



Senate

General Assembly

File No. 797

January Session, 2025

Substitute Senate Bill No. 1387

Senate, April 29, 2025

The Committee on Judiciary reported through SEN. WINFIELD of the 10th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

**AN ACT CONCERNING THE PRESCRIBED DUTIES OF THE
EXECUTIVE DIRECTOR OF THE CRIMINAL JUSTICE INFORMATION
SYSTEM GOVERNING BOARD AND THE INFORMATION
TECHNOLOGY SYSTEM MAINTAINED BY SAID BOARD.**

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 54-142q of the general statutes is repealed and the
2 following is substituted in lieu thereof (*Effective October 1, 2025*):

3 (a) As used in this section, (1) "governing board" means the Criminal
4 Justice Information System Governing Board established in this section,
5 (2) "offender-based tracking system" means an information system that
6 enables, as determined by the governing board and subject to this
7 chapter, criminal justice agencies, as defined in subsection (b) of section
8 54-142g, the Division of Public Defender Services and the Office of the
9 Federal Public Defender to share criminal history record information, as
10 defined in subsection (a) of section 54-142g, and to access electronically
11 maintained offender and case data involving felonies, misdemeanors,
12 violations, motor vehicle violations, motor vehicle offenses for which a

13 sentence to a term of imprisonment may be imposed, and infractions,
14 and (3) "criminal justice information systems" means the information
15 systems designed and implemented pursuant to section 54-142s, as
16 amended by this act.

17 (b) There shall be a Criminal Justice Information System Governing
18 Board which shall be within the Department of Emergency Services and
19 Public Protection for administrative purposes only and shall oversee
20 criminal justice information systems.

21 (c) The governing board shall be composed of the Chief Court
22 Administrator, the Commissioner of Emergency Services and Public
23 Protection, the Secretary of the Office of Policy and Management, the
24 Commissioner of Correction, the chairperson of the Board of Pardons
25 and Paroles, the Chief State's Attorney, the Chief Public Defender, the
26 Commissioner of Administrative Services, the Victim Advocate, the
27 Commissioner of Motor Vehicles, the chairpersons and ranking
28 members of the joint standing committee of the General Assembly on
29 judiciary and the president of the Connecticut Police Chiefs Association.
30 The Chief Court Administrator and a person appointed by the Governor
31 from among the membership shall serve as cochairpersons. Each
32 member of the governing board may appoint a designee who shall have
33 the same powers as such member.

34 (d) The governing board shall meet at least once during each calendar
35 quarter and at such other times as the chairperson deems necessary. A
36 majority of the members shall constitute a quorum for the transaction of
37 business.

38 (e) The governing board shall hire an executive director of the board
39 who shall not be a member of the board and who shall serve at the
40 pleasure of the board. The executive director shall be qualified by
41 education, training or experience to oversee the design and
42 implementation of a comprehensive, state-wide information technology
43 system for the sharing of criminal justice information as provided in
44 section 54-142s, as amended by this act. The governing board may
45 authorize by board policy the executive director to enter into contracts,

46 agreements or memoranda of understanding on behalf of the board. The
47 Department of Emergency Services and Public Protection shall provide
48 office space and such staff, supplies and services as necessary for the
49 executive director to properly carry out his or her duties under this
50 subsection.

51 (f) The governing board shall develop plans, maintain policies and
52 provide direction for the efficient operation and integration of criminal
53 justice information systems, whether such systems service a single
54 agency or multiple agencies. The governing board shall establish
55 standards and procedures for use by agencies to assure the
56 interoperability of such systems, authorized access to such systems and
57 the security of such systems.

58 (g) In addition to the requirements of subsection (f) of this section, the
59 duties and responsibilities of the governing board shall be to: (1)
60 Oversee the operations and administration of criminal justice
61 information systems; (2) establish such permanent and ad hoc
62 committees as it deems necessary, with appointments to such
63 committees not restricted to criminal justice agencies; (3) recommend
64 any legislation necessary for implementation, operation and
65 maintenance of criminal justice information systems; (4) establish and
66 implement policies and procedures to meet the system-wide objectives,
67 including the provision of appropriate controls for data access and
68 security; and (5) perform all necessary functions to facilitate the
69 coordination and integration of criminal justice information systems.

70 (h) A member of the governing board, a member of a permanent or
71 an ad hoc committee established by the governing board, and any
72 person operating and administering the criminal justice information
73 system shall be deemed to be "state officers and employees" for the
74 purposes of chapter 53 and section 5-141d.

75 (i) Information that may be accessed by the Division of Public
76 Defender Services or the Office of the Federal Public Defender pursuant
77 to subsection (a) of this section shall be limited to: (1) Conviction
78 information, as defined in subsection (c) of section 54-142g, (2)

79 information that is otherwise available to the public, and (3)
80 information, including nonconviction information, concerning a client
81 whom the division has been appointed by the court to represent and is
82 representing at the time of the request for access to such information.

83 Sec. 2. Section 54-142s of the general statutes is repealed and the
84 following is substituted in lieu thereof (*Effective October 1, 2025*):

85 (a) The Criminal Justice Information System Governing Board shall
86 design and implement a comprehensive, state-wide information
87 technology system to facilitate the immediate, seamless and
88 comprehensive sharing of information between all state agencies,
89 departments, boards and commissions having any cognizance over
90 matters relating to law enforcement and criminal justice, and organized
91 local police departments and law enforcement officials.

92 (b) Such information technology system shall include, without
93 limitation, a central tracking and information database, a central
94 electronic document repository and centralized analytical tools, as
95 provided in subsections (c) to [(e)] (f), inclusive, of this section, all of
96 which shall be developed with state-of-the-art technology, as provided
97 in subsection [(f)] (g) of this section, and such other components or
98 elements as are determined to be appropriate or necessary by the board
99 after development of a plan for the design and implementation of such
100 system.

101 (c) Such information technology system shall include a central,
102 integrated criminal justice tracking and information database that
103 provides:

104 (1) Complete biographical information and vital statistics for all
105 offenders and former offenders still living; and

106 (2) Tracking information for all offenders in the criminal justice
107 system, from investigation through incarceration and release, and
108 seamless integration with any electronic monitoring systems, global
109 positioning systems and any offender registries.

110 (d) Such information technology system may additionally include
111 any other relevant information collected, managed or maintained by a
112 criminal justice agency, as defined in section 54-142g, or another entity
113 having cognizance over matters relating to law enforcement, criminal
114 justice and public safety. Such information technology system is
115 intended to integrate and share public safety data and shall not be
116 restricted to offender-based data.

117 ~~[(d)]~~ (e) Such information technology system shall include a central,
118 integrated electronic repository of criminal justice records and
119 documents that provides:

120 (1) Access to all state and local police reports, presentence
121 investigations and reports, psychological and medical reports, criminal
122 records, incarceration and parole records, and court records and
123 transcripts, whether such records and documents normally exist in
124 electronic or hard copy form; and

125 (2) Access to scanning and processing facilities to ensure that such
126 records and documents are integrated into the system and updated
127 immediately.

128 ~~[(e)]~~ (f) Such information technology system shall include centralized
129 analytical tools, bundled together in a custom-designed enterprise
130 system that includes:

131 (1) Analytical tools that empower and enhance criminal case
132 assessment, sentencing and plea agreement analysis and pardon, parole,
133 probation and release decisions;

134 (2) Analytical tools that empower and enhance forecasting
135 concerning recidivism and future offenses for each individual offender;
136 and

137 (3) Collaborative functionality that enables seamless cross-
138 department communication, information exchange, central note-taking
139 and comment capabilities for each offender.

140 ~~[(f)]~~ (g) Such information technology system shall be developed with
141 state-of-the-art relational database technology and other appropriate
142 software applications and hardware, and shall be:

143 (1) Completely accessible by any authorized criminal justice official
144 through the Internet;

145 (2) Completely integrated with the state police, organized local police
146 departments, law enforcement agencies and such other agencies and
147 organizations as the governing board deems necessary and appropriate,
148 and their information systems and database applications;

149 (3) Indexed and cross-referenced by offender name, residence,
150 community, criminal offense and any other data points necessary for the
151 effective administration of the state's criminal justice system;

152 (4) Fully text searchable for all records;

153 (5) Secure and protected by high-level security and controls;

154 (6) Accessible to the public subject to appropriate privacy protections
155 and controls; and

156 (7) Monitored and administered by the Criminal Justice Information
157 Systems Governing Board, with the assistance of the Department of
158 Administrative Services, provided major software and hardware needs
159 may be provided and serviced by private, third-party vendors.

160 ~~[(g)]~~ (h) Any third-party vendor or contractor of criminal justice-
161 related record management systems, assisting in the design and
162 implementation of the state-wide information technology system
163 pursuant to this section, that requires access to criminal history record
164 information maintained on the state's criminal justice information
165 technology system shall, prior to being allowed to access such
166 information, obtain written approval from the Criminal Justice
167 Information System Governing Board to access such information in the
168 manner prescribed by said board. Any contract, subcontract or
169 amendment to a contract or subcontract entered into by the Criminal

170 Justice Information System Governing Board and a third-party vendor
171 or contractor concerning criminal justice-related record management
172 systems shall include specifications established by said board that
173 ensure that all policies, procedures, processes and control systems,
174 including hardware, software and protocols that are provided by the
175 third-party vendor or contractor are compatible with, and support, the
176 state's criminal justice information technology system.

177 [(h)] (i) Not later than January first, annually, the Criminal Justice
178 Information System Governing Board shall report, in accordance with
179 section 11-4a, to the joint standing committees of the General Assembly
180 having cognizance of matters relating to the judiciary and
181 appropriations and the budgets of state agencies concerning the status
182 of the design and implementation of such information technology
183 system. In conjunction with the report, the board shall also make a
184 presentation to said committees during the ensuing regular session
185 concerning the status of the design and implementation of such
186 information technology system and a specific itemization of the
187 additional resources, if any, that are needed to achieve such design and
188 implementation.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2025	54-142q
Sec. 2	October 1, 2025	54-142s

Section 1	October 1, 2025	54-142q
Sec. 2	October 1, 2025	54-142s

JUD *Joint Favorable Subst.*

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: None

Explanation

The bill, which expands the types of information that may be included in the Connecticut Information Sharing System and makes other changes regarding the Criminal Justice Information System Governing Board, does not result in a fiscal impact to the state because the board has the expertise and capacity to make such changes.

The Out Years

State Impact: None

Municipal Impact: None

OLR Bill Analysis**sSB 1387****AN ACT CONCERNING THE PRESCRIBED DUTIES OF THE EXECUTIVE DIRECTOR OF THE CRIMINAL JUSTICE INFORMATION SYSTEM GOVERNING BOARD AND THE INFORMATION TECHNOLOGY SYSTEM MAINTAINED BY SAID BOARD.****SUMMARY**

This bill expands the types of information available for inclusion in the Connecticut Information Sharing System (CISS), a comprehensive, statewide criminal justice information database and records system accessible by the police and criminal justice agencies (see BACKGROUND).

Existing law requires the CISS to have (1) biographical information and vital statistics for all offenders and living former offenders; (2) tracking information for offenders, from investigation through incarceration and release; and (3) access to certain records like police or medical reports and criminal, incarceration, parole, or court records. The bill allows it to also include any other relevant information collected, managed, or kept by a criminal justice agency or another entity with authority over law enforcement, criminal justice, and public safety matters. Additionally, the bill specifies that the CISS is intended to integrate and share public safety data and is not restricted to offender-based data.

By law, the Criminal Justice Information System Governing Board oversees the CISS through an executive director it hires. The bill allows the governing board, by board policy, to authorize the executive director to enter into contracts, agreements, or memoranda of understanding on the board's behalf.

EFFECTIVE DATE: October 1, 2025

BACKGROUND***Criminal Justice Agency***

By law, criminal justice agencies include courts with criminal jurisdiction and statutory government agencies that engage as their main function in criminal justice administration activities. Examples of these agencies include the departments of correction, emergency services and public protection, and motor vehicles; the Division of Criminal Justice; the Court Support Services Division; the Chief Medical Examiner, the Office of the Victim Advocate; and municipal police departments. The law also includes the parts of public, noncriminal justice agencies if they are created by statute and principally engage in the same activities as their main function (CGS § 54-142g).

COMMITTEE ACTION

Judiciary Committee

Joint Favorable Substitute

Yea 29 Nay 10 (04/10/2025)