



# Senate

General Assembly

**File No. 169**

January Session, 2025

Substitute Senate Bill No. 1250

*Senate, March 20, 2025*

The Committee on Higher Education and Employment Advancement reported through SEN. SLAP of the 5th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

## ***AN ACT IMPLEMENTING THE GOVERNOR'S BUDGET RECOMMENDATIONS FOR HIGHER EDUCATION.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1       Section 1. (NEW) (*Effective July 1, 2025*) Each public institution of  
2       higher education and such institution's central or system office, if any,  
3       shall submit data to the Integrated Postsecondary Education Data  
4       System maintained by the United States Department of Education's  
5       National Center for Educational Statistics in accordance with 20 USC  
6       1094(a)(17), as amended from time to time. As used in this section,  
7       "public institution of higher education" means the institutions of higher  
8       education that comprise the constituent units of the state system of  
9       higher education, as defined in section 10a-1 of the general statutes.

10       Sec. 2. Section 10a-57g of the general statutes is repealed and the  
11       following is substituted in lieu thereof (*Effective July 1, 2025*):

12       (a) As used in this section:

13 (1) ["Connecticut Preschool through Twenty and Workforce  
14 Information Network" or "CP20 WIN"] "Preschool through Twenty and  
15 Workforce Information Network" or "P20 WIN" means [the Preschool  
16 through Twenty and Workforce Information Network maintained in the  
17 state] a state integrated data system utilized for the purpose of matching  
18 and integrating data of state agencies and other organizations to inform  
19 policy and practice for education, workforce and supportive service  
20 efforts.

21 [(2) "Data definitions" means the plain language descriptions of data  
22 elements.

23 (3) "Data dictionary" means a listing of the names of a set of data  
24 elements, their definitions and additional meta-data that does not  
25 contain any actual data, but provides information about the data in a  
26 data set.

27 (4) "Data elements" mean units of information that are stored or  
28 accessed in any data system, such as a student identification number,  
29 course code or cumulative grade point average.

30 (5) "Meta-data" means the information about a data element that  
31 provides context for that data element, such as its definition, storage  
32 location, format and size.]

33 [(6)] (2) "Participating agency" means the Connecticut State Colleges  
34 and Universities, Department of Education, Labor Department, the  
35 Office of Early Childhood, The University of Connecticut, the  
36 Connecticut Conference of Independent Colleges [or] and any entity  
37 that has executed an enterprise memorandum of understanding for  
38 participation in the [CP20] P20 WIN and has been approved for  
39 participation pursuant to the terms of the enterprise memorandum of  
40 understanding.

41 [(7) "Preschool through Twenty and Workforce Information  
42 Network" or "P20 WIN" means a state data system for the purpose of  
43 matching and linking longitudinally data of state agencies and other

44 organizations to inform policy and practice for education, workforce  
45 and supportive service efforts, including, but not limited to, the purpose  
46 of conducting audits and evaluations of federal and state education  
47 programs.]

48 [(8)] (3) "Enterprise memorandum of understanding" means a  
49 foundational multiparty agreement that sets forth the details of how  
50 data is shared and the respective legal rights and responsibilities of each  
51 party within the data sharing process, [by which the same foundational  
52 agreement may be used for new agencies to sign on to the data sharing  
53 process and without having to re-sign as agencies sign on or off of such  
54 agreement.]

55 (b) There is established a [Connecticut] Preschool through Twenty  
56 and Workforce Information Network. [The purpose of the CP20] The  
57 executive board of the P20 WIN, [is to] established pursuant to  
58 subsection (d) of this section, shall establish processes and structures  
59 governing the secure sharing of [critical longitudinal] data across  
60 participating agencies. [through implementation of the standards and  
61 policies of the Preschool through Twenty and Workforce Information  
62 Network.]

63 (c) The Office of Policy and Management shall serve as the  
64 administrator for P20 WIN to support the executive board and data  
65 governing board, develop procedures for secure sharing and analysis of  
66 data and provide program management to support the continued  
67 operation and maintenance of P20 WIN, in accordance with the state  
68 data plan and data sharing efforts specified in sections 4-67n and 4-67p;

69 [(c)] (d) The [CP20] P20 WIN shall be governed by an executive board  
70 that shall provide oversight of such network. Said executive board shall  
71 include, but need not be limited to, the chief executive officer of each  
72 participating agency, or their respective designees, the Chief Workforce  
73 Officer, or the officer's designee, and the Secretary of the Office of Policy  
74 and Management, or the secretary's designee. The duties of the  
75 executive board shall be to:

76 (1) Advance a vision for the [CP20] P20 WIN including a prioritized  
77 research agenda with support from the Office of Policy and  
78 Management.

79 (2) Convene as needed to respond to issues from the data governing  
80 board.

81 (3) Identify and work to secure resources necessary to sustain [CP20]  
82 P20 WIN funding.

83 (4) Support system implementation, maintenance and improvement  
84 by advocating for the [CP20] P20 WIN in regard to policy, legislation  
85 and resources.

86 (5) Advocate and support the state's vision for the [CP20] P20 WIN.

87 [(6) Have overall fiscal and policy responsibility for the CP20 WIN.

88 (7) Ensure that, in any circumstances in which public funds or  
89 resources are to be jointly utilized with those from private entities, such  
90 arrangements are governed by appropriate agreements approved by the  
91 Attorney General.]

92 [(8)] (6) Establish a data governing board to establish and implement  
93 policies related to cross-agency data management, including, but not  
94 limited to, data confidentiality and security in alignment with the vision  
95 for [CP20] the P20 WIN and any applicable law. In establishing such  
96 policies, the data governing board shall consult with the Office of Policy  
97 and Management, in accordance with the provisions of [section]  
98 sections 4-67n and 4-67p and other applicable statutes and policies.

99 [(d)] (e) The executive board established pursuant to this section may  
100 appoint advisory committees to make recommendations on data  
101 stewardship, data system expansion and processes, and such other areas  
102 that will advance the work of [CP20] the P20 WIN.

103 (f) (1) Each regional workforce development board established under  
104 section 31-3k shall regularly submit data to the P20 WIN to report on the

105 performance and outcomes achieved by the state's workforce system,  
106 including, but not limited to, workforce training and development  
107 programs that receive federal and state funds or grants. Not later than  
108 September 1, 2025, the Chief Workforce Officer shall, in consultation  
109 with the Labor Commissioner, the Chief Data Officer and the regional  
110 workforce development boards, establish standards for the submission  
111 of data by regional workforce development boards specifying the data  
112 to be submitted and the form and manner in which to submit such data.

113 [(e)] (2) On or before January 1, 2022, and annually thereafter, the  
114 Chief Workforce Officer may, in consultation with the Chief Data  
115 Officer and the Labor Commissioner, submit to the administrator of  
116 [CP20] the P20 WIN a request for data and analysis of such data for the  
117 purposes of assessing performance and outcomes of the state's  
118 workforce system. Such data and analysis request shall be completed by  
119 the administrator of [CP20] the P20 WIN not later than August 15, 2022,  
120 and annually thereafter.

121 (g) Not later than October 1, 2025, and annually thereafter, each  
122 constituent unit of the state system of higher education, as defined in  
123 section 10a-1, and such constituent unit's central or system office, if any,  
124 shall submit data to the P20 WIN to report on the outcomes of  
125 postsecondary education and workforce development programs  
126 operated by such constituent unit. Not later than September 1, 2025, the  
127 Chief Data Officer shall establish standards for the submission of data  
128 by such constituent unit and central or system office specifying the data  
129 to be submitted and the form and manner in which to submit such data.  
130 Any report produced from such data shall present be in aggregated  
131 form and, consistent with any other provision of state or federal law,  
132 shall not include any personally identifiable information of students or  
133 participants in such programs.

134 Sec. 3. Subsection (e) of section 4-68m of the general statutes is  
135 repealed and the following is substituted in lieu thereof (*Effective July 1,*  
136 *2025*):

137 (e) (1) At the request of the division, the Department of Correction,

138 the Board of Pardons and Paroles, the Department of Mental Health and  
139 Addiction Services, the Department of Emergency Services and Public  
140 Protection, the Chief Court Administrator, the executive director of the  
141 Court Support Services Division of the Judicial Branch, the Chief State's  
142 Attorney, [and] the Chief Public Defender and each public institution of  
143 higher education, as defined in section 1 of this act, shall provide the  
144 division with information and data needed by the division to perform  
145 its duties under subsection (b) of this section.

146 (2) The division shall have access to individualized records  
147 maintained by the Judicial Branch and the agencies specified in  
148 subdivision (1) of this subsection as needed for research purposes. The  
149 division, in collaboration with the Judicial Branch and the agencies  
150 specified in subdivision (1) of this subsection, shall develop protocols to  
151 protect the privacy of such individualized records consistent with state  
152 and federal law. The division shall use such individualized records for  
153 statistical analyses only and shall not use such records in any other  
154 manner that would disclose the identity of individuals to whom the  
155 records pertain.

156 (3) Any information or data provided to the division pursuant to this  
157 subsection that is confidential in accordance with state or federal law  
158 shall remain confidential while in the custody of the division and shall  
159 not be disclosed.

160 Sec. 4. (*Effective July 1, 2025*) The Board of Trustees of The University  
161 of Connecticut and the Board of Regents for Higher Education, in  
162 consultation with the Office of Policy and Management, shall each  
163 examine said respective board's policies and procedures concerning  
164 accounts receivable holds for students currently enrolled or seeking to  
165 enroll in postsecondary education programs in correctional facilities.  
166 Not later than January 1, 2026, said boards shall revise and update such  
167 policies and procedures regarding release of accounts receivable holds  
168 to ensure that incarcerated students can enroll in postsecondary  
169 education programs without delay.

170 Sec. 5. Subsection (c) of section 4-124w of the general statutes is

171 repealed and the following is substituted in lieu thereof (*Effective July 1,*  
172 *2025*):

173 (c) The Chief Workforce Officer may call upon any office,  
174 department, board, commission, public institution of higher education  
175 or other agency of the state to supply such reports, information, data  
176 and assistance as may be reasonable, necessary and appropriate in order  
177 to carry out the Chief Workforce Officer's or the Office of Workforce  
178 Strategy's duties and requirements. Each officer or employee of such  
179 office, department, board, commission, public institution of higher  
180 education or other agency of the state shall furnish such reports,  
181 information, data and assistance as requested by the Chief Workforce  
182 Officer, to the extent permitted under state and federal law. Any request  
183 for data from a participating agency in [CP20] P20 WIN, established  
184 pursuant to section 10a-57g, as amended by this act, shall be submitted  
185 through [CP20] P20 WIN in accordance with the policies and procedures  
186 established by [CP20] P20 WIN.

187 Sec. 6. Subdivision (19) of subsection (b) of section 12-15 of the general  
188 statutes is repealed and the following is substituted in lieu thereof  
189 (*Effective July 1, 2025*):

190 (19) To the extent allowable under federal law, return information to  
191 another state agency or to support a data request submitted through  
192 [CP20] P20 WIN, established in section 10a-57g, as amended by this act,  
193 in accordance with the policies and procedures of [CP20] P20 WIN for  
194 the purposes of evaluation or research, provided the recipient of such  
195 data enters into a data sharing agreement pursuant to section 4-67aa if  
196 such recipient is not a state agency;

197 Sec. 7. Subsection (e) of section 17b-112l of the general statutes is  
198 repealed and the following is substituted in lieu thereof (*Effective July 1,*  
199 *2025*):

200 (e) Not later than July 1, 2020, pursuant to the advisory authority  
201 established in section 3-125, the Office of the Attorney General, in  
202 consultation with the Two-Generational Advisory Board, the Secretary

203 of the Office of Policy and Management, the Chief Data Officer  
 204 appointed pursuant to section 4-67p and the [Connecticut] Preschool  
 205 through Twenty and Workforce Information Network, established  
 206 pursuant to section 10a-57g, as amended by this act, shall develop a  
 207 uniform interagency data sharing protocol to remove legal barriers to  
 208 promote cross-agency and cross-sector collaboration under this section  
 209 to the fullest extent permitted under state and federal laws.

This act shall take effect as follows and shall amend the following sections:

Section 1	<i>July 1, 2025</i>	New section
Sec. 2	<i>July 1, 2025</i>	10a-57g
Sec. 3	<i>July 1, 2025</i>	4-68m(e)
Sec. 4	<i>July 1, 2025</i>	New section
Sec. 5	<i>July 1, 2025</i>	4-124w(c)
Sec. 6	<i>July 1, 2025</i>	12-15(b)(19)
Sec. 7	<i>July 1, 2025</i>	17b-112l(e)

***Statement of Legislative Commissioners:***

In Section 2(b), "subsection (c)" was changed to "subsection (d)" and in Section 3(e)(1), "section 2" was changed to "section 1" for accuracy.

***HED***      *Joint Favorable Subst.*



*The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.*

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### **OFA Fiscal Note**

**State Impact:** None

**Municipal Impact:** None

### **Explanation**

The bill has no fiscal impact. It: (1) appoints the Office of Policy and Management (OPM) the administrator of the Preschool through Twenty and Workforce Information Network (P20 WIN); (2) expands which agencies that must submit data to P20 WIN; and (3) makes a conforming change regarding the constituent units of higher education. It is anticipated that these responsibilities can be fulfilled with existing resources.

**OLR Bill Analysis****sSB 1250*****AN ACT IMPLEMENTING THE GOVERNOR'S BUDGET RECOMMENDATIONS FOR HIGHER EDUCATION.*****SUMMARY**

This bill:

1. makes numerous changes to the Connecticut Preschool through Twenty and Workforce Information Network, or CP20 WIN, including renaming it the Preschool through Twenty and Workforce Information Network, or P20 WIN, to match current practice; codifying the Office of Policy and Management (OPM) as its administrator; and requiring regional workforce development boards and the state's constituent units of higher education (UConn and the Connecticut State Colleges and Universities (CSCU)) to submit certain data to the network (§ 2);
2. codifies into state law a requirement that UConn and CSCU (and their central or system offices) submit data to the federal integrated postsecondary education data system (IPEDS), which they currently do (IPEDS is a U.S. Department of Education system that compiles data from higher education institutions that participate in federal student financial aid programs) (§ 1);
3. requires UConn and CSCU to provide data, on request, to OPM's Criminal Justice Policy and Planning Division when necessary for the division's duties (the division works with various state agencies to promote a more effective and cohesive criminal justice system) (§ 3);
4. requires the UConn Board of Trustees and Board of Regents for Higher Education, in consultation with OPM, to examine and, by January 1, 2026, update their policies and procedures on accounts

receivable holds to ensure that students in prison can enroll in postsecondary programs without delay (§ 4); and

5. makes technical and conforming changes (§§ 2, 3 & 5-7).

EFFECTIVE DATE: July 1, 2025

## **P20 WIN**

### ***Network Purpose and Administration***

Under existing law, P20 WIN is a state data system for matching data from state agencies and other organizations to inform policies and practices for education, workforce, and supportive service efforts. The bill makes changes regarding the network's purpose by (1) requiring it to integrate this data instead of linking to it longitudinally to inform those policies and practices and (2) no longer specifically including the purpose of conducting federal and state education program audits and evaluations.

By law, P20 WIN is governed by an executive board, which must, among other duties, establish a data governing board to establish and implement policies related to cross-agency data management. The bill specifically designates OPM, as P20 WIN's administrator, to support the network's executive board and data governing board, develop procedures for secure sharing and analysis of data, and provide program management to support the network's operation and maintenance. It must do so according to statutory requirements regarding data plans and data sharing.

The bill makes several changes to the duties of the P20 WIN executive board. It specifies that the board is responsible for creating processes and structures governing the secure sharing of data across participating agencies. This replaces current law that required the network, generally, to implement standards and policies for the secure sharing of critical longitudinal data across participating agencies. The bill also reduces the board's duties so that it no longer (1) has overall fiscal and policy responsibility for P20 WIN or (2) must ensure that when public and private funds or resources are used together, it is under agreements

approved by the attorney general.

Additionally, the bill changes how entities become participating agencies with P20 WIN. Generally, under existing law, any entity that executes an enterprise memorandum of understanding (MOU) may participate in the network. By law, this MOU is a foundational multiparty agreement that sets forth the details of how data is shared and the respective legal rights and responsibilities of each party within the data sharing process. The bill no longer allows new agencies to sign on to an existing agreement.

### ***Workforce Development Boards***

The bill requires regional workforce development boards to regularly submit data to P20 WIN on the performance and outcomes of the state's workforce system, including workforce training and development programs receiving state or federal money. By September 1, 2025, the chief workforce officer must consult with the labor commissioner, chief data officer, and regional workforce boards to establish the type of data boards must submit and the way they must do so.

### ***UConn and CSU***

The bill requires UConn and CSU (and their central or system offices) to submit data to P20 WIN on the outcomes of their postsecondary education and workforce development programs. By September 1, 2025, the chief data officer must establish the type of data they must submit and way they must do so. The bill requires them to submit the data by October 1, 2025, and annually after. Any report produced from the data must be in aggregated form and not contain personally identifiable information of students or participants, consistent with state and federal law.

## **COMMITTEE ACTION**

Higher Education and Employment Advancement Committee

Joint Favorable Substitute

Yea 15    Nay 3    (02/27/2025)