STATE OF CONNECTICUT

Senate

File No. 673

General Assembly

January Session, 2025

Substitute Senate Bill No. 1516

Senate, April 14, 2025

The Committee on Government Administration and Elections reported through SEN. FLEXER of the 29th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING THE SECRETARY OF THE STATE'S RECOMMENDATIONS RELATED TO VOTING AND ELECTIONS IN THIS STATE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 9-322a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 3 (a) Not later than forty-eight hours following each regular election,
- 4 the registrars of voters shall provide the results of the votes cast at such
- 5 election to the town clerk. Not later than nine o'clock a.m. on the third
- 6 day following each regular election, the head moderator, registrars of
- 7 voters and town clerk for each town [divided into voting districts] shall
- 8 meet to identify any error in the returns. Not later than one o'clock p.m.
- 9 on the third day following each regular election, the head moderator
- shall correct any error identified and file an amended return with the
- 11 Secretary of the State, the town clerk and the registrars of voters.
- 12 (b) Not later than twenty-one days following each regular state

election, the town clerk of each town [divided into voting districts] shall 13 14 file with the Secretary of the State a consolidated listing, in tabular 15 format, as prescribed by the Secretary of the State, of the official returns 16 [of each such voting district] for all offices voted on at such election, 17 including the total number of votes cast for each candidate, the total 18 number of names on the registry list, and the total number of names 19 checked as having voted. [, in each such district.] The town clerk of such 20 town shall certify that he or she has examined the lists transmitted under 21 this section to determine whether there are any discrepancies between 22 the total number of votes cast for a candidate at such election in such 23 town, including for any recanvass conducted pursuant to section 9-311 24 or 9-311a, and the sum of the votes cast for the same candidate in all 25 voting districts in such town if such town has been divided into voting 26 <u>districts</u>. In the case of any such discrepancy, the town clerk shall notify 27 the head moderator and certify that such discrepancy has been rectified. 28 Each listing filed under this section shall be retained by the Secretary of 29 the State not less than ten years after the date of the election for which it 30 was filed.

- Sec. 2. (NEW) (*Effective from passage*) (a) As used in this section, "municipality", "government enforcement action", "federal Voting Rights Act" and "protected class" have the same meanings as provided in section 9-368i of the general statutes.
 - (b) The corporation counsel of any municipality that has been subject to any court order or government enforcement action described in subparagraph (A) of subdivision (1) of subsection (c) of section 9-368m of the general statutes shall provide to the office of the Secretary of the State all details pertaining to such matter not later than one month after the effective date of this section, the issuance of such court order or the commencement of such government enforcement action, whichever is latest.
 - (c) If a court of competent jurisdiction finds that any action filed therein alleges a violation of the provisions of sections 9-368j to 9-368q, inclusive, of the general statutes, the federal Voting Rights Act, any state

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or federal civil rights law, the fifteenth amendment to the United States

- 47 Constitution or the fourteenth amendment to the United States
- 48 Constitution, which violation concerns the right to vote or a pattern,
- 49 practice of policy of discrimination against any protected class, such
- 50 court shall cause notice of the hearing on such action to be given to the
- 51 Secretary of the State.
- 52 Sec. 3. Subsection (b) of section 9-261 of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective January*
- 54 1, 2026):
- (b) In the event that an elector is present at the polling place but is
- 56 unable to gain access to the polling place due to [a temporary] an
- 57 incapacity, the elector may request that the ballot be brought to him or
- her in the area designated pursuant to subsection (c) of section 9-236, as
- 59 amended by this act, for curbside voting. The registrars of voters or the
- assistant registrars of voters, as the case may be, shall take such ballot,
- along with a privacy sleeve to such elector. The elector shall show
- 62 identification, in accordance with the provisions of this section. The
- elector shall forthwith mark the ballot in the presence of the election
- officials in such manner that the election officials shall not know how
- 65 the ballot is marked. The elector shall place the ballot in the privacy
- sleeve. The election officials shall mark the elector's name on the official
- or electronically, as having voted in person
- and deliver such ballot and privacy sleeve to the voting tabulator where
- 69 such ballot shall be placed into the tabulator, by the election official, for
- 70 counting. The moderator shall record such activity in the moderator's
- 71 diary.
- Sec. 4. Section 9-236 of the general statutes is repealed and the
- 73 following is substituted in lieu thereof (*Effective January 1, 2026*):
- 74 (a) On the day of any primary, referendum or election, no person
- shall solicit on behalf of or in opposition to the candidacy of another or
- himself or on behalf of or in opposition to any question being submitted
- at the election or referendum, or loiter or peddle or offer any advertising
- 78 matter, ballot or circular to another person within a radius of seventy-

five feet of any outside entrance in use as an entry to any polling place or in any corridor, passageway or other approach leading from any such outside entrance to such polling place or in any room opening upon any such corridor, passageway or approach. Nothing contained in this section shall be construed to prohibit (1) parent-teacher associations or parent-teacher organizations from holding bake sales or other fundraising activities on the day of any primary, referendum or election in any school used as a polling place, provided such sales or activities shall not be held in the room in which the election booths are located, (2) the registrars of voters from directing the officials at a primary, referendum or election to distribute, within the restricted area, adhesive labels on which are imprinted the words "I Voted Today", or (3) the registrars of voters in a primary, election or referendum from jointly permitting nonpartisan activities to be conducted in a room other than the room in which the election booths are located. The registrars may jointly impose such conditions and limitations on such nonpartisan activity as deemed necessary to ensure the orderly process of voting. The moderator shall evict any person who in any way interferes with the orderly process of voting.

- (b) (1) The selectmen shall provide suitable markers to indicate the seventy-five-foot distance from such entrance. Such markers shall consist of a board resting on an iron rod, which board shall be not less than twelve inches square and painted a bright color and shall bear the figures and letters "75 feet" and the following words: "On the day of any primary, referendum or election no person shall solicit in behalf of or in opposition to another or himself or peddle or offer any ballot, advertising matter or circular to another person or loiter within a radius of seventy-five feet of any outside entrance in use as an entry to any polling place or in any corridor, passageway or other approach leading from any such outside entrance to such polling place or in any room opening upon any such corridor, passageway or approach."
- (2) Notwithstanding the provisions of subdivision (1) of this subsection, the selectmen may provide the markers required by the provisions of this subsection in effect prior to October 1, 1983, except

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that in the case of a referendum which is not held in conjunction with an election or a primary, the selectmen shall provide the markers required by subdivision (1) of this subsection.

- (3) The moderator and the moderator's assistants shall meet at least twenty minutes before the opening of a primary, referendum or an election in the voting district, and shall cause to be placed by a police officer or constable, or such other primary or election official as they select, a suitable number of distance markers. Such moderator or any police officer or constable shall prohibit loitering and peddling of tickets within that distance.
- (c) (1) The registrars of voters shall designate at each polling place an area for curbside voting where any elector who is present at the polling place, but is unable to gain access to the polling place due to an incapacity, may request that the ballot be brought to such elector as provided in subsection (b) of section 9-261, as amended by this act.
 - (2) On the day of any primary, referendum or election, no person shall solicit on behalf of or in opposition to the candidacy of another or himself or on behalf of or in opposition to any question being submitted at the election or referendum, or loiter or peddle or offer any advertising matter, ballot or circular to another person within a marked radius of twenty feet of any elector who is brought a ballot in the area designated for curbside voting pursuant to subdivision (1) of this subsection.
 - (3) (A) While an elector is casting his or her ballot in the area designated for curbside voting pursuant to subdivision (1) of this subsection, no person shall be allowed in any vehicle being used by such elector to cast such ballot for any purpose other than casting such ballot or driving such elector to cast such ballot.
 - (B) Notwithstanding the provisions of subparagraph (A) of this subdivision, no candidate shall be allowed in any vehicle used for the casting of a ballot under this subsection unless for purposes of casting the candidate's own ballot.

(4) The Secretary of the State shall adopt regulations, in accordance with the provisions of chapter 54, to carry out the provisions of this subsection. Such regulations shall include, but not be limited to, a model plan that municipalities may implement for curbside voting.

[(c)] (d) No person shall be allowed within any polling place for any purpose other than casting his or her vote, except (1) those permitted or exempt under this section or section 9-236a, (2) primary officials under section 9-436, (3) election officials under section 9-258, including (A) a municipal clerk or registrar of voters, who is a candidate for the same office, performing his or her official duties, and (B) a deputy registrar of voters, who is a candidate for the office of registrar of voters, performing his or her official duties, or (4) unofficial checkers under section 9-235. Representatives of the news media shall be allowed to enter, remain within and leave any polling place or restricted area surrounding any polling place to observe the election, provided any such representative who in any way interferes with the orderly process of voting shall be evicted by the moderator. A number of students in grades four to twelve, inclusive, not to exceed four at any one time in any one polling place, may enter any polling place between twelve o'clock noon and three o'clock p.m. for the purpose of observing the activities taking place in the polling place, provided there is proper parental or teacher supervision present, and provided further, any such student who in any way interferes with the orderly process of voting shall be evicted by the moderator. An elector may be accompanied into any polling place by one or more children who are fifteen years of age or younger and supervised by the elector if the elector is the parent or legal guardian of such children.

- [(d)] (e) Any person who violates any provision of this section or, while the polls are open for voting, removes or injures any such distance marker, shall be guilty of a class C misdemeanor.
- Sec. 5. Section 9-388 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):
- 176 (a) Whenever a convention of a political party is held for the

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endorsement of candidates for nomination to state or district office, each candidate endorsed at such convention shall file with the Secretary of the State a certificate, signed by him, stating that he was endorsed by such convention, his name as he authorizes it to appear on the ballot, his full residence address and the title and district, if applicable, of the office for which he was endorsed. Such certificate shall be attested by either (1) the chairman or presiding officer, or (2) the secretary of such convention and shall be received by the Secretary of the State not later than four o'clock p.m. on the fourteenth day after the close of such convention. Such certificate shall either be mailed to the Secretary of the State by certified mail, return receipt requested, or delivered in person, in which case a receipt indicating the date and time of delivery shall be provided by the Secretary of the State to the person making delivery. If a certificate of a party's endorsement for a particular state or district office is not received by the Secretary of the State by such time, such certificate shall be invalid and such party, for the purposes of [section 9-416 and section 9-416a] sections 9-416 and 9-416a, shall be deemed to have made no endorsement of any candidate for such office. If applicable, the chairman of a party's state convention shall, forthwith upon the close of such convention, file with the Secretary of the State the names and full residence addresses of persons selected by such convention as the nominees of such party for electors of President and Vice-President of the United States in accordance with the provisions of section 9-175.

(b) (1) In the case of a timely filed certificate of a party's endorsement pursuant to subsection (a) of this section, which contains an error or omission that would operate to invalidate such endorsement, the candidate so certified or an individual authorized to act on behalf of such candidate may correct such error or omission by appearing in person at the office of the Secretary of the State not later than four o'clock p.m. on the nineteenth day after the close of the state or district convention, as applicable, and amending such certificate to make such correction. If such candidate or individual does not appear to so amend such certificate by such time, such certificate shall be invalid and such party, for the purposes of sections 9-416 and 9-416a, shall be deemed to

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- 212 <u>have made no such endorsement.</u>
- 213 (2) The Secretary of the State may, within the time period specified in
- 214 <u>subdivision (1) of this subsection, amend a timely filed certificate of a</u>
- 215 party's endorsement to correct any such error or omission, and shall
- 216 keep a record of any such amendment made pursuant to this
- 217 <u>subdivision. Nothing in this subdivision shall be construed to require</u>
- 218 the Secretary to affirmatively attempt to identify any error or omission
- 219 <u>in any such certificate.</u>
- Sec. 6. Subsection (c) of section 9-391 of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective January*
- 222 1, 2026):
- 223 (c) (1) Each endorsement of a candidate to run in a primary for the nomination of candidates for a municipal office to be voted upon at a 224 225 state election shall be made under the provisions of section 9-390 not 226 earlier than the eighty-fourth day or later than the seventy-seventh day 227 preceding the day of such primary. Each certification to be filed under 228 this subsection shall be received by the Secretary of the State not later 229 than four o'clock p.m. on the fourteenth day after the close of the town 230 committee meeting, caucus or convention, as the case may be. If such a 231 certificate of a party's endorsement is not received by the Secretary of 232 the State by such time, such certificate shall be invalid and such party, 233 for the purposes of sections 9-417 and 9-418, shall be deemed to have 234 neither made nor certified any endorsement of any candidate for such 235 office. The candidate so endorsed for a municipal office to be voted upon 236 at a state election, other than the office of justice of the peace, shall file 237 with the Secretary of the State a certificate, signed by that candidate, 238 stating that such candidate was so endorsed, the candidate's name as 239 the candidate authorizes it to appear on the ballot, the candidate's full 240 street address and the title and district of the office for which the 241 candidate was endorsed. Such certificate may be filed by a candidate 242 whose name appears upon the last-completed enrollment list of such 243 party within the senatorial district within which the candidate is 244 endorsed to run for nomination in the case of the municipal office of

state senator, or the assembly district within which the candidate is endorsed to run for nomination in the case of the municipal office of state representative, or the municipality or political subdivision within which the candidate is to run for nomination for other municipal offices to be voted on at a state election. Such certificate shall be attested by either the chairperson or presiding officer or the secretary of the town committee, caucus or convention which made such endorsement. The endorsement of any candidate for the office of justice of the peace shall be certified to the clerk of the municipality by either the chairperson or presiding officer or the secretary of the town committee, caucus or convention, and shall contain the name and street address of each candidate so endorsed and the title of the office for which each such candidate is endorsed. Such certification shall be made on a form prescribed by the Secretary of the State or on such other form as may comply with the provisions of this subsection.

(2) (A) In the case of a timely filed certificate of a party's endorsement pursuant to subdivision (1) of this subsection, which contains an error or omission that would operate to invalidate such endorsement, the candidate so certified or an individual authorized to act on behalf of such candidate may correct such error or omission by appearing in person at the office of the Secretary of the State not later than four o'clock p.m. on the nineteenth day after the close of the town committee meeting, caucus or convention, as applicable, and amending such certificate to make such correction. If such candidate or individual does not appear to so amend such certificate by such time, such certificate shall be invalid and such party, for the purposes of sections 9-417 and 9-418, shall be deemed to have neither made nor certified such endorsement.

(B) The Secretary of the State may, within the time period specified in subparagraph (A) of this subdivision, amend a timely filed certificate of a party's endorsement to correct any such error or omission, and shall keep a record of any such amendment made pursuant to this subparagraph. Nothing in this subparagraph shall be construed to require the Secretary to affirmatively attempt to identify any error or

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Sec. 7. Section 9-400 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):

(a) A candidacy for nomination by a political party to a state office may be filed by or on behalf of any person whose name appears upon the last-completed enrollment list of such party in any municipality within the state and who has either (1) received at least fifteen per cent of the votes of the convention delegates present and voting on any rollcall vote taken on the endorsement or proposed endorsement of a candidate for such state office, whether or not the party-endorsed candidate for such office received a unanimous vote on the last ballot, or (2) circulated a petition and obtained the signatures of at least two per cent of the enrolled members of such party in the state, in accordance with the provisions of sections 9-404a to 9-404c, inclusive. Candidacies described in subdivision (1) of this subsection shall be filed by submitting to the Secretary of the State not later than four o'clock p.m. on the fourteenth day following the close of the state convention, a certificate, signed by such candidate and attested by either (A) the chairman or presiding officer, or (B) the secretary of the convention, that such candidate received at least fifteen per cent of such votes, and that such candidate consents to be a candidate in a primary of such party for such state office. Such certificate shall specify the candidate's name as the candidate authorizes it to appear on the ballot, the candidate's full residence address and the title of the office for which the candidacy is being filed. If such certificate for a state office is not received by the Secretary of the State by such time, such certificate shall be invalid and such person, for the purposes of sections 9-416 and 9-416a, shall be deemed to have made no valid certification of candidacy for nomination by a political party [for] to such state office. A single such certificate or petition for state office may be filed on behalf of two or more candidates for different state offices who consent to have their names appear on a single row of the primary ballot under subsection (b) of section 9-437. Candidacies described in subdivision (2) of this subsection shall be filed by submitting said petition not later than four o'clock p.m. on the sixty-

third day preceding the day of the primary for such office to the registrar of voters of the towns in which the respective petition pages were circulated. Each registrar shall file each page of such petition with the Secretary of the State in accordance with the provisions of section 9-404c. A petition filed by or on behalf of a candidate for state office shall be invalid for such candidate if such candidate is certified as the partyendorsed candidate pursuant to section 9-388, as amended by this act, or as receiving at least fifteen per cent of the convention vote for such office pursuant to this subsection. Except as provided in section 9-416a, upon the expiration of the time period for party endorsement and circulation and tabulation of petitions and signatures, if any, if one or more candidacies for such state office have been filed pursuant to the provisions of this section, the Secretary of the State shall notify all town clerks and registrars of voters in accordance with the provisions of section 9-433, that a primary for such state office shall be held in each municipality in accordance with the provisions of section 9-415.

(b) A candidacy for nomination by a political party to a district office may be filed by or on behalf of any person whose name appears upon the last-completed enrollment list of such party within the district the person seeks to represent that is in the office of the Secretary of the State at the end of the last day prior to the convention for the party from which the person seeks nomination and who has either (1) received at least fifteen per cent of the votes of the convention delegates present and voting on any roll-call vote taken on the endorsement or proposed endorsement of a candidate for such district office, whether or not the party-endorsed candidate for such office received a unanimous vote on the last ballot, or (2) circulated a petition and obtained the signatures of at least two per cent of the enrolled members of such party in the district for the district office of representative in Congress, and at least five per cent of the enrolled members of such party in the district for the district offices of state senator, state representative and judge of probate, in accordance with the provisions of sections 9-404a to 9-404c, inclusive. Candidacies described in subdivision (1) of this subsection shall be filed by submitting to the Secretary of the State not later than four o'clock p.m. on the fourteenth day following the close of the district convention,

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a certificate, signed by such candidate and attested by either (A) the chairman or presiding officer, or (B) the secretary of the convention, that such candidate received at least fifteen per cent of such votes, and that the candidate consents to be a candidate in a primary of such party for such district office. Such certificate shall specify the candidate's name as the candidate authorizes it to appear on the ballot, the candidate's full residence address and the title and district of the office for which the candidacy is being filed. If such certificate for a district office is not received by the Secretary of the State by such time, such certificate shall be invalid and such person, for the purposes of sections 9-416 and 9-416a, shall be deemed to have made no valid certification of candidacy for nomination by a political party [for] to such district office. Candidacies described in subdivision (2) of this subsection shall be filed by submitting said petition not later than four o'clock p.m. on the sixtythird day preceding the day of the primary for such office to the registrar of voters of the towns in which the respective petition pages were circulated. Each registrar shall file each page of such petition with the Secretary in accordance with the provisions of section 9-404c. A petition may only be filed by or on behalf of a candidate for the district office of state senator, state representative or judge of probate who is not certified as the party-endorsed candidate pursuant to section 9-388, as amended by this act, or as receiving at least fifteen per cent of the convention vote for such office pursuant to this subsection. A petition filed by or on behalf of a candidate for the district office of representative in Congress shall be invalid if said candidate is certified as the party-endorsed candidate pursuant to section 9-388, as amended by this act, or as receiving at least fifteen per cent of the convention vote for such office pursuant to this subsection. Except as provided in section 9-416a, upon the expiration of the time period for party endorsement and circulation and tabulation of petitions and signatures, if any, if one or more candidacies for such district office have been filed pursuant to the provisions of this section, the Secretary of the State shall notify all town clerks within the district, in accordance with the provisions of section 9-433, that a primary for such district office shall be held in each municipality and each part of a municipality within the district in

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(c) (1) In the case of a timely filed certificate of candidacy for nomination by a political party pursuant to subsection (a) or (b) of this section, which contains an error or omission that would operate to invalidate such candidacy for nomination, the person so certified or an agent of such person may correct such error or omission by appearing in person at the office of the Secretary of the State not later than four o'clock p.m. on the nineteenth day after the close of the state or district convention, as applicable, and amending such certificate to make such correction, provided neither failure of such person to timely file such certificate pursuant to subsection (a) or (b) of this section nor failure of the chairperson, presiding officer or secretary of the convention to attest such certificate shall be an error or omission that may be corrected pursuant to this subsection. If such person or agent does not appear to so amend such certificate by such time, such certificate shall be invalid and such person, for the purposes of sections 9-416 and 9-416a, shall be deemed to have made no valid certification of candidacy for nomination by a political party. As used in this subsection, "agent" means an individual authorized to act on behalf of a person.

(2) The Secretary of the State may, within the time period specified in subdivision (1) of this subsection, amend a timely filed certificate of candidacy for nomination to correct any such error or omission, and shall keep a record of any such amendment made pursuant to this subdivision. Nothing in this subdivision shall be construed to require the Secretary to affirmatively attempt to identify any error or omission in any such certificate.

[(c)] (d) For the purposes of this section, the number of enrolled members of a party shall be determined by the latest enrollment records in the office of the Secretary of the State prior to the earliest date that primary petitions were available. The names of electors on the inactive registry list compiled under section 9-35 shall not be counted for purposes of computing the number of petition signatures required under this section, as provided in section 9-35c.

[(d)] (e) On the last day for filing primary petition candidacies in accordance with the provisions of this section, the office or office facilities of the registrars of voters shall open not later than one o'clock p.m., and remain open until at least four o'clock p.m., and such registrars or the deputy or assistant registrars shall be present.

Sec. 8. Section 9-452 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):

(a) All minor parties nominating candidates for any elective office shall make such nominations and certify and file a list of such nominations, as required by this section, not later than the sixty-second day prior to the day of the election at which such candidates are to be voted for. A list of nominees in printed or typewritten form that includes each candidate's name as authorized by each candidate to appear on the ballot, the signature of each candidate, the full street address of each candidate and the title and district of the office for which each candidate is nominated shall be certified by the presiding officer of the committee, meeting or other authority making such nomination and shall be filed by such presiding officer with the Secretary of the State, in the case of any state, district or municipal office to be voted upon at a state election, or with the clerk of the municipality, in the case of any municipal office to be voted upon at a municipal election, not later than the sixty-second day prior to the day of the election. The registrars of voters of such municipality shall promptly verify and correct the names on any such list filed with him, or the names of nominees forwarded to the clerk of the municipality by the Secretary of the State, in accordance with the registry list of such municipality and endorse the same as having been so verified and corrected. For purposes of this section, a list of nominations shall be deemed to be filed when it is received by the Secretary of the State or clerk of the municipality, as appropriate. If such certificate of a party's nomination is not received by the Secretary of the State or clerk of the municipality, as appropriate, by such time, such certificate shall be invalid and such party, for purposes of sections 9-460, 9-461 and 9-462, shall be deemed to have neither made nor certified any nomination of any candidate for such office. A candidacy for

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nomination by a minor party to a district or municipal office may be filed on behalf of any person whose name appears on the last-completed registry list of the district or municipality represented by such office, as the case may be. A candidacy for nomination by a minor party to a state office may be filed on behalf of any person whose name appears on the last-completed registry list of the state.

(b) (1) In the case of a timely filed certificate of nomination for any state, district or municipal office to be voted upon at a state election pursuant to subsection (a) of this section, which contains an error or omission that would operate to invalidate such nomination, the candidate so certified or an individual authorized to act on behalf of such candidate may correct such error or omission by appearing in person at the office of the Secretary of the State not later than four o'clock p.m. on the fifty-seventh day prior to the day of the election and amending such certificate to make such correction, provided neither failure of the presiding officer of the committee, meeting or other authority to timely file such certificate pursuant to subsection (a) of this section nor failure of the candidate to sign such certificate shall be an error or omission that may be corrected pursuant to this subsection. If such candidate or individual does not appear to so amend such certificate by such time, such certificate shall be invalid and such party, for the purposes of sections 9-460, 9-461 and 9-462, shall be deemed to have neither made nor certified any such nomination.

(2) The Secretary of the State may, within the time period specified in subdivision (1) of this subsection, amend a timely filed certificate of nomination to correct any such error or omission, and shall keep a record of any such amendment made pursuant to this subdivision. Nothing in this subdivision shall be construed to require the Secretary to affirmatively attempt to identify any error or omission in any such certificate.

Sec. 9. Subsection (d) of section 9-404b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(d) Each circulator of a primary petition page shall be an enrolled party member of a municipality in this state. Each petition page shall contain a statement signed by the registrar of the municipality in which the circulator is an enrolled party member attesting that the circulator is an enrolled party member in the municipality. Unless such a statement by the registrar of voters appears on each page so submitted, the Secretary shall reject the page. Each separate page of the petition shall contain a statement as to the authenticity of the signatures on the page and the number of such signatures, and shall be signed under the penalties of false statement by the person who circulated the page, setting forth the circulator's address and the town in which the circulator is an enrolled party member and attesting that each person whose name appears on the page signed the petition in person in the presence of the circulator, that the circulator either knows each such signer or that the signer satisfactorily identified himself or herself to the circulator and that the spaces for candidates supported, offices sought and the political party involved were filled in prior to the obtaining of the signatures. Each separate page of the petition shall also be acknowledged before an appropriate person as provided in section 1-29. The Secretary shall reject any page of a petition filed with the Secretary which does not contain such a statement by the circulator as to the authenticity of the signatures on the page, or upon which the statement of the circulator is incomplete in any respect, or which does not contain the certification required under this section by the registrar of the town in which the circulator is an enrolled party member. No person who has been convicted of a crime under this title shall circulate any page of a primary petition during such person's period of probation or parole, and for a period of twelve years after such person's release from confinement, probation or parole, and the Secretary shall reject for filing any such page that was circulated in violation of such prohibition. Any individual proposed as a candidate in any primary petition may serve as a circulator of the pages of the petition, provided the individual's service as circulator does not violate any provision of this section.

Sec. 10. Subsection (c) of section 9-410 of the general statutes is

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repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(c) Each circulator of a primary petition page shall be an enrolled party member of a municipality in this state who is entitled to vote. Each petition page shall contain a statement signed by the registrar of the municipality in which such circulator is an enrolled party member attesting that the circulator is an enrolled party member in such municipality. Unless such a statement by the registrar appears on each page so submitted, the registrar shall reject such page. No candidate for the nomination of a party for a municipal office or the position of town committee member shall circulate any petition for another candidate or another group of candidates contained in one primary petition for the nomination of such party for the same office or position, and any petition page circulated in violation of this provision shall be rejected by the registrar. No person shall circulate petitions for more than the maximum number of candidates to be nominated by a party for the same office or position, and any petition page circulated in violation of this provision shall be rejected by the registrar. Each separate sheet of such petition shall contain a statement as to the authenticity of the signatures thereon and the number of such signatures, and shall be signed under the penalties of false statement by the person who circulated the same, setting forth such circulator's address and the town in which such circulator is an enrolled party member and attesting that each person whose name appears on such sheet signed the same in person in the presence of such circulator, that the circulator either knows each such signer or that the signer satisfactorily identified the signer to the circulator and that the spaces for candidates supported, offices or positions sought and the political party involved were filled in prior to the obtaining of the signatures. Each separate sheet of such petition shall also be acknowledged before an appropriate person as provided in section 1-29. Any sheet of a petition filed with the registrar which does not contain such a statement by the circulator as to the authenticity of the signatures thereon, or upon which the statement of the circulator is incomplete in any respect, or which does not contain the certification hereinbefore required by the registrar of the town in which the

circulator is an enrolled party member, shall be rejected by the registrar. 553 554 No person who has been convicted of a crime under this title shall 555 circulate any page of a primary petition during such person's period of 556 probation or parole, and for a period of twelve years after such person's 557 release from confinement, probation or parole, and the registrar shall 558 reject for filing any such page that was circulated in violation of such 559 prohibition. Any individual proposed as a candidate in any primary 560 petition may serve as a circulator of the pages of such petition, provided 561 such individual's service as circulator does not violate any provision of 562 this section.

- Sec. 11. Section 9-453e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) Each circulator of a nominating petition page shall be a United States citizen, at least eighteen years of age and a resident of a town in this state and shall not be on parole for conviction of a felony. Any individual proposed as a candidate in any nominating petition may serve as circulator of the pages of such nominating petition.
 - (b) Notwithstanding the provisions of subsection (a) of this section, no person who has been convicted of a crime under this title shall circulate any page of a nominating petition during such person's period of probation or parole, and for a period of twelve years after such person's release from confinement, probation or parole. The appropriate town clerk or the Secretary of the State, as applicable under section 9-453i, shall reject for filing any such page that was circulated in violation of such prohibition.
- Sec. 12. Section 9-453j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- Each page of a nominating petition submitted to the town clerk or the Secretary of the State and filed with the Secretary of the State under the provisions of sections 9-453a to 9-453s, inclusive, or section 9-216 shall contain a statement as to the residency in this state and eligibility of the circulator and authenticity of the signatures thereon, signed under

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penalties of false statement, by the person who circulated the same. Such statement shall set forth (1) such circulator's residence address, including the town in this state in which such circulator is a resident, (2) the circulator's date of birth and that the circulator is at least eighteen years of age, (3) that the circulator is a United States citizen and [not] neither (A) on parole for conviction of a felony, nor (B) on probation or parole for conviction of a crime under this title or within twelve years of release from confinement, probation or parole due to such a conviction under this subparagraph, and (4) that each person whose name appears on such page signed the same in person in the presence of such circulator and that either the circulator knows each such signer or that the signer satisfactorily identified himself to the circulator. Any false statement committed with respect to such statement shall be deemed to have been committed in the town in which the petition was circulated.

- Sec. 13. Subsection (k) of section 9-140 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (k) (1) (A) A person shall register with the town clerk before distributing five or more absentee ballot applications for an election, primary or referendum, not including applications distributed to such person's immediate family. Such requirement shall not apply to a person who is the designee of an applicant.
- (B) Notwithstanding the provisions of subparagraph (A) of this subdivision, no person who has been convicted of a crime under this title shall distribute any absentee ballot application during such person's period of probation or parole, and for a period of twelve years after such person's release from confinement, probation or parole. The town clerk shall reject for filing any absentee ballot application that was distributed in violation of such prohibition.
 - (2) Any person who distributes absentee ballot applications shall maintain a list of the names and addresses of prospective absentee ballot applicants who receive such applications, and shall file such list with the town clerk prior to the date of the primary, election or referendum

for which the applications were so distributed. Any person who distributes absentee ballot applications and receives an executed

- distributes absentee ballot applications and receives an executed
- application shall forthwith file the application with the town clerk.
- Sec. 14. (NEW) (Effective July 1, 2025) (a) There is established, within
- 622 the office of the Secretary of the State, a Translation Advisory
- 623 Committee for the purposes of (1) validating the translations of election-
- related materials for accuracy and ensuring that such translations meet
- 625 the needs of the intended audience in a culturally responsive and
- 626 linguistically appropriate way, and (2) making recommendations to the
- 627 Secretary of the State and municipal officials on related matters.
- (b) The Secretary of the State shall appoint members to serve on the
- 629 Translation Advisory Committee based on an application that shall
- include the submission of a writing sample. Each member shall:
- (1) Be a current resident of the state of Connecticut;
- 632 (2) Have experience in one or more of the municipalities served by
- 633 the translation of election-related materials;
- 634 (3) Be proficient in reading and writing in (A) English, and (B) one or
- 635 more dialects of a language, other than English, that is spoken in
- 636 Connecticut and in which federal or state law requires election-related
- 637 materials be made available; and
- 638 (4) Have experience in (A) election administration, including, but not
- 639 limited to, serving as a poll worker, or (B) bilingual educational settings
- or community assistance programs.
- (c) The Secretary of the State shall make initial appointments to the
- 642 Translation Advisory Committee not later than August 1, 2025. Each
- 643 member shall serve for a term of four years from such appointment, or
- until a successor is appointed and has qualified.
- 645 (d) The Translation Advisory Committee shall meet as frequently as
- 646 necessary to timely approve election-related materials translations prior
- 647 to elections, primaries and referenda, but not less than quarterly each

year. Committee members shall serve without compensation and shall

- 649 not be eligible for mileage reimbursement. Not later than January 15,
- 650 2027, and biennially thereafter, the committee shall submit to the
- 651 Secretary of the State a report on the committee's proceedings, including
- any recommendations for improvements in performing the committee's
- 653 duties under this section.
- (e) The Secretary of the State may adopt regulations, in accordance with the provisions of chapter 54 of the general statutes, to carry out the
- 656 purposes of this section.
- 657 Sec. 15. (NEW) (Effective January 1, 2026) Each municipality that, 658 pursuant to federal or state law, is required to make election-related 659 materials available in a language other than English shall use 660 professional translators when translating election-related materials 661 from English into such other language. As soon as practicable, but in no 662 case later than sixty-five days prior to each election, primary or 663 referendum, such municipality shall submit its translated election-664 related materials to the Translation Advisory Committee established under section 14 of this act for review of such translations. As used in 665 666 this section, "professional translator" means a person who has attained 667 (1) an academic certificate or degree in translation from an accredited 668 institution of higher education, or (2) certification as a translator by a 669 professional association or other accrediting organization.
- Sec. 16. Section 9-250 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):
 - (a) Ballots shall be printed in plain clear type and on material of such size as will fit the tabulator, and shall be furnished by the registrar of voters. The size and style of the type used to print the name of a political party on a ballot shall be identical with the size and style of the type used to print the names of all other political parties appearing on such ballot. The name of each major party candidate for a municipal office, as defined in section 9-372, except for the municipal offices of state senator and state representative, shall appear on the ballot as authorized by each candidate. The name of each major party candidate for a state or district

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office, as defined in section 9-372, or for the municipal office of state senator or state representative shall appear on the ballot as it appears on the certificate or statement of consent filed under section 9-388, as amended by this act, subsection (b) of section 9-391, or section 9-400, as amended by this act, or 9-409. The name of each minor party candidate shall appear on the ballot as authorized by each candidate. The name of each nominating petition candidate shall appear on the ballot as it is verified by the town clerk on the application filed under section 9-453b. The size and style of the type used to print the name of a candidate on a ballot shall be identical with the size and style of the type used to print the names of all other candidates appearing on such ballot. Such ballot shall contain the names of the offices and the names of the candidates arranged thereon. The names of the political parties and party designations shall be arranged on the ballots and followed by the word "party", either in columns or horizontal rows as set forth in section 9-249a, immediately adjacent to the column or row occupied by the candidate or candidates of such political party or organization. The ballot shall be printed in such manner as to indicate how many candidates the elector may vote for each office, provided in the case of a town adopting the provisions of section 9-204a, such ballot shall indicate the maximum number of candidates who may be elected to such office from any party. If two or more candidates are to be elected to the same office for different terms, the term for which each is nominated shall be printed on the official ballot as a part of the title of the office. If, at any election, one candidate is to be elected for a full term and another to fill a vacancy, the official ballot containing the names of the candidates in the foregoing order shall, as a part of the title of the office, designate the term which such candidates are severally nominated to fill. No column, under the name of any political party or independent organization, shall be printed on any official ballot, which contains more candidates for any office than the number for which an elector may vote for that office.

(b) Not later than ten days prior to the commencement of the period of early voting at an election, the registrars of voters of each municipality shall file with the Secretary of the State, for each voting district in such municipality, the official ballot to be used for such voting

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district. No such official ballot shall be used at any election unless it has

- 717 <u>been approved by the Secretary of the State.</u>
- 718 Sec. 17. Subsection (j) of section 9-437 of the general statutes is
- 719 repealed and the following is substituted in lieu thereof (*Effective January*
- 720 1, 2026):
- 721 (j) (1) All ballots used at a primary shall be prepared by the clerk of
- 722 the municipality in which such primary is held and shall be printed at
- 723 the expense of the municipality. Not later than ten days prior to the
- 724 commencement of the period of early voting at a primary, such clerk
- shall file with the Secretary of the State, for each voting district in such
- 726 municipality at which such primary is held, the ballot to be used for
- such voting district. No such ballot shall be used at any primary unless
- 728 <u>it has been approved by the Secretary of the State.</u>
- 729 (2) Each municipality shall provide for all polling places:
- 730 [(1)] (A) At least forty-eight hours before the primary, such clerk shall
- 731 have sample ballots for general distribution, which shall contain the
- offices or positions and names of candidates to be voted upon. Each such
- sample ballot shall also include printed instructions approved by the
- 734 Secretary of the State concerning the use of the voting tabulator and
- 735 information concerning the date of the primary and the hours during
- 736 which polling places will be open. Such clerk shall have available for
- 737 distribution such number of sample ballots as such clerk deems
- advisable, but in no event less than three which shall be posted inside
- 739 the polling place so as to be visible to those within the polling place
- during the whole day of the primary. At least one of such sample ballots
- shall be posted so as to be visible to an elector being instructed on the
- 742 demonstrator device, pursuant to section 9-260. If paper ballots are used
- in any primary, such sample paper ballots shall be overprinted with the
- 744 word "Sample";
- [(2)] (B) Instructions on how to cast a provisional ballot, as prescribed
- 746 by the Secretary of the State;

[(3)] (C) Instructions for mail-in registrants and first-time voters who register to vote by mail on or after January 1, 2003, as prescribed by the Secretary of the State;

- [(4)] (D) General information concerning voting rights under federal and Connecticut laws, including information on the right of an individual to cast a provisional ballot and instructions on how to contact the appropriate officials if such rights are alleged to have been violated, as prescribed by the Secretary of the State; and
- [(5)] (E) General information on federal and state laws concerning prohibitions on acts of fraud and misrepresentation, as prescribed by the Secretary of the State.
- Sec. 18. Subsection (a) of section 9-135a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January* 1, 2026):
 - (a) Each absentee ballot shall be arranged to resemble the appropriate ballot and sample ballot as prescribed by law, and shall include, as applicable, the offices, party designations, names of candidates and questions to be voted upon and spaces for write-in votes. A replica of the state seal shall be printed on the ballot. The size, type, form, instructions, specifications for paper and printing and other specifications shall be prescribed by the Secretary of the State. Prior to printing such absentee ballots pursuant to this section, the clerk of the municipality shall file with the Secretary of the State, for each voting district in such municipality, the absentee ballot to be used for such voting district. No such absentee ballot shall be used at any election or primary unless it has been approved by the Secretary of the State.
- Sec. 19. Section 9-135b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):
 - (a) Immediately after the deadline for certification of all candidates whose names are to appear on the ballot, and in sufficient time to begin issuing absentee ballots on the day prescribed by law, the municipal

clerk shall prepare the absentee ballots and have them printed. Prior to printing such ballots, the registrars of voters of the municipality may provide comments concerning the content and form of such ballots to the clerk, provided no such ballot shall be printed unless the Secretary of the State has approved of such ballot in accordance with section 9-135a, as amended by this act.

- (b) A layout model of each different absentee ballot shall be available for public inspection at the clerk's office prior to printing. The model shall indicate the type face to be used, the spelling and placement of names and other information to be printed on the ballots.
- (c) Immediately upon receiving the printed absentee ballots, the municipal clerk shall file one with the Secretary of the State or, if there are different ballots for different political subdivisions, one ballot for each subdivision. The clerk shall also file his affidavit with the Secretary, stating the number of ballots printed. The form of affidavit shall be prescribed by the Secretary. If any correction or alteration is subsequently made on any absentee ballot the clerk shall immediately file a corrected or altered ballot and, using the prescribed form, his affidavit stating the number of such ballots printed, with the Secretary.
- (d) If a vacancy in candidacy occurs after the ballots have been printed, the clerk may either reprint the ballots or cause printed stickers to be affixed to them so that the name of any candidate who has vacated his candidacy is deleted and the name of any candidate chosen to fill the vacancy as provided in section 9-428 or section 9-460 appears in the same position as that in which the vacated candidacy appeared except as provided in section 9-426 or 9-453s. If no candidate is chosen to fill such vacancy as so provided, the clerk shall cause the name of the candidate whose candidacy has been vacated to be obscured in such manner that such name is no longer visible.
- (e) [The] Nothing in this section shall be construed to prohibit the Secretary of the State [shall examine each absentee ballot required to be filed pursuant to this section and if a ballot contains an omission or error, the Secretary shall order] from ordering the municipal clerk to

reprint a corrected absentee ballot or to take such other action as the Secretary may deem appropriate in the case of an absentee ballot that contains an omission or error.

- Sec. 20. Section 9-256 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):
- 816 The registrars of voters of each municipality shall, not less than ten 817 days prior to the commencement of the period of early voting at an 818 election, file with the Secretary of the State a sample ballot identical with 819 those to be provided for each polling place under section 9-255. The 820 Secretary of the State shall examine the sample ballot required to be filed 821 under this section, and if such sample ballot contains an error, the 822 Secretary of the State shall order] Notwithstanding the provisions of 823 subsection (b) of section 9-250, as amended by this act, the Secretary of 824 the State may order the registrars of voters to reprint a corrected 825 [sample] ballot or to take other such action as the Secretary may deem 826 appropriate in the case of any ballot that contains an omission or error.
- Sec. 21. Subsection (a) of section 9-140b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) An absentee ballot shall be cast at a primary, election or referendum only if: (1) It is mailed by (A) the ballot applicant, (B) a designee of a person who applies for an absentee ballot because of illness or physical disability, or (C) a member of the immediate family of an applicant who is a student, so that it is received by the clerk of the municipality in which the applicant is qualified to vote not later than the close of the polls; (2) it is returned by the applicant in person to the clerk by the day before [a regular election, special] the election or primary or prior to the opening of the polls on the day of [a] the referendum; (3) it is returned by a designee of an ill or physically disabled ballot applicant, in person, to said clerk not later than the close of the polls on the day of the immediate family of the absentee voter, in person, to said clerk not later than the close of the polls on the day of the election, primary or

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referendum; (5) in the case of a presidential or overseas ballot, it is mailed or otherwise returned pursuant to the provisions of section 9-158g; or (6) it is returned with the proper identification as required by the Help America Vote Act, P.L. 107-252, as amended from time to time, if applicable, inserted in the outer envelope so such identification can be viewed without opening the inner envelope. A person returning an absentee ballot to the municipal clerk pursuant to subdivision (3) or (4) of this subsection shall present identification and, on the outer envelope of the absentee ballot, sign his name in the presence of the municipal clerk, and indicate his address, his relationship to the voter or his position, and the date and time of such return. As used in this section, "immediate family" means a dependent relative who resides in the individual's household or any spouse, child, parent or sibling of the individual.

Sec. 22. (Effective from passage) (a) There shall be, in any municipality with a population of at least one hundred forty thousand, an election monitor for the municipal election in 2025 and the state election in 2026 to detect and prevent irregularity and impropriety in the management of election administration procedures and the conduct of said elections in such municipality. The office of the Secretary of the State shall contract with one or more individuals to serve in such capacity as election monitor until December 31, 2026, unless such contract is terminated for any reason by the Secretary of the State prior to said date. Such election monitor shall: (1) Not be considered a state employee; (2) be compensated in accordance with such contract; and (3) be reimbursed for necessary expenses incurred in the performance of his or her duties. Costs related to the service of such election monitor shall be paid from moneys appropriated to the Secretary for such purpose. Any such municipality shall provide for such election monitor any office space, supplies, equipment and services necessary to properly carry out the duties and responsibilities of the position. As used in this section, "population" means the estimated number of people according to the most recent version of the State Register and Manual prepared pursuant to section 3-90 of the general statutes.

(b) An election monitor appointed under subsection (a) of this section shall: (1) Oversee the municipal primary and election in 2025 in such municipality, including, but not limited to, absentee ballots, early voting, same-day election registration and voting at polling places on the days of the primary and the election; (2) oversee the state primary and election in 2026 in such municipality, including, but not limited to, absentee ballots, early voting, same-day election registration and voting at polling places on the days of the primary and the election; (3) oversee each special election in 2025 and 2026, if any; (4) conduct inspections, inquiries and investigations relating to any duty or responsibility under title 9 of the general statutes to be carried out by any official of the municipality or appointee of such official; (5) have access to all records, data and material maintained by or available to any such official or appointee; (6) issue periodic reports on a schedule agreed to by the Secretary of the State; and (7) immediately report to the Secretary any irregularity or impropriety in the performance of any duty or responsibility under title 9 of the general statutes to be carried out by any official of the municipality or appointee of such official. Nothing in this section shall be construed to prohibit the State Elections Enforcement Commission from taking any action authorized under section 9-7b of the general statutes.

- (c) The Secretary of the State shall, using moneys appropriated pursuant to this section, develop and conduct a town-wide bilingual public awareness campaign in such municipality to educate members of the public regarding title 9 of the general statutes and such members' rights thereunder.
- Sec. 23. Section 9-50d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):
 - (a) (1) Whenever voter registration information maintained under this title by the Secretary of the State or any registrar of voters is provided pursuant to any provision of the general statutes, disclosure of a voter's date of birth shall be limited to only the month and year of birth, unless such voter registration information is requested and used

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for a governmental purpose, as determined by the Secretary, in which case the voter's complete date of birth shall be provided. As used in this section, a governmental purpose shall include, but not be limited to, jury administration.

- (2) Voter registration information described in subdivision (1) of this subsection (A) may only be used for election-related, scholarly, journalistic, political or governmental purposes, and (B) shall not be used for any personal, private or commercial purpose, including, but not limited to, (i) harassment of any voter or voter's household, (ii) advertising, solicitation, sale or marketing of products or services to any voter or voter's household, and (iii) reproduction of such information in print, broadcast visual or audio or display on the Internet or any computer terminal.
- 924 (3) The Secretary of the State may adopt regulations, in accordance 925 with the provisions of chapter 54, concerning the permissible uses of 926 voter registration information.
 - (b) Notwithstanding any provision of the general statutes, any motor vehicle operator's license number, identity card number or Social Security number on a voter registration record shall be confidential and shall not be disclosed to any person.
 - (c) Notwithstanding any provision of the general statutes, if a voter submits to the Secretary of the State a signed statement that nondisclosure of such voter's name from the official registry list is necessary for the safety of such voter or the voter's family, the name and address of such voter on his or her voter registration record shall be confidential and shall not be disclosed, except that an election, primary or referendum official may view such information on the official registry list when such list is used by any such official at a polling place on the day of an election, primary or referendum. Such signed statement shall be sworn under penalty of false statement, as provided in section 53a-157b.
- 942 Sec. 24. Section 9-3 of the general statutes is repealed and the

943 following is substituted in lieu thereof (*Effective from passage*):

(a) The Secretary of the State, by virtue of the office, shall be the Commissioner of Elections of the state, with such powers and duties relating to the conduct of elections as are prescribed by law and, unless otherwise provided by state statute, the Secretary's regulations, declaratory rulings, instructions and opinions, if in written form, and any order issued under subsection (b) of this section, shall be presumed as correctly interpreting and effectuating the administration of elections and primaries under this title, except for chapters 155 to 158, inclusive, and shall be executed, carried out or implemented, as the case may be, provided nothing in this section shall be construed to alter the right of appeal provided under the provisions of chapter 54. Any such written instruction or opinion shall be labeled as an instruction or opinion issued pursuant to this section, as applicable, and any such instruction or opinion shall cite any authority that is discussed in such instruction or opinion.

(b) During any municipal, state or federal election, primary or recanvass, or any audit conducted pursuant to section 9-320f, the Secretary of the State may issue an order, whether orally or in writing, to any registrar of voters or moderator to correct any irregularity or impropriety in the conduct of such election, primary or recanvass or audit. Any such order shall be effective upon issuance. As soon as practicable after issuance of an oral order pursuant to this subsection, the Secretary shall reduce such order to writing, cite within such order any applicable provision of law authorizing such order and cause a copy of such written order to be delivered to the individual who is the subject of such order or, in the case that such order was originally issued in writing, issue a subsequent written order that conforms to such requirements. The Superior Court, on application of the Secretary or the Attorney General, may enforce by appropriate decree or process any such order issued pursuant to this subsection.

(c) Whenever, during the ninety days preceding the day of an election or primary, one or more electors have alleged aggrievement under this

title, the Secretary of the State may commence a declaratory judgment action under section 52-29 for a determination as to whether such elector or electors have been so aggrieved and for an order to ensure election administration procedures are properly executed and electors' rights are adequately protected under this title.

This act sha	all take effect as follows	and shall amend the following
sections:		
Section 1	from passage	9-322a
Sec. 2	from passage	New section
Sec. 3	January 1, 2026	9-261(b)
Sec. 4	January 1, 2026	9-236
Sec. 5	January 1, 2026	9-388
Sec. 6	January 1, 2026	9-391(c)
Sec. 7	January 1, 2026	9-400
Sec. 8	January 1, 2026	9-452
Sec. 9	from passage	9-404b(d)
Sec. 10	from passage	9-410(c)
Sec. 11	from passage	9-453e
Sec. 12	from passage	9-453j
Sec. 13	from passage	9-140(k)
Sec. 14	July 1, 2025	New section
Sec. 15	January 1, 2026	New section
Sec. 16	January 1, 2026	9-250
Sec. 17	January 1, 2026	9-437(j)
Sec. 18	January 1, 2026	9-135a(a)
Sec. 19	January 1, 2026	9-135b
Sec. 20	January 1, 2026	9-256
Sec. 21	from passage	9-140b(a)
Sec. 22	from passage	New section
Sec. 23	October 1, 2025	9-50d
Sec. 24	from passage	9-3

Statement of Legislative Commissioners:

In Sections 5(b)(1), 7(c)(1) and 8(b)(1), "Except as provided in subdivision (2) of this subsection," was deleted for accuracy; in Section 6(c)(2)(A), "Except as provided in subparagraph (B) of this subdivision," was deleted for accuracy; in Section 14(d), "not less frequently than" was changed to "not less than" for clarity; in Section 15, "section 1 of this act" was changed to "section 14 of this act" for accuracy; in Section 18,

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"section 9-135a, as amended by this act" was changed to "this section" for consistency with standard drafting conventions; in Section 19(a), "thereof" was changed to "of such ballot" for clarity; in Section 22(a), "Such municipality" was changed to "Any such municipality" for accuracy; in Section 22(b)(7), "described in this subsection" was changed to "under title 9 of the general statutes to be carried out by any official of the municipality or appointee of such official" for consistency; and in Section 23(a)(3), "use" was changed to "permissible uses" for clarity.

GAE Joint Favorable Subst. -LCO

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 26 \$	FY 27 \$
Secretary of the State	GF - Cost	250,000	250,000
Secretary of the State	GF - Potential	See Below	See Below
	Cost		
Judicial Dept. (Probation)	GF - Potential	Minimal	Minimal
	Cost		
Resources of the General Fund	GF - Potential	Minimal	Minimal
	Revenue Gain		

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill makes a variety of changes to the states election statutes and results in the fiscal impacts outlined below.

Section 4 expands an existing class C misdemeanor related to behavior at or near polling places, results in a potential cost to the Judicial Department for probation and a potential revenue gain to the General Fund from fines. On average, the marginal cost for supervision in the community is less than \$600¹ each year for adults and \$450 each year for juveniles. Few, if any, violations are expected.

Section 22 requires the Secretary of the State (SOTS) to hire and install an election monitor for Bridgeport and to conduct a bilingual voter information campaign at a cost of \$250,000 in FY 26 and FY 27. The

¹ Probation marginal cost is based on services provided by private providers and only includes costs that increase with each additional participant. This does not include a cost for additional supervision by a probation officer unless a new offense is anticipated to result in enough additional offenders to require additional probation officers.

Election Monitor² will oversee covered elections, conduct investigations as required, and report any irregularities. The public information campaign³ will inform voters in Bridgeport of their rights under Title 9 in both English and Spanish.

Section 24 empowers SOTS to commence a declaratory judgment action in court under certain circumstances resulting in a potential cost to the state. The exact cost will depend on the number of declaratory judgements pursued.

The remaining sections of the bill make a variety of changes that result in no fiscal impact to the state or municipalities.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation, actual violations, and declaratory judgements pursued.

sSB1516 / File No. 673

² The election monitor is expected to cost \$150,000 in FY 26 and FY 27.

³ The public information campaign is expected to cost \$100,000 in FY 26 and FY 27.

OLR Bill Analysis SB 1516

AN ACT CONCERNING THE SECRETARY OF THE STATE'S RECOMMENDATIONS RELATED TO VOTING AND ELECTIONS IN THIS STATE.

TABLE OF CONTENTS:

SUMMARY

§ 1 — AMENDING AND REPORTING ELECTION RETURNS

Requires officials in all municipalities, instead of those in municipalities with multiple voting districts, to meet to amend errors in election night returns and submit an amended return if necessary

§ 2 — NOTIFICATION OF MUNICIPAL ELECTION-RELATED CASES

Requires certain entities to notify the secretary of the state about certain election-related actions and violations

§§ 3 & 4 — CURBSIDE VOTING

Makes various changes to the curbside voting requirements including (1) allowing curbside voting for all voters with an incapacity, not just those with a temporary one; (2) designating an official space; (3) establishing certain prohibitions to protect a voter's privacy and rights; and (4) requiring the secretary to adopted related regulations

§§ 5-8 — ENDORSEMENT AND NOMINATION PETITION CORRECTION PROCESS

Creates a process for candidates to correct endorsement certificates and certificates of candidacies for nomination; authorizes the secretary of the state to make corrections and keep a record of them

§§ 9-13 — PETITION CIRCULATOR INELIGIBILITY

Specifies that a person may not circulate certain petitions or absentee ballots for a certain period if convicted of an election crime

§§ 14 & 15 — ELECTION-RELATED TRANSLATIONS

Establishes the Translation Advisory Committee to evaluate translated municipal election-related materials and sets membership and eligibility requirements

§§ 16-20 — BALLOT FILING WITH THE SECRETARY OF THE STATE

Adjusts the requirements for filing ballots with the secretary of the state for review

§ 21 — TECHNICAL CHANGE

Makes technical changes to an absentee voting statute

§ 22 — BRIDGEPORT ELECTION MONITOR

Requires the secretary of the state to hire and install an election monitor for Bridgeport and conduct a town-wide bilingual public awareness campaign to educate the public on their rights under the state's election laws

§ 23 — PROHIBITED VOTER INFORMATION DISCLOSURES

Restricts the disclosure of voter information for certain uses and authorizes the secretary of the state to adopt regulations

§ 24 — DECLARATORY JUDGMENTS FOR AGGRIEVED ELECTORS

Authorizes the secretary of the state to initiate declaratory judgment actions on behalf of aggrieved electors if within 90 days of an election or primary

SUMMARY

This bill makes a variety of changes to the state's election laws as described in the section-by-section analysis below.

EFFECTIVE DATE: Various; see below.

§ 1 — AMENDING AND REPORTING ELECTION RETURNS

Requires officials in all municipalities, instead of those in municipalities with multiple voting districts, to meet to amend errors in election night returns and submit an amended return if necessary

For towns with more than one voting district, the law requires (1) head moderators, town clerks, and registrars to meet by 9:00 a.m. on the third day after a regular election to identify any errors in the election night returns and (2) head moderators to file an amended return, if necessary, by 1:00 p.m. on that day with the secretary of the state, town clerk, and registrars. The bill conforms the law to existing practice by requiring all towns to do so, instead of just those with multiple voting districts.

Additionally, the law requires the town clerk of a municipality with multiple voting districts to submit a consolidated listing of the official voting returns to the secretary of the state within 21 days after state elections. The returns must be broken down by voting district with the total number of (1) votes cast for each candidate, (2) names on the registry list, and (3) names checked off as having voted. As above, the bill explicitly requires all town clerks to submit these returns.

As under existing law, a clerk in a multi-voting district town must certify to the secretary that he or she examined these returns for discrepancies between the total number of votes cast for a candidate and the sum of the votes cast for that candidate in all voting districts.

EFFECTIVE DATE: Upon passage

Background — Related Bill

sHB 7228, favorably reported by the Government Administration and Elections Committee, among other provisions, changes the recanvass requirements for multi-voting district municipalities and makes the secretary of the state responsible for the petition process instead of municipal registrars of voters.

§ 2 — NOTIFICATION OF MUNICIPAL ELECTION-RELATED CASES

Requires certain entities to notify the secretary of the state about certain election-related actions and violations

The bill requires a court (presumably only state courts) to notify the secretary if an action before it alleges a violation of certain laws on the right to vote or a pattern, practice, or policy of discrimination against any protected class (i.e. a class based on race, color, or language minority group, as referenced in the federal Voting Rights Act (VRA)). This applies to violations of the state's Voting Rights Act, the federal VRA, state or federal civil rights laws, or the U.S. Constitution's 14th or 15th Amendment.

The bill also requires a municipality's corporation counsel to notify the secretary of the state if it has been the subject of any court order or government enforcement action due to violations as described above

within one month from the bill's passage, an order's issuance, or an action's commencement, whichever is latest.

Under the bill, a "government enforcement action" is any denial of administrative or judicial preclearance by the state or federal government, pending litigation filed by a state or federal entity, final judgment or adjudication, consent decree, or other similar formal action.

EFFECTIVE DATE: Upon passage

§§ 3 & 4 — CURBSIDE VOTING

Makes various changes to the curbside voting requirements including (1) allowing curbside voting for all voters with an incapacity, not just those with a temporary one; (2) designating an official space; (3) establishing certain prohibitions to protect a voter's privacy and rights; and (4) requiring the secretary to adopted related regulations

Under current law, if a voter cannot access his or her polling place due to a temporary incapacity, the registrars of voters or the assistant registrars of voters must take a ballot out to the voter. After showing any required identification, the voter may mark their ballot and return it to the registrars to be cast. The bill (1) eliminates the requirement that the voter's incapacity be temporary in order to use curbside voting and (2) requires the registrars of voters to designate a specific area for curbside voting to occur.

Separately, the bill prohibits any person within a marked radius of 20 feet of an elector being brought a ballot curbside from (1) soliciting on behalf of or in opposition to any candidate or any question on the ballot or (2) loitering, peddling, or offering any advertising matter, ballot, or circular. (Unlike a similar exemption for conducting these activities 75 feet from a polling place entrance, the bill does not specify how this radius should be marked. Further, in practice, this radius would change depending on how many voters are using curbside voting (e.g., no voters, one voter, or multiple voters) or where the voters position themselves within the designated area.)

Additionally, no person may be in a vehicle being used by a person casting a ballot in the designated area unless they are casting a vote or driving the voter. Further, a candidate may never be in the vehicle

unless he or she is casting his or her own vote.

The bill requires the secretary of the state to adopt any regulations she deems necessary to implement these provisions. She must include a model plan that municipalities may adopt.

A violation of these provisions, including the removal of or injury to any marker the bill requires, is a class C misdemeanor, punishable by up to three months in prison, up to a \$500 fine, or both.

As with similar prohibitions under state law, these provisions do not prohibit (1) certain school-connected organizations from holding bake sales or other fundraising activities on election day other than where the election booths are located in a school; (2) election officials from distributing "I Voted Today" stickers; or (3) registrars from jointly permitting nonpartisan activities in a room other than where the election booths are located.

EFFECTIVE DATE: January 1, 2026

Background — Related Bills

SB 1514, favorably reported by the Government Administration and Elections Committee, implements identical curbside voting provisions.

§§ 5-8 — ENDORSEMENT AND NOMINATION PETITION CORRECTION PROCESS

Creates a process for candidates to correct endorsement certificates and certificates of candidacies for nomination; authorizes the secretary of the state to make corrections and keep a record of them

Existing law requires candidates who are endorsed by a party to file a signed certificate with the secretary of the state stating he or she was endorsed, among other information. Individuals who seek endorsement as the party's candidate in a primary must also file a certificate with the secretary that they qualify to run in the primary, among other things.

The bill generally allows candidates to correct endorsement certificates and certificates of candidacies for nomination. Specifically, if a timely-filed certificate contains an error or omission that would

invalidate it, the candidate, or an individual authorized to act on his or her behalf, generally may correct the issue by appearing in person at the secretary of the state's office by 4:00 p.m. on the 19th day after he or she was endorsed (or by 4:00 p.m. on the 57th day before an election for minor party nominations). Certificates may not be corrected if they are not timely filed or, for certificates of candidacies for nomination, not properly attested or signed as required by law.

If the candidate or individual does not correct the certificate, it is deemed invalid and the party is deemed to have neither made nor certified the endorsement or candidacy for nomination, whichever applies.

The bill (1) authorizes the secretary to amend certificates in order to correct errors or omissions and (2) requires her to maintain a record of any amendment she makes. The bill specifies that it does not require the secretary to affirmatively attempt to identify errors or omissions.

EFFECTIVE DATE: January 1, 2026

§§ 9-13 — PETITION CIRCULATOR INELIGIBILITY

Specifies that a person may not circulate certain petitions or absentee ballots for a certain period if convicted of an election crime

The bill prohibits people from circulating certain petitions or applications for a certain period of time if they have been convicted of an election crime. The prohibition lasts (1) while the person is on probation or parole and (2) for 12 years after a person's release from confinement, probation, or parole. The secretary of the state or town clerk, as appropriate, must reject any petition page filed by an ineligible person under these provisions.

An ineligible person may not (1) distribute absentee ballot applications; (2) circulate nominating petitions on behalf of petitioning candidates seeking congressional, statewide, legislative, or municipal office at a regular or special election; or (3) circulate primary petitions on behalf of major party candidates for congressional, statewide, legislative, or municipal office or president (in a presidential preference

primary). For nominating petitions, the bill adds this stipulation to the statement that the circulator must sign on each petition page.

EFFECTIVE DATE: Upon passage

§§ 14 & 15 — ELECTION-RELATED TRANSLATIONS

Establishes the Translation Advisory Committee to evaluate translated municipal election-related materials and sets membership and eligibility requirements

Translation Advisory Committee (§ 14)

The bill creates a Translation Advisory Committee within the secretary of the state's office for (1) validating the translation of election-related materials for accuracy, (2) ensuring they meet the intended audience's needs in a culturally responsive and linguistically appropriate way, and (3) making recommendations to the secretary and municipal officials on related matters. The secretary may adopt regulations to carry out these purposes.

The secretary must appoint its members by August 1, 2025, from those who apply and submit a writing sample. The committee's members must:

- 1. be state residents,
- 2. have experience in municipalities served by translated election-related materials (see below),
- 3. be proficient in reading and writing in English and at least one other language dialect spoken in Connecticut that federal or state law requires election-related materials to be translated to, and
- 4. have experience in either (a) election administration (such as serving as a poll worker) or (b) bilingual educational settings or community assistance programs.

Under the bill, members serve a four-year term, or until their successor is appointed and has qualified, and may not be compensated or receive mileage reimbursement. The committee must meet (1) at least quarterly and (2) as frequently as needed to timely approve translated

election-related materials before elections, primaries, and referenda.

Starting by January 15, 2027, the committee must biennially submit a report on its proceedings to the secretary, including any recommendations for improving its performance.

Submission of Election-Related Materials (§ 15)

The bill requires each municipality required by law to make election-related materials available in non-English languages to (1) use professional translators when translating these materials and (2) submit these materials to the Translation Advisory Committee as soon as practicable, but no later than 65 days before an election, primary, or referendum. Under the bill, a "professional translator" means a person with (1) an academic certificate or degree in translation from an accredited higher education institution or (2) certification as a translator from a professional association or other accrediting organization.

EFFECTIVE DATE: January 1, 2026, except provisions creating the committee are effective July 1, 2025.

Background — Language Translation Under the Voting Rights Act

The federal Voting Rights Act generally requires certain municipalities to provide language assistance during elections for certain language minority groups based on specified English proficiency population thresholds. In Connecticut, 10 municipalities are currently federally required to provide this assistance (in Spanish).

The state's voting rights act also requires municipalities to provide language-related assistance based on specified population metrics. According to the secretary of the state's website, under the law, an additional 23 municipalities are currently required to provide language-related assistance (in Spanish).

§§ 16-20 — BALLOT FILING WITH THE SECRETARY OF THE STATE

Adjusts the requirements for filing ballots with the secretary of the state for review

Current law requires municipalities to file with the secretary (1) a sample election ballot 10 days before an early voting period and (2) an

absentee ballot after they are printed. Current law allows the secretary to order the reprinting of corrected ballots or absentee ballots.

The bill requires registrars to file all official election and primary ballots with the secretary of the state for her approval at least 10 days before the early voting period begins. It prohibits using any of these ballots unless they have been approved.

The bill also requires this filing by the clerk for absentee ballots before they are printed. Further, the absentee ballots may not be printed unless they have been approved.

As under current law, these provisions do not prohibit her from ordering actions she deems appropriate for election or absentee ballots in case of any ballot errors or omissions.

EFFECTIVE DATE: January 1, 2026

§ 21 — TECHNICAL CHANGE

Makes technical changes to an absentee voting statute

The bill makes technical changes to an absentee voting statute.

EFFECTIVE DATE: Upon passage

§ 22 — BRIDGEPORT ELECTION MONITOR

Requires the secretary of the state to hire and install an election monitor for Bridgeport and conduct a town-wide bilingual public awareness campaign to educate the public on their rights under the state's election laws

The bill requires the secretary of the state to hire and install an election monitor in Bridgeport as well as develop and conduct a town-wide bilingual public awareness campaign to educate the public on their rights under state election law. (The bill requires the secretary to use funds appropriated under the bill to conduct the campaign, but it does not appropriate any funds.)

Specifically, the secretary must contract with at least one individual to serve as an election monitor in any municipality with a population of at least 140,000, according to the most recent State Register and Manual

(i.e. Bridgeport). The election monitor's purpose is to detect and prevent irregularity and impropriety in how the municipality manages the election administration procedures and conducts the elections. The elections covered under the bill include the 2025 municipal primary and election, the 2026 state primary and general election, and any special election in 2025 and 2026.

The monitor must (1) oversee the covered elections, including absentee ballots, early voting, election day registration, and election and primary day polling place voting; (2) conduct inspections, inquiries, and investigations of any duty or responsibility required by state election law and carried out by a municipal official or his or her appointee; (3) issue periodic reports to the secretary of the state; and (4) immediately report any irregularity or impropriety discovered to the secretary. Toward that end, the bill also requires that the monitor have access to all records, data, and material maintained by or available to the municipal officials or appointees.

The bill requires the secretary of the state to contract with the election monitor until December 31, 2026, unless the secretary terminates the contract for any reason before then. Under the bill, the election monitor must not be considered a state employee, but must be compensated as required by the contract and reimbursed for necessary expenses.

The municipality must provide the election monitor with office space, supplies, equipment, and services necessary to properly carry out his or her duties. Costs related to the monitor's service must be paid from the funds appropriated to the secretary for the position. (The bill does not appropriate funds for this purpose.)

The bill specifies that these provisions do not prohibit the State Elections Enforcement Commission (SEEC) from exercising its authority. By law, SEEC, among other things, investigates alleged election law violations, inspects campaign finance records and reports, refers evidence of violations to the chief state's attorney or the attorney general, and levies civil penalties for election violations.

EFFECTIVE DATE: Upon passage

§ 23 — PROHIBITED VOTER INFORMATION DISCLOSURES

Restricts the disclosure of voter information for certain uses and authorizes the secretary of the state to adopt regulations

The secretary of the state and registrars of voters collect and maintain voter registration information for various purposes, including voters' names, addresses, birthdates, and certain identification numbers. The bill limits disclosure of this information to uses for election-related, scholarly, journalistic, political, or governmental purposes. It specifically prohibits disclosure for personal, private, or commercial purposes (such as voter harassment; advertising or marketing; or reproduction via print or audio or visual display, including the internet). (The bill is silent on how to determine the intended use.) The bill also authorizes the secretary to adopt regulations on the use of voter registration information.

Under existing law, unchanged by the bill, driver's license numbers, identity card numbers, and Social Security numbers are always confidential and prohibited from disclosure. Also, voters may submit a signed statement requesting that certain information not be disclosed to protect the safety of the voter or his or her family.

EFFECTIVE DATE: October 1, 2025

§ 24 — DECLARATORY JUDGMENTS FOR AGGRIEVED ELECTORS

Authorizes the secretary of the state to initiate declaratory judgment actions on behalf of aggrieved electors if within 90 days of an election or primary

The bill allows the secretary to commence a declaratory judgment action in court in certain circumstances if an elector or electors have been aggrieved under the state's election laws. The action must seek an order to ensure election administration procedures are properly executed, and the electors' rights are adequately protected under the state's election laws. The action may be initiated if one or more electors have made a complaint within 90 days of an election or primary.

EFFECTIVE DATE: Upon passage

Background — Related Bill

sHB 7230, favorably reported by the Government Administration and Elections Committee, requires generally all election-related complaints be brought in the judicial districts of Hartford or Bridgeport.

COMMITTEE ACTION

Government Administration and Elections Committee

Joint Favorable Yea 14 Nay 5 (03/26/2025)