General Assembly

Senate

File No. 89

January Session, 2025

Substitute Senate Bill No. 1311

Senate, March 13, 2025

The Committee on Children reported through SEN. MAHER, C. of the 26th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING THE RECOMMENDATIONS OF THE DEPARTMENT OF CHILDREN AND FAMILIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 17a-114 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):
- 3 (a) As used in this section, (1) "approval" or "approved" means that a
- 4 person has been approved to adopt or provide foster care by a child-
- 5 placing agency licensed pursuant to section 17a-149, (2) "licensed"
- 6 means a person holds a license to provide foster care issued by the
- 7 Department of Children and Families, [and] (3) "fictive kin caregiver"
- 8 means a person who is twenty-one years of age or older and who is
- 9 unrelated to a child by birth, adoption or marriage but who has an
- 10 emotionally significant relationship with such child or such child's
- 11 family amounting to a familial relationship, and (4) "emergency
- 12 placement" means the placement of a child by the Department of
- 13 <u>Children and Families in the home of a relative or fictive kin caregiver</u>

14 <u>as a result of the sudden unavailability of such child's primary caretaker</u>.

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(b) (1) No child in the custody of the Commissioner of Children and Families shall be placed in foster care with any person, unless (A) (i) such person is licensed for [that] <u>such</u> purpose by the department or the Department of Developmental Services pursuant to the provisions of section 17a-227, (ii) such person's home is approved by a child-placing agency licensed by the commissioner pursuant to section 17a-149, or (iii) such person has received approval as provided in this section, and (B) on and after January 1, 2017, for a child twelve years of age or older, such child has received a foster family profile in accordance with the provisions of section 17a-114e. [Any person licensed by the department may be a prospective adoptive parent.] For the purposes of this section, any prospective adoptive parent shall be licensed by the department. The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, to establish the licensing procedures and standards.

(2) (A) Except as provided in subparagraph (B) of this subdivision, the commissioner shall require each applicant for licensure or approval pursuant to this section and any person eighteen years of age or older living in the household of such applicant to submit to state and national criminal history records checks prior to issuing a license or approval to such applicant to accept placement of a child for purposes of foster care or adoption. Such criminal history records checks shall be conducted in accordance with section 29-17a. The commissioner shall check the (i) state child abuse and neglect registry established pursuant to section 17a-101k for the name of such applicant and for the name of any person eighteen years of age or older living in the household of such applicant, and (ii) child abuse and neglect registry in any state in which such applicant or person resided in the preceding five years for the name of such applicant or person.

(B) If an applicant for licensure or approval or any person eighteen years of age or older living in the household of such applicant has submitted to the state and national criminal history records checks described in subsection (c) of this section within the previous twelvementh period, the commissioner shall not require such applicant or

person to submit to the state and national criminal history records checks described in subparagraph (A) of this subdivision in connection with the issuance of a license or approval.

- (3) The commissioner shall require each individual licensed or approved pursuant to this section and any person eighteen years of age or older living in the household of such individual to submit to state and national criminal history records checks prior to renewing a license or approval for any individual providing foster care or adopting. Such criminal history records checks shall be conducted in accordance with section 29-17a. Prior to such renewal, the commissioner shall check the (A) state child abuse and neglect registry established pursuant to section 17a-101k for the name of such applicant and for the name of any person eighteen years of age or older living in the household of such applicant, and (B) child abuse and neglect registry in any state in which such applicant or person resided in the preceding five years for the name of such applicant or person.
- (4) The commissioner shall comply with any request to check the child abuse and neglect registry established pursuant to section 17a-101k made by the child welfare agency of another state.
- (c) (1) Notwithstanding the requirements of subsection (b) of this section, the commissioner may [place] make an emergency placement of a child with a relative or fictive kin caregiver who has not been issued a license or approval, when such emergency placement is in the best interests of the child, provided a satisfactory home visit is conducted and a basic assessment of the family is completed. When the commissioner makes such [a] an emergency placement, the commissioner shall (A) request a criminal justice agency to perform a federal name-based criminal history search of such relative or fictive kin caregiver and each person eighteen years of age or older residing in the home, and (B) check the state child abuse and neglect registry established pursuant to section 17a-101k for the name of such relative or fictive kin caregiver and each person eighteen years of age or older residing in the home. The results of such name-based search shall be

82 provided to the commissioner.

(2) Not later than ten calendar days after a name-based search is performed pursuant to subdivision (1) of this subsection, the commissioner shall request the State Police Bureau of Identification to perform a state and national criminal history records checks of <u>such relative or fictive kin caregiver and</u> each person eighteen years of age or older residing in the home, in accordance with section 29-17a. Such criminal history records checks shall be deemed as required by this section for the purposes of section 29-17a and the commissioner may request that such criminal history records checks be performed in accordance with subsection (c) of said section. The results of such criminal history records checks shall be provided to the commissioner. If any person refuses to provide fingerprints or other positive identifying information for the purposes of such criminal history records checks when requested, the commissioner shall immediately remove the child from the home.

- (3) If the commissioner denies [a] an emergency placement with a relative or fictive kin caregiver or removes a child from such home based on the results of a federal name-based criminal history search performed pursuant to subdivision (1) of this subsection, the person whose name-based search was the basis for such denial or removal may contest such denial or removal by requesting that state and national criminal history records checks be performed pursuant to subdivision (2) of this subsection.
- (4) Any such relative or fictive kin caregiver who accepts placement of a child shall be subject to licensure by the commissioner, pursuant to regulations adopted by the commissioner in accordance with the provisions of chapter 54 to implement the provisions of this section or approval by a child-placing agency licensed pursuant to section 17a-149. The commissioner may grant a waiver from such regulations, including any standard regarding separate bedrooms or room-sharing arrangements, for a child placed with a relative or fictive kin caregiver, on a case-by-case basis, if such placement is otherwise in the best

interests of such child, provided no procedure or standard that is safetyrelated may be so waived. The commissioner shall document, in writing, the reason for granting any waiver from such regulations.

- (d) Any individual who has been licensed or approved to adopt or provide foster care and any relative or fictive kin caregiver with whom a child has been placed pursuant to subsection (c) of this section shall apply a reasonable and prudent parent standard, as defined in subsection (a) of section 17a-114d, on behalf of the child.
- Sec. 2. Subdivision (6) of subsection (j) of section 46b-129 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):
 - (6) (A) A youth who is committed to the commissioner pursuant to this subsection and has reached eighteen years of age may remain in the care of the commissioner, by consent of the youth and provided the youth has not reached the age of twenty-one years of age, if the youth is [(A)] (i) enrolled in a full-time approved secondary education program or an approved program leading to an equivalent credential; [(B)] (ii) enrolled full time in an institution which provides postsecondary or vocational education; or [(C)] (iii) participating full time in a program or activity approved by said commissioner that is designed to promote or remove barriers to employment. The commissioner, in commissioner's discretion, may waive the provision of full-time enrollment or participation based on compelling circumstances. Not more than one hundred twenty days after the youth's eighteenth birthday, the department shall file a motion in the superior court for juvenile matters that had jurisdiction over the youth's case prior to the youth's eighteenth birthday for a determination as to whether continuation in care is in the youth's best interest and, if so, whether there is an appropriate permanency plan. The court, in its discretion, may hold a hearing on said motion.
 - (B) Any youth who was committed to the commissioner pursuant to this subsection and, having declined to consent to remain in the care of the commissioner, left such care once such youth turned eighteen years

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of age, may request, in a form and manner prescribed by the 148 149 commissioner, not later than one hundred twenty days prior to the date such youth turns twenty-one years of age, to reenter into the care of the 150 151 commissioner. Upon receipt of such request, the commissioner shall 152 determine whether such youth meets the requirements described in 153 subparagraph (A) of this subdivision. If the commissioner determines 154 that such youth meets such requirements, the department may request 155 that such youth enter into a written agreement governing the terms of 156 his or her voluntary reentry into the care of the commissioner and 157 permit such youth to reenter care. Not more than one hundred twenty 158 days after the execution of such agreement, the commissioner shall file 159 a motion in the superior court for juvenile matters that had jurisdiction 160 over the youth's case prior to the youth's eighteenth birthday for a determination as to whether reentry into care is in the youth's best 161 162 interest and, if so, whether there is an appropriate permanency plan. 163 The court may hold a hearing on said motion.

- Sec. 3. Subsection (g) of section 17a-28 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2025):
- 167 (g) The department shall disclose records, subject to subsections (b)
 168 and (c) of this section, without the consent of the person who is the
 169 subject of the record, to:
 - (1) The person named in the record or such person's authorized representative, provided such disclosure shall be limited to information (A) contained in the record about such person or about such person's biological or adoptive minor child, if such person's parental rights to such child have not been terminated; and (B) identifying an individual who reported abuse or neglect of the person, including any tape recording of an oral report pursuant to section 17a-103, if a court determines that there is reasonable cause to believe the reporter knowingly made a false report or that the interests of justice require disclosure;
- 180 (2) An employee of the department for any purpose reasonably

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related to the performance of such employee's duties;

- (3) A guardian ad litem or attorney appointed to represent a child oryouth in litigation affecting the best interests of the child or youth;
 - (4) An attorney representing a parent, guardian or child in a petition filed in the Superior Court pursuant to section 17a-112 or 46b-129, as amended by this act, provided (A) if such records do not pertain to such attorney's client or such client's child, such records shall not be further disclosed to another individual or entity by such attorney except pursuant to the order of a court of competent jurisdiction, (B) if such records are confidential pursuant to federal law, such records shall not be disclosed to such attorney or such attorney's client unless such attorney or such attorney's client is otherwise entitled to such records, and (C) nothing in this subdivision shall limit the disclosure of records under subdivision (3) of this subsection;
 - (5) The Attorney General, any assistant attorney general or any other legal counsel retained to represent the department during the course of a legal proceeding involving the department or an employee of the department;
 - (6) The Child Advocate or the Child Advocate's designee;
 - (7) The Chief Public Defender or the Chief Public Defender's designee for purposes of ensuring competent representation by the attorneys with whom the Chief Public Defender contracts to provide legal and guardian ad litem services to the subjects of such records and for ensuring accurate payments for services rendered by such attorneys;
 - (8) The Chief State's Attorney or the Chief State's Attorney's designee for purposes of investigating or prosecuting (A) an allegation related to child abuse or neglect, (B) an allegation that an individual made a false report of suspected child abuse or neglect, (C) an allegation that a mandated reporter failed to report suspected child abuse or neglect in accordance with section 17a-101a, provided such prosecuting authority shall have access to records of a child charged with the commission of a

delinquent act, who is not being charged with an offense related to child abuse, only while the case is being prosecuted and after obtaining a release, or (D) an allegation of fraud in the receipt of public or private benefits, provided no information identifying the subject of the record is disclosed unless such information is essential to such investigation or prosecution;

- (9) A state or federal law enforcement officer, including a military law enforcement authority under the United States Department of Defense, for purposes of investigating (A) an allegation related to child abuse or neglect, (B) an allegation that an individual made a false report of suspected child abuse or neglect, or (C) an allegation that a mandated reporter failed to report suspected child abuse or neglect in accordance with section 17a-101a;
- (10) A foster or prospective adoptive parent, if the records pertain to a child or youth currently placed with the foster or prospective adoptive parent, or a child or youth being considered for placement with the foster or prospective adoptive parent, and the records are necessary to address the social, medical, psychological or educational needs of the child or youth, provided no information identifying a biological parent is disclosed without the permission of such biological parent;
- (11) The Governor, when requested in writing in the course of the Governor's official functions, the joint standing committee of the General Assembly having cognizance of matters relating to human services, the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary or the joint standing committee of the General Assembly having cognizance of matters relating to children, when requested in writing by any of such committees in the course of such committee's official functions, and upon a majority vote of such committee, provided no name or other identifying information is disclosed unless such information is essential to the gubernatorial or legislative purpose;
- (12) The Office of Early Childhood for the purpose of (A) determining the suitability of a person to care for children in a facility licensed

pursuant to section 19a-77, 19a-80, 19a-87b or 19a-421; (B) determining the suitability of such person for licensure; (C) determining the suitability of a person to provide child care services to a child and receive a child care subsidy pursuant to section 17b-749k; (D) an investigation conducted pursuant to section 19a-80f; (E) notifying the office when the Department of Children and Families places an individual licensed or certified by the office on the child abuse and neglect registry pursuant to section 17a-101k; or (F) notifying the office when the Department of Children and Families possesses information regarding an office regulatory violation committed by an individual licensed or certified by the office;

- (13) The Department of Developmental Services, (A) to allow said department to determine eligibility, facilitate enrollment and plan for the provision of services to a child who is a client of said department and who is applying to enroll in or is enrolled in said department's behavioral services program. At the time that a parent or guardian completes an application for enrollment of a child in the Department of Developmental Services' behavioral services program, or at the time that said department updates a child's annual individualized plan of care, said department shall notify such parent or guardian that the Department of Children and Families may provide records to the Department of Developmental Services for the purposes specified in this subdivision without the consent of such parent or guardian; or (B) for purposes of an investigation pursuant to section 46a-11c;
- (14) Any individual or entity for the purposes of identifying resources that will promote the permanency plan of a child or youth approved by the court pursuant to sections 17a-11, 17a-111b and 46b-129, as amended by this act;
- 273 (15) A state agency that licenses or certifies a person to educate, care 274 for or provide services to children or youths;
- 275 (16) A judge or employee of a Probate Court who requires access to 276 such records in order to perform such judge's or employee's official 277 duties;

278 (17) A judge of the Superior Court for purposes of determining the appropriate disposition of a child adjudicated as delinquent;

- 280 (18) A judge of the Superior Court in a criminal prosecution for 281 purposes of in camera inspection whenever (A) the court has ordered 282 that the record be provided to the court; or (B) a party to the proceeding 283 has issued a subpoena for the record;
- 284 (19) A judge of the Superior Court and all necessary parties in a 285 family violence proceeding when such records concern family violence 286 with respect to the child who is the subject of the proceeding or the 287 parent of such child who is the subject of the proceeding;
- 288 (20) The Auditors of Public Accounts, or their representative, 289 provided no information identifying the subject of the record is 290 disclosed unless such information is essential to an audit conducted 291 pursuant to section 2-90;
- (21) A local or regional board of education, provided the records are limited to educational records created or obtained by the state or Connecticut Unified School District #2, established pursuant to section 17a-37;
 - (22) The superintendent of schools for any school district for the purpose of determining the suitability of a person to be employed by the local or regional board of education for such school district pursuant to subsection (a) of section 10-221d;
- 300 (23) The Department of Motor Vehicles for the purpose of criminal 301 history records checks pursuant to subsection (e) of section 14-44, 302 provided information disclosed pursuant to this subdivision shall be 303 limited to information included on the Department of Children and 304 Families child abuse and neglect registry established pursuant to section 305 17a-101k, subject to the provisions of sections 17a-101g and 17a-101k 306 concerning the nondisclosure of findings of responsibility for abuse and 307 neglect;
 - (24) The Department of Mental Health and Addiction Services for the

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purpose of treatment planning for young adults who have transitioned from the care of the Department of Children and Families;

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- 311 (25) The superintendent of a public school district or the executive 312 director or other head of a public or private institution for children 313 providing care for children or a private school (A) pursuant to sections 314 17a-11, 17a-101b, 17a-101c, 17a-101i, 17a-111b and 46b-129, as amended 315 by this act, or (B) when the Department of Children and Families places 316 an individual employed by such institution or school on the child abuse 317 and neglect registry pursuant to section 17a-101k;
- 318 (26) The Department of Social Services for the purpose of (A) 319 determining the suitability of a person for payment from the 320 Department of Social Services for providing child care; (B) promoting 321 the health, safety and welfare of a child or youth receiving services from 322 either department; or (C) investigating allegations of fraud provided no 323 information identifying the subject of the record is disclosed unless such 324 information is essential to any such investigation;
 - (27) The Court Support Services Division of the Judicial Branch, to allow the division to determine the supervision and treatment needs of a child or youth, and provide appropriate supervision and treatment services to such child or youth, provided such disclosure shall be limited to information that identifies the child or youth, or a member of such child's or youth's immediate family, as being or having been (A) committed to the custody of the Commissioner of Children and Families as delinquent, (B) under the supervision of the Commissioner of Children and Families, or (C) enrolled in the voluntary services program operated by the Department of Children and Families;
 - (28) The Court Support Services Division of the Judicial Branch for the purpose of sharing common case records to track recidivism of juvenile offenders;
 - (29) The birth-to-three program's referral intake office for the purpose of (A) determining eligibility of, (B) facilitating enrollment for, and (C) providing services to (i) substantiated victims of child abuse and neglect

with suspected developmental delays, and (ii) newborns impacted by withdrawal symptoms resulting from prenatal drug exposure;

- (30) The Department of Public Health for (A) the purpose of notification when the Commissioner of Children and Families places an individual licensed or certified by the Department of Public Health on the child abuse and neglect registry established pursuant to section 17a-101k, and (B) purposes relating to the licensure of the Albert J. Solnit Children's Center and the administration of licensing requirements established pursuant to or set forth in sections 19a-134 and 19a-498;
- (31) The Department of Correction, for the purpose of determining the supervision and treatment needs of a child or youth, and providing appropriate supervision and treatment services to such child or youth;
- (32) Any child placing agency subject to licensure by the Department of Children and Families, for the purpose of determining the suitability of a person (A) for employment by such agency, or (B) to adopt or provide foster care pursuant to sections 17a-114, as amended by this act, and 17a-151;
- (33) The Department of Administrative Services, for the purpose of determining whether an applicant for employment with the state, who would have contact with children in the course of such employment, appears on the child abuse or neglect registry maintained pursuant to section 17a-101k; [and]
- (34) Any individual, upon the request of such individual, when the information concerns an incident of abuse or neglect that resulted in the fatality or near fatality of a child or youth, provided (A) such disclosure shall be limited to (i) the cause and circumstances of such fatality or near fatality, (ii) the age and gender of such child or youth, (iii) a description of any previous reports of or investigations into child abuse or neglect that are relevant to the child abuse or neglect that led to such fatality or near fatality, (iv) the findings of any such investigations, and (v) a description of any services provided and actions taken by the state on behalf of such child or youth that are relevant to the child abuse or

373 neglect that led to such fatality or near fatality, and (B) the department 374 shall not make any disclosure that is prohibited by the provisions of any 375 relevant federal law, including, but not limited to, Titles IV-B and IV-E 376 of the Social Security Act, as amended from time to time. The 377 department may withhold the disclosure of any records described in 378 this subdivision if the commissioner determines that such disclosure 379 may (i) result in harm to the safety or well-being of the child or youth 380 who is the subject of such records, the family of such child or youth, or 381 any individual who made a report of abuse or neglect pertaining to such 382 child or youth, or (ii) interfere with a pending criminal investigation; 383 and

- 384 (35) The Office of Policy and Management, for purposes of labor 385 relations investigations conducted on behalf of the Department of 386 Children and Families.
- Sec. 4. Section 17a-93 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):
- As used in sections 17a-90 to 17a-121a, inclusive, section 17a-132 and sections 17a-145 to 17a-153, inclusive:
- 391 (1) "Child" means any person under eighteen years of age, except as 392 otherwise specified, or any person under twenty-one years of age who 393 is in full-time attendance in a secondary school, a technical school, a 394 college or a state-accredited job training program;
- 395 (2) "Parent" means natural or adoptive parent;
- 396 (3) "Adoption" means the establishment by court order of the legal relationship of parent and child;
 - (4) "Guardianship" means guardianship, unless otherwise specified, of the person of a minor and refers to the obligation of care and control, the right to custody and the duty and authority to make major decisions affecting such minor's welfare, including, but not limited to, consent determinations regarding marriage, enlistment in the armed forces and major medical, psychiatric or surgical treatment;

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(5) "Termination of parental rights" means the complete severance by court order of the legal relationship, with all its rights and responsibilities, between the child and the child's parent or parents so that the child is free for adoption except it shall not affect the right of inheritance of such child or the religious affiliation of such child;

- (6) "Statutory parent" means the Commissioner of Children and Families or that child-placing agency appointed by the court for the purpose of giving a minor child or minor children in adoption;
- 412 (7) "Child-placing agency" means any agency within or without the 413 state of Connecticut licensed or approved by the Commissioner of 414 Children and Families in accordance with sections 17a-149 and 17a-151, 415 and in accordance with such standards which shall be established by 416 regulations of the Department of Children and Families;
- 417 (8) "Child care facility" means a congregate residential setting 418 licensed by the Department of Children and Families for the out-of-419 home placement of (A) children or youths under eighteen years of age, 420 [or] (B) any person under twenty-one years of age who is in full-time 421 attendance in a secondary school, a technical school, a college or state 422 accredited job training program or is currently homeless or at risk of 423 homelessness, as defined in section 17a-484a, or (C) any person who 424 requires special education, until the end of the school year during which 425 such person reaches age twenty-two, in accordance with the provisions 426 of section 10-253;
 - (9) "Protective supervision" means a status created by court order following adjudication of neglect whereby a child's place of abode is not changed but assistance directed at correcting the neglect is provided at the request of the court through the Department of Children and Families or such other social agency as the court may specify;
 - (10) "Receiving home" means a facility operated by the Department of Children and Families to receive and temporarily care for children in the guardianship or care of the commissioner;

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(11) "Protective services" means public welfare services provided after complaints of abuse, neglect or abandonment, but in the absence of an adjudication or assumption of jurisdiction by a court;

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- (12) "Person responsible for the health, welfare or care of a child or youth" means a child's or a youth's parent, guardian or foster parent; an employee of a public or private residential home, agency or institution or other person legally responsible in a residential setting; or any staff person providing out-of-home care, such as the provision of child care services, as described in section 19a-77, in a child care center, group child care home or family child care home;
- (13) "Foster family" means a person or persons, licensed by the Department of Children and Families or approved by a licensed childplacing agency, for the care of a child or children in a private home;
- (14) "Prospective adoptive family" means a person or persons, licensed by the Department of Children and Families or approved by a licensed child-placing agency, who is awaiting the placement of, or who has a child or children placed in their home for the purposes of adoption;
 - (15) "Person entrusted with the care of a child or youth" means a person given access to a child or youth by a person responsible for the health, welfare or care of a child or youth for the purpose of providing education, child care, counseling, spiritual guidance, coaching, training, instruction, tutoring or mentoring of such child or youth;
- 458 (16) "Qualified residential treatment program" has the same meaning 459 as provided in the Social Security Act, 42 USC 672(k)(4), as amended 460 from time to time; and
- 461 (17) "Qualified individual" has the same meaning as provided in the 462 Social Security Act, 42 USC 675a(c)(1), as amended from time to time.
- Sec. 5. (NEW) (*Effective July 1, 2025*) (a) For purposes of this section, "caregiver" has the same meaning as provided in section 17a-114d of the general statutes.

(b) Not later than January 1, 2026, the Commissioner of Children and 466 467 Families shall, in consultation with caregivers, develop a foster parent 468 bill of rights and incorporate such bill of rights into department policy. 469 Such bill of rights shall be consistent with applicable federal and state 470 laws and include, but not be limited to, (1) a statement of the principles 471 and values that form the basis for such bill of rights, and (2) the rights 472 and obligations of caregivers, children in foster care and the Department 473 of Children and Families.

- Sec. 6. Section 17a-175 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective upon enactment of the revised Interstate Compact on the Placement of Children by thirty-five jurisdictions*):
- [The Interstate Compact on the Placement of Children is hereby enacted into law and entered into with all other jurisdictions legally joining therein in form substantially as follows:
- 481 INTERSTATE COMPACT ON THE PLACEMENT OF CHILDREN
- 482 ARTICLE I. Purpose and Policy

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- It is the purpose and policy of the party states to cooperate with each other in the interstate placement of children to the end that:
 - (a) Each child requiring placement shall receive the maximum opportunity to be placed in a suitable environment and with persons or institutions having appropriate qualifications and facilities to provide a necessary and desirable degree and type of care.
 - (b) The appropriate authorities in a state where a child is to be placed may have full opportunity to ascertain the circumstances of the proposed placement, thereby promoting full compliance with applicable requirements for the protection of the child.
- (c) The proper authorities of the state from which the placement is made may obtain the most complete information on the basis of which to evaluate a projected placement before it is made.

(d) Appropriate jurisdictional arrangements for the care of children will be promoted.

- 498 ARTICLE II. Definitions
- 499 As used in this compact:

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- 500 (a) "Child" means a person who, by reason of minority, is legally subject to parental, guardianship or similar control.
 - (b) "Sending agency" means a party state, officer or employee thereof; a subdivision of a party state, or officer or employee thereof; a court of a party state; a person, corporation, association, charitable agency or other entity which sends, brings, or causes to be sent or brought any child to another party state.
 - (c) "Receiving state" means the state to which a child is sent, brought, or caused to be sent or brought, whether by public authorities or private persons or agencies, and whether for placement with state or local public authorities or for placement with private agencies or persons.
- (d) "Placement" means the arrangement for the care of a child in a family free or boarding home or in a child-caring agency or institution but does not include any institution caring for the mentally ill, mentally defective or epileptic or any institution primarily educational in character, and any hospital or other medical facility.

ARTICLE III. Conditions for Placement

- (a) No sending state shall send, bring, or cause to be sent or brought into any other party state any child for placement in foster care or as a preliminary to a possible adoption unless the sending agency shall comply with each and every requirement set forth in this article and with the applicable laws of the receiving state governing the placement of children therein.
- 523 (b) Prior to sending, bringing or causing any child to be sent or 524 brought into a receiving state for placement in foster care or as a

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525 preliminary to a possible adoption, the sending agency shall furnish the

- 526 appropriate public authorities in the receiving state written notice of the
- 527 intention to send, bring, or place the child in the receiving state. The
- 528 notice shall contain:

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- 529 (1) The name, date and place of birth of the child.
- 530 (2) The identity and address or addresses of the parents or legal guardian.
- 532 (3) The name and address of the person, agency or institution to or 533 with which the sending agency proposes to send, bring, or place the 534 child.
- 535 (4) A full statement of the reasons for such proposed action and 536 evidence of the authority pursuant to which the placement is proposed 537 to be made.
 - (c) Any public officer or agency in a receiving state which is in receipt of a notice pursuant to paragraph (b) of this article may request of the sending agency, or any other appropriate officer or agency of or in the sending agency's state, and shall be entitled to receive therefrom, such supporting or additional information as it may deem necessary under the circumstances to carry out the purpose and policy of this compact.
 - (d) The child shall not be sent, brought, or caused to be sent or brought into the receiving state until the appropriate public authorities in the receiving state shall notify the sending agency, in writing, to the effect that the proposed placement does not appear to be contrary to the interests of the child.

ARTICLE IV. Penalty for Illegal Placement

The sending, bringing, or causing to be sent or brought into any receiving state of a child in violation of the terms of this compact shall constitute a violation of the laws respecting the placement of children of both the state in which the sending agency is located or from which it sends or brings the child and of the receiving state. Such violation may

be punished or subjected to penalty in either jurisdiction in accordance with its laws. In addition to liability for any such punishment or penalty, any such violation shall constitute full and sufficient grounds for the suspension or revocation of any license, permit, or other legal authorization held by the sending agency which empowers or allows it to place, or care for children.

ARTICLE V. Retention of Jurisdiction

- (a) The sending agency shall retain jurisdiction over the child sufficient to determine all matters in relation to the custody, supervision, care, treatment and disposition of the child which it would have had if the child had remained in the sending agency's state, until the child is adopted, reaches majority, becomes self-supporting or is discharged with the concurrence of the appropriate authority in the receiving state. Such jurisdiction shall also include the power to effect or cause the return of the child or its transfer to another location and custody pursuant to law. The sending agency shall continue to have financial responsibility for support and maintenance of the child during the period of the placement. Nothing contained herein shall defeat a claim of jurisdiction by a receiving state sufficient to deal with an act of delinquency or crime committed therein.
- (b) When the sending agency is a public agency, it may enter into an agreement with an authorized public or private agency in the receiving state providing for the performance of one or more services in respect of such case by the latter as agent for the sending agency.
- (c) Nothing in this compact shall be construed to prevent a private charitable agency authorized to place children in the receiving state from performing services or acting as agent in that state for a private charitable agency of the sending state; nor to prevent the agency in the receiving state from discharging financial responsibility for the support and maintenance of a child who has been placed on behalf of the sending agency without relieving the responsibility set forth in paragraph (a) hereof.

587 ARTICLE VI. Institutional Care of Delinquent Children

A child adjudicated delinquent may be placed in an institution in another party jurisdiction pursuant to this compact but no such placement shall be made unless the child is given a court hearing on notice to the parent or guardian with opportunity to be heard, prior to his being sent to such other party jurisdiction for institutional care and the court finds that:

- 594 1. Equivalent facilities for the child are not available in the sending 595 agency's jurisdiction; and
- 2. Institutional care in the other jurisdiction is in the best interest of the child and will not produce undue hardship.
- 598 ARTICLE VII. Compact Administrator
- The executive head of each jurisdiction party to this compact shall designate an officer who shall be general coordinator of activities under this compact in his jurisdiction and who, acting jointly with like officers of other party jurisdictions, shall have power to promulgate rules and regulations to carry out more effectively the terms and provisions of this compact.
- 605 ARTICLE VIII. Limitations

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- This compact shall not apply to:
- (a) The sending or bringing of a child into a receiving state by his parent, stepparent, grandparent, adult brother or sister, adult uncle or aunt, or his guardian and leaving the child with any such relative or nonagency guardian in the receiving state.
 - (b) Any placement, sending or bringing of a child into a receiving state pursuant to any other interstate compact to which both the state from which the child is sent or brought and the receiving state are party, or to any other agreement between said states which has the force of law.

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ARTICLE IX. Enactment and Withdrawal

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617 This compact shall be open to joinder by any state, territory or 618 possession of the United States, the District of Columbia, the 619 Commonwealth of Puerto Rico, and, with the consent of Congress, the 620 Government of Canada or any province thereof. It shall become effective 621 with respect to any such jurisdiction when such jurisdiction has enacted 622 the same into law. Withdrawal from this compact shall be by the 623 enactment of a statute repealing the same, but shall not take effect until 624 two years after the effective date of such statute and until written notice 625 of the withdrawal has been given by the withdrawing state to the 626 governor of each other party jurisdiction. Withdrawal of a party state 627 shall not affect the rights, duties and obligations under this compact of 628 any sending agency therein with respect to a placement made prior to 629 the effective date of withdrawal.

ARTICLE X. Construction and Severability

The provisions of this compact shall be liberally construed to effectuate the purposes thereof. The provisions of this compact shall be severable and if any phrase, clause, sentence or provision of this compact is declared to be contrary to the constitution of any party state or of the United States or the applicability thereof to any government, agency, person or circumstance is held invalid, the validity of the remainder of this compact and the applicability thereof to any government, agency, person or circumstance shall not be affected thereby. If this compact shall be held contrary to the constitution of any state party thereto, the compact shall remain in full force and effect as to the remaining states and in full force and effect as to the state affected as to all severable matters.]

<u>Compact. The Interstate Compact on the Placement of Children is</u> <u>hereby enacted into law and entered into with all other jurisdictions</u> <u>legally joining therein in a form substantially as follows:</u>

INTERSTATE COMPACT ON THE PLACEMENT OF CHILDREN

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647	ARTICLE I. Purpose
648	The purpose of this Interstate Compact for the Placement of Children
649	is to:
650	(1) Provide a process through which children subject to this compact
651	are placed in safe and suitable homes in a timely manner;
652	(2) Facilitate ongoing supervision of a placement, the delivery of
653	services, and communication between the states;
654	(3) Provide operating procedures that will ensure that children are
655	placed in safe and suitable homes in a timely manner;
656	(4) Provide for the promulgation and enforcement of administrative
657	rules implementing the provisions of this compact and regulating the
658	covered activities of the member states;
659	(5) Provide for uniform data collection and information sharing
660	between member states under this compact;
661	(6) Promote coordination between this compact, the Interstate
662	Compact for Juveniles, the Interstate Compact on Adoption and
663	Medical Assistance and other compacts affecting the placement of and
664	that provide services to children otherwise subject to this compact;
665	(7) Provide for a state's continuing legal jurisdiction and
666	responsibility for placement and care of a child that such state would
667	have had if the placement were intrastate; and
668	(8) Provide for the promulgation of guidelines, in collaboration with
669	Indian tribes, for interstate cases involving Indian children as is or may
670	be permitted by federal law.
671	ARTICLE II. Definitions
672	As used in this compact:
673	(1) "Approved placement" means the public child placing agency in

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674 <u>the receiving state has determined that the placement is both safe and</u> 675 suitable for the child;

- (2) "Assessment" means an evaluation of a prospective placement by a public child placing agency in the receiving state to determine if the placement meets the individualized needs of the child, including, but not limited to, the child's safety and stability, health and well-being and mental, emotional and physical development. An assessment is only applicable to a placement by a public child placing agency;
- 682 (3) "Child" means an individual who has not attained the age of eighteen;
- 684 (4) "Certification" means to attest, declare or swear to before a judge 685 or notary public;
- 686 (5) "Default" means the failure of a member state to perform the 687 obligations or responsibilities imposed upon it by this compact, the 688 bylaws or rules of the Interstate Commission;
- (6) "Home study" means an evaluation of a home environment conducted in accordance with the applicable requirements of the state in which the home is located, and documentation of the preparation and suitability of the placement resource for placement of a child in accordance with the laws and requirements of the state in which the home is located;
- 695 (7) "Indian tribe" means any Indian tribe, band, nation or other 696 organized group or community of Indians recognized as eligible for 697 services provided to Indians by the Secretary of the Interior because of 698 their status as Indians, including any native village, as defined in the 699 Alaska Native Claims Settlement Act, 43 USC 1602 (c);
- 700 <u>(8) "Interstate Commission for the Placement of Children" or</u> 701 <u>"Interstate Commission" means the commission created under Article</u> 702 VIII of this compact;
- 703 (9) "Jurisdiction" means the power and authority of a court to hear

704 and decide matters;

705 (10) "Legal risk placement" or "legal risk adoption" means a
706 placement made preliminary to an adoption where the prospective
707 adoptive parents acknowledge in writing that a child may be ordered
708 returned to the sending state or the birth mother's state of residence, if
709 different from the sending state, and a final decree of adoption shall not
710 be entered in any jurisdiction until all required consents are obtained or
711 are dispensed with in accordance with applicable law;

- 712 (11) "Member state" means a state that has enacted this compact;
- 713 (12) "Noncustodial parent" means a person who, at the time of the 714 commencement of court proceedings in the sending state, does not have 715 sole legal custody of the child or has joint legal custody of the child, and 716 who is not the subject of allegations or findings of child abuse or neglect;
- 717 (13) "Nonmember state" means a state that has not enacted this compact;
- 719 (14) "Notice of residential placement" means (A) information regarding a placement into a residential facility provided to the 720 721 receiving state, including, but not limited to, the name, date and place 722 of birth of the child, the identity and address of the parent or legal 723 guardian, evidence of authority to make the placement and the name 724 and address of the facility in which the child will be placed, and (B) 725 information regarding a discharge and any unauthorized absence from 726 the facility;
- 727 (15) "Placement" means the act by a public or private child placing 728 agency intended to arrange for the care or custody of a child in another 729 state;
 - (16) "Private child placing agency" means any private corporation, agency, foundation, institution or charitable organization and any private person or attorney that facilitates, causes or is involved in the placement of a child from one state to another and that is not an instrumentality of the state or acting under color of state law;

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(17) "Provisional placement" means a determination made by the public child placing agency in the receiving state that the proposed placement is safe and suitable, and, to the extent allowable, the receiving state has temporarily waived its standards or requirements otherwise applicable to prospective foster or adoptive parents so as to not delay the placement. Completion of the receiving state requirements regarding training for prospective foster or adoptive parents shall not delay an otherwise safe and suitable placement;

- 743 (18) "Public child placing agency" means any government child 744 welfare agency or child protection agency or a private entity under 745 contract with such an agency, regardless of whether such agency acts on 746 behalf of a state, county, municipality or other governmental unit and 747 that facilitates, causes or is involved in the placement of a child from one 748 state to another;
- 749 (19) "Receiving state" means the state to which a child is sent, brought
 750 or caused to be sent or brought;
- (20) "Relative" means a person who is related to the child as a parent,
 stepparent, sibling by half or whole blood or by adoption, grandparent,
 aunt, uncle or first cousin or a nonrelative with such significant ties to
 the child that such person is regarded as a relative as determined by the
 court in the sending state;
 - (21) "Residential facility" means a facility providing a level of care that is sufficient to substitute for parental responsibility or foster care, and is beyond what is needed for assessment or treatment of an acute condition. "Residential facility" does not include institutions primarily educational in character, hospitals or other medical facilities;
 - (22) "Rule" means a written directive, mandate, standard or principle promulgated by the Interstate Commission pursuant to Article XI of this compact that is of general applicability and that implements, interprets or prescribes a policy or provision of this compact. A rule has the force and effect of an administrative rule in a member state, and includes the amendment, repeal or suspension of an existing rule;

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767 (23) "Sending state" means the state from which the placement of a 768 child is initiated; 769 (24) "Service member's permanent duty station" means the military 770 installation where an active duty armed services member is currently 771 assigned and is physically located under competent orders that do not 772 specify the duty as temporary; 773 (25) "Service member's state of legal residence" means the state in 774 which the active duty armed services member is considered a resident 775 for tax and voting purposes; 776 (26) "State" means a state of the United States, the District of 777 Columbia, the Commonwealth of Puerto Rico, the United States Virgin 778 Islands, Guam, American Samoa, the Northern Mariana Islands and any 779 other territory of the United States; 780 (27) "State court" means a judicial body of a state that is vested by law 781 with responsibility for adjudicating cases involving abuse, neglect, deprivation, delinquency or status offenses of individuals who have not 782 783 attained the age of eighteen; and 784 (28) "Supervision" means monitoring provided by the receiving state 785 once a child has been placed in a receiving state pursuant to this 786 compact. 787 ARTICLE III. Applicability 788 (a) Except as otherwise provided in subsection (b) of this article, this 789 compact shall apply to: (1) The interstate placement of a child subject to ongoing court 790 jurisdiction in the sending state, due to allegations or findings that the 791 792 child has been abused, neglected or deprived as defined by the laws of the sending state, provided the placement of such a child into a 793 794 residential facility shall only require notice of residential placement to

the receiving state prior to placement.

796 (2) The interstate placement of a child adjudicated delinquent or 797 unmanageable based on the laws of the sending state and subject to ongoing court jurisdiction of the sending state if: 798 799 (A) The child is being placed in a residential facility in another 800 member state and is not covered under another compact; or 801 (B) The child is being placed in another member state and the 802 determination of safety and suitability of the placement and services 803 required is not provided through another compact. 804 (3) The interstate placement of any child by a public child placing 805 agency or private child placing agency as a preliminary step to a possible adoption. 806 807 (b) The provisions of this compact shall not apply to: (1) The interstate placement of a child in a custody proceeding in 808 809 which a public child placing agency is not a party, provided the 810 placement is not intended to effectuate an adoption; 811 (2) The interstate placement of a child with a nonrelative in a receiving state by a parent with the legal authority to make such a 812 placement, provided the placement is not intended to effectuate an 813 814 adoption; 815 (3) The interstate placement of a child by one relative with the lawful 816 authority to make such a placement directly with a relative in a 817 receiving state; 818 (4) The placement of a child not subject to subsection (a) of this article 819 into a residential facility by his parent; (5) The placement of a child with a noncustodial parent, provided: 820 (A) The noncustodial parent proves to the satisfaction of a court in 821 the sending state the existence of a substantial relationship with the 822

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child;

(B) The court in the sending state makes a written finding that 824 825 placement with the noncustodial parent is in the best interests of the child; and 826 827 (C) The court in the sending state dismisses its jurisdiction in 828 interstate placements in which the public child placing agency is a party 829 to the proceeding; 830 (6) A child entering the United States from a foreign country for the 831 purpose of adoption or leaving the United States to go to a foreign 832 country for the purpose of adoption in that country; 833 (7) Cases in which a United States citizen child living overseas with his or her family, at least one of whom is in the United States armed 834 835 services, and who is stationed overseas, is removed and placed in a state; 836 or 837 (8) The sending of a child by a public child placing agency or a private 838 child placing agency for a visit as defined by the rules of the Interstate 839 Commission. 840 (c) For purposes of determining the applicability of this compact to the placement of a child with a family in the United States armed 841 842 services, the public child placing agency or private child placing agency 843 may choose the state of the armed service member's permanent duty 844 station or the service member's state of legal residence. 845 (d) Nothing in this compact shall be construed to prohibit the concurrent application of the provisions of this compact with other 846 applicable interstate compacts, including the Interstate Compact for 847 848 Juveniles and the Interstate Compact on Adoption and Medical 849 Assistance. The Interstate Commission may, in cooperation with other 850 interstate compact commissions having responsibility for the interstate movement, placement or transfer of children, promulgate like rules to 851 852 ensure the coordination of services, timely placement of children and 853 the reduction of unnecessary or duplicative administrative or 854 procedural requirements.

855 856 (a) Except as provided in subsection (h) of this article and 857 subdivisions (2) and (3) of subsection (b) of Article V of this compact 858 concerning private and independent adoptions, and in interstate 859 placements in which the public child placing agency is not a party to a 860 custody proceeding, the sending state shall retain jurisdiction over a 861 child with respect to all matters of custody and disposition of the child 862 that it would have had if the child had remained in the sending state. 863 Such jurisdiction shall also include the power to order the return of the 864 child to the sending state. 865 (b) When an issue of child protection or custody is brought before a 866 court in the receiving state, such court shall confer with the court of the 867 sending state to determine the most appropriate forum for adjudication.

- (c) In cases that are before courts and subject to this compact, the taking of testimony for hearings before any judicial officer may occur in person, by telephone, by audio-video conference or by such other means as are approved by the rules of the Interstate Commission, and judicial officers may communicate with other judicial officers and persons involved in the interstate process to the extent permitted by such courts' canons of judicial conduct and any rules promulgated by the Interstate Commission.
- 876 (d) In accordance with its own laws, the court in the sending state 877 shall have authority to terminate its jurisdiction if:
- 878 (1) The child is reunified with the parent in the receiving state who is 879 the subject of allegations or findings of abuse or neglect, only with the 880 concurrence of the public child placing agency in the receiving state;
- 881 (2) The child is adopted;

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- 882 (3) The child reaches the age of majority under the laws of the sending 883 state;
- 884 (4) The child achieves legal independence pursuant to the laws of the

885	sending state;
886 887	(5) A guardianship is created by a court in the receiving state with the concurrence of the court in the sending state;
888 889	(6) An Indian tribe has petitioned for and received jurisdiction from the court in the sending state; or
890 891	(7) The public child placing agency of the sending state requests termination and has obtained the concurrence of the public child placing
892893894	(e) When a sending state court terminates its jurisdiction, the receiving state child placing agency shall be notified.
895 896 897 898	(f) Nothing in this article shall defeat a claim of jurisdiction by a receiving state court sufficient to adjudicate an act of truancy, delinquency or crime or behavior involving a child as defined by the laws of the receiving state committed by the child in the receiving state
899	that is a violation of its laws.
900 901	(g) Nothing in this article shall limit the receiving state's ability to take emergency jurisdiction for the protection of the child.
902 903 904 905 906	(h) The substantive laws of the state in which an adoption is pending shall solely govern all issues relating to the adoption of the child and the court in which the adoption proceeding is filed shall have subject matter jurisdiction regarding all substantive issues relating to the adoption, except when:
907 908	(1) The child is a ward of another court that established jurisdiction over the child prior to the placement;
909 910	(2) The child is in the legal custody of a public agency in the sending state; or
911 912 913	(3) A court in the sending state has otherwise appropriately assumed jurisdiction over the child, prior to the submission of the request for approval of placement.

914 (i) A final decree of adoption shall not be entered in any jurisdiction 915 until the placement is authorized as an approved placement by the public child placing agency in the receiving state. 916 917 ARTICLE V. Placement Evaluation 918 (a) Prior to sending, bringing or causing a child to be sent or brought 919 into a receiving state, the public child placing agency shall provide a written request for assessment to the receiving state. 920 921 (b) For placements by a private child placing agency, a child may be 922 sent or brought, or caused to be sent or brought, into a receiving state, 923 upon receipt and immediate review of the required content in a request for approval of a placement in both the sending and receiving state 924 925 public child placing agency. The required content to accompany a 926 request for approval shall include all of the following: 927 (1) A request for approval identifying the child, one or both birth 928 parents, one or both prospective adoptive parents and the supervising 929 agency, signed by the person requesting approval; 930 (2) The appropriate consents or relinquishments signed by the birth 931 parents in accordance with the laws of the sending state, or where 932 permitted under the laws of the state where the adoption is pending; 933 (3) Certification by a licensed attorney or authorized agent of a private adoption agency that the consent or relinquishment is in 934 935 compliance with the applicable laws of the sending state, or where 936 permitted under the laws of the state where the adoption is pending; 937 (4) A home study; and 938 (5) An acknowledgment of legal risk signed by the prospective 939 adoptive parents. 940 (c) The sending state and the receiving state may request additional 941 information or documents prior to finalization of an approved 942 placement, but such states may not delay travel by the prospective

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adoptive parents with the child if the required content for approval has
 been submitted, received and reviewed by the public child placing
 agency in both the sending state and the receiving state.

- (d) Approval from the public child placing agency in the receiving
 state for a provisional or approved placement is required as provided
 for by the rules of the Interstate Commission.
- 949 (e) The procedures for making an assessment of the proposed placement and the request for such an assessment shall contain all information and be in such form as provided for by the rules of the Interstate Commission.
- 953 (f) Upon receipt of a request from the public child placing agency of
 954 the sending state, the receiving state shall initiate an assessment of the
 955 proposed placement to determine its safety and suitability. If the
 956 proposed placement is a placement with a relative, the public child
 957 placing agency of the sending state may request a determination for a
 958 provisional placement.
- (g) The public child placing agency in the receiving state may request
 and shall be entitled to receive from the public child placing agency or
 the private child placing agency in the sending state, supporting or
 additional information necessary to complete the assessment or approve
 the placement.
- 964 (h) The public child placing agency in the receiving state shall 965 approve a provisional placement and complete or arrange for the 966 completion of the assessment within the timeframes established by the 967 rules of the Interstate Commission.
- 968 (i) For a placement by a private child placing agency, the sending 969 state shall not impose any additional requirements to complete the 970 home study that are not required by the receiving state, unless the 971 adoption is finalized in the sending state.
- (j) The Interstate Commission may develop uniform standards for the
 assessment of the safety and suitability of interstate placements.

ARTICLE VI. Placement Authority

975	(a) Except as otherwise provided in this compact, no child subject to
976	this compact shall be placed into a receiving state until approval for such
977	placement is obtained.
978	(b) If the public child placing agency in the receiving state does not
979	approve the proposed placement, the child shall not be placed. The
980	receiving state shall provide written documentation of any such
981	determination in accordance with the rules promulgated by the
982	Interstate Commission. Such determination shall not be subject to
983	judicial review in the sending state.
984	(c) If the proposed placement is not approved, any interested party
985	shall have standing to seek an administrative review of the receiving
986	state's determination.
987	(1) The administrative review and any further judicial review
988	associated with the determination shall be conducted in the receiving
989	state pursuant to its applicable administrative procedures act.
990	(2) If a determination not to approve the placement of the child in the
991	receiving state is overturned upon review, the placement shall be
992	deemed approved, provided all administrative or judicial remedies
993	have been exhausted or the time for such remedies has passed.
994	ARTICLE VII. Placing Agency Responsibility
995	(a) For the interstate placement of a child made by a public child
996	placing agency or state court:
997	(1) The public child placing agency in the sending state shall have
998	financial responsibility for:
999	(A) The ongoing support and maintenance for the child during the
1000	period of the placement, unless otherwise provided for in the receiving
1001	state; and
1002	(B) As determined by the public child placing agency in the sending
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1003	state, services for the child beyond the public services for which the
1004	child is eligible in the receiving state.
1005	(2) The receiving state shall only have financial responsibility for:
1006	(A) Any assessment conducted by the receiving state; and
1007	(B) Supervision conducted by the receiving state at the level
1008	necessary to support the placement as agreed upon by the public child
1009	placing agencies of the receiving and sending state.
1010	(3) Nothing in this compact shall prohibit public child placing
1011	agencies in the sending state from entering into agreements with
1012	licensed agencies or persons in the receiving state to conduct
1013	assessments and provide supervision.
1014	(b) For the placement of a child by a private child placing agency
1015	preliminary to a possible adoption, the private child placing agency
1016	shall be:
1017	(1) Legally responsible for the child during the period of placement
1018	as provided for in the law of the sending state until the finalization of
1019	the adoption; and
1020	(2) Financially responsible for the child absent a contractual
1021	agreement to the contrary.
1022	(c) The public child placing agency in the receiving state shall provide
1023	timely assessments, as provided for in the rules of the Interstate
1024	Commission.
1025	(d) The public child placing agency in the receiving state shall
1026	provide, or arrange for the provision of, supervision and services for the
1027	child, including timely reports, during the period of the placement.
1028	(e) Nothing in this compact shall be construed to limit the authority
1029	of the public child placing agency in the receiving state from contracting
1030	with a licensed agency or person in the receiving state for an assessment
1031	or the provision of supervision or services for the child or otherwise
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1032	authorizing the provision of supervision or services by a licensed
1033	agency during the period of placement.
1034	(f) Each member state shall provide for coordination among its
1035	branches of government concerning the state's participation in, and
1036	compliance with, this compact and Interstate Commission activities
1037	through the creation of an advisory council or an existing body or board.
1038	(g) Each member state shall establish a central state compact office
1039	that shall be responsible for state compliance with this compact and the
1040	rules of the Interstate Commission.
1041	(h) The public child placing agency in the sending state shall oversee
1042	compliance with the provisions of the Indian Child Welfare Act, 25 USC
1043	1901 et seq., as amended from time to time, for placements subject to the
1044	provisions of this compact prior to placement.
1045	(i) With the consent of the Interstate Commission, states may enter
1046	into limited agreements that facilitate the timely assessment and
1047	provision of services and supervision of placements under this compact.
1048	ARTICLE VIII. Interstate Commission for the Placement of Children
1049	(a) The member states hereby establish, by way of this compact, a
1050	commission known as the "Interstate Commission for the Placement of
1051	Children". The activities of the Interstate Commission are the formation
1052	of public policy and are a discretionary state function. The Interstate
1053	Commission shall:
1054	(1) Be a joint commission of the member states and shall have the
1055	responsibilities, powers and duties set forth herein, and such additional
1056	powers as may be conferred by subsequent concurrent action of the
1057	respective legislatures of the member states; and
1058	(2) Consist of one commissioner from each member state who shall
1059	be appointed by the executive head of the state human services
1060	administration with ultimate responsibility for the child welfare
1061	program. The appointed commissioner shall have the legal authority to

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1062	vote on policy related matters governed by this compact binding the
1063	state.
1064	(b) Each member state represented at a meeting of the Interstate
1065	Commission shall be entitled to one vote.
1066	(c) A majority of the member states shall constitute a quorum for the
1067	transaction of business at a meeting of the Interstate Commission, unless
1068	a larger quorum is required by the bylaws of the Interstate Commission.
1069	(d) A member shall not delegate a vote to another member state at a
1070	meeting of the Interstate Commission.
1071	(e) A member may delegate voting authority to another person from
1072	such representative's state for a specified meeting of the Interstate
1073	Commission.
1074	(f) In addition to the commissioners of each member state, the
1075	Interstate Commission shall include persons who are members of
1076	interested organizations as defined in the bylaws or rules of the
1077	Interstate Commission. Such members shall be ex officio and shall not
1078	be entitled to vote on any matter before the Interstate Commission.
1079	(g) The Interstate Commission shall establish an executive committee
1080	that shall have the authority to administer the day-to-day operations
1081	and administration of the Interstate Commission. Such committee shall
1082	not have the power to engage in rulemaking.
1083	ARTICLE IX. Powers and Duties of the Interstate Commission
1084	The Interstate Commission shall have the following powers:
1085	(1) To promulgate rules and take all necessary actions to effect the
1086	goals, purposes and obligations enumerated in this compact;
1087	(2) To provide for dispute resolution among member states;
1088	(3) To issue, upon request of a member state, advisory opinions
1089	concerning the meaning or interpretation of this interstate compact, its

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1090	bylaws, rules or actions;
1091	(4) To enforce compliance with this interstate compact, its bylaws,
1092	rules or actions or the rules of the commission pursuant to Article XII of
1093	this compact;
1094	(5) Collect standardized data concerning the interstate placement of
1095	children subject to this compact as directed through the commission's
1096	rules, which shall specify the data to be collected, the means of collection
1097	and data exchange and reporting requirements;
1098	(6) To establish and maintain offices as may be necessary for the
1099	transacting of its business;
1100	(7) To purchase and maintain insurance and bonds;
1101	(8) To hire or contract for services of personnel or consultants as
1102	necessary to carry out the commission's functions under this compact
1103	and establish personnel qualification policies, and rates of
1104	compensation;
1105	(9) To establish and appoint committees and officers including, but
1106	not limited to, an executive committee as required by Article X of this
1107	compact;
1108	(10) To accept any and all donations and grants of money, equipment,
1109	supplies, materials and services, and to receive, utilize and dispose
1110	thereof;
1111	(11) To lease, purchase, accept contributions or donations of or
1112	otherwise to own, hold, improve or use any property, real, personal or
1113	mixed;
1114	(12) To sell, convey, mortgage, pledge, lease, exchange, abandon or
1115	otherwise dispose of any property, real, personal or mixed;
1116	(13) To establish a budget and make expenditures;
1117	(14) To adopt a seal and bylaws governing the management and

1118	operation of the Interstate Commission;
1119	(15) To report annually to the legislatures, governors, judicial
1120	branches and state advisory councils of the member states concerning
1121	the activities of the Interstate Commission during the preceding year,
1122	including, but not limited to, any recommendations that may have been
1123	adopted by the Interstate Commission;
1124	(16) To coordinate and provide education, training and public
1125	awareness regarding the interstate movement of children for officials
1126	involved in such activity;
1127	(17) To maintain books and records in accordance with the bylaws of
1128	the Interstate Commission; and
1129	(18) To perform such functions as may be necessary or appropriate to
1130	achieve the purposes of this compact.
1131	ARTICLE X. Organization and Operation of the Interstate
1132	Commission
1133	(a) Bylaws
1134	(1) Not later than twelve months after the first Interstate Commission
1135	meeting, the Interstate Commission shall adopt bylaws to govern its
1136	conduct as may be necessary or appropriate to carry out the purposes of
1137	this compact.
1138	(2) The Interstate Commission's bylaws and rules shall establish
1139	conditions and procedures under which the Interstate Commission shall
1140	make its information and official records available to the public for
1141	inspection or copying. The Interstate Commission may exempt from
1142	disclosure information or official records to the extent such information
1143	or records would adversely affect personal privacy rights or proprietary
1144	<u>interests.</u>
1145	(b) Meetings
1146	(1) The Interstate Commission shall meet at least once each calendar
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1147	year. The chairperson may call additional meetings and, upon the
1148	request of a simple majority of the member states, shall call additional
1149	meetings.
1150	(2) Public notice shall be given by the Interstate Commission of all
1151	meetings and all meetings shall be open to the public, except as set forth
1152	in the rules or as otherwise provided in this compact. The Interstate
1153	Commission and its committees may close a meeting, or portion thereof,
1154	where it determines by two-thirds vote that an open meeting would be
1155	likely to:
1156	(A) Relate solely to the Interstate Commission's internal personnel
1157	practices and procedures;
1158	(B) Disclose matters specifically exempted from disclosure by federal
1159	law;
1160	(C) Disclose financial or commercial information that is privileged,
1161	proprietary or confidential in nature;
1162	(D) Involve accusing a person of a crime, or formally censuring a
1163	person;
11.64	
1164	(E) Disclose information of a personal nature where disclosure would
1165	constitute a clearly unwarranted invasion of personal privacy or
1166	physically endanger one or more persons;
1167	(F) Disclose investigative records compiled for law enforcement
1168	purposes; or
1169	(G) Specifically relate to the Interstate Commission's participation in
1170	a civil action or other legal proceeding.
1170	a civil action of other legal proceeding.
1171	(3) For a meeting, or portion of a meeting, closed pursuant to
1172	subdivision (2) of this subsection, the Interstate Commission's legal
1173	counsel or designee shall certify that the meeting may be closed and
1174	shall reference each relevant exemption provision. The Interstate
1175	Commission shall keep minutes that shall fully and clearly describe all

1176	matters discussed in a meeting and shall provide a full and accurate
1177	summary of actions taken, and the reasons therefore, including a
1178	description of the views expressed and the record of a roll call vote. All
1179	documents considered in connection with an action shall be identified
1180	in such minutes. All minutes and documents of a closed meeting shall
1181	remain under seal, subject to release by a majority vote of the Interstate
1182	Commission or by court order.
1183	(4) The bylaws may provide for meetings of the Interstate
1184	Commission to be conducted by telecommunication or other electronic
1185	communication.
1100	Communication.
1186	(c) Officers and Staff
1187	(1) The Interstate Commission may, through its executive committee,
1188	appoint or retain a staff director for such period, upon such terms and
1189	conditions and for such compensation as the Interstate Commission
1190	may deem appropriate. The staff director shall serve as secretary to the
1191	Interstate Commission, but shall not have a vote. The staff director may
1192	hire and supervise such other staff as authorized by the Interstate
1193	Commission.
1194	(2) The Interstate Commission shall elect, from among its members, a
1195	chairperson and a vice chairperson of the executive committee and other
1196	necessary officers, each of whom shall have such authority and duties
1197	as may be specified in the bylaws.
1198	(d) Qualified Immunity, Defense and Indemnification
1170	(a) Quaimed minumy, Defense and indemnincation
1199	(1) The Interstate Commission's staff director and its employees shall
1200	be immune from suit and liability, personally and in such director and
1201	employees' official capacity, for any claim for damage to or loss of
1202	property or personal injury or other civil liability caused, or arising out
1203	of, or relating to an actual or alleged act, error or omission that occurred,
1204	or that such person had a reasonable basis for believing occurred within
1205	the scope of commission employment, duties or responsibilities,
1206	provided such person shall not be protected from suit or liability for

damage, loss, injury or liability caused by a criminal act or the intentional or wilful and wanton misconduct of such person.

- (A) The liability of the Interstate Commission's staff director and employees or Interstate Commission representatives, acting within the scope of such person's employment or duties for acts, errors or omissions occurring within such person's state may not exceed the limits of liability set forth under the Constitution and laws of that state for state officials, employees and agents. The Interstate Commission shall be an instrumentality of the states for the purposes of any such action. Nothing in this subsection shall be construed to protect such person from suit or liability for damage, loss, injury or liability caused by a criminal act or the intentional or wilful and wanton misconduct of such person.
 - (B) The Interstate Commission shall defend the staff director and its employees and, subject to the approval of the Attorney General or other appropriate legal counsel of the member state, shall defend any commissioner of a member state in a civil action seeking to impose liability arising out of an actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties or responsibilities, provided the actual or alleged act, error or omission did not result from intentional or wilful and wanton misconduct on the part of such person.
 - (C) To the extent not covered by the state involved, member state or the Interstate Commission, representatives or employees of the Interstate Commission shall be held harmless in the amount of a settlement or judgment, including attorney's fees and costs, obtained against such persons arising out of an actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties or responsibilities, provided the

1240	actual or alleged act, error or omission did not result from intentional or
1241	wilful and wanton misconduct on the part of such persons.
1242	ARTICLE XI. Rulemaking Functions of the Interstate Commission
1243	(a) The Interstate Commission shall promulgate and publish rules in
1244	order to effectively and efficiently achieve the purposes of this compact.
1245	(b) Rulemaking shall occur pursuant to the criteria set forth in this
1246	-
	article and the bylaws and rules adopted pursuant thereto. Such
1247	rulemaking shall substantially conform to the principles of the Model
1248	State Administrative Procedures Act, 1981 Act, Uniform Laws
1249	Annotated, Vol. 15, p.1 (2000), or such other administrative procedure
1250	acts as the Interstate Commission deems appropriate, consistent with
1251	due process requirements under the United States Constitution as now
1252	or hereafter interpreted by the United States Supreme Court. All rules
1253	and amendments shall become binding as of the date specified, as
1254	published with the final version of the rule as approved by the Interstate
1255	Commission.
1256	(c) When promulgating a rule, the Interstate Commission shall, at a
1257	minimum:
1258	(1) Publish the proposed rule's entire text stating each reason for such
1259	proposed rule;
1260	(2) Allow and invite any and all persons to submit written data, facts,
1261	opinions and arguments, all of which shall be added to the record and
1262	made publicly available; and
1263	(3) Promulgate a final rule and its effective date, if appropriate, based
1264	on input from state or local officials or interested parties.
1265	(d) Rules promulgated by the Interstate Commission shall have the
1266	force and effect of administrative rules and shall be binding in the
1267	member states to the extent and in the manner provided for in this
1268	compact.
1200	<u>compact.</u>

1269	(e) Not later than sixty days after a rule is promulgated, an interested
1270	party may file a petition in the United States District Court for the
1271	District of Columbia or in the federal district where the Interstate
1272	Commission's principal office is located for judicial review of such rule.
1273	If the court finds that the Interstate Commission's action is not
1274	supported by substantial evidence in the rulemaking record, the court
1275	shall hold the rule unlawful and set it aside.
1276	(f) If a majority of the legislatures of the member states rejects a rule,
1277	such states may, by enactment of a statute or resolution in the same
1278	manner used to adopt this compact, cause such rule to have no further
1279	force and effect in any member state.
1280	(g) The existing rules governing the operation of the Interstate
1281	Compact on the Placement of Children superseded by this act shall be
1282	null and void not less than, but not more than twenty-four months, after
1283	the first meeting of the Interstate Commission created hereunder, as
1284	determined by the members during the first meeting.
1285	(h) Not later than twelve months after the effective date of this
1286	section, the Interstate Commission shall promulgate rules addressing
1287	the following:
1288	(1) Transition rules;
1289	(2) Forms and procedures;
1290	(3) Timelines;
1291	(4) Data collection and reporting;
1292	(5) Rulemaking;
1293	(6) Visitation;
1294	(7) Progress reports and supervision;
1295	(8) Sharing of information and confidentiality of information;

1296	(9) Financing of the Interstate Commission;
1297	(10) Mediation, arbitration and dispute resolution;
1298	(11) Education, training and technical assistance;
1299	(12) Enforcement; and
1300	(13) Coordination with other interstate compacts.
1301 1302	(i) Upon determination by a majority of the members of the Interstate Commission that an emergency exists:
1303 1304	(1) The Interstate Commission may promulgate an emergency rule only if it is required to:
1305	(A) Protect the children covered by this compact from an imminent
1306	threat to such children's health, safety and well-being;
1307	(B) Prevent loss of federal or state funds; or
1308	(C) Meet a deadline for the promulgation of an administrative rule
1309	required by federal law.
1310	(2) An emergency rule shall become effective immediately upon
1311	adoption, provided the usual rulemaking procedures provided
1312	hereunder shall be retroactively applied to said rule as soon as
1313	reasonably possible, but not later than ninety days after the effective
1314	date of the emergency rule.
1315	(3) An emergency rule shall be promulgated as provided for in the
1316	rules of the Interstate Commission.
1317	ARTICLE XII. Oversight, Dispute Resolution, Enforcement
1318	(a) Oversight
1319	(1) The Interstate Commission shall oversee the administration and
1320	operation of this compact.

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44

1321	(2) The executive, legislative and judicial branches of state
1322	government in each member state shall enforce this compact and the
1323	rules of the Interstate Commission and take all actions necessary and
1324	appropriate to effectuate this compact's purposes and intent. This
1325	compact and its rules shall be binding in the compacting states to the
1326	extent and in the manner provided for in this compact.
1327	(3) All courts shall take judicial notice of this compact and the rules
1328	in any judicial or administrative proceeding in a member state
1329	pertaining to the subject matter of this compact.
1330	(4) The Interstate Commission shall be entitled to receive service of
1331	process in any action in which the validity of a compact provision or
1332	rule is the issue for which a judicial determination has been sought and
1333	shall have standing to intervene in any proceedings. Failure to provide
1334	service of process to the Interstate Commission shall render any
1335	judgment, order or other determination, however so captioned or
1336	classified, void as to the Interstate Commission, this compact, its bylaws
1337	or rules of the Interstate Commission.
1338	(b) Dispute Resolution
1339	(1) The Interstate Commission shall attempt, upon the request of a
1340	member state, to resolve disputes that are subject to this compact and
1341	arise among member states and between member and nonmember
1342	states.
1343	(2) The Interstate Commission shall promulgate a rule providing for
1344	both mediation and binding dispute resolution for disputes among
1345	compacting states. The costs of such mediation or dispute resolution
1346	shall be the responsibility of the parties to the dispute.
1347	(c) Enforcement
1348	(1) If the Interstate Commission determines that a member state has
1349	defaulted in the performance of its obligations or responsibilities under
1350	this compact, its bylaws or rules, the Interstate Commission may:
	•

1351	(A) Provide remedial training and specific technical assistance;
1352	(B) Provide written notice to the defaulting state and other member
1353	states, of the nature of the default and the means of curing the default.
1354	The Interstate Commission shall specify the conditions by which the
1355	defaulting state shall cure its default;
1356	(C) By majority vote of the members, initiate against a defaulting
1357	member state legal action in the United States District Court for the
1358	District of Columbia or, at the discretion of the Interstate Commission,
1359	in the federal district where the Interstate Commission has its principal
1360	office, to enforce compliance with the provisions of this compact, or the
1361	commission's bylaws or rules. The relief sought may include both
1362	injunctive relief and damages. If judicial enforcement is necessary, the
1363	prevailing party shall be awarded all costs of such litigation, including
1364	reasonable attorney's fees; or
1365	(D) Avail itself of any other remedies available under state law or the
1366	regulation of official or professional conduct.
1367	ARTICLE XIII. Financing of the Commission
1368	(a) The Interstate Commission shall pay or provide for the payment
1369	of the reasonable expenses of its establishment, organization and
1370	ongoing activities.
1371	(b) The Interstate Commission may levy on and collect an annual
1372	assessment from each member state to cover the cost of the operations
1373	and activities of the Interstate Commission and its staff, which shall be
1374	in a total amount sufficient to cover the Interstate Commission's annual
1375	budget as approved by its members each year. The aggregate annual
1376	assessment amount shall be allocated based upon a formula to be
1377	determined by the Interstate Commission, which shall promulgate a
1378	rule binding upon all member states.
1379	(c) The Interstate Commission shall not incur obligations of any kind
1380	prior to securing the funds adequate to meet such obligations or pledge
1381	the credit of any member state, except by and with the authority of the

1382

member state.

1412	this compact into law.
1413	(2) Withdrawal from this compact shall be by the enactment of a
1414	statute repealing this compact. The effective date of withdrawal shall be
1415	the effective date of the repeal of the statute.
1416	(3) The withdrawing state shall immediately notify the president of
1417	the Interstate Commission in writing upon the introduction of
1418	legislation repealing this compact in the withdrawing state. The
1419	Interstate Commission shall notify the other member states of the
1420	withdrawing state's intent to withdraw.
1421	(4) The withdrawing state is responsible for all assessments,
1422	obligations and liabilities incurred through the effective date of
1423	withdrawal.
1424	(5) Reinstatement of this compact following withdrawal of a member
1425	state shall occur upon the withdrawing state reenacting this compact or
1426	upon such later date as determined by the members of the Interstate
1427	Commission.
1428	(b) Dissolution of Compact
1429	(1) This compact shall dissolve effective upon the date of the
1430	withdrawal or default of the member state that reduces the membership
1431	in this compact to one member state.
1432	(2) Upon the dissolution of this compact, this compact shall become
1433	null and void and shall be of no further force or effect, and the business
1434	and affairs of the Interstate Commission shall be concluded and surplus
1435	funds shall be distributed in accordance with the bylaws.
1436	ARTICLE XVI. Severability and Construction
1437	(a) The provisions of this compact shall be severable, and if any
1438	phrase, clause, sentence or provision is deemed unenforceable, the
1439	remaining provisions of this compact shall be enforceable.
1440	(b) The provisions of this compact shall be liberally construed to
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1441	effectuate its purposes.
1442	(c) Nothing in this compact shall be construed to prohibit the
1443	concurrent applicability of other interstate compacts to which the states
1444	are members.
1445	ARTICLE XVII. Binding Effect of Compact and Other Laws
1446	(a) Other Laws
1447	(1) Nothing herein shall prevent the enforcement of any other law of
1448	a member state that is not inconsistent with this compact.
1449	(b) Binding Effect of this Compact
1450	(1) All lawful actions of the Interstate Commission, including all rules
1451	and bylaws promulgated by the Interstate Commission, shall be binding
1452	upon the member states.
1453	(2) All agreements between the Interstate Commission and the
1454	member states shall be binding in accordance with the terms of such
1455	agreements.
1456	(3) If any provision of this compact exceeds the constitutional limits
1457	imposed on the legislature of any member state, such provision shall be
1458	ineffective to the extent of the conflict with the constitutional provision
1459	in question in such member state.
1460	ARTICLE XVIII. Indian Tribes
1461	Notwithstanding any other provision in this compact, the Interstate
1462	Commission may promulgate guidelines to permit Indian tribes to
1463	utilize this compact to achieve any or all of the purposes of this compact
1464	as specified in Article I of this compact. The Interstate Commission shall
1465	make reasonable efforts to consult with Indian tribes in promulgating
1466	guidelines to reflect the diverse circumstances of the various Indian
1467	tribes.

This act shall take effect as follows and shall amend the following					
sections:					
Section 1	July 1, 2025	17a-114			
Sec. 2	July 1, 2025	46b-129(j)(6)			
Sec. 3	July 1, 2025	17a-28(g)			
Sec. 4	July 1, 2025	17a-93			
Sec. 5	July 1, 2025	New section			
Sec. 6	upon enactment of the	17a-175			
	revised Interstate Compact				
	on the Placement of				
	Children by thirty-five				
	jurisdictions				

Statement of Legislative Commissioners:

In Section 2(6)(B), ", in its discretion," was deleted for clarity; in Section 5, "(NEW)" was added for consistency with standard drafting conventions; and Section 6 was rewritten for clarity and consistency with standard drafting conventions.

KID Joint Favorable Subst. -LCO

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 26 \$	FY 27 \$
Children & Families, Dept.	GF - Cost	See Below	See Below
Children & Families, Dept.	GF - Revenue	250,000	250,000
	Gain		

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill makes various changes to statutes concerning the Department of Children and Families (DCF), which have fiscal impacts as described below.

Section 1 clarifies the mandatory protocols to be followed when a child is placed by DCF in the home of a relative or fictive kin caregiver, when such home is not actively licensed by DCF nor approved by a licensed child placing agency. The proposed statutory revisions are necessary to ensure DCF's ongoing access to the Federal Bureau of Investigations' (FBI) criminal history data. These revisions are consistent with current practice and result in no fiscal impact to DCF or the Department of Emergency Services and Public Protection.

Section 2 results in an annual General Fund revenue gain from federal funding of approximately \$250,000 beginning in FY 26. The section establishes a process whereby the juvenile court may determine that reentry to DCF's Services Post Majority (SPM) program is in the best interest of a youth who declined to voluntarily remain under the DCF commissioner's care upon their 18th birthday and now wishes to reenter

care. The court decree will allow for federal Title IV-E reimbursement to be claimed against the cost of services provided to eligible youth.

The annual revenue gain estimate is based on FY 24 data, which reflects aggregate claimable Title IV-E costs for 37 youth that reentered care of \$1.8 million, a Title IV-E eligibility rate¹ of 28.7% and federal financial participation (ffp) at 50%.

The court system disposes of over 250,000 cases annually and the number of cases is not anticipated to be great enough to need additional resources.

Section 3 results in no fiscal impact from expanding access to DCF records to: (a) allow the Department of Developmental Services to investigate a report of alleged abuse or neglect of a person with intellectual disability; and (b) allow the Office of Policy and Management to conduct a labor relations investigation on behalf of DCF.

Section 4 will lead to a DCF workload decrease from no longer having to process a request to waive licensure standards from a child-care facility seeking to serve a person over age 21, who requires special education, until the end of the school year during which such person reaches age 22. On average, the department processes slightly over 100 such waiver requests annually. The workload decrease will not be sufficient to result in savings.

Section 5 requires DCF to develop a foster parent bill of rights, in consultation with caregivers, and incorporate the same within the agency's policy. Fiscal impacts, if any, resulting from practice changes that might ensue cannot be determined in advance as the bill does not define the specific rights to be afforded to foster parents.

Section 6 enacts the revised Interstate Compact on the Placement of Children (ICPC), effective upon its enactment by 35 states. If the revised

¹ States can claim reimbursement only for title IV-E eligible children, i.e., children whose biological families would have qualified for the AFDC program under 1996 income standards, not adjusted for inflation.

ICPC is enacted by the required states, a minimal annual cost and potentially additional fiscal impacts will result. Current statute enacting the predecessor ICPC, of which Connecticut is a member, would be repealed upon the same effective date. The final revised ICPC was issued in 2009. To date, it has been adopted by 18 states.

The revised ICPC would create an Interstate Commission for the Placement of Children. The Commission would be empowered to levy and collect an annual assessment from each member state to cover the cost of its operations and activities, in an amount sufficient to cover an approved annual budget. The assessment shall be calculated in accordance with a formula to be determined by the Commission. Member states (through their voting representative) would approve actual annual budgets and the assessment methodology.

An interim budget projection² was shared for planning purposes when the revised ICPC was issued. A first-year cost of approximately \$500,000 was estimated, resulting in a per state cost of \$9,000 - \$14,000, assuming participation by a minimum of 35 and a maximum of 54 jurisdictions. Using this budget projection as a basis, the aggregate cost would approximate \$750,000 in 2025, resulting in a per state cost of \$14,000 - \$21,500, after adjusting for inflation.

Other fiscal provisions set forth in the revised Compact include: (1) a defaulting member state, by majority vote of member states, could be subject to injunctive relief and damages; (2) if a state is not the prevailing party to a judicial enforcement under the Compact, it would be liable for costs of litigation, including reasonable attorney's fees; and (3) the Interstate Commission would be authorized to promulgate an emergency rule, upon determination by the majority of member states, to protect covered children from imminent threat, or if required to prevent loss of federal or state funds.

The revised Compact requires the establishment of a central state compact office. This is not anticipated to result in a fiscal impact. DCF

² https://aphsa.org/wp-content/uploads/2024/09/FISCAL-NOTE.pdf

currently operates an ICPC Office within its Office of Foster Care and Adoption Services. Similarly, it is anticipated that an advisory council/board to coordinate the different branches of state government involved with the ICPC could be accommodated within the routinely budgeted resources of DCF and the Judicial Department. Other practice changes that would result from adoption of the revised Compact are not anticipated to substantively impact the budgets or operations of the involved agencies.

The Out Years

Section 2: The annualized ongoing fiscal impact identified above would continue into the future subject to inflation. Additionally, Title IV-E eligibility rates would be expected to decline gradually as incomes rise.

Section 6: As discussed above, impacts would first be experienced following the enactment of the revised ICPC by the requisite minimum 35 states. Future assessments paid by the state would depend upon the approved budgets of the Interstate Commission in respective fiscal years.

Sources: American Public Human Services Association - Association of Administrators of

the ICPC

Bureau of Labor Statistics - CPI for All Urban Consumers

Department of Children and Families

OLR Bill Analysis sSB 1311

AN ACT CONCERNING THE RECOMMENDATIONS OF THE DEPARTMENT OF CHILDREN AND FAMILIES.

SUMMARY

This bill makes various changes in the child welfare laws regarding the Department of Children and Families (DCF), including:

- 1. explicitly naming the expedited child placement process "emergency placement," and adding the definition for emergency placement (§ 1);
- 2. authorizing DCF to allow post-majority age (over 18) youth to voluntarily re-enter DCF care under certain conditions and with juvenile court approval (§ 2);
- 3. allowing DCF to share records that are otherwise confidential with the Department of Development Services (DDS) for abuse and neglect investigations involving people with intellectual disabilities, and with the Office of Policy and Management (OPM) for labor relations investigations conducted for DCF (§ 3);
- 4. allowing a child placed at a DCF-licensed facility who requires special education to remain in placement at the facility until they turn 22 (§ 4);
- 5. requiring the DCF commissioner, in consultation with caregivers, to develop a foster parent bill of rights and incorporate it into department policy (§ 5); and
- 6. adopting a new Interstate Compact on the Placement of Children, which replaces the current compact when it is adopted by 35 jurisdictions (to date, 18 have adopted the compact; see

BACKGROUND) (§ 6).

EFFECTIVE DATE: July 1, 2025, except the interstate compact takes effect when 35 jurisdictions enact it.

§ 1 — EMERGENCY CHILD PLACEMENT

Under current law, a child can be placed with a relative or fictive kin caregiver who is not DCF-licensed or -approved when the placement is deemed in the child's best interest, as long as DCF does a basic family assessment, including a home visit. As part of this process, the commissioner must order a criminal history and child abuse registry check of anyone 18 years old or older living in the home after the placement is approved.

The bill specifies that these placements are "emergency placements," defined as the DCF placement of a child in the home of a relative or fictive kin caregiver due to the sudden unavailability of the child's primary caretaker.

The bill also makes technical and conforming changes.

§ 2 — SERVICES POST MAJORITY STATUS

By law, youth who reach age 18 (majority age) can voluntarily opt to remain in DCF care to continue to receive agency support up to age 21. (DCF refers to this as Services Post Majority status.) The bill allows youth age 18 who have left DCF care to request reentry into agency care, provided they do so at least 120 days before they turn 21.

The DCF commissioner must consider the request under the same statutory conditions under which she would consider a request for a youth still in DCF care who requested to stay in care after turning 18. In addition to the age requirement, the youth must be enrolled (1) full-time in a secondary education program or an approved program for an equivalent credential, (2) full-time in a postsecondary or vocational educational institution, or (3) in a commissioner-approved program or activity to promote or remove barriers to employment. The commissioner has discretion to waive the requirement for full-time

enrollment or participation based on compelling circumstances.

Under the bill, upon determining the youth is eligible, DCF may request that the youth enter into a written agreement detailing the terms of the voluntary reentry.

DCF must seek a determination whether reentry into care is in the youth's best interest by filing a motion in the juvenile court that had jurisdiction over the youth's original case within 120 days of executing the agreement with the youth. The court must determine if there is an appropriate permanency plan, and it may hold a hearing on the motion. (If the court approves reentry, this allows DCF to claim federal Title IV-E reimbursement for the services DCF provides to these youth.)

§ 3 — EXCEPTIONS TO DCF RECORD CONFIDENTIALITY RULES

Generally, under state law, DCF's records are confidential and cannot be disclosed without the permission of the person involved except in limited situations. The bill adds two new situations to the list of statutory exceptions for disclosure without first getting permission.

These new exceptions are for disclosures to (1) DDS for investigations of abuse or neglect of a person with intellectual disabilities and (2) OPM for labor relations investigations conducted for DCF.

§ 4 — YOUTH IN DCF-LICENSED CHILD CARE FACILITIES

The bill allows an individual placed at a DCF-licensed child care facility who requires special education to remain in the facility receiving services until the end of the school year in which he or she turns 22. This means if the individual turns 22 in January, for example, he or she could finish out the school year. The change conforms with the existing state special education law that requires school boards to provide special education until the child graduates from high school or until the end of the school year when the child reaches age 22, whichever occurs first. (The special education law was changed in 2023 to conform with the federal court ruling *A.R.* v. *Connecticut State Board of Education* (5 F.4th 155 (2d Cir., 2021)).)

By law, child care facilities are DCF-licensed congregate residential settings. The DCF commissioner can petition a court for permission to place a child committed to her custody in such a facility if the child cannot be satisfactorily cared for in a foster home because he or she has developmental or physical disabilities, mental illness, emotional issues, or behavioral disorders.

§ 5 — FOSTER PARENT BILL OF RIGHTS

The bill requires the DCF commissioner, in consultation with caregivers, to develop a foster parent bill of rights and incorporate it into department policy by January 1, 2026. The bill of rights must be consistent with applicable federal and state laws and include, at a minimum, (1) a statement of the principles and values that are its basis and (2) the rights and obligations of caregivers, children in foster care, and DCF.

By law, and under the bill, "caregivers" are (1) DCF-licensed foster care providers, (2) people approved by a licensed child placing agency to provide foster care, (3) relative or fictive kin caregivers, or (4) licensed child placing agency operators or officials.

§ 6 — INTERSTATE COMPACT ON THE PLACEMENT OF CHILDREN

The bill replaces the existing Interstate Compact on the Placement of Children with a new one crafted by the Association of Administrators of the Interstate Compact on the Placement of Children (see BACKGROUND). The new compact includes provisions intended to expedite safe placement of children across state lines and spells out responsibilities of child welfare agencies in the sending and receiving states. The new compact differs from the existing one in several areas. The table below provides a comparison of key issues.

Table: Comparison of Selected Compact Provisions

Current Compact	Bill's Compact				
Noncustodial Parents					
Does not address out-of- state, noncustodial parent placements; does not define noncustodial parent	Clarifies when placement with an out-of-state, noncustodial parent can be made in the context of a dependency proceeding; adds definition of noncustodial parent (Art. II & III (b)(5))				
Administrative Reviews					
Does not include an appeals process for or administrative review of a receiving state's child placement denial	Provides for administrative review of the receiving state's child placement denial to be conducted in the receiving state under its applicable Administrative Procedures Act (Art. VI (c))				
	Compact Rules				
No provisions on enacting compact rules	Authorizes the commission to enact rules to implement the compact; requires proposed rules to be published before being finalized; the public must be provided the opportunity to comment and comments will be added to the record and made publicly available (Art. XI)				
Dispute Resolution and Enforcement					
No provisions on dispute resolution or enforcement	Dispute resolution between member states: mediation and binding dispute resolution				
	Enforcement options against defaulting member states: (1) remedial training and technical assistance; (2) written notice of default including a means of addressing the default; and (3) by a majority vote of the members, initiating legal action in federal court (Art. XII (b) & (c))				

The new compact also creates the Interstate Commission for the Placement of Children ("commission"), which consists of one commissioner from each member state who is appointed by the executive head of the state child welfare agency (in Connecticut the DCF commissioner). Commissioners representing a member state each have the authority to vote on policy matters governed by the compact binding the state.

The commission oversees the administration of the compact including dispute resolution, compact enforcement and amendment,

and commission financing through assessments of member states.

The new compact does not go into effect until it is adopted by 35 jurisdictions (which include U.S. states, the District of Columbia, Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, the Northern Mariana Islands, and any other U.S. territory). Thus far it has been adopted by 18 states (see BACKGROUND).

The new compact includes 18 articles. The following is a summary of key provisions.

Purpose (Art. I)

The compact's purpose is, among other things, to:

- 1. provide a process for children (people under age 18) being placed outside of their resident state to be timely placed in safe and suitable homes;
- 2. facilitate ongoing placement supervision, service delivery, and communication between the states;
- 3. provide procedures to ensure children are placed in safe and suitable homes;
- 4. address crafting and enforcing of administrative rules that will implement its provisions, including regulating the relevant activities of the member states;
- 5. provide for uniform data collection and sharing between member states; and
- 6. provide for issuing guidelines together with Indian tribes for interstate cases involving Indian children, as federal law allows.

Definitions (Art. II)

The following are selected definitions from the new compact.

1. "Approved placement" means the public child placing agency in the receiving state has determined that the child's placement is

safe and suitable.

2. "Placement" is the act by a public or private child placing agency intended to arrange for the care or custody of a child in another state.

- 3. "Private child placing agency" is any private person or agency, foundation, or charitable organization facilitating or involved in a child's interstate placement that is not part of, or acting for, state or local government.
- 4. "Public child placing agency" is any government child welfare or child protection agency, or private entity under contract with the agency, facilitating or involved in a child's interstate placement.

Applicability (Art. III)

The compact specifically applies to the interstate placement of a child:

- 1. under the sending state's court authority due to allegations or findings of abuse or neglect (but if the placement is to a residential facility, the compact requires only notice to the receiving state before the placement happens);
- 2. adjudicated delinquent or unmanageable under the sending state's laws and subject to the sending state's ongoing court jurisdiction if the child is being placed in (a) a residential facility in another member state and is not covered under another compact or (b) another member state and the determination of whether the placement and services required are safe and suitable are not provided under another compact; or
- 3. whose placement by a public or private child placing agency is a preliminary step to a possible adoption.

A residential facility is a facility providing care that substitutes for parental responsibility or foster care and is beyond what is needed for assessment or treatment of an acute condition. The definition does not include institutions that are primarily educational, hospitals, or other

medical facilities.

The compact specifies various situations in which a child is moved out of his or her original state that are exempt from the compact's oversight, including when a parent with legal authority over the child places the child with a relative or a nonrelative in the receiving state. For the nonrelative placement, the exemption applies if the placement does not involve adoption. If the child is placed with a relative who is the noncustodial parent, under the compact the noncustodial parent must prove to the satisfaction of the sending state court that he or she has a substantial relationship with the child and the sending state court makes a written finding that the placement is in the best interests of the child.

A noncustodial parent is a person who, when the court proceedings begin, is not the subject of abuse or neglect allegations and does not have sole legal custody of the child or has joint custody.

Jurisdiction (Art. IV)

Under the compact, the sending state generally retains jurisdiction over a child regarding custody matters and disposition of the child's case just as it would have if the child had remained in the sending state. This includes the power to order the return of the child to the sending state.

When an issue of child protection or custody is before a receiving state court, the court must confer with the court of the sending state to determine the most appropriate place for adjudication.

The compact allows a sending state court to relinquish jurisdiction in some situations, including if the child is reunified with the parent in the receiving state who was alleged or found to have committed abuse or neglect, provided the receiving state child placement agency concurs, or, among other things, the child is adopted or reaches the age of majority under the sending state's laws.

If the sending state court terminates its jurisdiction, it must notify the receiving state's court. The compact does not prohibit the receiving

state's ability to take emergency jurisdiction for the child's protection.

Adoption. Generally, the relevant laws of the state where an adoption is pending solely govern all adoption-related issues and the court where the adoption proceeding is filed has jurisdiction regarding all substantive adoption issues. But the compact permits some exceptions to this, including when the (1) child is a ward of another court that established jurisdiction before the child was placed and (2) court in the sending state has otherwise appropriately assumed jurisdiction over the child.

Under the compact, a receiving state's public child placing agency must approve final adoption decrees as approved placements before they can be entered in any jurisdiction.

Placement Evaluation (Art. V)

The compact includes requirements for both public and private child placing agencies. It also authorizes the commission to develop standards for assessing the safety and suitability of interstate placements.

Public Agencies. Public agency placements require the public child placing agency to submit a written assessment request to the receiving state. The "assessment" is an evaluation of a prospective receiving state placement by a public child placing agency to determine if the placement meets the child's individual needs, including the child's safety and stability, health and well-being, and mental, emotional, and physical development.

The assessment procedures and the assessment request must contain the required information and be in a form that commission rules require. Also, the public child placing agency placement approval must be done as required by the rules. The compact allows either the sending state or the receiving state to request more information before finalizing a placement.

Private Agencies. Regarding placements by a private child placing

agency, the compact requires a request for approval of the placement and specifies content to accompany the request. This required content includes (1) a request of approval, signed by the requestor, identifying the child, one or both birth parents, one or both adoptive parents, and the supervising agency; (2) a home study; and (3) certifications by an attorney or the appropriate adoption agency official that the consent and relinquishment comply with law.

Placement Authority (Art. VI)

Under the compact, a child may not be placed in the receiving state if that state's public child placing agency does not approve the placement. The receiving state must provide written documentation, as required by the commission rules, if the agency does not approve of the proposed placement, and any interested party has standing to ask for an administrative review of the determination. The review and any further judicial appeal are conducted in the receiving state under the state's Administrative Procedures Act.

If a decision to deny a placement is overturned in review, the placement is deemed approved if all administrative or judicial remedies have been exhausted.

Placing Agency Responsibilities (Art. VII)

The compact outlines the financial responsibilities of the sending and receiving states in interstate placements.

The public child placing agency in the sending state is responsible for the ongoing financial support and maintenance for the child during the placement, unless otherwise provided by the receiving state. It is also financially responsible for services for the child, as determined by the sending state's public child placing agency, beyond those for which the child is eligible in the receiving state.

The compact requires the receiving state only have financial responsibility for (1) any assessment it conducts and (2) supervision at the level necessary to support the placement as agreed upon by the public child placing agencies of the receiving and sending states.

It also specifies (1) the financial responsibility regarding placements by private child placing agencies before a possible adoption and (2) certain duties of public child placing agencies in the receiving state, such as timely reports and assessments during the placement.

Duties of all Member States. Each member state must (1) establish a central state compact office that is responsible for state compliance with the compact and the commission rules and (2) provide for coordination among its government branches on participating in, and complying with, the compact and commission activities through a new advisory council or an existing body or board.

Interstate Commission for the Placement of Children (Arts. VIII & X)

The compact creates the commission, which consists of one commissioner from each member state who is appointed by the executive head of the state child welfare agency (in Connecticut the DCF commissioner). Commissioners have the authority to vote on policy matters governed by the compact and binding the state.

The compact addresses other organizational and procedural aspects of the commission, including the requirement for an executive committee with authority to administer the commission's day-to-day operations and specifics regarding quorums and additional, non-voting members of the commission (the commission may, through bylaws, identify interested organizations who may have non-voting members on the commission).

The commission elects from among its members a chairperson and a vice chairperson of the executive committee and other necessary officers. The officers each have authority and duties as may be stated in the bylaws.

Commission Powers, Duties, Organization, and Operation (Arts. IX & X)

Powers and Duties. The compact charges the commission with the authority to make rules and take necessary actions to achieve the goals

and obligations detailed in the compact, including enforcing compact compliance and providing dispute resolution among the member states.

The compact gives the commission specified organizational powers including to (1) establish a budget and make expenditures, (2) accept donations and grants, and (3) adopt a seal and governing bylaws. It also requires the commission to annually report to member states' legislatures, governors, judicial branches, and state advisory councils on its activities during the preceding year.

Organization and Operation. The compact requires the commission to adopt bylaws within the first year and they must include provisions regarding how the commission will make its information and records available to the public. It requires the commission to meet at least once each calendar year and allows the chairperson, and a simple majority of the member states, to call additional meetings. It requires the commission meetings be publicly noticed and open to the public, except for situations that require closed meetings, as allowed under the compact.

The compact authorizes the commission's executive committee to appoint a staff director who will serve as commission secretary and not be a voting member. The director may hire staff as the commission authorizes.

The compact provides the director and staff with immunity from civil suits and liability regarding any claim for damage, loss, or personal injury relating to actions occurring due to employment with the commission, with exceptions for criminal acts or willful and wanton misconduct. The commission will defend the director, employees, and members in civil liability action. Also, employees will be held harmless, to the extent not covered by the state involved or the commission, in the event of a settlement or judgement.

Rulemaking (Art. XI)

The compact requires the commission to make and publish binding rules with a rule becoming binding on the date specified with the

publishing of the final version of the rule. Before finalizing a rule, the commission must publish a proposed rule and invite the public to comment on it.

Specifically, among other items, the rules must address:

- 1. transition rules;
- 2. forms and procedures;
- 3. visitation;
- progress reports and supervision;
- 5. mediation, arbitration, and dispute resolution; and
- 6. enforcement.

The compact also provides conditions when the commission may issue emergency rules.

Under the compact, the rules governing the existing compact remain in effect for 24 months after the first meeting of the commission created under the bill. At 24 months following the first meeting, the existing compact rules become null and void.

Oversight, Dispute Resolution, and Enforcement (Art. XII)

Oversight. The compact charges the commission with overseeing the administration and operation of the compact.

The executive, legislative, and judicial branches of state government in each member state must enforce the compact and the commission's rules and take necessary actions to fulfill the compact's purposes and intent. The bill states the compact and its rules are binding in the compacting states as provided for in the compact. Additionally, courts must take judicial notice of the compact and the rules in any proceeding in a member state related to the compact's subject matter.

Dispute Resolution. The commission must, upon the request of a

member state, attempt to resolve disputes relevant to the compact that arise among member states and between member and nonmember states. The commission must create a rule providing for both mediation and binding dispute resolution for disputes among compacting states. The costs of the mediation or dispute resolution will be the responsibility of the parties to the dispute.

Enforcement. The compact provides the commission with tools to address member states that have defaulted in their obligations or responsibilities under the compact. These include (1) remedial training and technical assistance; (2) written notice of default including a means of addressing the default; or (3) by a majority vote of the members, initiating legal action in federal court against a defaulting member. The legal action can seek injunctive relief and damages.

Financing the Commission (Art. XIII)

The commission may levy and collect an annual assessment from each member state to cover the cost of its operations and activities, including its staff. The commission's annual budget must be approved by its members each year. The aggregate annual assessment amount will be allocated based upon a formula the commission will develop.

The commission is prohibited from (1) incurring obligations before securing the funds needed to meet them or (2) pledging the credit of any member state, except with the authority of the member state.

Its receipts and disbursements are subject to the audit and accounting procedures established under its bylaws and must be annually audited by a certified or licensed public accountant.

Member States and Compact Amendments (Art. XIV)

Under the compact, any state may become a member state and the compact takes effect when at least 35 states have enacted it. The commission may propose amendments to the compact, but an amendment will be made only when the member states unanimously enact it into law.

Withdrawal and Dissolution and Severability (Arts. XV & XVI)

The compact addresses how a state can withdraw from the compact (by legislation repealing the statute that enacted the compact into law) and related steps needed for withdrawal.

The compact is dissolved and null and void when the withdrawal or default by a state means there is only one state remaining as a member.

The compact's provisions are severable, meaning if any phrase, clause, sentence, or provision is deemed unenforceable, the remaining provisions continue to be enforceable.

Effect of Compact on Other Laws (Art. XVII)

The compact specifies that it does not prevent the enforcement of any other law of a member state provided the law is consistent with the compact.

All lawful actions of the commission, including its rules and bylaws and all agreements between the commission and the member states, are binding on the member states.

If any provision of the compact exceeds the constitutional limits imposed on a member state's legislature, the provision is deemed ineffective to the extent of the conflict with the provision in question.

Indian Tribes (Art. XVIII)

The compact allows the commission to craft guidelines to permit Indian tribes to use the compact to fully participate in it.

BACKGROUND

Association of Administrators of the Interstate Compact on the Placement of Children

The association is an organization of members from the 50 states, the District of Columbia, and the U.S. Virgin Islands; it carries out the rules and terms of the compact.

Member States

To date, the following states have adopted the interstate compact:

Alaska	Kentucky	New Hampshire
Colorado	Louisiana	New Mexico
Delaware	Maine	Ohio
Florida	Minnesota	Oklahoma
Georgia	Missouri	Vermont
Indiana	Nebraska	Wisconsin

COMMITTEE ACTION

Committee on Children

Joint Favorable

Yea 17 Nay 0 (02/25/2025)