

Senate

File No. 293

General Assembly

January Session, 2025

Substitute Senate Bill No. 1401

Senate, March 27, 2025

The Committee on Banking reported through SEN. MILLER of the 27th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT ESTABLISHING DISASTER SAVINGS ACCOUNTS AND A RELATED TAX DEDUCTION AND CREDIT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. (NEW) (*Effective from passage*) (a) For the purposes of this section:
- 3 (1) "Account holder" means an individual who, either individually or 4 jointly with another individual, establishes a disaster savings account;
- 5 (2) "Commissioner" means the Commissioner of Revenue Services;
- (3) "Disaster savings account" means an account established by one or more account holders with a financial institution that the account holders designate as an account exclusively containing funds to pay or reimburse eligible costs incurred by the qualified beneficiary of the
- 10 account;
- 11 (4) "Eligible costs" means costs incurred by a qualified beneficiary for 12 payment (A) of an insurance deductible under a homeowners insurance

policy that insures against loss or damage by wildfire, flood, rain, 13

- 14 hurricane, tornado or other severe storm, which was incurred because
- 15 of a claim made for such loss or damage, and (B) for loss or damage to
- 16 such qualified beneficiary's single-family residence caused by wildfire,
- 17 flood, rain, hurricane, tornado or other severe storm;
- 18 "Financial institution" means a bank, out-of-state bank,
- 19 Connecticut credit union, federal credit union or out-of-state credit
- 20 union, as those terms are defined in section 36a-2 of the general statutes,
- 21 and any affiliate or third-party provider of such entities;
- 22 (6) "Qualified beneficiary" means a homeowner who (A) is
- 23 designated as the qualified beneficiary of a disaster savings account, and
- 24 (B) resides in a single-family residence in this state that is owned by the
- 25 homeowner; and
- 26 (7) "Single-family residence" means a single-family residential
- 27 dwelling, including, but not limited to, a mobile manufactured home, as
- 28 defined in section 21-64 of the general statutes, or a residential unit in a
- 29 cooperative, common interest community or condominium, as such
- 30 terms are defined in section 47-202 of the general statutes.
- 31 (b) For purposes of implementing the deductions allowed under
- 32 subparagraphs (B)(xxxvi) and (B)(xxxvii) of subdivision (20) of
- 33 subsection (a) of section 12-701 of the general statutes, as amended by
- 34 this act, and the credit allowed under section 3 of this act, the
- 35 commissioner shall prepare forms for (1) the designation of accounts as
- 36 disaster savings accounts, (2) the designation of qualified beneficiaries,
- 37 and (3) account holders to submit to the commissioner the information
- described in subparagraph (B) of subdivision (1) of subsection (d) of this 38
- 39 section and any additional information that the commissioner
- 40 reasonably requires pursuant to the provisions of this section.
- 41 (c) An individual may establish not more than one disaster savings
- 42 account with a financial institution. Two individuals may jointly
- 43 establish and serve as the account holders of a disaster savings account,
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- provided such account holders shall file a joint return for the tax

45 imposed under chapter 229 of the general statutes for each taxable year 46 during which such account exists. The account holder or account 47 holders shall, not later than April fifteenth of the taxable year 48 immediately following the taxable year during which such account 49 holder or account holders established a disaster savings account, 50 designate the qualified beneficiary of such account. The account holder 51 or account holders of a disaster savings account may designate a new 52 qualified beneficiary of the account at any time, provided there shall not 53 be more than one qualified beneficiary of such account at any time. No 54 individual may establish or serve as an account holder of multiple 55 disaster savings accounts that have the same qualified beneficiary. 56 Disaster savings accounts shall exclusively contain cash and there shall 57 be no limit on the amount of contributions made to, or contained in, such 58 accounts. Any person may contribute to a disaster savings account, 59 including, but not limited to, the employers of the qualified beneficiary, 60 account holder or account holders of such account. If a qualified 61 beneficiary or account holder of a disaster savings account leaves 62 employment with an employer that contributed to such account while 63 such qualified beneficiary or account holder was employed by such 64 employer, such employer shall not seek reimbursement of any 65 contribution to such account. The account holder or account holders 66 may invest funds deposited in a disaster savings account in money 67 market funds.

(d) (1) Each account holder shall:

- (A) Not use any portion of the funds deposited in a disaster savings account to pay any administrative fees or expenses, other than service fees imposed by the depository financial institution, for such account; and
- (B) Submit to the commissioner such account holder's tax return for each taxable year beginning on or after January 1, 2025, during which a disaster savings account established by such account holder exists, along with:
- 77 (i) Any information required by the commissioner concerning such

disaster savings account for purposes of implementing the deductions allowed under subparagraphs (B)(xxxvi) and (B)(xxxvii) of subdivision (20) of subsection (a) of section 12-701 of the general statutes, as amended by this act, and the credit allowed under section 3 of this act;

- (ii) The Internal Revenue Service Form 1099 issued by the depository financial institution for such disaster savings account; and
- (iii) If such account holder withdrew funds from such disaster savings account during the taxable year that is the subject of such return, a detailed accounting of all eligible costs and ineligible costs paid or reimbursed using such funds during such taxable year and the balance of funds remaining in such account.
- (2) Each account holder may withdraw all, or any portion of, the funds contributed to and deposited in a disaster savings account and deposit such funds in another disaster savings account established by such account holder at any financial institution.
- 93 (e) (1) The commissioner may require that financial institutions 94 furnish certain information about each disaster savings account.
- 95 (2) A financial institution shall designate an account as a disaster 96 savings account when the account is opened by an account holder.
- 97 (3) No financial institution shall be required to (A) track the use of 98 any funds withdrawn from a disaster savings account, or (B) allocate 99 funds in a disaster savings account among account holders.
 - (4) No financial institution shall be liable or responsible for (A) determining whether, or ensuring that, an account satisfies the requirements established in this section concerning disaster savings accounts or the funds in disaster savings accounts are used to pay or reimburse eligible costs, or (B) disclosing or remitting taxes or penalties concerning disaster savings accounts unless such disclosure or remittance is required by applicable law.
- 107 (5) Upon receiving proof of the death of an account holder and all

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other information required by any contract governing a disaster savings account established by the account holder, the depository financial institution shall distribute the funds in the disaster savings account in accordance with the terms of such contract.

- (f) (1) Except as provided in subdivision (2) of this subsection, each account holder who withdraws funds from a disaster savings account for any reason other than paying or reimbursing the qualified beneficiary of such account for eligible costs incurred by such qualified beneficiary shall be liable to this state for a civil penalty in an amount equal to ten per cent of the withdrawn amount. Such civil penalty shall be collectible by the commissioner. If such funds were deducted by an account holder in accordance with subparagraph (B)(xxxvi) or (B)(xxxvii) of subdivision (20) of subsection (a) of section 12-701 of the general statutes, as amended by this act, then such withdrawn funds shall be considered income.
- (2) No account holder shall be liable for a penalty under subdivision (1) of this subsection, nor shall funds withdrawn from a disaster savings account be considered income, if the funds withdrawn from the disaster savings account:
- 127 (A) Are deposited in another disaster savings account pursuant to subdivision (2) of subsection (d) of this section;
- (B) Are withdrawn due to the death or disability of an account holder who established such account;
- 131 (C) Constitute a disbursement of the assets of such account pursuant 132 to a filing for protection under the United States Bankruptcy Code, as 133 amended from time to time; or
 - (D) Are not claimed as a deduction pursuant to subparagraph (B)(xxxvi) or (B)(xxxvii) of subdivision (20) of subsection (a) of section 12-701 of the general statutes, as amended by this act, by the account holder on a return for the tax imposed under chapter 229 of the general statutes.

139 (g) The commissioner may adopt regulations, in accordance with the 140 provisions of chapter 54 of the general statutes, to implement the 141 provisions of this section.

- Sec. 2. Subparagraph (B) of subdivision (20) of subsection (a) of section 12-701 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage and applicable to taxable years commencing on or after January 1*, 2025):
 - (B) There shall be subtracted therefrom:

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- (i) To the extent properly includable in gross income for federal income tax purposes, any income with respect to which taxation by any state is prohibited by federal law;
- (ii) To the extent allowable under section 12-718, exempt dividends paid by a regulated investment company;
- (iii) To the extent properly includable in gross income for federal income tax purposes, the amount of any refund or credit for overpayment of income taxes imposed by this state, or any other state of the United States or a political subdivision thereof, or the District of Columbia:
- (iv) To the extent properly includable in gross income for federal income tax purposes and not otherwise subtracted from federal adjusted gross income pursuant to clause (x) of this subparagraph in computing Connecticut adjusted gross income, any tier 1 railroad retirement benefits;
 - (v) To the extent any additional allowance for depreciation under Section 168(k) of the Internal Revenue Code for property placed in service after September 27, 2017, was added to federal adjusted gross income pursuant to subparagraph (A)(ix) of this subdivision in computing Connecticut adjusted gross income, twenty-five per cent of such additional allowance for depreciation in each of the four succeeding taxable years;

(vi) To the extent properly includable in gross income for federal income tax purposes, any interest income from obligations issued by or on behalf of the state of Connecticut, any political subdivision thereof, or public instrumentality, state or local authority, district or similar public entity created under the laws of the state of Connecticut;

- (vii) To the extent properly includable in determining the net gain or loss from the sale or other disposition of capital assets for federal income tax purposes, any gain from the sale or exchange of obligations issued by or on behalf of the state of Connecticut, any political subdivision thereof, or public instrumentality, state or local authority, district or similar public entity created under the laws of the state of Connecticut, in the income year such gain was recognized;
- (viii) Any interest on indebtedness incurred or continued to purchase or carry obligations or securities the interest on which is subject to tax under this chapter but exempt from federal income tax, to the extent that such interest on indebtedness is not deductible in determining federal adjusted gross income and is attributable to a trade or business carried on by such individual;
- (ix) Ordinary and necessary expenses paid or incurred during the taxable year for the production or collection of income which is subject to taxation under this chapter but exempt from federal income tax, or the management, conservation or maintenance of property held for the production of such income, and the amortizable bond premium for the taxable year on any bond the interest on which is subject to tax under this chapter but exempt from federal income tax, to the extent that such expenses and premiums are not deductible in determining federal adjusted gross income and are attributable to a trade or business carried on by such individual;
- (x) (I) For taxable years commencing prior to January 1, 2019, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than fifty thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is

less than fifty thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than sixty thousand dollars or a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is less than sixty thousand dollars, an amount equal to the Social Security benefits includable for federal income tax purposes;

(II) For taxable years commencing prior to January 1, 2019, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is fifty thousand dollars or more, or as a married individual filing separately whose federal adjusted gross income for such taxable year is fifty thousand dollars or more, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income from such taxable year is sixty thousand dollars or more or for a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is sixty thousand dollars or more, an amount equal to the difference between the amount of Social Security benefits includable for federal income tax purposes and the lesser of twenty-five per cent of the Social Security benefits received during the taxable year, or twenty-five per cent of the excess described in Section 86(b)(1) of the Internal Revenue Code;

(III) For the taxable year commencing January 1, 2019, and each taxable year thereafter, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars or a person who files a return under the federal income tax as a head of

household whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, an amount equal to the Social Security benefits includable for federal income tax purposes; and

- (IV) For the taxable year commencing January 1, 2019, and each taxable year thereafter, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is seventy-five thousand dollars or more, or as a married individual filing separately whose federal adjusted gross income for such taxable year is seventy-five thousand dollars or more, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income from such taxable year is one hundred thousand dollars or more or for a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is one hundred thousand dollars or more, an amount equal to the difference between the amount of Social Security benefits includable for federal income tax purposes and the lesser of twenty-five per cent of the Social Security benefits received during the taxable year, or twenty-five per cent of the excess described in Section 86(b)(1) of the Internal Revenue Code;
- 256 (xi) To the extent properly includable in gross income for federal 257 income tax purposes, any amount rebated to a taxpayer pursuant to 258 section 12-746;
 - (xii) To the extent properly includable in the gross income for federal income tax purposes of a designated beneficiary, any distribution to such beneficiary from any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the state;
 - (xiii) To the extent allowable under section 12-701a, contributions to accounts established pursuant to any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the

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- 270 (xiv) To the extent properly includable in gross income for federal 271 income tax purposes, the amount of any Holocaust victims' settlement 272 payment received in the taxable year by a Holocaust victim;
- 273 (xv) To the extent properly includable in the gross income for federal 274 income tax purposes of a designated beneficiary, as defined in section 275 3-123aa, interest, dividends or capital gains earned on contributions to 276 accounts established for the designated beneficiary pursuant to the 277 Connecticut Homecare Option Program for the Elderly established by 278 sections 3-123aa to 3-123ff, inclusive;
- (xvi) To the extent properly includable in gross income for federal income tax purposes, any income received from the United States government as retirement pay for a retired member of (I) the Armed Forces of the United States, as defined in Section 101 of Title 10 of the United States Code, or (II) the National Guard, as defined in Section 101 of Title 10 of the United States Code;
 - (xvii) To the extent properly includable in gross income for federal income tax purposes for the taxable year, any income from the discharge of indebtedness in connection with any reacquisition, after December 31, 2008, and before January 1, 2011, of an applicable debt instrument or instruments, as those terms are defined in Section 108 of the Internal Revenue Code, as amended by Section 1231 of the American Recovery and Reinvestment Act of 2009, to the extent any such income was added to federal adjusted gross income pursuant to subparagraph (A)(xi) of this subdivision in computing Connecticut adjusted gross income for a preceding taxable year;
 - (xviii) To the extent not deductible in determining federal adjusted gross income, the amount of any contribution to a manufacturing reinvestment account established pursuant to section 32-9zz in the taxable year that such contribution is made;
- 299 (xix) To the extent properly includable in gross income for federal

income tax purposes, (I) for the taxable year commencing January 1, 2015, ten per cent of the income received from the state teachers' retirement system, (II) for the taxable years commencing January 1, 2016, to January 1, 2020, inclusive, twenty-five per cent of the income received from the state teachers' retirement system, and (III) for the taxable year commencing January 1, 2021, and each taxable year thereafter, fifty per cent of the income received from the state teachers' retirement system or, for a taxpayer whose federal adjusted gross income does not exceed the applicable threshold under clause (xx) of this subparagraph, the percentage pursuant to said clause of the income received from the state teachers' retirement system, whichever deduction is greater;

(xx) To the extent properly includable in gross income for federal income tax purposes, except for retirement benefits under clause (iv) of this subparagraph and retirement pay under clause (xvi) of this subparagraph, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a head of household whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, (I) for the taxable year commencing January 1, 2019, fourteen per cent of any pension or annuity income, (II) for the taxable year commencing January 1, 2020, twenty-eight per cent of any pension or annuity income, (III) for the taxable year commencing January 1, 2021, forty-two per cent of any pension or annuity income, and (IV) for the taxable years commencing January 1, 2022, and January 1, 2023, one hundred per cent of any pension or annuity income;

(xxi) To the extent properly includable in gross income for federal income tax purposes, except for retirement benefits under clause (iv) of

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this subparagraph and retirement pay under clause (xvi) of this subparagraph, any pension or annuity income for the taxable year commencing on or after January 1, 2024, and each taxable year thereafter, in accordance with the following schedule, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, or as a head of household whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars:

T1	Federal Adjusted Gross Income	Deduction
T2	Less than \$75,000	100.0%
Т3	\$75,000 but not over \$77,499	85.0%
T4	\$77,500 but not over \$79,999	70.0%
T5	\$80,000 but not over \$82,499	55.0%
Т6	\$82,500 but not over \$84,999	40.0%
T7	\$85,000 but not over \$87,499	25.0%
Т8	\$87,500 but not over \$89,999	10.0%
Т9	\$90,000 but not over \$94,999	5.0%
T10	\$95,000 but not over \$99,999	2.5%
T11	\$100,000 and over	0.0%

(xxii) To the extent properly includable in gross income for federal income tax purposes, except for retirement benefits under clause (iv) of this subparagraph and retirement pay under clause (xvi) of this subparagraph, any pension or annuity income for the taxable year commencing on or after January 1, 2024, and each taxable year thereafter, in accordance with the following schedule for married individuals who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred fifty thousand dollars:

T12 Federal Adjusted Gross Income Deduction

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13	Less than \$100,000	100.0%
14	\$100,000 but not over \$104,999	85.0%
15	\$105,000 but not over \$109,999	70.0%
T16	\$110,000 but not over \$114,999	55.0%
17	\$115,000 but not over \$119,999	40.0%
18	\$120,000 but not over \$124,999	25.0%
19	\$125,000 but not over \$129,999	10.0%
20	\$130,000 but not over \$139,999	5.0%
21	\$140,000 but not over \$149,999	2.5%
2	\$150,000 and over	0.0%

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(xxiii) The amount of lost wages and medical, travel and housing expenses, not to exceed ten thousand dollars in the aggregate, incurred by a taxpayer during the taxable year in connection with the donation to another person of an organ for organ transplantation occurring on or after January 1, 2017;

(xxiv) To the extent properly includable in gross income for federal income tax purposes, the amount of any financial assistance received from the Crumbling Foundations Assistance Fund or paid to or on behalf of the owner of a residential building pursuant to sections 8-442 and 8-443;

(xxv) To the extent properly includable in gross income for federal income tax purposes, the amount calculated pursuant to subsection (b) of section 12-704g for income received by a general partner of a venture capital fund, as defined in 17 CFR 275.203(1)-1, as amended from time to time:

(xxvi) To the extent any portion of a deduction under Section 179 of the Internal Revenue Code was added to federal adjusted gross income pursuant to subparagraph (A)(xiv) of this subdivision in computing Connecticut adjusted gross income, twenty-five per cent of such disallowed portion of the deduction in each of the four succeeding taxable years;

(xxvii) To the extent properly includable in gross income for federal

income tax purposes, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a head of household whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, for the taxable year commencing January 1, 2023, twenty-five per cent of any distribution from an individual retirement account other than a Roth individual retirement account;

(xxviii) To the extent properly includable in gross income for federal income tax purposes, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, or as a head of household whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, (I) for the taxable year commencing January 1, 2024, fifty per cent of any distribution from an individual retirement account other than a Roth individual retirement account, (II) for the taxable year commencing January 1, 2025, seventy-five per cent of any distribution from an individual retirement account other than a Roth individual retirement account, and (III) for the taxable year commencing January 1, 2026, and each taxable year thereafter, any distribution from an individual retirement account other than a Roth individual retirement account. The subtraction under this clause shall be made in accordance with the following schedule:

T23	Federal Adjusted Gross Income	Deduction	
T24	Less than \$75,000	100.0%	
T25	\$75,000 but not over \$77,499	85.0%	

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T26	\$77,500 but not over \$79,999	70.0%
T27	\$80,000 but not over \$82,499	55.0%
T28	\$82,500 but not over \$84,999	40.0%
T29	\$85,000 but not over \$87,499	25.0%
T30	\$87,500 but not over \$89,999	10.0%
T31	\$90,000 but not over \$94,999	5.0%
T32	\$95,000 but not over \$99,999	2.5%
T33	\$100,000 and over	0.0%

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(xxix) To the extent properly includable in gross income for federal income tax purposes, for married individuals who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred fifty thousand dollars, (I) for the taxable year commencing January 1, 2024, fifty per cent of any distribution from an individual retirement account other than a Roth individual retirement account, (II) for the taxable year commencing January 1, 2025, seventy-five per cent of any distribution from an individual retirement account other than a Roth individual retirement account, and (III) for the taxable year commencing January 1, 2026, and each taxable year thereafter, any distribution from an individual retirement account other than a Roth individual retirement account. The subtraction under this clause shall be made in accordance with the following schedule:

T34	Federal Adjusted Gross Income	Deduction
T35	Less than \$100,000	100.0%
T36	\$100,000 but not over \$104,999	85.0%
T37	\$105,000 but not over \$109,999	70.0%
T38	\$110,000 but not over \$114,999	55.0%
T39	\$115,000 but not over \$119,999	40.0%
T40	\$120,000 but not over \$124,999	25.0%
T41	\$125,000 but not over \$129,999	10.0%
T42	\$130,000 but not over \$139,999	5.0%
T43	\$140,000 but not over \$149,999	2.5%
T44	\$150,000 and over	0.0%

(xxx) To the extent properly includable in gross income for federal income tax purposes, for the taxable year commencing January 1, 2022, the amount or amounts paid or otherwise credited to any eligible resident of this state under (I) the 2020 Earned Income Tax Credit enhancement program from funding allocated to the state through the Coronavirus Relief Fund established under the Coronavirus Aid, Relief, and Economic Security Act, P.L. 116-136, and (II) the 2021 Earned Income Tax Credit enhancement program from funding allocated to the state pursuant to Section 9901 of Subtitle M of Title IX of the American Rescue Plan Act of 2021, P.L. 117-2;

(xxxi) For the taxable year commencing January 1, 2023, and each taxable year thereafter, for a taxpayer licensed under the provisions of chapter 420f or 420h, the amount of ordinary and necessary expenses that would be eligible to be claimed as a deduction for federal income tax purposes under Section 162(a) of the Internal Revenue Code but that are disallowed under Section 280E of the Internal Revenue Code because marijuana is a controlled substance under the federal Controlled Substance Act;

(xxxii) To the extent properly includable in gross income for federal income tax purposes, for the taxable year commencing on or after January 1, 2025, and each taxable year thereafter, any common stock received by the taxpayer during the taxable year under a share plan, as defined in section 12-217ss;

(xxxiii) To the extent properly includable in gross income for federal income tax purposes, the amount of any student loan reimbursement payment received by a taxpayer pursuant to section 10a-19m;

(xxxiv) Contributions to an ABLE account established pursuant to sections 3-39k to 3-39q, inclusive, not to exceed five thousand dollars for each individual taxpayer or ten thousand dollars for taxpayers filing a joint return; [and]

450 (xxxv) To the extent properly includable in gross income for federal

income tax purposes, the amount of any payment received pursuant to subsection (c) of section 3-122a;

- (xxxvi) For an account holder, as defined in section 1 of this act, who files a return under the federal income tax as an unmarried individual, a married individual filing separately or a head of household and whose federal adjusted gross income for the taxable year is less than one hundred thousand dollars, or for an account holder, as defined in section 1 of this act, who files a return under the federal income tax as a married individual filing jointly and whose federal adjusted gross income for the taxable year is less than two hundred thousand dollars:
- (I) To the extent not deductible in determining federal adjusted gross income, an amount equal to the contributions deposited during the taxable year in a disaster savings account established pursuant to subsection (c) of section 1 of this act, less any amounts withdrawn during the taxable year by the account holder from such account pursuant to subparagraph (D) of subdivision (2) of subsection (f) of section 1 of this act. The amount allowed to be claimed under this subclause for the taxable year shall not exceed two thousand five hundred dollars for an unmarried individual, a married individual filing separately or a head of household and five thousand dollars for married individuals filing jointly; and
 - (II) To the extent properly includable in gross income for federal income tax purposes, an amount equal to the sum of all interest accrued on a disaster savings account, established pursuant to subsection (c) of section 1 of this act, during the taxable year; and
 - (xxxvii) To the extent properly includable in gross income for federal income tax purposes, for an account holder who is a qualified beneficiary of a disaster savings account, as those terms are defined in section 1 of this act, who files a return under the federal income tax as an unmarried individual, a married individual filing separately or a head of household and whose federal adjusted gross income for the taxable year is less than one hundred thousand dollars, or for an account holder who is a qualified beneficiary of a disaster savings account, as

those terms are defined in section 1 of this act, who files a return under the federal income tax as a married individual filing jointly and whose federal adjusted gross income for the taxable year is less than two hundred thousand dollars, an amount equal to any withdrawal from such account that is used to pay or reimburse such qualified beneficiary for eligible costs, as defined in section 1 of this act, incurred by the qualified beneficiary.

- Sec. 3. (NEW) (Effective January 1, 2026) (a) (1) For the taxable or income year commencing on or after January 1, 2026, but prior to January 1, 2027, there shall be allowed a credit against the tax imposed under chapter 208 or 229 of the general statutes, other than the liability imposed by section 12-707 of the general statutes, for contributions deposited by the employer of an account holder in a disaster savings account, established pursuant to subsection (c) of section 1 of this act, during the taxable or income years commencing on or after January 1, 2025, but prior to January 1, 2027, provided such account holder was employed by such employer at the time such contributions were made.
- (2) For the taxable or income years commencing on or after January 1, 2027, there shall be allowed a credit against the tax imposed under chapter 208 or 229 of the general statutes, other than the liability imposed by section 12-707 of the general statutes, for contributions deposited by the employer of an account holder in a disaster savings account, established pursuant to subsection (c) of section 1 of this act, during the taxable or income year, provided such account holder was employed by such employer at the time such contributions were made.
- (3) The amount of the credit allowed under subdivisions (1) and (2) of this subsection shall be equal to ten per cent of the amount of the contributions made by the employer into the disaster savings accounts of account holders of such accounts during the income or taxable year, provided the amount of the credit allowed for any income or taxable year with respect to a specific account holder shall not exceed two thousand five hundred dollars.
- 516 (b) If the employer is an S corporation or an entity treated as a

partnership for federal income tax purposes, the credit may be claimed by the shareholders or partners of the employer. If the employer is a single member limited liability company that is disregarded as an entity separate from its owner, the credit may be claimed by such limited liability company's owner, provided such owner is a person subject to the tax imposed under chapter 208 or 229 of the general statutes. Any employer claiming the credit shall provide to the Department of Revenue Services documentation supporting such claim in the form and manner prescribed by the Commissioner of Revenue Services.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	New section
Sec. 2	from passage and applicable to taxable years commencing on or after January 1, 2025	12-701(a)(20)(B)
Sec. 3	January 1, 2026	New section

Statement of Legislative Commissioners:

In Section 1(c), "employers of the qualified" was changed to "the employers of the qualified" for clarity; in Section 1(d)(1)(B)(i), "the deduction allowed under subparagraph (B) of subdivision (20)" was changed to "the deductions allowed under subparagraphs (B)(xxxvi) and (B)(xxxvii) of subdivision (20)" for accuracy; and in Sections 1(f)(1) and 1(f)(2)(D), "subparagraph (B) of subdivision (20)" was changed to "subparagraph (B)(xxxvi) or (B)(xxxvii) of subdivision (20)" for accuracy.

BA Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 26 \$	FY 27 \$
Department of Revenue Services	GF - Revenue	Up to	Up to
	Loss	40,000	210,000
Department of Revenue Services	GF - Cost Impact	Up to	None
_	_	175,000	

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill, which establishes a disaster savings program and associated personal income tax deduction and business tax credit, results in a (1) General Fund revenue loss of up to \$40,000 in FY 26 and up to \$210,000 in FY 27, and (2) one-time General Fund cost of up to \$175,000 in FY 26 only.

Personal Income Tax Deduction

The personal income tax deduction for qualifying account contributions, accrued interest, and withdrawals is estimated to result in an annual General Fund revenue loss of up to \$40,000 beginning in FY 26. This assumes approximately 260 accounts annually based on data from Alabama and Mississippi indicating that, on average, 0.03% of taxpayers establish disaster savings accounts with an average contribution of approximately \$3,300 each.

Business Tax Credit

The credit for employer contributions is estimated to result in a

General Fund revenue loss of up to \$170,000 in FY 27 and up to \$90,000 annually thereafter. This estimate assumes the same level of qualifying accounts as the estimate for the personal income tax deduction.

Department of Revenue Services (DRS) Cost

The bill also results in a one-time cost of up to \$175,000 to the DRS in FY 26 associated with programming updates to the CTax tax administration system and myconneCT online portal, form modification, and printing/mailing costs.

The Out Years

The bill results in an ongoing revenue loss estimated at up to \$130,000 annually beginning in FY 28.

Sources: Alabama Department of Revenue

Mississippi Department of Revenue

sSB1401 / File No. 293

 $^{^{1}}$ The estimated revenue loss is larger in FY 27 as the bill specifies that, for the 2026 tax year only, the credit may be claimed for contributions made in both the 2025 and 2026 tax years.

OLR Bill Analysis sSB 1401

AN ACT ESTABLISHING DISASTER SAVINGS ACCOUNTS AND A RELATED TAX DEDUCTION AND CREDIT.

SUMMARY

This bill creates a disaster savings program, generally allowing individuals and employers to contribute into specialized accounts to be used for eligible costs after a disaster and receive tax benefits for doing so.

Specifically, the bill creates (1) personal income tax deductions for certain individuals who contribute to, or are the qualified beneficiaries of, funds deposited into a disaster savings account and (2) a tax credit for employers who similarly contribute to employees' accounts. It requires the Department of Revenue Services (DRS) commissioner to implement the tax deduction and credit, including by preparing associated forms, and allows him to adopt implementing regulations.

Under the bill, individuals may open at financial institutions (i.e. banks, credit unions, out-of-state banks or credit unions, or their affiliates or third-party providers) savings accounts dedicated to paying for or reimbursing the insurance deductible and costs for damage or loss to its qualified beneficiary's single-family home in Connecticut from certain disasters. It applies to single-family residential dwellings, including mobile manufactured homes or units in a cooperative, common interest community, or condominium.

To qualify for the bill's tax deductions, account holders must have a federal adjusted gross income (AGI) below \$100,000 for single filers or \$200,000 for joint filers. They may deduct (1) the contributions deposited in the account, capped at \$2,500 for single filers and \$5,000 for joint filers annually; (2) accrued interest; and (3) for an account holder who is also

the account's qualified beneficiary, the amount withdrawn that is used to pay or reimburse him or her for program eligible costs. For the bill's tax credit, employers may annually claim 10% of their contributions to employees' accounts against the corporation business or personal income tax, but the amount is capped at \$2,500 for any specific employee.

If funds are withdrawn from a disaster savings account for a reason other than an allowed purpose, the bill generally imposes a civil penalty of 10% of the withdrawn amount.

EFFECTIVE DATE: Upon passage, except the (1) tax deduction is effective January 1, 2025, and applicable to tax years starting on or after that date, and (2) tax credit is effective January 1, 2026.

ACCOUNT CONTRIBUTIONS

The bill allows anyone to contribute to a disaster savings account with no limit on contributions made to, or contained in, an account. Accounts must only contain cash, but account holders may invest the funds in money market funds.

It prohibits employers of account holders from seeking reimbursement for contributions they make to an employee's account if his or her employment is terminated.

USE OF ACCOUNT FUNDS

The bill limits the use of account funds to paying for (1) a qualified beneficiary's insurance deductible from a claim made under a homeowner's insurance policy that insures against certain disasters (i.e. wildfire, flood, rain, hurricane, tornado, or other severe storm) and damage or loss to the beneficiary's home from those disasters (i.e. "eligible costs") and (2) the financial institution's account service fees. It allows an account holder to withdraw funds from an account to be deposited into another account established for the same purpose without penalty (see below).

ACCOUNT HOLDER POWERS AND RESPONSIBILITIES

Establishing the Account

Under the bill, an individual may establish only one account with a financial institution. Individuals who file a joint tax return may jointly establish and hold accounts, so long as they jointly file tax returns for each taxable year that the account exists.

The bill prohibits an account holder from using any funds deposited into an account for administrative fees or expenses, other than the financial institution's service fees.

Designating the Beneficiary

The bill requires individual or joint account holders to designate the account's qualified beneficiary. They must do so by April 15 of the year immediately after the taxable year during which the account was established.

Under the bill, account holders may designate a new qualified beneficiary at any time, but there may be only one qualified beneficiary associated with an account at a time. In addition, the bill prohibits anyone from establishing or holding more than one account with the same qualified beneficiary.

Tax Reporting

The bill requires an account holder to submit to the DRS commissioner the following information for each tax year during which the holder has a disaster savings account:

- 1. his or her tax return;
- 2. any information the commissioner requires about the account to implement the tax deduction and credit;
- 3. the IRS Form 1099 issued by the financial institution for the account; and
- 4. if the account holder withdrew funds from the account during

the taxable year, (a) a detailed accounting of the eligible and ineligible costs paid or reimbursed with account funds and (b) the remaining account balance.

Withdrawing Funds

The bill establishes a civil penalty, collectible by the DRS commissioner, of 10% of the withdrawn amount for an account holder who withdraws account funds for a reason other than paying or reimbursing the qualified beneficiary for an insurance deductible or costs from home loss or damage. If the account holder deducted these withdrawn funds for state income tax purposes, the withdrawn funds are considered income.

The bill waives the withdrawal penalty and does not consider the withdrawn funds as income under the following circumstances:

- the account holder did not claim the funds for a state income tax deduction,
- 2. the withdrawn funds were subsequently deposited in another account under the disaster savings program,
- 3. the withdrawal was due to the death or disability of an account holder who established the account, or
- 4. the withdrawal is considered an asset disbursement as part of a bankruptcy proceeding.

Commissioner Responsibilities

To implement the deduction and credit, the bill requires the DRS commissioner to prepare forms to:

- 1. designate (a) accounts as disaster savings accounts and (b) qualified beneficiaries and
- 2. collect from account holders information for tax purposes and any other information the commissioner needs to perform his program duties.

Financial Institution Responsibilities

The bill requires financial institutions to designate accounts as disaster savings accounts when they are opened and authorizes the DRS commissioner to require them to provide certain unspecified information about the accounts. However, it limits the role of financial institutions by specifying that they are not required to (1) track the use of funds withdrawn from an account or (2) allocate account funds among account holders.

Additionally, under the bill, a financial institution is not liable or responsible for:

- determining if, or ensuring that, an account meets the bill's requirements;
- 2. determining if account funds are used to pay for or reimburse eligible costs; or
- 3. disclosing or remitting taxes or penalties unless applicable law requires it.

However, the bill requires a financial institution to distribute funds in a disaster savings account in keeping with the contract governing the account when it receives proof of an account holder's death and all other information the contract requires.

TAX BENEFIT — INDIVIDUAL DEDUCTION

Beginning with the 2025 tax year, the bill establishes three tax deductions for disaster savings account holders for (1) qualifying contributions, (2) accrued interest, and (3) withdrawals. The deductions apply only to the extent the income is included in the taxpayer's federal AGI.

Income Thresholds

To qualify for the deductions, account holders must meet the following income thresholds:

1. for single filers (i.e. unmarried individuals, married individuals filing separately, and heads of household), a federal AGI of less than \$100,000 and

2. for joint filers, a federal AGI of less than \$200,000.

Deduction Amounts

Contributions. The bill establishes a deduction for contributions that generally equals the amount contributed to an account during the applicable tax year, minus any funds withdrawn during the tax year that were not already claimed for a deduction, up to \$2,500 for single filers and \$5,000 for joint filers for each such tax year.

Accrued Interest. The bill allows account holders to deduct the total interest accrued on their accounts during each tax year.

Qualified Beneficiary Deduction. For an account holder who is a qualified beneficiary, the bill establishes a tax deduction in the amount of any withdrawal from an account that is used to pay, or reimburse for, the eligible costs he or she incurs (i.e. the income from a withdrawal used to pay eligible expenses is offset by this tax deduction).

TAX BENEFIT — EMPLOYER CREDIT

Beginning with the 2026 tax or income year, as applicable, the bill establishes a tax credit for employers that contribute to a current employee's disaster savings account, which they may claim against the corporation business tax or personal income tax (but not the withholding tax). The bill sets the annual credit amount at 10% of the employer's contributions to the employees' accounts, capped at \$2,500 for any specific employee. For the 2026 tax or income year, the credit may include contributions made during the 2025 and 2026 tax or income years.)

Under the bill, if the employer is an S corporation or a partnership for federal income tax purposes, the employer's shareholders or partners may claim the credit. For a single-member limited liability company that is disregarded as an entity separate from its owner (i.e. a disregarded

entity), the owner may claim the credit if he or she is subject to business corporation or income tax. Taxpayers claiming the credit must give DRS documentation that supports their claim, as the commissioner requires.

COMMITTEE ACTION

Banking Committee

Joint Favorable Substitute Yea 13 Nay 0 (03/11/2025)