Senate



General Assembly

File No. 36

January Session, 2025

Senate Bill No. 376

Senate, March 5, 2025

The Committee on Veterans' and Military Affairs reported through SEN. HONIG of the 8th Dist., Chairperson of the Committee on the part of the Senate, that the bill ought to pass.

AN ACT ELIMINATING SERVICE IN TIME OF WAR AS AN ELIGIBILITY CRITERION FOR CERTAIN STATE AND MUNICIPAL VETERANS' BENEFITS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (d) of section 10a-77 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective July 1,
- 3 2025):
- 4 (d) Said board of trustees shall waive the payment of tuition at any of
- 5 the regional community-technical colleges (1) for any dependent child
- 6 of a person whom the armed forces of the United States has declared to
- 7 be missing in action or to have been a prisoner of war while serving in
- 8 such armed forces after January 1, 1960, which child has been accepted
- 9 for admission to such institution and is a resident of the state at the time
- such child is accepted for admission to such institution, (2) subject to the provisions of subsection (e) of this section, for any veteran, as defined in
- 12 section 27-103, who [performed service in time of war, as defined in
- 13 section 27-103, except that for purposes of this subsection, "service in

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time of war" shall not include time spent in attendance at a military service academy, which veteran has been accepted for admission to such institution and is domiciled in this state at the time such veteran is accepted for admission to such institution, (3) for any resident of the state sixty-two years of age or older, provided, at the end of the regular registration period, there are enrolled in the course a sufficient number of students other than those residents eligible for waivers pursuant to this subdivision to offer the course in which such resident intends to enroll and there is space available in such course after accommodating all such students, (4) for any student attending the Connecticut State Police Academy who is enrolled in a law enforcement program at said academy offered in coordination with a regional community-technical college which accredits courses taken in such program, (5) for any active member of the Connecticut Army or Air National Guard who (A) has been certified by the Adjutant General or such Adjutant General's designee as a member in good standing of the guard, and (B) is enrolled or accepted for admission to such institution on a full-time or part-time basis in an undergraduate degree-granting program, (6) for any dependent child of a (A) police officer, as defined in section 7-294a, or supernumerary or auxiliary police officer, (B) firefighter, as defined in section 7-323j, or member of a volunteer fire company, (C) municipal employee, or (D) state employee, as defined in section 5-154, killed in the line of duty, (7) for any resident of the state who is a dependent child or surviving spouse of a specified terrorist victim who was a resident of this state, (8) for any dependent child of a resident of the state who was killed in a multivehicle crash at or near the intersection of Routes 44 and 10 and Nod Road in Avon on July 29, 2005, and (9) for any resident of the state who is a dependent child or surviving spouse of a person who was killed in action while performing active military duty with the armed forces of the United States on or after September 11, 2001, and who was a resident of this state. If any person who receives a tuition waiver in accordance with the provisions of this subsection also receives educational reimbursement from an employer, such waiver shall be reduced by the amount of such educational reimbursement. Veterans and members of the National Guard described in subdivision (5) of this

49 subsection shall be given the same status as students not receiving 50 tuition waivers in registering for courses at regional community-51

- technical colleges. Notwithstanding the provisions of section 10a-30, as
- 52 used in this subsection, "domiciled in this state" includes domicile for 53 less than one year.
- 54 Sec. 2. Subsection (d) of section 10a-99 of the general statutes is 55 repealed and the following is substituted in lieu thereof (*Effective July 1*, 56 2025):

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(d) Said board shall waive the payment of tuition fees for undergraduate and graduate degree programs at the Connecticut State University System (1) for any dependent child of a person whom the armed forces of the United States has declared to be missing in action or to have been a prisoner of war while serving in such armed forces after January 1, 1960, which child has been accepted for admission to such institution and is a resident of the state at the time such child is accepted for admission to such institution, (2) subject to the provisions of subsection (e) of this section, for any veteran, as defined in section 27-103, who [performed service in time of war, as defined in section 27-103, except that for purposes of this subsection, "service in time of war" shall not include time spent in attendance at a military service academy, which veteran has been accepted for admission to such institution and is domiciled in this state at the time such veteran is accepted for admission to such institution, (3) for any resident of the state sixty-two years of age or older who has been accepted for admission to such institution, provided (A) such resident is enrolled in a degree-granting program, or (B) at the end of the regular registration period, there are enrolled in the course a sufficient number of students other than those residents eligible for waivers pursuant to this subdivision to offer the course in which such resident intends to enroll and there is space available in such course after accommodating all such students, (4) for any student attending the Connecticut Police Academy who is enrolled in a law enforcement program at said academy offered in coordination with the university which accredits courses taken in such program, (5) for any active member of the Connecticut Army or Air National Guard

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who (A) has been certified by the Adjutant General or such Adjutant General's designee as a member in good standing of the guard, and (B) is enrolled or accepted for admission to such institution on a full-time or part-time basis in an undergraduate or graduate degree-granting program, (6) for any dependent child of a (A) police officer, as defined in section 7-294a, or supernumerary or auxiliary police officer, (B) firefighter, as defined in section 7-323j, or member of a volunteer fire company, (C) municipal employee, or (D) state employee, as defined in section 5-154, killed in the line of duty, (7) for any resident of this state who is a dependent child or surviving spouse of a specified terrorist victim who was a resident of the state, (8) for any dependent child of a resident of the state who was killed in a multivehicle crash at or near the intersection of Routes 44 and 10 and Nod Road in Avon on July 29, 2005, and (9) for any resident of the state who is a dependent child or surviving spouse of a person who was killed in action while performing active military duty with the armed forces of the United States on or after September 11, 2001, and who was a resident of this state. If any person who receives a tuition waiver in accordance with the provisions of this subsection also receives educational reimbursement from an employer, such waiver shall be reduced by the amount of such educational reimbursement. Veterans and members of the National Guard described in subdivision (5) of this subsection shall be given the same status as students not receiving tuition waivers in registering for courses at Connecticut state universities. Notwithstanding the provisions of section 10a-30, as used in this subsection, "domiciled in this state" includes domicile for less than one year.

Sec. 3. Subsection (e) of section 10a-105 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2025):

(e) Said board of trustees shall waive the payment of tuition fees for any undergraduate or graduate degree program at The University of Connecticut (1) for any dependent child of a person whom the armed forces of the United States has declared to be missing in action or to have been a prisoner of war while serving in such armed forces after January

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1, 1960, which child has been accepted for admission to The University of Connecticut and is a resident of the state at the time such child is accepted for admission to said institution, (2) subject to the provisions of subsection (f) of this section, for any veteran, as defined in section 27-103, who [performed service in time of war, as defined in section 27-103, except that for purposes of this subsection, "service in time of war" shall not include time spent in attendance at a military service academy, which veteran] has been accepted for admission to said institution and is domiciled in this state at the time such veteran is accepted for admission to said institution, (3) for any resident of the state sixty-two years of age or older who has been accepted for admission to said institution, provided (A) such resident is enrolled in a degree-granting program, or (B) at the end of the regular registration period, there are enrolled in the course a sufficient number of students other than those residents eligible for waivers pursuant to this subdivision to offer the course in which such resident intends to enroll and there is space available in such course after accommodating all such students, (4) for any active member of the Connecticut Army or Air National Guard who (A) has been certified by the Adjutant General or such Adjutant General's designee as a member in good standing of the guard, and (B) is enrolled or accepted for admission to said institution on a full-time or part-time basis in an undergraduate or graduate degree-granting program, (5) for any dependent child of a (A) police officer, as defined in section 7-294a, or supernumerary or auxiliary police officer, (B) firefighter, as defined in section 7-323j, or member of a volunteer fire company, (C) municipal employee, or (D) state employee, as defined in section 5-154, killed in the line of duty, (6) for any resident of the state who is the dependent child or surviving spouse of a specified terrorist victim who was a resident of the state, (7) for any dependent child of a resident of the state who was killed in a multivehicle crash at or near the intersection of Routes 44 and 10 and Nod Road in Avon on July 29, 2005, and (8) for any resident of the state who is a dependent child or surviving spouse of a person who was killed in action while performing active military duty with the armed forces of the United States on or after September 11, 2001, and who was a resident of this state. If any

person who receives a tuition waiver in accordance with the provisions of this subsection also receives educational reimbursement from an employer, such waiver shall be reduced by the amount of such educational reimbursement. Veterans and members of the National Guard described in subdivision (4) of this subsection shall be given the same status as students not receiving tuition waivers in registering for courses at The University of Connecticut. Notwithstanding the provisions of section 10a-30, as used in this subsection, "domiciled in this state" includes domicile for less than one year.

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Sec. 4. Section 5-224 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):

Any veteran, [who served in time of war,] if such veteran is not eligible for disability compensation or pension from the United States Department of Veterans Affairs, or the spouse of such veteran who by reason of such veteran's disability is unable to pursue gainful employment, or the unmarried surviving spouse of such veteran, and if such person has attained at least the minimum earned rating on any examination held for an original appointment for the purpose of establishing a candidate list to fill a vacancy in accordance with subsection (d) of section 5-228, shall have five points added to [his or her such person's earned rating. Any such veteran, or the spouse of such veteran who by reason of such veteran's disability is unable to pursue gainful employment, or the unmarried surviving spouse of such veteran, if such person is eligible for such disability compensation or pension and if such person has attained at least the minimum earned rating on any such examination held for an original appointment for the purpose of establishing a candidate list to fill a vacancy in accordance with subsection (d) of section 5-228, shall have ten points added to [his or her such person's earned rating. Any veteran who has served in a military action for which such [person] veteran received or was entitled to receive a campaign badge or expeditionary medal, shall have five points added to [his or her] <u>such veteran's</u> earned rating if such [person] veteran has attained at least the minimum earned rating on any such examination held for an original appointment for the purpose of

establishing a candidate list to fill a vacancy in accordance with subsection (d) of section 5-228 and such [person] <u>veteran</u> is not otherwise eligible to receive additional points pursuant to this section. Any person who is a member of the armed forces, as defined in section 27-103, and who is in the final year of an enlistment contract with any branch of the armed forces shall have five points added to [his or her] <u>such person's</u> earned rating if such person has attained at least the minimum earned rating on any such examination held for an original appointment for the purpose of establishing a candidate list to fill a vacancy in accordance with subsection (d) of section 5-228. Names of any such persons shall be placed upon the candidate lists in the order of such augmented ratings. Credits shall be based upon examinations with a possible rating of one hundred points.

Sec. 5. Section 7-415 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):

Any veteran, [who served in time of war, if he] if such veteran is not eligible for disability compensation or pension from the United States through the United States Department of Veterans Affairs and if [he] such veteran has attained at least the minimum earned rating on any examination held for the purpose of establishing an employment list for original appointment, shall have five points added to [his] such veteran's earned rating. Any such veteran, if [he] such veteran is eligible for such disability compensation or pension and if [he] such veteran has attained at least the minimum earned rating on any such examination, shall have ten points added to [his] such veteran's earned rating. Names of veterans shall be placed on the list of eligibles in the order of such augmented rating. Credits shall be based upon examinations with a possible rating of one hundred points. No such points shall be added to any earned rating in any civil service or merit examination except as provided in this section, the provisions of any municipal charter or special act notwithstanding.

Sec. 6. Section 27-125 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2025):

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Any veteran who is a citizen of this state and who, through disability or other causes incident to service in the armed forces, [in time of war,] is in need of temporary financial assistance may be provided for by the Commissioner of Veterans Affairs by a method similar to that provided in section 27-82, the amount and continuance of such assistance to be discretionary with the commissioner. The widow, widower and each child, parent, brother or sister of any member of the armed forces, who died while in such active service, may be assisted by the commissioner if such person or persons are without sufficient means of support by reason of the death of such member of the armed forces. In carrying out [his or her] the commissioner's duties under the provisions of this section, the commissioner is directed to cooperate with such federal agencies as may aid in securing prompt and suitable treatment, care and relief of any such member of the armed forces or [his or her] such member's dependents. The records of the agencies of the state shall be placed at the disposal of the commissioner and such agencies are directed to cooperate with and to assist the commissioner in carrying out [his or her] the commissioner's duties. As used in this section, "veteran" has the same meaning as provided in section 27-103.

Sec. 7. Section 27-140 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):

All money so paid to and received by the American Legion shall be expended by it in furnishing temporary income; subsistence items such as food, wearing apparel, shelter and related expenses; medical or surgical aid or care or relief (1) to, or in bearing the funeral expenses of, soldiers, sailors or marines (A) (i) who [performed service in time of war, as defined in section 27-103,] served in any branch of the military service of the United States, including the Connecticut National Guard, or (ii) who were engaged in any of the wars waged by the United States during said periods in the forces of any government associated with the United States, (B) who are or were veterans, as defined in section 27-103, and (C) who were citizens or resident aliens of the state at the time of entering said armed forces of the United States, including the Connecticut National Guard, or of any such government, (2) to their

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spouses who are living with them, (3) to their widows or widowers who were living with them at the time of death, or (4) to dependent children under eighteen years of age, who may be in need of [the same] such temporary income, subsistence items, medical or surgical aid or care or <u>relief</u>. All such payments shall be made by the American Legion under authority of its bylaws, which bylaws shall set forth the procedure for proof of eligibility for such aid, provided payments made for the care and treatment of any person entitled to the benefits provided for [herein] in this section, at any hospital receiving aid from the General Assembly unless special care and treatment are required, shall be in accordance with the provisions of section 17b-239, and provided the sum expended for the care or treatment of such person at any other place than a state-aided hospital shall in no case exceed the actual cost of supporting such person at the Healthcare Center in Rocky Hill maintained by the Department of Veterans Affairs, unless special care and treatment are required, when such sum as may be determined by the treasurer of such organization may be paid [therefor] for such care and treatment. Upon the completion of the trust provided for in section 27-138, the principal fund shall revert to the State Treasury.

Sec. 8. Section 14-254 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):

"Disabled veteran", as used in this section, means <u>a person who</u> (1) [any] <u>is a</u> veteran, as defined in section 27-103, [who performed service in time of war, as defined in section 27-103,] and (2) (A) <u>has</u> one or both [of whose] legs or arms or parts thereof [have been] amputated or the use of which has been lost, (B) [who] is blind, paraplegic or hemiplegic, or (C) [who] has traumatic brain injury, <u>provided</u> any such disability described in subdivision (2) of this section [being] <u>is</u> certified as service-connected by the United States Department of Veterans Affairs. The Commissioner of Motor Vehicles, upon application of any disabled veteran accompanied by such certificate of United States Department of Veterans Affairs, shall issue without charge a special number plate or set of plates in accordance with the provisions of subsection (a) of section 14-21b to be attached to a passenger motor vehicle owned or

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operated by such disabled veteran and an identification card to be used in connection therewith. The card shall identify the disabled veteran and the motor vehicle and shall state that such disabled veteran is qualified to receive the card, that the card, plate or plates shall be returned to the commissioner if the registration of the motor vehicle is cancelled or transferred and that the card is for the exclusive use of the disabled veteran to whom it is issued, is not transferable and will be revoked if presented by any other person or if any privilege granted under this section is abused. If not so revoked, the card shall be renewable every four years at the time of registration of motor vehicles. No penalty shall be imposed for the overtime parking of any motor vehicle bearing a number plate issued under this section when it has been so parked by the disabled veteran to whom the plate and an identification card were issued or by any person operating such vehicle when accompanied by such disabled veteran, provided the length of time for which such vehicle may remain parked at any one location shall not exceed twentyfour hours. The surviving spouse of a disabled veteran issued such special registration may retain any such registration and number plates without charge for [his or her] such surviving spouse's lifetime or until such time as [he or she] such surviving spouse remarries.

Sec. 9. Subdivision (19) of section 12-81 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2025, and applicable to assessment years commencing on or after October 1, 2025):

(19) Subject to the provisions of sections 12-89, 12-90 and 12-95, property to the amount of one thousand dollars belonging to, or held in trust for, (A) any resident of this state who is a veteran, as defined in section 27-103, [who was a member of the armed forces in service in time of war,] (B) any resident of this state who was a citizen of the United States at the time of [his] such resident's enlistment and who was in the military or naval service of a government allied or associated with that of the United States during the Second World War and received an honorable discharge therefrom, (C) any resident of this state who served during the Second World War as a member of any armed force of any

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government signatory to the United Nations Declaration of January 1, 1942, and participated in armed conflict with an enemy of the United States and who has been a citizen of the United States for at least ten years and presents satisfactory evidence of such service, (D) any resident of this state who served as a member of the crew of a merchant vessel during the Second World War and is qualified with respect to such service as a member of the group known as the "American Merchant Marine in ocean-going service during the period of armed conflict, December 7, 1941, to August 15, 1945", members of which are deemed to be eligible for certain veterans benefits under a determination in the United States Department of Defense, as recorded in the Federal Register of February 1, 1988, provided such resident has received an armed forces discharge certificate from the Department of Defense on the basis of such service, (E) any member of the armed forces who was in service in time of war and is still in the service and by reason of continuous service has not as yet received a discharge, (F) any person who is retired from the armed forces after thirty years of service because [he] such person has reached the age limit prescribed by law or because [he] such person suffers from mental or physical disability, or (G) any person who is serving in the armed services in time of war; or lacking said amount of property in [his] such person's own name, so much of the property belonging to, or held in trust for, [his] <u>such person's</u> spouse, who is domiciled with [him] such person, as is necessary to equal said amount. For the purposes of this subdivision, "veteran", "armed forces" and "service in time of war" have the same meanings as provided in section 27-103;

Sec. 10. Section 27-76 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):

When requested by the commander of any accredited veteran organization or by friends or relatives of any deceased person who has served in any of the armed forces of the United States, [during time of war, as defined in section 27-103, or] who has served in the National Guard for more than twenty years or who has died while a member of the National Guard, the Adjutant General shall order an honor guard

355 detail from the National Guard, the naval militia, the State Guard or the 356 organized militia to attend the funeral, except that if an honor guard 357 detail from such guard or militia is unavailable or committed elsewhere, 358 the Adjutant General shall request an honor guard detail from a bona 359 fide Connecticut state veterans' organization, provided such detail shall 360 comply with the rules and procedures set forth in Connecticut National 361 Guard regulation 37-106. Such detail shall consist of not more than five 362 members plus one bugler. The members thereof shall be compensated 363 at the rate of sixty dollars per day. Such compensation shall be paid from 364 funds appropriated to the Adjutant General for the pay of the National 365 Guard and from federal funds received for that purpose.

Sec. 11. Subsection (a) of section 21-37 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2025):

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(a) Any town may make reasonable ordinances with reference to the vending or hawking upon its public streets or upon any state highway, except limited access highways, within such town or any land abutting such streets or highways of any goods, wares or other merchandise at public or private sale or auction, or to the vending or peddling of such articles from house to house within its limits, including the imposition of a fee, not exceeding two hundred dollars a year, applicable with respect to any person engaged in such vending, hawking or peddling, for the privilege of so vending, hawking or peddling such merchandise. Any ordinance adopted pursuant to this section which requires a permit may require that no such permit shall be issued to any person who has not obtained a permit to engage in or transact business as a seller within the state in accordance with section 12-409 and shall require that any permit issued pursuant to such ordinance shall be conspicuously displayed at the place the activities are undertaken. Such ordinances may provide that the authority issuing such permit may waive the permit fee for a nonprofit organization exempt from federal taxation by Section 501 of the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended, or a charitable organization. No town shall require a

permit fee from any resident of this state who has resided within the state for a period of two years next preceding the date of application for such permit, who is (1) a veteran, [who served in time of war,] as defined in section 27-103, (2) a hawker or peddler, and (3) a principal pursuant to section 21-36.

This act shall take effect as follows and shall amend the following				
sections:				
Section 1	July 1, 2025	10a-77(d)		
Sec. 2	July 1, 2025	10a-99(d)		
Sec. 3	July 1, 2025	10a-105(e)		
Sec. 4	October 1, 2025	5-224		
Sec. 5	October 1, 2025	7-415		
Sec. 6	October 1, 2025	27-125		
Sec. 7	October 1, 2025	27-140		
Sec. 8	October 1, 2025	14-254		
Sec. 9	October 1, 2025, and	12-81(19)		
	applicable to assessment			
	years commencing on or			
	after October 1, 2025			
Sec. 10	October 1, 2025	27-76		
Sec. 11	October 1, 2025	21-37(a)		

VA Joint Favorable

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The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 26 \$	FY 27 \$
Soldiers, Sailors & Marines' Fund	SF - Cost	540,000	540,000
Military Dept.	GF - Cost	120,000	160,000
Motor Vehicle Dept.	TF - Potential	Minimal	Minimal
_	Revenue Loss		
Constituent Units of Higher	OF - Potential	Minimal	Minimal
Education	Revenue Loss		

Note: SF=Special Fund (Non-appropriated); GF=General Fund; TF=Transportation Fund; OF= Other Fund

Municipal Impact:

Municipalities	Effect	FY 26 \$	FY 27 \$
All Municipalities	Revenue	None	See Below
	Loss		
Various Municipalities	Potential	Minimal	Minimal
_	Revenue		
	Loss		

Explanation

The bill expands certain benefits, currently available to veterans who served in a time of war, to veterans who served during peacetime, resulting in numerous fiscal impacts. The bill results, annually beginning in FY 26, in a cost to the Military Department, and the Soldiers, Sailors, and Marines Fund, and a potential, minimal revenue loss to the Department of Motor Vehicles and to the constituent units of higher education. It also results in a revenue loss to all municipalities annually beginning in FY 27 and a potential revenue loss to various municipalities annually beginning in FY 26.

Sections 1 – 3 result in a potential, minimal revenue loss to the constituent units of higher education annually beginning in FY 26. The

bill expands, to veterans who did not serve during a time of war, a tuition waiver currently available only to veterans who did serve during a time of war.

It is not known how many peacetime veterans are currently attending the constituent units, but the number is expected to be minimal. According to the federal Department of Veterans Affairs (VA), eras of peacetime include periods between: (1) WWII and the Korean War; (2) the Korean War and the Vietnam War; (3) the Vietnam War and the Gulf War; and (4) after the end of the war in Afghanistan. The VA indicates that there are currently no veterans who served entirely since the end of the war in Afghanistan.

If ten veterans at each constituent unit receive a tuition waiver as a result of the bill, the total revenue loss (assuming undergraduate, instate tuition rates) would be \$286,160. This is broken down by unit as follows: (1) \$170,100 for UConn; (2) \$69,980 at the Connecticut State Universities; and (3) \$46,080 at CT State.

Sections 4 - 5 have no fiscal impact. They expand a requirement to add points to an examination for employment to peacetime veterans. Previously this requirement was only available to veterans with wartime service. This is not anticipated to result in a fiscal impact to the state or municipalities as it would not increase the number of individuals hired.

Sections 6 - 7 result in a cost to the Department of Veterans Affairs and its Soldiers, Sailors, and Marines Fund (SSMF) of an estimated \$540,000 annually beginning in FY 26. The bill expands access to temporary financial assistance via the SSMF to include peacetime veterans. It is anticipated this will result in around 200 veterans applying.

Section 8 results in a potential minimal annual revenue loss beginning in FY 26 to the Special Transportation Fund by broadening the eligibility for certain motor vehicle benefits and fee exemptions. The population that would be newly eligible under this section is unknown

but expected to be small.

Section 9 results in a revenue loss to all municipalities annually beginning in FY 27 by expanding eligibility for the property tax exemption described in CGS Sec. 12-81(19). If the newly eligible peacetime veterans and spouses own homes at the state average rate¹, it would result in an estimated annual revenue loss of \$800,000. The impact will be dependent on the number of peacetime veterans and their spouses who apply for the exemption.

Section 10 removes wartime service as a requirement for a veteran to receive an honor guard detail at a funeral resulting in a cost to the Military Department of approximately \$120,000 in FY 26² and \$160,000 annually beginning in FY 27. Removing the wartime service requirement increases the number of veterans eligible for honor guard details at funerals by 35%.³

Section 11 exempts all veterans from a municipal permit fee related to peddler or hawking on public streets or state highways. Previously this exemption only applied to veterans with wartime service. This may result in a revenue loss beginning in FY 26 to the extent municipalities have an ordinance that imposes this fee.⁴ Any revenue loss will be dependent on the number of permit fees that would have otherwise been required.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation and the number of peacetime veterans who use the benefits described above.

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¹ https://www.census.gov/quickfacts/fact/table/CT/HSD310223

²The cost in FY 26 reflects nine months of expenditures due to the bills October 1, 2025, effective date.

³There are approximately 112,000 wartime veterans and 40,000 peacetime veterans in the state. The average honor guard expenditures for wartime veterans from FY 20 to FY 24 is approximately \$455,000 per year.

⁴ The maximum for this permit fee is \$200 a year.

OLR Bill Analysis SB 376

AN ACT ELIMINATING SERVICE IN TIME OF WAR AS AN ELIGIBILITY CRITERION FOR CERTAIN STATE AND MUNICIPAL VETERANS' BENEFITS.

SUMMARY

This bill eliminates the requirement that a veteran have wartime service to qualify for certain state and municipal veterans' benefits. In doing so, it extends these benefits to veterans who are otherwise eligible but did not serve during a statutorily defined period of war for the minimum amount of time currently required under the law (generally at least 90 days; see BACKGROUND).

The bill also makes technical and minor changes.

EFFECTIVE DATE: July 1, 2025, for the provisions on tuition waivers (§§ 1-3) and October 1, 2025, for the remaining provisions, with the provision on property tax exemptions (§ 9) applicable to assessment years starting on or after that date.

STATE VETERANS' BENEFITS

The bill extends certain financial, employment, and other benefits to eligible veterans who do not have qualifying wartime service (and, for certain benefits that accrue to them, their eligible spouses, certain surviving parents, and dependent children). These benefits include the following:

- 1. a property tax exemption of at least \$1,000 (plus additional amounts the municipality may, and in some cases must, provide to veterans who are eligible for this exemption) (§ 9);
- 2. tuition waivers for undergraduate and graduate degree programs at the state's public colleges and universities (§§ 1-3);

3. additional points on state and municipal civil service exams for initial appointments (§§ 4 & 5);

- 4. temporary financial assistance from the veterans affairs commissioner (§ 6);
- temporary aid from the Soldiers', Sailors' and Marines' Fund (§ 7);
- 6. free motor vehicle registration for up to three vehicles and special license plates for veterans with certain disabilities (§ 8 & CGS § 14-49(o));
- 7. funeral honor guards (§ 10); and
- 8. exemption from any municipal fee for a hawker or peddler permit (§ 11).

BACKGROUND

Definition of Veteran

Under state law, a veteran is anyone who was honorably discharged, or released under honorable conditions, from active service in the United States armed forces. This also includes anyone who was released from active service with an other than honorable (OTH) discharge based on a "qualifying condition."

A qualifying condition is a (1) post-traumatic stress disorder or traumatic brain injury diagnosis by a licensed health care professional at a U.S. Department of Veterans Affairs facility; (2) military sexual trauma disclosed to such a health care professional; or (3) determination by the Qualifying Review Board that sexual orientation, gender identity, or gender expression was more likely than not the primary reason for the OTH discharge (CGS § 27-103).

Wartime Service

By law, to be eligible for state benefits that require service in a time of war, a veteran must have served at least 90 cumulative days during a statutorily specified period of war, as described in the table below. A

veteran who served fewer days may be eligible if he or she (1) was separated from service earlier because of either a service-connected U.S. Veterans' Administration-rated disability or an injury incurred or aggravated in the line of duty or (2) served for the duration of a period of war that lasted fewer than 90 days (CGS § 27-103(a)(3)).

The table below summarizes the dates and service conditions that constitute service during a period of war for state veterans' benefits (CGS § 27-103(a)(4)). (An end date to the Persian Gulf War period has not been prescribed by presidential proclamation or by law. As a result, it is ongoing for determining veterans' benefits.)

Table: Post-1940 "Periods of War"

Operation	Covered Period	Service Condition	
World War II	12/7/41—12/31/46*	Active service during the covered period	
Korean conflict	6/27/50—1/31/55	Active service during the covered period	
Lebanon conflict	7/1/58—11/1/58 or	Combat or combat-support role in	
Lebanon connict	9/29/82—3/30/84	Lebanon during the covered periods	
Vietnam era	2/28/61—7/1/75	Active service during the covered period	
Grenada invasion	10/25/83—12/15/83	Combat or combat-support role in	
On and Car Francis 4 M/III	7/04/07 0/4/00	Grenada during the covered period	
Operation Earnest Will (escort of Kuwaiti	7/24/87—8/1/90	Combat or combat-support role in the	
tankers flying U.S. flag		operation during the covered period	
in the Persian Gulf)		3	
Panama invasion	12/20/89—1/31/90	Combat or combat-support role in the	
i anama mvasion		invasion during the covered period	
	8/2/90 until a date		
Persian Gulf War	prescribed by the	Active service during the covered period	
	President or law		
Afghanistan	10/24/01—8/30/21	Active service during the covered period	
Iran	3/19/03—12/31/11 or	Active service during the covered period	
Iraq	6/1/14—12/9/21	Active service during the covered period	

^{*}For certain property tax exemptions, the end date is considered 12/31/47 (CGS § 12-86)

COMMITTEE ACTION

Veterans' and Military Affairs Committee

Joint Favorable Yea 20 Nay 0 (02/18/2025)