
9 returns to work immediately after the period of receipt of such benefits,  
10 earned income shall be disregarded up to the federal poverty level. On  
11 and after October 1, 2023, the commissioner shall not deny a family  
12 assistance under said program on the basis of such family's assets unless  
13 such assets exceed six thousand dollars. Except when determining

14 eligibility for a six-month extension of benefits pursuant to subsection  
15 (c) of this section, the commissioner shall disregard the first fifty dollars  
16 per month of income attributable to current child support that a family  
17 receives in determining eligibility and benefit levels for temporary  
18 family assistance. Any current child support in excess of fifty dollars per  
19 month collected by the department on behalf of an eligible child shall be  
20 considered in determining eligibility but shall not be considered when  
21 calculating benefits and shall be taken as reimbursement for assistance  
22 paid under this section, except that when the current child support  
23 collected exceeds the family's monthly award of temporary family  
24 assistance benefits plus fifty dollars, the current child support shall be  
25 paid to the family and shall be considered when calculating benefits.

26 (2) Notwithstanding the provisions of subdivision (1) of this  
27 subsection, on and after January 1, 2024, in the first month in which a  
28 family's total gross earnings exceed one hundred per cent of the federal  
29 poverty level and for a period not to exceed six consecutive months, the  
30 department shall disregard, for purposes of eligibility, a family's total  
31 gross earnings in an amount not to exceed two hundred thirty per cent  
32 of the federal poverty level. If a family's total gross earnings are an  
33 amount between one hundred seventy-one per cent and two hundred  
34 thirty per cent of the federal poverty level, the department shall reduce  
35 the household's benefit by twenty per cent for the months in which  
36 earnings are between one hundred seventy-one per cent and two  
37 hundred thirty per cent of the federal poverty level.

38 (3) Notwithstanding the provisions of subdivision (1) of this  
39 subsection, the commissioner shall disregard any financial assistance  
40 received by a family member to the extent the commissioner determines  
41 that such financial assistance was provided to the family member as part  
42 of such family member's participation in a pilot program that has  
43 developed a plan to study and evaluate the impact and potential  
44 benefits of direct cash transfers. Such disregard shall be applied for the  
45 length of time the family member participates in such program or  
46 twenty-four cumulative months, subject to reauthorization by the  
47 commissioner for a period of time not to exceed sixty cumulative

48 months. Any pilot program subject to the provisions of this subdivision  
49 shall have received approval from the Department of Social Services to  
50 conduct such pilot program based on the department's ability to receive  
51 required waivers authorizing such income disregards in applicable  
52 federal and state benefits programs. The department shall request  
53 wavers authorizing such income disregards from all federal, state and  
54 local agencies as necessary. The department shall maintain a listing of  
55 approved pilot programs for use by the public and department staff  
56 when determining continuing eligibility of participants in existing  
57 benefits programs. Before approving a pilot program, the department  
58 shall review such program for long-term sustainability and ability to  
59 meet the pilot program's programmatic and fiscal goals. The  
60 department shall require an approved pilot program to (A) inform  
61 potential participants, in writing in advance of participation in the pilot  
62 program, of the potential impact of their participation on their current  
63 and future eligibility for federal and state benefits, and (B) include  
64 contact information in such written document to allow such participants  
65 to obtain additional information or guidance on the impact of pilot  
66 program participation on their eligibility for such benefits.

67 (4) Notwithstanding the provisions of subdivision (1) of this  
68 subsection, the commissioner shall disregard from an income eligibility  
69 determination any stipend received by a family member as part of such  
70 family member's participation in a job training program approved by  
71 the commissioner, including, but not limited to, payments from  
72 programs offered by or through the Office of Workforce Strategy  
73 established pursuant to section 4-124w, the Bureau of Rehabilitation  
74 Services within the Department of Aging and Disability Services or a  
75 private not-for-profit organization that is exempt from taxation under  
76 Section 501(c)(3) of the Internal Revenue Code of 1986, or any  
77 subsequent corresponding internal revenue code of the United States,  
78 as amended from time to time. Such disregard shall be applied for the  
79 length of time the family member participates in such program, not to  
80 exceed thirty-six cumulative months.

This act shall take effect as follows and shall amend the following sections:
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Section 1	<i>July 1, 2025</i>	17b-112(d)
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**APP**      *Joint Favorable Subst.*

*The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.*

## **OFA Fiscal Note**

### **State Impact:**

Agency Affected	Fund-Effect	FY 26 \$	FY 27 \$
Social Services, Dept.	GF - Potential Cost	See Below	See Below

Note: GF=General Fund

### **Municipal Impact:** None

### **Explanation**

The bill requires the Department of Social Services (DSS) to disregard certain income for purposes of eligibility for the Temporary Family Assistance (TFA) program. DSS must disregard financial assistance associated with a family member's participation in (1) an approved pilot program that has developed a plan to study and evaluate the impact and potential benefits of direct cash transfers, and (2) a job training program approved by DSS. Income is disregarded during a client's participation in the program or up to 60 months under the pilot or 36 cumulative months under the job training program.

To the extent this income would have otherwise impacted benefit amounts or eligibility for program participants, DSS will incur related TFA costs. For context, the average TFA cost per case is approximately \$730 per month.

### **The Out Years**

The annualized ongoing fiscal impact identified above would continue into the future subject to the applicable programs and

disregard amount.

**OLR Bill Analysis****sHB 7104****AN ACT DISREGARDING INCOME FROM PILOT CASH ASSISTANCE AND JOB TRAINING PROGRAMS FROM TEMPORARY FAMILY ASSISTANCE ELIGIBILITY DETERMINATIONS.****SUMMARY**

This bill requires the Department of Social Services (DSS) commissioner, when determining Temporary Family Assistance (TFA) eligibility, to disregard any financial assistance a family member gets from participating in a DSS-approved pilot program with a developed plan to study and evaluate the impact of direct cash transfers. Under the bill, this disregard applies for as long as the family member participates in the pilot program, up to 60 months, but is subject to DSS reauthorization every 24 months. The bill sets the conditions under which DSS may approve these pilot programs.

The bill also requires the DSS commissioner, when determining TFA eligibility, to disregard from income any stipend a family member gets from participating in a DSS-approved job training program, such as those offered by the Office of Workforce Strategy, the Department of Aging and Disability Services' Bureau of Rehabilitative Services, or a tax-exempt nonprofit. Under the bill, this disregard applies for as long as the family member participates in the training program, up to 36 months.

EFFECTIVE DATE: July 1, 2025

**INCOME DISREGARD FOR DSS-APPROVED PILOT PROGRAMS**

The bill limits the pilot programs DSS may approve for the income disregard to those for which it can receive required waivers authorizing the disregard for federal and state benefits programs. Under the bill,

DSS must request these waivers from all necessary federal, state, and local agencies and keep a publicly available list of approved programs.

Before approving a program, DSS must review the pilot program's long-term sustainability and its ability to meet programmatic and fiscal goals. It must require approved pilot programs to (1) inform potential participants in writing about how participating may impact their federal and state benefit eligibility now and in the future and (2) include contact information for participants to get more information or guidance on those impacts.

## **BACKGROUND**

### ***Legislative History***

The House referred the bill (File 517) to the Appropriations Committee, which reported out a substitute that eliminates a provision requiring the DSS and early childhood commissioners to establish a pilot program implementing the benefit cliff mitigation recommendations made in a Two-Generational Initiative study.

## **COMMITTEE ACTION**

### Human Services Committee

Joint Favorable Substitute

Yea 17    Nay 5    (03/18/2025)

### Appropriations Committee

Joint Favorable Substitute

Yea 40    Nay 10    (05/05/2025)