

Senate

File No. 698

General Assembly

January Session, 2025

Substitute Senate Bill No. 1518

Senate, April 14, 2025

The Committee on Government Administration and Elections reported through SEN. FLEXER of the 29th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE STATE DISPARITY STUDY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 46a-68b of the general statutes is repealed and the 2
- following is substituted in lieu thereof (*Effective July 1, 2026*):
- 3 As used in this section and sections [4a-60, 4a-60a,] 46a-56 and 46a-
- 4 68c to 46a-68k, inclusive, [:] as amended by this act: (1) "Public works
- 5 contract" means any agreement [between any individual, firm or
- 6 corporation and the state or any political subdivision of the state other
- 7 than a municipality (A) for construction, rehabilitation, conversion,
- 8 extension, demolition or repair of [a public building, highway or other
- 9 changes or improvements in real property, [or which] and (B) that is
- 10 financed in whole or in part by the state, including, but not limited to,
- 11 matching expenditures, grants, loans, insurance or guarantees, where
- 12 such funding equals one hundred fifty thousand dollars or more, but
- 13 excluding any contract for the pavement of roads or related services,

14 and ["municipal public works contract", "quasi-public agency project"

- 15 and] (2) "awarding agency" [have] has the same [meanings] meaning as
- provided in section 4a-60g, as amended by this act.
- 17 Sec. 2. Section 4a-60 of the general statutes is repealed and the
- 18 following is substituted in lieu thereof (*Effective July 1, 2026*):
- 19 (a) As used in this section:
- 20 (1) "Contract" includes any extension or modification of the contract,
- 21 <u>but does not include a contract where each contractor is (A) a political</u>
- 22 subdivision of the state, including, but not limited to, a municipality,
- 23 unless the contract is a public works contract, (B) any other state, as
- 24 defined in section 1-267, (C) the federal government, (D) a foreign
- 25 government, or (E) an agency of a subdivision, state or government
- described in subparagraph (A), (B), (C) or (D) of this subdivision;
- 27 (2) "Contractor" includes any successors or assigns of the contractor;
- 28 (3) "Public works contract" has the same meaning as provided in
- 29 section 46a-68b, as amended by this act;
- 30 (4) "Marital status" means being single, married as recognized by the
- 31 state of Connecticut, widowed, separated or divorced;
- 32 (5) "Mental disability" means one or more mental disorders, as
- 33 defined in the most recent edition of the American Psychiatric
- 34 Association's "Diagnostic and Statistical Manual of Mental Disorders",
- or a record of or regarding a person as having one or more such
- 36 disorders;
- 37 (6) "Minority business enterprise" means any small contractor or
- 38 supplier of materials fifty-one per cent or more of the capital stock, if
- any, or assets of which is owned by a person or persons who: (A) Are
- active in the daily affairs of the enterprise, (B) have the power to direct
- 41 the management and policies of the enterprise, and (C) are members of
- 42 a minority, as defined in subsection (a) of section 32-9n;

43 (7) "Good faith" means that degree of diligence which a reasonable 44 person would exercise in the performance of legal duties and 45 obligations;

- 46 (8) "Good faith efforts" includes, but is not limited to, those
 47 reasonable initial efforts necessary to comply with statutory or
 48 regulatory requirements and additional or substituted efforts when it is
 49 determined that such initial efforts will not be sufficient to comply with
 50 such requirements; and
- 51 (9) "Awarding agency" has the same meaning as provided in section 52 4a-60g, as amended by this act.
 - [(a)] (b) Except as provided in section 10a-151i, as amended by this act, every contract to which an awarding agency is a party [, every quasi-public agency project contract and every municipal public works contract] shall contain the following provisions:
 - (1) The contractor agrees and warrants that in the performance of the contract such contractor will not discriminate or permit discrimination against any person or group of persons on the grounds of race, color, religious creed, age, marital status, national origin, ancestry, sex, sexual orientation, gender identity or expression, status as a veteran, status as a victim of domestic violence, intellectual disability, mental disability or physical disability, including, but not limited to, blindness, unless it is shown by such contractor that such disability prevents performance of the work involved, in any manner prohibited by the laws of the United States or of the state of Connecticut; and the contractor further agrees to take affirmative action to ensure that applicants with job-related qualifications are employed and that employees are treated when employed without regard to their race, color, religious creed, age, marital status, national origin, ancestry, sex, gender identity or expression, sexual orientation, status as a veteran, status as a victim of domestic violence, intellectual disability, mental disability or physical disability, including, but not limited to, blindness, unless it is shown by such contractor that such disability prevents performance of the work involved:

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(2) The contractor agrees, in all solicitations or advertisements for employees placed by or on behalf of the contractor, to state that it is an "affirmative action-equal opportunity employer" in accordance with regulations adopted by the Commission on Human Rights and Opportunities;

- (3) The contractor agrees to provide each labor union or representative of workers with which such contractor has a collective bargaining agreement or other contract or understanding and each vendor with which such contractor has a contract or understanding, a notice to be provided by the Commission on Human Rights and Opportunities advising the labor union or workers' representative of the contractor's commitments under this section, and to post copies of the notice in conspicuous places available to employees and applicants for employment;
- (4) The contractor agrees to comply with each provision of this section and sections 46a-68e, as amended by this act, and 46a-68f and with each regulation or relevant order issued by said commission pursuant to sections 46a-56, 46a-68e, as amended by this act, 46a-68f and 46a-86, as amended by this act; and
 - (5) The contractor agrees to provide the Commission on Human Rights and Opportunities with such information requested by the commission, and permit access to pertinent books, records and accounts, concerning the employment practices and procedures of the contractor as relate to the provisions of this section and section 46a-56, as amended by this act.
 - [(b)] (c) If the contract is a public works contract, [municipal public works contract or contract for a quasi-public agency project,] the contractor agrees and warrants that he or she will make good faith efforts to employ minority business enterprises as subcontractors and suppliers of materials on such public works [or quasi-public agency] project.
- [(c)] (d) Except as provided in section 10a-151i, as amended by this

108 act:

(1) Any contractor who has one or more contracts with an awarding agency or who is a party to a [municipal public works contract or a contract for a quasi-public agency project] <u>public works contract</u> shall include a nondiscrimination affirmation provision certifying that the contractor understands the obligations of this section and will maintain a policy for the duration of the contract to assure that the contract will be performed in compliance with the nondiscrimination requirements of subsection [(a)] (b) of this section. The authorized signatory of the contract shall demonstrate his or her understanding of this obligation by (A) initialing the nondiscrimination affirmation provision in the body of the contract, (B) providing an affirmative response in the required online bid or response to a proposal question which asks if the contractor understands its obligations, or (C) signing the contract.

- (2) No awarding agency [, or in the case of a municipal public works contract, no municipality, or in the case of a quasi-public agency project contract, no entity,] shall award a contract to a contractor that has not included the nondiscrimination affirmation provision in the contract and demonstrated its understanding of such provision as required under subdivision (1) of this subsection.
- [(d) For the purposes of this section, "contract" includes any extension or modification of the contract, "contractor" includes any successors or assigns of the contractor, "marital status" means being single, married as recognized by the state of Connecticut, widowed, separated or divorced, and "mental disability" means one or more mental disorders, as defined in the most recent edition of the American Psychiatric Association's "Diagnostic and Statistical Manual of Mental Disorders", or a record of or regarding a person as having one or more such disorders. For the purposes of this section, "contract" does not include a contract where each contractor is (1) a political subdivision of the state, including, but not limited to, a municipality, unless the contract is a municipal public works contract or quasi-public agency project contract, (2) any other state, as defined in section 1-267, (3) the federal

government, (4) a foreign government, or (5) an agency of a subdivision, state or government described in subdivision (1), (2), (3) or (4) of this subsection.

- (e) For the purposes of this section, "minority business enterprise" means any small contractor or supplier of materials fifty-one per cent or more of the capital stock, if any, or assets of which is owned by a person or persons: (1) Who are active in the daily affairs of the enterprise, (2) who have the power to direct the management and policies of the enterprise, and (3) who are members of a minority, as such term is defined in subsection (a) of section 32-9n; and "good faith" means that degree of diligence which a reasonable person would exercise in the performance of legal duties and obligations. "Good faith efforts" shall include, but not be limited to, those reasonable initial efforts necessary to comply with statutory or regulatory requirements and additional or substituted efforts when it is determined that such initial efforts will not be sufficient to comply with such requirements.]
- [(f)] (e) Determination of the contractor's good faith efforts shall include, but shall not be limited to, the following factors: The contractor's employment and subcontracting policies, patterns and practices; affirmative advertising, recruitment and training; technical assistance activities and such other reasonable activities or efforts as the Commission on Human Rights and Opportunities may prescribe that are designed to ensure the participation of minority business enterprises in public works projects.
- [(g)] (f) The contractor shall develop and maintain adequate documentation, in a manner prescribed by the Commission on Human Rights and Opportunities, of its good faith efforts.
 - [(h)] (g) The contractor shall include the provisions of subsections [(a)] (b) and [(b)] (c) of this section in every subcontract or purchase order entered into in order to fulfill any obligation of a contract with the state, and in every subcontract entered into in order to fulfill any obligation of a [municipal] public works contract, [or contract for a quasi-public agency project,] and such provisions shall be binding on a

subcontractor, vendor or manufacturer, unless exempted by regulations or orders of the Commission on Human Rights and Opportunities. The contractor shall take such action with respect to any such subcontract or purchase order as the commission may direct as a means of enforcing such provisions, including sanctions for noncompliance in accordance with section 46a-56, as amended by this act; provided, if such contractor becomes involved in, or is threatened with, litigation with a subcontractor or vendor as a result of such direction by the commission regarding a state contract, the contractor may request the state of Connecticut to enter into any such litigation or negotiation prior thereto to protect the interests of the state and the state may so enter.

- Sec. 3. Section 4a-60g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):
- 187 (a) As used in this section and sections 4a-60h to 4a-60j, inclusive, as
 188 amended by this act, the following terms have the following meanings:
 - (1) "Small contractor" means (A) any contractor, subcontractor, manufacturer, service company or corporation that (i) maintains its principal place of business in the state, and (ii) is registered as a small business in the federal database maintained by the United States General Services Administration, as required to do business with the federal government, or (B) any nonprofit corporation that (i) maintains its principal place of business in the state, (ii) had gross revenues not exceeding twenty million dollars in the most recently completed fiscal year prior to such application, and (iii) is independent.
 - (2) "Independent" means the viability of the enterprise of the small contractor does not depend upon another person, as determined by an analysis of the small contractor's relationship with any other person in regards to the provision of personnel, facilities, equipment, other resources and financial support, including bonding.
 - (3) "State agency" means each state board, commission, department, office, institution, council or other agency with the power to contract for goods or services itself or through its head.

(4) "Minority business enterprise" means any small contractor (A) fifty-one per cent or more of the capital stock, if any, or assets of which are owned by a person or persons who (i) exercise operational authority over the daily affairs of the enterprise, (ii) have the power to direct the management and policies and receive the beneficial interest of the enterprise, (iii) possess managerial and technical competence and experience directly related to the principal business activities of the enterprise, and (iv) are members of a minority, as [such term is] defined in subsection (a) of section 32-9n, or are individuals with a disability, or (B) which is a nonprofit corporation in which fifty-one per cent or more of the persons who [(i)] exercise operational authority over the enterprise, [(ii)] (i) possess managerial and technical competence and experience directly related to the principal business activities of the enterprise, [(iii)] (ii) have the power to direct the management and policies of the enterprise, and [(iv)] (iii) are members of a minority, as defined in this subsection, or are individuals with a disability.

- (5) "Affiliated" means the relationship in which a person directly, or indirectly through one or more intermediaries, controls, is controlled by or is under common control with another person.
- (6) "Control" means the power to direct or cause the direction of the management and policies of any person, whether through the ownership of voting securities, by contract or through any other direct or indirect means. Control [shall be] is presumed to exist if any person, directly or indirectly, owns, controls, holds with the power to vote, or holds proxies representing, twenty per cent or more of any voting securities of another person.
- (7) "Person" means any individual, corporation, limited liability company, partnership, association, joint stock company, business trust, unincorporated organization or other entity.
- (8) "Individual with a disability" means an individual (A) having a physical or mental impairment that substantially limits one or more of the major life activities of the individual, which mental impairment may include, but is not limited to, having one or more mental disorders, as

239 defined in the most recent edition of the American Psychiatric

- 240 Association's "Diagnostic and Statistical Manual of Mental Disorders",
- or (B) having a record of such an impairment.
- 242 (9) "Nonprofit corporation" means a nonstock corporation
- 243 incorporated pursuant to chapter 602 or any predecessor statutes
- thereto, which is exempt from taxation under any provision of section
- 245 501 of the Internal Revenue Code of 1986, or any subsequent
- 246 corresponding internal revenue code of the United States, as amended
- from time to time.
- 248 (10) "Municipality" means any town, city, borough, consolidated
- town and city or consolidated town and borough.
- 250 (11) "Quasi-public agency" has the same meaning as provided in
- 251 section 1-120.
- 252 (12) "Awarding agency" means a state agency or political subdivision
- of the state, [other than] including a municipality or quasi-public
- 254 <u>agency</u>.
- 255 (13) "Public works contract" has the same meaning as provided in
- section 46a-68b, as amended by this act.
- [(14) "Municipal public works contract" means that portion of an
- 258 agreement entered into on or after October 1, 2015, between any
- 259 individual, firm or corporation and a municipality for the construction,
- 260 rehabilitation, conversion, extension, demolition or repair of a public
- building, highway or other changes or improvements in real property,
- 262 which is financed in whole or in part by the state, including, but not
- 263 limited to, matching expenditures, grants, loans, insurance or
- 264 guarantees but excluding any project of an alliance district, as defined
- in section 10-262u, financed by state funding in an amount equal to fifty
- 266 thousand dollars or less.
- 267 (15) "Quasi-public agency project" means the construction,
- 268 rehabilitation, conversion, extension, demolition or repair of a building
- or other changes or improvements in real property pursuant to a

270 contract entered into on or after October 1, 2015, which is financed in 271 whole or in part by a quasi-public agency using state funds, including, 272 but not limited to, matching expenditures, grants, loans, insurance or 273 guarantees.]

- (14) "Joint venture" means an agreement between a small contractor and a person who does not qualify as a small contractor to perform a public works contract set aside or reserved for small contractors under this section in accordance with the program established under subsection (1) of this section.
- 279 (b) (1) It is found and determined, based on a state-validated study of 280 contracting disparities, that there is a serious need to help small contractors, minority business enterprises, nonprofit organizations and 282 individuals with disabilities to be considered for and awarded state 283 contracts for the purchase of goods and services [,] and public works 284 contracts. [, municipal public works contracts and contracts for quasi-285 public agency projects.] Accordingly, the necessity of awarding such 286 contracts in compliance with the provisions of this section, sections 4a-287 60h to 4a-60j, inclusive, as amended by this act, and sections 32-9i to 32-288 9p, inclusive, for advancement of the public benefit and good, is 289 declared as a matter of legislative determination and will apply unless 290 a subsequent state-validated disparity study finds that there are no longer disparities in state contracting, in which case this determination 292 will no longer apply to those areas where disparities have been 293 eliminated.
 - (2) Notwithstanding any [provisions] provision of the general statutes, and except as set forth in this section, the head of each awarding agency shall set aside in each fiscal year, for award to small contractors, on the basis of competitive bidding procedures, [contracts or portions of contracts for the construction, reconstruction or rehabilitation of public buildings, the construction and maintenance of highways and public works contracts and, in the case of an awarding agency that is a state agency, the purchase of goods and services. The total value of such contracts or portions thereof to be set aside by each

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such agency shall be [at least twenty-five per cent of the total value of all contracts let by the head of such agency in each fiscal year] determined not less than annually by the Commissioner of Administrative Services, in consultation with the Commission on Human Rights and Opportunities, in order to attain parity with the percentage of available small contractors and minority business enterprises in the relevant industries in the state and in accordance with the goals established under subdivision (3) of this subsection, provided a contract for any goods or services which have been determined by the Commissioner of Administrative Services to be not customarily available from or supplied by small contractors shall not be included. [Contracts or portions thereof having a value of not less than twenty-five per cent of the total value of all contracts or portions thereof to be set aside shall be reserved for awards to minority business enterprises.]

(3) Notwithstanding any provision of the general statutes, and except as provided in this section, [on and after October 1, 2015, each municipality when awarding a municipal public works contract shall state in its notice of solicitation for competitive bids or request for proposals or qualifications for such contract that the general or trade contractor shall be required to comply with the provisions of this section and the requirements concerning nondiscrimination and affirmative action under sections 4a-60 and 4a-60a. Any such contractor awarded a municipal public works contract shall, on the basis of competitive bidding procedures, (A) set aside at least twenty-five per cent of the total value of the state's financial assistance for such contract for award to subcontractors who are small contractors, and (B) of that portion to be set aside in accordance with subparagraph (A) of this subdivision, reserve a portion equivalent to twenty-five per cent of the total value of the contract or portion thereof to be set aside for awards to subcontractors who are minority business enterprises. The provisions of this section shall not apply to any municipality that has established a set-aside program pursuant to section 7-148u where the percentage of contracts set aside for minority business enterprises is equivalent to or exceeds the percentage set forth in this subsection] the executive director of the Commission on Human Rights and Opportunities, or the

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executive director's designee, shall establish goals for the inclusion of small contractors and minority business enterprises on all public works contracts in order to attain parity with the availability of contractors required for the specific contract according to their industry and the relevant geographic area. Such availability shall be determined by annual data derived from the number of small contractors and minority business enterprises certified by the Department of Administrative Services as a percentage of businesses in the relevant industries registered with the Secretary of the State.

- [(4) Notwithstanding any provision of the general statutes, and except as provided in this section, on and after October 1, 2015, any individual, firm or corporation that enters into a contract for a quasipublic agency project shall, prior to awarding such contract, notify the contractor to be awarded such project of the requirements of this section and the requirements concerning nondiscrimination and affirmative action under sections 4a-60 and 4a-60a. Any such contractor awarded a contract for a quasi-public agency project shall, on the basis of competitive bidding procedures, (A) set aside at least twenty-five per cent of the total value of the state's financial assistance for such contract for award to subcontractors who are small contractors, and (B) of that portion to be set aside in accordance with subparagraph (A) of this subdivision, reserve a portion equivalent to twenty-five per cent of the total value of the contract or portions thereof to be set aside for awards to subcontractors who are minority business enterprises.]
- [(5)] (4) Eligibility of nonprofit corporations under the provisions of this section shall be limited to predevelopment contracts awarded by the Commissioner of Housing for housing projects.
- [(6)] (5) In calculating the percentage of contracts to be set aside under subdivisions (2) [to (4), inclusive,] and (3) of this subsection, the awarding agency or contractor shall exclude any contract that may not be set aside due to a conflict with a federal law or regulation.
- (c) The head of any awarding agency may, in lieu of setting aside any contract or portions thereof, require any general or trade contractor or

any other entity authorized by such agency to award contracts, to set aside a portion of any contract for subcontractors who are eligible for set-aside contracts under this section. Nothing in this subsection shall be construed to diminish the total value of contracts which are required to be set aside by any awarding agency pursuant to this section.

- (d) The head of each awarding agency shall notify the Commissioner of Administrative Services of all contracts to be set aside pursuant to subdivision (2) of subsection (b) or subsection (c) of this section at the time that bid documents for such contracts are made available to potential contractors.
- (e) The awarding [authority] agency shall require that a contractor or subcontractor awarded a contract or a portion of a contract under this section perform not less than thirty per cent of the work with the workforces of such contractor or subcontractor and shall require that not less than fifty per cent of the work be performed by contractors or subcontractors eligible for awards under this section, except such requirements shall not apply to construction mangers, as described in section 46a-68d, as amended by this act, or a joint venture. A contractor awarded a contract or a portion of a contract under this section shall not subcontract with any person with whom the contractor is affiliated. No person who is affiliated with another person shall be eligible for awards under this section if both affiliated persons considered together would not qualify as a small contractor or a minority business enterprise under subsection (a) of this section, except for a joint venture. The awarding [authority] agency shall require that a contractor awarded a contract pursuant to this section submit, in writing, an explanation of any subcontract to such contract that is entered into with any person that is not eligible for the award of a contract pursuant to this section, prior to the performance of any work pursuant to such subcontract.
- (f) The awarding [authority] <u>agency</u> may require that a contractor or subcontractor awarded a contract or a portion of a contract under this section furnish the following documentation: (1) A copy of the certificate of incorporation, certificate of limited partnership, partnership

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agreement or other organizational documents of the contractor or subcontractor; (2) a copy of federal income tax returns filed by the contractor or subcontractor for the previous year; (3) evidence of payment of fair market value for the purchase or lease by the contractor or subcontractor of property or equipment from another contractor who is not eligible for set-aside contracts under this section; (4) evidence that the principal place of business of the contractor or subcontractor is located in the state; [and] (5) for any contractor or subcontractor certified under subsection (k) of this section on or after October 1, 2021, evidence of registration as a small business in the federal database maintained by the United States General Services Administration, as required to do business with the federal government; and (6) for any joint venture, a copy of the agreement to become a joint venture.

- (g) The awarding [authority] <u>agency</u> or the Commissioner of Administrative Services or the Commission on Human Rights and Opportunities may conduct an audit of the financial, corporate and business records and conduct an investigation of any small contractor, [or] minority business enterprise <u>or joint venture</u> which applies for or is awarded a set-aside contract for the purpose of determining eligibility for awards or compliance with the requirements established under this section.
- (h) The provisions of this section shall not apply to [(1)] any awarding agency for which the total value of all contracts or portions of contracts of the types enumerated in subdivision (2) of subsection (b) of this section is anticipated to be equal to ten thousand dollars or less. [, or (2) any municipal public works contract or contract for a quasi-public agency project for which the total value of the contract is anticipated to be equal to fifty thousand dollars or less.]
- (i) In lieu of a performance, bid, labor and materials or other required bond, a contractor or subcontractor awarded a contract under this section may provide to the awarding [authority] <u>agency</u>, and the awarding [authority] <u>agency</u> shall accept, a letter of credit. Any such letter of credit shall be in an amount equal to ten per cent of the contract

for any contract that is less than one hundred thousand dollars and in an amount equal to twenty-five per cent of the contract for any contract that exceeds one hundred thousand dollars.

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- (j) (1) Whenever the awarding agency has reason to believe that any contractor or subcontractor awarded a state set-aside contract has wilfully violated any provision of this section, the awarding agency shall send a notice to such contractor or subcontractor by certified mail, return receipt requested, and to the Commission on Human Rights and Opportunities, in a manner prescribed by the commission. Such notice shall include: (A) A reference to the provision alleged to be violated; (B) a short and plain statement of the matter asserted; and (C) the maximum civil penalty that may be imposed for such violation. [; and (D) the time and place for the hearing. Such hearing shall be fixed for a date not earlier than fourteen days after the notice is mailed. The awarding agency shall send a copy of such notice to the Commission on Human Rights and Opportunities.
- (2) The awarding agency shall hold a hearing on the violation asserted unless such contractor or subcontractor fails to appear. The hearing shall be held in accordance with the provisions of chapter 54. If, after the hearing, the awarding agency finds that the contractor or subcontractor has wilfully violated any provision of this section, the awarding agency shall suspend all set-aside contract payments to the contractor or subcontractor and may, in its discretion, order that a civil penalty not exceeding ten thousand dollars per violation be imposed on the contractor or subcontractor. If such contractor or subcontractor fails to appear for the hearing, the awarding agency may, as the facts require, order that a civil penalty not exceeding ten thousand dollars per violation be imposed on the contractor or subcontractor. The awarding agency shall send a copy of any order issued pursuant to this subsection by certified mail, return receipt requested, to the contractor or subcontractor named in such order. The awarding agency may cause proceedings to be instituted by the Attorney General for the enforcement of any order imposing a civil penalty issued under this subsection

(2) The Commission on Human Rights and Opportunities may file a complaint with the commission's office of public hearings alleging a violation of this section. Said office shall hold a hearing on the violation in accordance with the provisions of subsection (d) of section 46a-56, as amended by this act.

- (k) (1) On or before January 1, 2000, the Commissioner of Administrative Services shall establish a process for certification of small contractors and minority business enterprises as eligible for setaside contracts. Each certification shall be valid for a period not to exceed two years, unless the Commissioner of Administrative Services determines that an extension of such certification is warranted, provided any such extension shall not exceed a period of six months from such certification's original expiration date. Any certification issued prior to October 1, 2021, shall remain valid for the term listed on such certification unless revoked pursuant to subdivision (2) of this subsection. The Department of Administrative Services shall maintain on its web site an updated directory of small contractors and minority business enterprises certified under this section.
- (2) The Commissioner of Administrative Services may deny an application for the initial issuance or renewal of such certification after issuing a written decision to the applicant setting forth the basis for such denial. The commissioner may revoke such certification for cause after notice and an opportunity for a hearing in accordance with the provisions of chapter 54. Any person aggrieved by the commissioner's decision to deny the issuance or renewal of or to revoke such certification may appeal such decision to the Superior Court, in accordance with the provisions of section 4-183.
- (3) Whenever the Commissioner of Administrative Services has reason to believe that a small contractor or minority business enterprise who has applied for or received certification under this section has included a materially false statement in his or her application, the commissioner may impose a penalty not exceeding ten thousand dollars after notice and a hearing held in accordance with chapter 54. Such

notice shall include (A) a reference to the statement or statements contained in the application alleged to be false, (B) the maximum civil penalty that may be imposed for such misrepresentation, and (C) the time and place of the hearing. Such hearing shall be fixed for a date not later than fourteen days from the date such notice is sent. The commissioner shall send a copy of such notice to the Commission on Human Rights and Opportunities.

- (4) The commissioner shall hold a hearing prior to such revocation or denial or the imposition of a penalty, unless such contractor or subcontractor fails to appear. If, after the hearing, the commissioner finds that the contractor or subcontractor has wilfully included a materially false statement in his or her application for certification under this subsection, the commissioner shall revoke or deny the certification and may order that a civil penalty not exceeding ten thousand dollars be imposed on the contractor or subcontractor. If such contractor or subcontractor fails to appear for the hearing, the commissioner may, as the facts require, revoke or deny the certification and order that a civil penalty not exceeding ten thousand dollars be imposed on the contractor or subcontractor. The commissioner shall send a copy of any order issued pursuant to this subsection to the contractor or subcontractor named in such order. The commissioner may cause proceedings to be instituted by the Attorney General for the enforcement of any order imposing a civil penalty issued under this subsection.
- (l) On or before September 1, 2026, the Commissioner of Administrative Services shall establish a program to enable small contractors or minority business enterprises to enter into a written agreement, on a form prescribed by the commissioner, with a contractor that is not a small contractor or minority business enterprise, to establish a joint venture. Any such joint venture that meets the criteria established by the commissioner pursuant to regulations adopted under the provisions of chapter 54, shall be eligible to be awarded a contract under this section as a small contractor or minority business enterprise, upon presentation of the written agreement. Such criteria and requirements

for the agreement shall specify, but need not be limited to, (1) the 538 539 percentage of work under the contract to be performed by the small 540 contractor or minority business enterprise, (2) the percentage of revenue 541 from the contract to be allocated to the small contractor or minority 542 business enterprise, (3) reporting requirements, (4) documentation 543 requirements, (5) restrictions on the number of joint ventures a large 544 contractor may enter into, (6) the responsibilities of each contractor 545 under the contract, (7) the responsibilities of the parties with regard to 546 negotiation of the contract, source of labor and contract performance, (8) 547 notification requirements for joint venture termination, (9) a 548 requirement that the large contractor be prequalified under section 4a-549 100, (10) a prohibition on the small contractor being affiliated with the 550 large contractor, or (11) any other requirement deemed necessary by the 551 commissioner. No person who has been suspended or disqualified from 552 being awarded a contract by another state, a federal agency or under 553 federal law, shall be eligible to establish a joint venture. Any 554 establishment of such a joint venture in bad faith or fraudulent representation concerning such joint venture shall constitute a 555 556 discriminatory practice, as defined in section 46a-51, as amended by this 557 act.

[(l)] (m) On or before June thirtieth of each year, the Commissioner of Administrative Services shall provide each awarding agency setting aside contracts or portions of contracts under subdivision (2) of subsection (b) of this section a preliminary report establishing small and minority business state set-aside program goals for the twelve-month period beginning July first in the same year. On or before September thirtieth of each year, each such awarding agency shall submit a final version of such report to the Commissioner of Administrative Services, the Commission on Human Rights and Opportunities and the cochairpersons and ranking members of the joint standing committees of the General Assembly having cognizance of matters relating to planning and development and government administration.

[(m)] (n) On or before November first of each year and on a quarterly basis thereafter, each awarding agency setting aside contracts or

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572 portions of contracts under subdivision (2) of subsection (b) of this 573 section shall prepare a status report on the implementation and results 574 of its small business and minority business enterprise state set-aside 575 program goals during the three-month period ending one month before 576 the due date for the report. Each report shall be submitted to the 577 Commissioner of Administrative Services and the Commission on 578 Human Rights and Opportunities. Any awarding agency that achieves 579 less than fifty per cent of its small contractor and minority business 580 enterprise state set-aside program goals by the end of the second 581 reporting period in any twelve-month period beginning on July first 582 shall provide a written explanation to the Commissioner of 583 Administrative Services and the Commission on Human Rights and 584 Opportunities detailing how the awarding agency will achieve its goals 585 in the final reporting period. The Commission on Human Rights and 586 Opportunities shall: (1) Monitor the achievement of the annual goals 587 established by each awarding agency; and (2) prepare a quarterly report 588 concerning such goal achievement. The report shall be submitted to each 589 awarding agency that submitted a report, the Commissioner of 590 Economic and Community Development, the Commissioner of 591 Administrative Services and the cochairpersons and ranking members 592 of the joint standing committees of the General Assembly having 593 cognizance of matters relating to planning and development and 594 government administration. Failure by any awarding agency to submit 595 any reports required by this section shall be a violation of section 46a-596 77.

- [(n)] (o) Nothing in this section shall be construed to apply to the janitorial or service contracts awarded pursuant to subsections (b) to (d), inclusive, of section 4a-82.
- [(o)] (p) The Commissioner of Administrative Services may adopt regulations, in accordance with the provisions of chapter 54, to implement the provisions of this section.
- Sec. 4. Section 4a-60h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):

(a) The Commissioner of Administrative Services shall be responsible for the administration of the set-aside program for public works contracts and state contracts for goods and services, as described in subdivision (2) of subsection (b) of section 4a-60g, as amended by this act. The commissioner shall conduct regular training sessions, as often as the commissioner deems necessary, for state agencies to explain the state set-aside program and to specify the factors that [must] shall be addressed in calculating awarding agency goals under the program. The commissioner shall conduct informational workshops to inform businesses of state set-aside opportunities and responsibilities, including the joint venture program.

- (b) The Commission on Human Rights and Opportunities shall be responsible for the administration of the set-aside program [for municipal public works contracts and contracts for quasi-public agency projects,] as described in [subdivisions (3) and (4)] <u>subdivision (3)</u> of subsection (b) of section 4a-60g, as amended by this act. The commission shall conduct regular training sessions, as often as the commission deems necessary, for municipalities, quasi-public agencies and contractors to explain the [municipal and quasi-public agency project] set-aside program. The commission may adopt regulations in accordance with the provisions of chapter 54, to carry out the purposes of sections 4a-60g to 4a-60j, inclusive, as amended by this act. [, in regard to the municipal and quasi-public agency project set-aside program.
- (c) In any case where an individual contract is both a public works contract of an awarding agency and a quasi-public agency project contract, the provisions of this chapter governing awarding agency public works contracts shall apply to such contract.]
- [(d)] (c) The Commissioner of Administrative Services shall adopt regulations in accordance with the provisions of chapter 54 to carry out the purposes of sections 4a-60g to 4a-60j, inclusive, as amended by this act, in regard to the state set-aside program. Such regulations shall include (1) provisions concerning the application of the program to individuals with a disability; (2) guidelines for a legally acceptable

format for, and content of, letters of credit authorized under subsection (j) of section 4a-60g, as amended by this act; (3) procedures for random site visits to the place of business of an applicant for certification at the time of application and at subsequent times, as necessary, to ensure the integrity of the application process; [and] (4) time limits for approval or disapproval of applications; and (5) criteria for the joint venture program established under subsection (l) of section 4a-60g, as amended by this act.

- [(e) On or before January 1, 1994, the Commissioner of Administrative Services shall, by regulations adopted in accordance with chapter 54, establish a process to ensure that small contractors, small businesses and minority business enterprises have fair access to all competitive state contracts outside of the state set-aside program.]
- Sec. 5. Section 46a-68c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):
 - (a) In addition to the provisions of section 4a-60, each contractor with fifty or more employees awarded a public works contract, municipal public works contract or contract for a quasi-public agency project in excess of fifty thousand dollars in any fiscal year, but not subject to the provisions of section 46a-68d, shall develop and file an affirmative action plan with the Commission on Human Rights and Opportunities which shall comply with regulations adopted by the commission. The executive director or the executive director's designee shall review and formally approve, conditionally approve or disapprove the content of the affirmative action plan not later than one hundred twenty days following the date of the submission of the plan to the commission. If the executive director or the executive director's designee fails to approve, conditionally approve or disapprove a plan within such onehundred-twenty-day period, the plan shall be deemed to be either approved or deficient without consequence. The executive director or the executive director's designee shall, not later than fifteen days after the date of deeming an affirmative action plan approved or deficient without consequence, provide the contractor with written notification

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of the action taken with respect to such plan. Failure to develop an affirmative action plan that is either approved or deficient without consequence shall act as a bar to bidding on or the award of future contracts until such requirement has been met.

- (b) When the executive director or the executive director's designee approves an affirmative action plan pursuant to this section, the executive director or the executive director's designee shall issue a certificate of compliance to the contractor. Such certificate shall be prima facie proof of the contractor's eligibility to bid or be awarded contracts for a period of two years from the date of the certificate. Such certificate shall not excuse the contractor from monitoring by the commission or from the reporting and record-keeping requirements of sections 46a-68e and 46a-68f. The executive director or the executive director's designee may revoke the certificate of a contractor if the contractor does not implement its affirmative action plan in compliance with this section and sections 4a-60, 4a-60g, 46a-56, 46a-68b, 46a-68d, and 46a-68e to 46a-68k, inclusive.]
- (a) In addition to the provisions of section 4a-60, as amended by this act, each contractor awarded a public works contract of more than one hundred fifty thousand dollars, but not subject to the provisions of section 46a-68d, as amended by this act, or a first-tier contractor who has entered into an agreement with a construction manager subject to the provisions of section 46a-68d, as amended by this act, that is valued at one hundred fifty thousand dollars or more, shall develop and file a set-aside plan with the Commission on Human Rights and Opportunities which shall comply with the regulations adopted by the commission. Any plan filed pursuant to this section shall be filed not later than forty-five days from the date the contract or agreement is awarded. The commission may grant one fifteen-day extension for such filing to a contractor upon the request of the contractor.
- (b) The executive director or the executive director's designee shall review and formally approve, conditionally approve or disapprove the content of the set-aside plan not later than one hundred twenty days

following the date of the submission of the plan to the commission. If the executive director or the executive director's designee fails to approve, conditionally approve or disapprove a plan within such one-hundred-twenty-day period, the plan shall be deemed to be either approved or deficient without consequence. If a plan is disapproved, the contractor shall have forty-five days from the notice of disapproval to resubmit an amended plan in order to remedy the reasons for disapproval. The executive director or the executive director's designee shall have thirty days to approve or disapprove the resubmitted plan. If the executive director or the executive director's designee fails to review the resubmitted plan within such thirty-day period, the plan shall be deemed deficient without consequence. If the contractor fails to resubmit a plan or to remedy the reasons for disapproval, the plan shall receive a final disapproval from the executive director or the executive director's designee.

- (c) Any failure to submit a plan as required by this section or receipt of a final disapproval of a plan shall constitute a discriminatory practice, as defined in section 46a-51, as amended by this act. Any contractor who has received a final disapproval may request reconsideration of the disapproval according to the procedures for reconsideration set forth in subsection (h) of section 46a-83.
- Sec. 6. Section 46a-68d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):

[In addition to the provisions of section 4a-60, every public works contract, municipal public works contract or contract for a quasi-public agency project subject to the provisions of part II of chapter 60 shall also be subject to the provisions of this section. After a bid has been accepted but before a contract is awarded, the successful bidder shall file with and have obtained the approval of the executive director or the executive director's designee for an affirmative action plan. The executive director or the executive director's designee may provide for conditional acceptance of an affirmative action plan provided written assurances are given by the contractor that it will amend its plan to

conform to affirmative action requirements. In the case of a public works contract, the state shall withhold two per cent of the total contract price per month from any payment made to such contractor until such time as the contractor has developed an affirmative action plan, and received the approval of the executive director or the executive director's designee. In the case of a municipal public works contract or contract for a quasi-public agency project, the municipality or entity, as applicable, shall withhold two per cent of the total contract price per month from any payment made to such contractor until such time as the contractor has developed an affirmative action plan and received the approval of the commission. Notwithstanding the provisions of this section, a contractor subject to the provisions of this section may file a plan in advance of or at the same time as its bid. The executive director or the executive director's designee shall review plans submitted pursuant to this section within sixty days of receipt and either approve, approve with conditions or reject such plan. When the executive director or the executive director's designee approves an affirmative action plan pursuant to this section, the executive director or the executive director's designee shall issue a certificate of compliance to the contractor as provided in section 46a-68c.]

(a) In addition to the provisions of section 4a-60, as amended by this act, a contractor awarded a public works contract valued at one million dollars or more or a construction manager, as defined in section 15-31m, awarded a public works contract valued at one hundred fifty thousand dollars or more, shall develop and file an affirmative action plan with the Commission on Human Rights and Opportunities which shall comply with regulations adopted by the commission. Any such plan shall be filed not later than forty-five days from the date the contract is awarded. The commission may grant one fifteen-day extension for such filing to a contractor upon written request of the contractor.

(b) The executive director or the executive director's designee shall review and formally approve, conditionally approve or disapprove the content of the affirmative action plan not later than one hundred twenty days following the date of the submission of the plan to the commission.

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If the executive director or the executive director's designee fails to approve, conditionally approve or disapprove a plan within such one-hundred-twenty-day period, the plan shall be deemed to be either approved or deficient without consequence. If a plan is disapproved, the contractor shall have thirty days from the notice of disapproval to resubmit an amended plan in order to remedy the reasons for disapproval. If the contractor fails to resubmit a plan or to remedy the reasons for disapproval, the plan shall receive a final disapproval from the executive director or the executive director's designee.

- (c) Any failure to submit a plan as required by this section or receipt of a final disapproval of a plan shall constitute a discriminatory practice, as defined in section 46a-51, as amended by this act. Any contractor who has received a final disapproval may request reconsideration of the disapproval according to the procedures for reconsideration set forth in subsection (h) of section 46a-83.
- Sec. 7. Section 46a-68e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):
 - (a) Each contractor shall file, and shall cause each of [his] such contractor's subcontractors to file, with the commission such compliance reports at such times as the commission may direct. Compliance reports shall contain such information as to the practices, policies, programs and employment policies, employment programs, and employment statistics of the contractor and each subcontractor and be in such form as the commission may prescribe.
 - (b) All compliance reports shall be submitted not later than forty-five days after the substantial completion of the contract. The executive director or the executive director's designee shall have thirty days from the date of submission of a compliance report to review and formally approve or disapprove the compliance report. If the executive director or the executive director's designee fails to approve, conditionally approve or disapprove a plan within such thirty-day period, the plan shall be deemed to be either approved or deficient without consequence.

(c) In the case of a public works contract subject to the provisions of section 46a-68d, as amended by this act, the awarding agency shall withhold two per cent of the total contract price per month from any payment made to such contractor until such time as the contractor has submitted all compliance reports required by the commission and the reports have been approved by the executive director or the executive director's designee or deemed deficient without consequence.

- 810 Sec. 8. Section 46a-68g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):
- 812 No awarding agency [, or in the case of a municipal public works 813 contract, no municipality, or in the case of a quasi-public agency project 814 contract, no entity, shall enter into a contract with any bidder or 815 prospective contractor unless the bidder or prospective contractor has 816 satisfactorily complied with the provisions of sections 4a-60, as 817 amended by this act, 4a-60g, as amended by this act, 46a-56 and 46a-68c 818 to 46a-68f, inclusive, as amended by this act, or submits a program for 819 compliance acceptable to the commission.
- 820 Sec. 9. Section 46a-68k of the general statutes is repealed and the 821 following is substituted in lieu thereof (*Effective July 1, 2026*):
 - (a) If the commission determines an awarding agency [or in the case of a municipal public works contract, a municipality, has a contract compliance program which is at least equivalent to the requirements and responsibilities of sections 4a-60 and 46a-68c to 46a-68f, inclusive, as amended by this act, such agency, [or municipality,] subject to the approval of the commission, may use its own compliance program. Any contractor who is a party to a public works contract with such agency [or municipality] may be relieved of the requirements and responsibilities of said sections, provided such contractor complies with the requirements of such agency's [or municipality's] contract compliance program.
 - (b) The commission shall adopt regulations, in accordance with the provisions of chapter 54, to carry out the purposes of this section,

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including, but not limited to, establishing a procedure for such determination and approval.

- Sec. 10. Subdivision (2) of subsection (c) of section 4-68cc of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):
- 840 (2) Before awarding a contract for a Neighborhood Security project, 841 the state or the municipality shall state in its notice of solicitation for 842 competitive bids or request for proposals or qualifications for such 843 contract that the bidder is required to comply with the provisions of 844 section 4a-60g, as amended by this act, the requirements concerning 845 nondiscrimination and affirmative action under [sections] section 4a-60, 846 as amended by this act, [and 4a-60a] and the provisions under 847 subdivision (1) of this subsection regarding the hiring of a 848 subcontractor. The state or the municipality may inquire whether a 849 bidder is a business enterprise that participates in the Neighborhood 850 Security Fellowship Program and may award preference points to such 851 bidder.
- Sec. 11. Section 10a-151i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):
 - For any qualified contract described in subdivision (1) of subsection (b) of section 10a-151f, and any revenue contract or nonmonetary contract that is not a qualified contract, as such terms are defined in section 10a-151f, that is entered into or amended on or after July 1, [2017] 2026, by the chief executive officer of the Board of Regents for Higher Education or the chief executive officer of an institution within the jurisdiction of the Board of Regents for Higher Education or by the chief executive officer of The University of Connecticut, the chief executive officer shall require such contract to either (1) comply with the provisions of subsection [(c)] (d) of section 4a-60, as amended by this act, [and subdivisions (1) to (5), inclusive, of subsection [(a)] (b) of section 4a-60, as amended by this act, [and subdivisions (1) to (4), inclusive, of subsection (a) of section 4a-60a,] or (2) set forth the following

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affirmation: "Each party agrees, as required by [sections] section 4a-60 [and 4a-60a] of the Connecticut General Statutes, not to discriminate against any person on the basis of race, color, religious creed, age, marital status, national origin, ancestry, sex, gender identity or expression, sexual orientation, status as a veteran, status as a victim of domestic violence, intellectual disability, mental disability or physical disability, including, but not limited to, blindness, unless it is shown by such party that such disability prevents performance of the work involved. Each party agrees to comply with all applicable federal and state of Connecticut nondiscrimination and affirmative action laws, including, but not limited to, [sections] section 4a-60 [and 4a-60a] of the Connecticut General Statutes."

- Sec. 12. Subsection (d) of section 31-51q of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2026):
 - (d) The provisions of this section shall not apply to a religious corporation, entity, association, educational institution or society that is exempt from the requirements of Title VII of the Civil Rights Act of 1964 pursuant to 42 USC 2000e-1(a) or is exempt from [sections 4a-60a,] the provisions of section 4a-60, as amended by this act, concerning sexual orientation, sections 46a-81b to 46a-81o, inclusive, pursuant to section 46a-81p, as amended by this act, with respect to speech on religious matters to employees who perform work connected with the activities undertaken by such religious corporation, entity, association, educational institution or society.
- Sec. 13. Subsection (b) of section 32-235 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2026):
- (b) The proceeds of the sale of said bonds, to the extent of the amount stated in subsection (a) of this section, shall be used by the Department of Economic and Community Development:
- 899 (1) [for] For the purposes of sections 32-220 to 32-234, inclusive,

including economic cluster-related programs and activities, and for the Connecticut job training finance demonstration program pursuant to sections 32-23uu and 32-23vv, provided (A) three million dollars shall be used by said department solely for the purposes of section 32-23uu, (B) not less than one million dollars shall be used for an educational technology grant to the deployment center program and the nonprofit business consortium deployment center approved pursuant to section 32-41l, (C) not less than two million dollars shall be used by said department for the establishment of a pilot program to make grants to businesses in designated areas of the state for construction, renovation or improvement of small manufacturing facilities, provided such grants are matched by the business, a municipality or another financing entity. The Commissioner of Economic and Community Development shall designate areas of the state where manufacturing is a substantial part of the local economy and shall make grants under such pilot program which are likely to produce a significant economic development benefit for the designated area, (D) five million dollars may be used by said department for the manufacturing competitiveness grants program, (E) one million dollars shall be used by said department for the purpose of a grant to the Connecticut Center for Advanced Technology, for the purposes of subdivision (5) of subsection (a) of section 32-7f, (F) fifty million dollars shall be used by said department for the purpose of grants to the United States Department of the Navy, the United States Department of Defense or eligible applicants for projects related to the enhancement of infrastructure for long-term, on-going naval operations at the United States Naval Submarine Base-New London, located in Groton, which will increase the military value of said base. Such projects shall not be subject to the provisions of [sections 4a-60 and 4a-60a] section 4a-60, as amended by this act, (G) two million dollars shall be used by said department for the purpose of a grant to the Connecticut Center for Advanced Technology, Inc., for manufacturing initiatives, including aerospace and defense, and (H) four million dollars shall be used by said department for the purpose of a grant to companies adversely impacted by the construction at the Quinnipiac Bridge, where such grant may be used to offset the increase in costs of commercial

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overland transportation of goods or materials brought to the port of New Haven by ship or vessel; [,]

- (2) [for] <u>For</u> the purposes of the small business assistance program established pursuant to section 32-9yy, provided fifteen million dollars shall be deposited in the small business assistance account established pursuant to said section 32-9yy; [,]
- (3) [to] <u>To</u> deposit twenty million dollars in the small business express assistance account established pursuant to section 32-7h; [,]
- (4) [to] To deposit four million nine hundred thousand dollars per year in each of the fiscal years ending June 30, 2017, to June 30, 2019, inclusive, and June 30, 2021, and nine million nine hundred thousand dollars in the fiscal year ending June 30, 2020, in the CTNext Fund established pursuant to section 32-39i, which shall be used by the Department of Economic and Community Development to provide grants-in-aid to designated innovation places, as defined in section 32-39f, planning grants-in-aid pursuant to section 32-39l, and grants-in-aid for projects that network innovation places pursuant to subsection (b) of section 32-39m, provided not more than three million dollars be used for grants-in-aid for such projects, and further provided any portion of any such deposit that remains unexpended in a fiscal year subsequent to the date of such deposit may be used by the Department of Economic and Community Development for any purpose described in subsection (e) of section 32-39i; [,]
- (5) [to] <u>To</u> deposit two million dollars per year in each of the fiscal years ending June 30, 2019, to June 30, 2021, inclusive, in the CTNext Fund established pursuant to section 32-39i, which shall be used by the Department of Economic and Community Development for the purpose of providing higher education entrepreneurship grants-in-aid pursuant to section 32-39g, provided any portion of any such deposit that remains unexpended in a fiscal year subsequent to the date of such deposit may be used by the Department of Economic and Community Development for any purpose described in subsection (e) of section 32-39i; [,]

(6) [for] <u>For</u> the purpose of funding the costs of the Technology Talent Advisory Committee established pursuant to section 32-7p, provided not more than ten million dollars may be used on or after July 1, 2023, for such purpose; [,]

- (7) [to] <u>To</u> provide (A) a grant-in-aid to the Connecticut Supplier Connection in an amount equal to two hundred fifty thousand dollars in each of the fiscal years ending June 30, 2017, to June 30, 2021, inclusive, and (B) a grant-in-aid to the Connecticut Procurement Technical Assistance Program in an amount equal to three hundred thousand dollars in each of the fiscal years ending June 30, 2017, to June 30, 2021, inclusive; [,]
- (8) [to] To deposit four hundred fifty thousand dollars per year, in each of the fiscal years ending June 30, 2017, to June 30, 2021, inclusive, in the CTNext Fund established pursuant to section 32-39i, which shall be used by the Department of Economic and Community Development to provide growth grants-in-aid pursuant to section 32-39g, provided any portion of any such deposit that remains unexpended in a fiscal year subsequent to the date of such deposit may be used by the Department of Economic and Community Development for any purpose described in subsection (e) of section 32-39i; [,]
 - (9) [to] <u>To</u> transfer fifty million dollars to the Labor Department which shall be used by said department for the purpose of funding workforce pipeline programs selected pursuant to section 31-11rr, provided, notwithstanding the provisions of section 31-11rr, (A) not less than five million dollars shall be provided to the workforce development board in Bridgeport serving the southwest region, for purposes of such program, and the board shall distribute such money in proportion to population and need, and (B) not less than five million dollars shall be provided to the workforce development board in Hartford serving the north central region, for purposes of such program; [,]
 - (10) [to] <u>To</u> transfer twenty million dollars to Connecticut Innovations, Incorporated, provided ten million dollars shall be used by

1000 Connecticut Innovations, Incorporated for the purpose of the proof of 1001 concept fund established pursuant to subsection (b) of section 32-39x 1002 and ten million dollars shall be used by Connecticut Innovations, 1003 Incorporated for the purpose of the venture capital fund program 1004 established pursuant to section 32-4100; [,] 1005 (11) [to] <u>To</u> provide a grant to The University of Connecticut of eight 1006 million dollars for the establishment, development and operation of a 1007 center for sustainable aviation pursuant to subsection (a) of section 10a-1008 110o; [,] and 1009 (12) [for] For up to twenty million dollars in investments in federally 1010 designated opportunity zones through an impact investment firm 1011 including, subject to the approval of the Governor, funding from the 1012 Economic Assistance Revolving Fund, established pursuant to section 1013 32-231. 1014 Sec. 14. Section 46a-51 of the general statutes is repealed and the 1015 following is substituted in lieu thereof (*Effective July 1, 2026*): 1016 As used in [section 4a-60a and] this chapter: 1017 (1) "Blind" refers to an individual whose central visual acuity does 1018 not exceed 20/200 in the better eye with correcting lenses, or whose 1019 visual acuity is greater than 20/200 but is accompanied by a limitation 1020 in the fields of vision such that the widest diameter of the visual field 1021 subtends an angle no greater than twenty degrees; 1022 (2) "Commission" means the Commission on Human Rights and 1023 Opportunities created by section 46a-52; 1024 (3) "Commission legal counsel" means a member of the legal staff 1025 employed by the commission pursuant to section 46a-54; 1026 (4) "Commissioner" means a member of the commission; 1027 (5) "Court" means the Superior Court or any judge of said court;

(6) "Discrimination" includes segregation and separation;

1029 (7) "Discriminatory employment practice" means any discriminatory practice specified in subsection (b), (d), (e) or (f) of section 31-51i or section 46a-60 or 46a-81c;

- (8) "Discriminatory practice" means a violation of section 4a-60, as amended by this act, [4a-60a,] 4a-60g, as amended by this act, 4a-60j, 31-40y, subsection (b), (d), (e) or (f) of section 31-51i, subparagraph (C) of subdivision (15) of section 46a-54, subdivisions (16) and (17) of section 46a-54, section 46a-58, 46a-69, 46a-60, 46a-64c, 46a-66 or 46a-68, sections 46a-68c to 46a-68f, inclusive, as amended by this act, sections 46a-70 to 46a-78, inclusive, subsection (a) of section 46a-80, sections 46a-81b to 46a-81o, inclusive, sections 46a-80b to 46a-80e, inclusive, sections 46a-80k to 46a-80m, inclusive, or section 19a-498c;
- (9) "Employee" means any person employed by an employer but shall not include any individual employed by such individual's parents, spouse or child. "Employee" includes any elected or appointed official of a municipality, board, commission, counsel or other governmental body;
 - (10) "Employer" includes the state and all political subdivisions thereof and means any person or employer with one or more persons in such person's or employer's employ;
- (11) "Employment agency" means any person undertaking with or without compensation to procure employees or opportunities to work;
- 1051 (12) "Labor organization" means any organization which exists for the 1052 purpose, in whole or in part, of collective bargaining or of dealing with 1053 employers concerning grievances, terms or conditions of employment, 1054 or of other mutual aid or protection in connection with employment;
- 1055 (13) "Intellectual disability" means intellectual disability as defined in section 1-1g;
 - (14) "Person" means one or more individuals, partnerships, associations, corporations, limited liability companies, legal representatives, trustees, trustees in bankruptcy, receivers and the state

and all political subdivisions and agencies thereof;

(15) "Physically disabled" refers to any individual who has any chronic physical handicap, infirmity or impairment, whether congenital or resulting from bodily injury, organic processes or changes or from illness, including, but not limited to, epilepsy, deafness or being hard of hearing or reliance on a wheelchair or other remedial appliance or device;

- 1067 (16) "Respondent" means any person alleged in a complaint filed 1068 pursuant to section 46a-82, as amended by this act, to have committed a 1069 discriminatory practice;
 - (17) "Discrimination on the basis of sex" includes, but is not limited to, discrimination related to pregnancy, child-bearing capacity, sterilization, fertility or related medical conditions;
 - (18) "Discrimination on the basis of religious creed" includes, but is not limited to, discrimination related to all aspects of religious observances and practice as well as belief, unless an employer demonstrates that the employer is unable to reasonably accommodate to an employee's or prospective employee's religious observance or practice without undue hardship on the conduct of the employer's business;
 - (19) "Learning disability" refers to an individual who exhibits a severe discrepancy between educational performance and measured intellectual ability and who exhibits a disorder in one or more of the basic psychological processes involved in understanding or in using language, spoken or written, which may manifest itself in a diminished ability to listen, speak, read, write, spell or to do mathematical calculations;
 - (20) "Mental disability" refers to an individual who has a record of, or is regarded as having one or more mental disorders, as defined in the most recent edition of the American Psychiatric Association's "Diagnostic and Statistical Manual of Mental Disorders";

(21) "Gender identity or expression" means a person's gender-related identity, appearance or behavior, whether or not that gender-related identity, appearance or behavior is different from that traditionally associated with the person's physiology or assigned sex at birth, which gender-related identity can be shown by providing evidence including, but not limited to, medical history, care or treatment of the gender-related identity, consistent and uniform assertion of the gender-related identity or any other evidence that the gender-related identity is sincerely held, part of a person's core identity or not being asserted for an improper purpose;

- 1101 (22) "Veteran" [means veteran as defined] <u>has the same meaning as</u> 1102 <u>provided</u> in subsection (a) of section 27-103;
 - (23) "Race" is inclusive of ethnic traits historically associated with race, including, but not limited to, hair texture and protective hairstyles;
- 1105 (24) "Protective hairstyles" includes, but is not limited to, wigs, 1106 headwraps and hairstyles such as individual braids, cornrows, locs, 1107 twists, Bantu knots, afros and afro puffs;
- 1108 (25) "Domestic violence" has the same meaning as provided in subsection (b) of section 46b-1; and
- 1110 (26) "Sexual orientation" means a person's identity in relation to the 1111 gender or genders to which they are romantically, emotionally or 1112 sexually attracted, inclusive of any identity that a person (A) may have 1113 previously expressed, or (B) is perceived by another person to hold.
- Sec. 15. Section 46a-56 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):
- 1116 (a) The commission shall:

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1117 (1) Investigate the possibilities of affording equal opportunity of 1118 profitable employment to all persons, with particular reference to job 1119 training and placement;

1120 (2) Compile facts concerning discrimination in employment, 1121 violations of civil liberties and other related matters;

- 1122 (3) Investigate and proceed in all cases of discriminatory practices 1123 under this chapter and noncompliance with the provisions of section 4a-1124 60, as amended by this act, [or 4a-60a] or sections 46a-68c to 46a-68f, 1125 inclusive, as amended by this act, provided, the commission, whenever 1126 it has reason to believe that a person who is a party to a discriminatory 1127 practice case has engaged or is engaged in conduct that constitutes a 1128 violation of part VI, of chapter 952, may refer such matter to the Office 1129 of the Chief State's Attorney and said office shall conduct a further 1130 investigation as deemed necessary;
 - (4) From time to time, but not less than once a year, report to the Governor as provided in section 4-60, making recommendations for the removal of such injustices as it may find to exist and such other recommendations as it deems advisable and describing the investigations, proceedings and hearings it has conducted and their outcome, the decisions it has rendered and the other work it has performed;
 - (5) Monitor state contracts to determine whether they are in compliance with [sections 4a-60 and 4a-60a] section 4a-60, as amended by this act, and those provisions of the general statutes which prohibit discrimination;
 - (6) Compile data concerning state contracts with female and minority business enterprises and submit a report annually to the General Assembly concerning the employment of such business enterprises as contractors and subcontractors;
- 1146 (7) Develop and include on the commission's Internet web site a link 1147 concerning the illegality of sexual harassment, as defined in section 46a-1148 60, and the remedies available to victims of sexual harassment;
- 1149 (8) Develop and make available at no cost to employers an online 1150 training and education video or other interactive method of training and

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education that fulfills the requirements prescribed in subdivision (15) of section 46a-54;

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- (9) Develop, in conjunction with organizations that advocate on behalf of victims of domestic violence, and include on the commission's Internet web site a link concerning domestic violence and the resources available to victims of domestic violence; and
- (10) Develop, in conjunction with organizations that advocate on behalf of victims of domestic violence, and make available at no cost to each state agency an online training and education video or other interactive method of training and education that fulfills the requirements prescribed in subdivision (19) of section 46a-54.
- (b) The commission may, when it is deemed in the best interests of the state, exempt a contractor from the requirements of complying with any or all of the provisions of section 4a-60, as amended by this act, [4a-60a,] 46a-68c, as amended by this act, 46a-68d, as amended by this act, or 46a-68e, as amended by this act, in any specific contract. Exemptions under the provisions of this section may include, but not be limited to, the following instances: (1) If the work is to be or has been performed outside the state and no recruitment of workers within the limits of the state is involved; (2) those involving less than specified amounts of money or specified numbers of workers; (3) to the extent that they involve subcontracts below a specified tier. The commission may also exempt facilities of a contractor which are in all respects separate and distinct from activities of the contractor related to the performance of the contract, provided such an exemption shall not interfere with or impede the effectuation of the purposes of this section and sections 4a-60, as amended by this act, [4a-60a,] 4a-60g, as amended by this act, and 46a-68b to 46a-68k, inclusive, as amended by this act.
- (c) (1) If the commission determines through its monitoring and compliance procedures that a contractor or subcontractor is not complying with antidiscrimination statutes or contract provisions required under section 4a-60, as amended by this act, [or 4a-60a] or sections 46a-68c to 46a-68f, inclusive, as amended by this act, the

commission may issue a complaint pursuant to subsection (c) of section 46a-82, as amended by this act. Such complaint shall be scheduled for a hearing before a human rights referee appointed by the chief referee to act as a presiding officer. Such hearing shall be held in accordance with chapter 54 and section 46a-84. If, after such hearing, the presiding officer makes a finding of noncompliance with antidiscrimination statutes or contract provisions required under section 4a-60, as amended by this act, [or 4a-60a] or sections 46a-68c to 46a-68f, inclusive, as amended by this act, the presiding officer shall order such relief as is necessary to achieve full compliance with any antidiscrimination statute and required contract provisions.

(2) The presiding officer may:

[(1) (A) In the case of a state contract, order the state] (A) Order the awarding agency to retain two per cent of the total contract price per month on any existing contract with such contractor that the [state] agency withheld pursuant to section [46a-68d and] 46a-68e, as amended by this act, and in the case of a state contract, transfer the funds to the State Treasurer for deposit in the special fund described in subsection (e) of this section; [, or (B) in the case of a municipal public works or quasi-public agency contract, order the municipality or entity to retain two per cent of the total contract price per month on any existing contract with such contractor; (2) prohibit]

(B) Prohibit the contractor from participation in any further [contracts with state agencies or any further municipal public works contracts or quasi-public agency project contracts, as applicable] <u>public works contracts</u> until: [(A)] (i) The expiration of a period of two years from the date of the finding of noncompliance, or [(B)] (ii) the presiding officer determines that the contractor has adopted policies consistent with such statutes, provided the presiding officer shall make such determination not later than forty-five days after such finding of noncompliance; [(3) publish]

(C) <u>Publish</u>, or cause to be published, the names of contractors or unions that the presiding officer has found to be in noncompliance with

- such provisions; [(4) notify]
- 1218 (D) Notify the Attorney General that, in cases in which there is
- substantial violation or the threat of substantial violation of section 4a-
- 1220 60, as amended by this act, [or 4a-60a,] appropriate proceedings should
- 1221 be brought to enforce such provisions, including the enjoining of
- 1222 organizations, individuals or groups that prevent, or seek to prevent,
- 1223 compliance with section 4a-60, as amended by this act; [or 4a-60a; (5)
- 1224 recommend]
- 1225 <u>(E) Recommend</u> to the Equal Employment Opportunity Commission
- or the Department of Justice that appropriate proceedings be instituted
- 1227 under Title VII of the Civil Rights Act of 1964 or related laws when
- 1228 necessary; [(6) recommend]
- 1229 (F) Recommend to the appropriate prosecuting authority that
- 1230 criminal proceedings be brought for the furnishing of false information
- to any awarding agency or to the commission; [(7) order]
- 1232 (G) Order the contractor to bring itself into compliance with
- 1233 antidiscrimination statutes or contract provisions required under
- section 4a-60, as amended by this act, [or 4a-60a] or sections 46a-68c to
- 46a-68f, inclusive, as amended by this act, not later than a period of thirty days after the issuance of such order or, for good cause shown,
- thirty days after the issuance of such order or, for good cause shown, within an additional period of thirty days, and, if such contractor fails
- 1238 to bring itself into such compliance within such time period and such
- 1239 noncompliance is substantial or there is a pattern of noncompliance,
- 1240 recommend to the awarding agency that such agency declare the
- 1241 contractor to be in breach of the contract and that such agency pursue
- 1242 all available remedies; [or, in the case of a municipal public works or
- 1243 quasi-public agency project contract, recommend the municipality or
- 1244 entity to make such a declaration and pursue all available remedies; (8)
- 1245 order]
- 1246 (H) Order the awarding agency [or, in the case of a municipal public
- 1247 works or quasi-public agency project contract, the municipality or
- 1248 entity, to refrain from entering into further contracts, or extensions or

other modifications of existing contracts, with any noncomplying contractor, until such contractor has satisfied the commission that such contractor has established and will carry out personnel and employment policies in compliance with antidiscrimination statutes and section 4a-60, as amended by this act, [or 4a-60a] and sections 46a-68c to 46a-68f, inclusive, as amended by this act; or [(9) order]

- (I) Order two or more remedies or other relief designed to achieve full compliance with antidiscrimination statutes and required contract provisions.
- 1258 (3) The commission shall adopt regulations, in accordance with 1259 chapter 54, to implement the provisions of this section.
 - (d) If the commission determines, through its monitoring and compliance procedures, that, with respect to a [state contract, municipal public works contract or quasi-public agency project] public works contract, a contractor, subcontractor, service provider or supplier of materials has (1) fraudulently qualified as a minority business enterprise, or (2) performed services or supplied materials on behalf of another contractor, subcontractor, service provider or supplier of materials knowing (A) that such other contractor, subcontractor, service provider or supplier has fraudulently qualified as a minority business enterprise in order to appear to comply with antidiscrimination statutes or contract provisions required under section 4a-60, as amended by this act, [or 4a-60a,] and (B) that such services or materials are to be used in connection with a contract entered into pursuant to subsection (b) of section 4a-60g, as amended by this act, the commission may issue a complaint pursuant to subsection (c) of section 46a-82, as amended by this act. Such complaint shall be scheduled for a hearing before a referee assigned by the chief referee to act as a presiding officer. Such hearing shall be held in accordance with the provisions of chapter 54 and section 46a-84. If, after such hearing, the presiding officer makes a finding that a contractor, subcontractor, service provider or supplier of materials has violated this subsection, the presiding officer shall assess a civil penalty of not more than ten thousand dollars upon such contractor,

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subcontractor, service provider or supplier of materials.

(e) The Attorney General, upon complaint of the commission, shall institute a civil action in the superior court for the judicial district of Hartford to recover any penalty assessed pursuant to subsection (d) of this section. Any penalties recovered pursuant to this subsection shall be deposited in a special fund and shall be held by the State Treasurer separate and apart from all other moneys, funds and accounts. The resources in such fund shall, pursuant to regulations adopted by the commission, in accordance with the provisions of chapter 54, be used to assist minority business enterprises. As used in this section, "minority business enterprise" means any contractor, subcontractor or supplier of materials fifty-one per cent or more of the capital stock, if any, or assets of which is owned by a person or persons: (1) Who are active in the daily affairs of the enterprise; (2) who have the power to direct the management and policies of the enterprise; and (3) who are members of a minority, as defined in subsection (a) of section 32-9n.

Sec. 16. Subsection (a) of section 46a-68 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):

(a) Each state agency, department, board and commission with twenty-five [,] or more [,] full-time employees shall develop and implement, in cooperation with the Commission on Human Rights and Opportunities, an affirmative action plan that commits the agency, department, board or commission to a program of affirmative action in all aspects of personnel and administration. Such plan shall be developed pursuant to regulations adopted by the Commission on Human Rights and Opportunities in accordance with chapter 54 to ensure that affirmative action is undertaken as required by state and federal law to provide equal employment opportunities and to comply with all responsibilities under the provisions of sections 4-61u to 4-61w, inclusive, sections 46a-54 to 46a-64, inclusive, section 46a-64c and sections 46a-70 to 46a-78, inclusive. The executive head of each such agency, department, board or commission shall be directly responsible

1315 for the development, filing and implementation of such affirmative

- 1316 action plan. The Metropolitan District of Hartford County shall be
- deemed to be a state agency for purposes of this section and sections 4a-
- 1318 60, as amended by this act, [4a-60a] and 4a-60g, as amended by this act.
- 1319 Sec. 17. Subsection (d) of section 46a-81i of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective July 1*,
- 1321 2026):
- 1322 (d) Every state contract or subcontract for construction on public
- buildings or for other public work or for goods and services shall
- 1324 conform to the intent of section [4a-60a] <u>4a-60</u>, as amended by this act.
- Sec. 18. Section 46a-81p of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2026*):
- The provisions of [sections 4a-60a and] section 4a-60, as amended by
- this act, concerning sexual orientation and sections 46a-81b to 46a-81o,
- inclusive, shall not apply to a religious corporation, entity, association,
- educational institution or society with respect to the employment of
- individuals to perform work connected with the carrying on by such
- 1332 corporation, entity, association, educational institution or society of its
- 1333 activities, or with respect to matters of discipline, faith, internal
- organization or ecclesiastical rule, custom or law which are established
- 1335 by such corporation, entity, association, educational institution or
- 1336 society.
- Sec. 19. Section 46a-81q of the general statutes is repealed and the
- 1338 following is substituted in lieu thereof (*Effective July 1, 2026*):
- The provisions of [sections 4a-60a and] section 4a-60, as amended by
- this act, concerning sexual orientation and sections 46a-81b to 46a-81o,
- inclusive, shall not apply to the conduct and administration of a ROTC
- program established and maintained pursuant to 10 USC Sections 2101
- to 2111, inclusive, as amended from time to time, and the regulations
- thereunder, at an institution of higher education. For purposes of this
- section, "ROTC" means the Reserve Officers' Training Corps.

Sec. 20. Subsection (c) of section 46a-82 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2026):

- (c) The commission, whenever it has reason to believe that any contractor or subcontractor is not complying with antidiscrimination statutes or contract provisions required under section 4a-60, as amended by this act, [4a-60a] or 4a-60g, as amended by this act, or the provisions of sections 46a-68c to 46a-68f, inclusive, as amended by this act, may issue a complaint.
- Sec. 21. Subsection (e) of section 46a-86 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2026):
 - (e) In addition to any other action taken under this section, upon a finding of noncompliance with antidiscrimination statutes or contract provisions required under section 4a-60, as amended by this act, [or 4a-60a] or the provisions of sections 46a-68c to 46a-68f, inclusive, as amended by this act, the presiding officer shall file with the commission and serve on the respondent an order with respect to any remedial action imposed pursuant to subsection (c) or (d) of section 46a-56, as amended by this act.
- Sec. 22. Section 46a-81aa of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2026*):
- 1368 The provisions of subsection [(a)] (b) of section 4a-60, as amended by 1369 this act, subsection (c) of section 8-169s, section 8-265c, subsection (c) of 1370 section 8-294, section 8-315, subsection (a) of section 10-15c, section 10-1371 153, subsection (b) of section 10a-6, subsection (a) of section 11-24b, 1372 sections 16-245r and 16-247r, subsection (b) of section 28-15, section 31-1373 22p, subsection (e) of section 31-57e, sections 32-277, 38a-358 and 42-1374 125a, subsection (c) of section 42-125b, subsection (a) of section 46a-58, 1375 subsection (a) of section 46a-59, subsection (b) of section 46a-60, 1376 subsection (a) of section 46a-64, subsections (a) and (e) of section 46a-1377 64c, subsection (a) of section 46a-66, subsection (a) of section 46a-70,

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subsection (a) of section 46a-71, subsection (b) of section 46a-72, subsection (a) of section 46a-73, subsection (a) of section 46a-75, subsection (a) of section 46a-76, subsections (b) and (c) of section 52-571d and section 53-37a that prohibit discrimination on the basis of gender identity or expression shall not apply to a religious corporation, entity, association, educational institution or society with respect to the employment of individuals to perform work connected with the carrying on by such corporation, entity, association, educational institution or society of its activities, or with respect to matters of discipline, faith, internal organization or ecclesiastical rule, custom or law which are established by such corporation, entity, association, educational institution or society.

1390 Sec. 23. Section 4a-60a of the general statutes is repealed. (*Effective July* 1391 1, 2026)

This act sha	ll take effect as follow	ws and shall amend the following			
sections:					
Section 1	July 1, 2026	46a-68b			
Sec. 2	July 1, 2026	4a-60			
Sec. 3	July 1, 2026	4a-60g			
Sec. 4	July 1, 2026	4a-60h			
Sec. 5	July 1, 2026	46a-68c			
Sec. 6	July 1, 2026	46a-68d			
Sec. 7	July 1, 2026	46a-68e			
Sec. 8	July 1, 2026	46a-68g			
Sec. 9	July 1, 2026	46a-68k			
Sec. 10	July 1, 2026	4-68cc(c)(2)			
Sec. 11	July 1, 2026	10a-151i			
Sec. 12	July 1, 2026	31-51q(d)			
Sec. 13	July 1, 2026	32-235(b)			
Sec. 14	July 1, 2026	46a-51			
Sec. 15	July 1, 2026	46a-56			
Sec. 16	July 1, 2026	46a-68(a)			
Sec. 17	July 1, 2026	46a-81i(d)			
Sec. 18	July 1, 2026	46a-81p			
Sec. 19	July 1, 2026	46a-81q			
Sec. 20	July 1, 2026	46a-82(c)			

Sec. 21	July 1, 2026	46a-86(e)
Sec. 22	July 1, 2026	46a-81aa
Sec. 23	July 1, 2026	Repealer section

Statement of Legislative Commissioners:

In Section 1(1), subparagraph designators "(A)" and "(B)" were added and Subpara. (B) was reworded for clarity, in Section 2(d)(1), "subsection (a)" was changed to "subsection [(a)] (b)" for accuracy, in Section 3(a)(4)(B), the first clause designator was deleted for clarity, in Section 3(b)(2), "and in accordance with the goals established under subdivision (3) of this subsection" was added for consistency, in Section 3(j)(2), "(c)" was changed to "(d)" for accuracy, and Sections 13 and 15(c) were divided into paragraphs for consistency with standard drafting conventions.

GAE Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 26 \$	FY 27 \$
Department of Administrative	GF - Cost	1,385,341	1,135,341
Services			
Human Rights & Opportunities,	GF - Cost	290,470 to	290,470 to
Com.		690,470	690,470
Human Rights & Opportunities,	GF - Potential	See Below	See Below
Com.	Cost		
Resources of the General Fund	GF - Potential	See Below	See Below
	Revenue Impact		
State Comptroller - Fringe	GF - Cost	417,607	417,607
Benefits ¹			

Note: GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 26 \$	FY 27 \$
Various Municipalities	STATE	See Below	See Below
	MANDATE ²		
	- Cost		

Explanation

This bill makes changes and adds additional requirements to the contract procurement process for public works projects related to nondiscrimination compliance, the Small and Minority Owned Business

¹The fringe benefit costs for most state employees are budgeted centrally in accounts administered by the Comptroller. The estimated active employee fringe benefit cost associated with most personnel changes is 40.71% of payroll in FY 26.

² State mandate is defined in Sec. 2-32b(2) of the Connecticut General Statutes, "state mandate" means any state initiated constitutional, statutory or executive action that requires a local government to establish, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues.

Set-Aside Program, and affirmative action plans for certain state contractors.

The additional requirements added to the procurement process require nine additional employees³ within the Department of Administrative Services (DAS) and technical and technological changes to the procurement process resulting in a cost of \$1,745,763 in FY 26 and \$1,495,763 in FY 27. The costs include \$885,341 in salary within DAS, \$360,341 in fringe benefits and \$500,000 in FY 26 and \$250,000 in FY 27 in other expenses related to technical and technological changes to DAS procurements processes and systems.

The additional requirements include changes to the certification process for contracts, the inclusion of the Commission on Human Rights and Opportunities (CHRO) who have an expanded role in the procurement process, a joint venture program, and a project-by-project goal system.

The additional requirements also impact certain municipal public work projects resulting in a cost to municipalities related to increased administrative burden.

There is a potential cost to the state and municipalities related to increased contract costs to the extent the additional requirements result in any delays in the procurement process.

Sections 3 and 4 shift most of the enforcement responsibility for enforcing violations of the Set-Aside Law to the Commission on Human Rights and Opportunities (CHRO) which will require two additional employees⁴ and resulting in a cost of \$140,470 in FY 26 and FY 27, with an associated fringe cost of \$57,185. These positions will help to facilitate the additional investigations and potential litigation, and oversight

³ These positions include a Lead Planning Analyst, three Contract Analysts, two Research Analysts, two Construction Services Selection and Bidding Specialists, and a Staff Attorney.

⁴ These positions include a Human Rights Attorney I, and an HRO Trainee.

responsibilities created by the legislation.

Sections 5-7 require applicable contractors to submit a set-aside plan to CHRO for review resulting in a cost to CHRO of either \$150,000, or \$550,000⁵ in FY 26 and either \$50,00, or \$150,000 in FY 27 to purchase software to implement this section of legislation. CHRO will require a new project planning and tracking system to facilitate additional oversight responsibilities.

Section 14 of the bill makes failure to pay small contractors within a certain timeframe under the set-aside program a discriminatory practice subject to CHRO investigation and enforcement resulting in a potential cost to CHRO and potential revenue to the General Fund. The exact cost will depend on if additional investigations are undertaken by CHRO as a result of this section. The exact revenue will depend on the number of additional penalties imposed as a result of the bill.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

sSB1518 / File No. 698

⁵ The difference in price is due to different functions of each system. One system will only provide internal tracking system for use within CHRO at an estimated one-time cost of \$100,000 and an ongoing cost of \$50,000 per year. The other system will allow CHRO and contractors to submit plans externally and provide updates through the review process at an estimated one-time cost of \$400,000 and an ongoing cost of \$150,000 per year.

OLR Bill Analysis sSB 1518

AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE STATE DISPARITY STUDY.

SUMMARY

This bill makes changes to the state laws on non-discrimination contract compliance, the Small and Minority Owned Business Set-Aside Program, and affirmative action plans for certain state contractors. Among other things, it:

- 1. standardizes the definition of the "public works contracts" to which these laws apply, and in doing so, changes value thresholds that determine whether the contracts are subject to the laws;
- 2. changes the set-aside program's current 25% set-aside requirements to one that must be annually determined by the Department of Administrative Services (DAS) commissioner and the Commission on Human Rights and Opportunities (CHRO) based on certain factors;
- 3. requires DAS to establish a program allowing a small contractor and a person who does not qualify as a small contractor to form a joint venture eligible to perform a public works contract set aside or reserved for small contractors or minority business enterprises (MBEs) (see BACKGROUND);
- 4. sets specific deadlines for submitting and approving a covered contractor's set-aside plans, affirmative action plans, and compliance reports;
- 5. requires awarding agencies, for contracts over \$1 million, to withhold 2% of the total contract price per month until the

required compliance reports are submitted and approved; and

6. makes failure to timely pay a small contractor a discriminatory practice subject to CHRO investigation and enforcement.

It also makes numerous minor, technical, and conforming changes (primarily related to standardizing the definition of a "public works contract").

EFFECTIVE DATE: July 1, 2026

"PUBLIC WORKS CONTRACT" DEFINITION

The state's current laws on anti-discrimination contract compliance, the Small and Minority Owned Business Set-Aside program, and affirmative action plans for state contractors generally set various diversity-related requirements for the contractors on public works contracts, municipal public works contracts, and quasi-public agency projects.

Under these current laws, a "public works contract" is an agreement between any individual, firm, or corporation and the state or any of its political subdivisions (other than a municipality) for construction, rehabilitation, conversion, extension, demolition, or repair of a public building or highway or other changes or improvements in real property, or which is financed in whole or in part by the state, including, but not limited to, matching expenditures, grants, loans, insurance, or guarantees.

A "municipal public works contract" and "quasi-public agency project" are substantially similar to a public works contract, except that either a municipality or quasi-public agency is a party to the contract, and the project is anticipated to cost more than \$50,000.

The bill broadens the definition of a "public works contract" under these three laws to cover contracts with the state, municipalities, and quasi-public agencies. Under the bill, a "public works contract" is an agreement for construction, rehabilitation, conversion, extension,

demolition, or repair of improvements in real property that is financed in whole or in part with at least \$150,000 from the state, such as through matching expenditures, grants, loans, insurance, or guarantees, but excluding contracts for paving roads or related services. In doing so, the bill sets a new value threshold of \$150,000 in state funding for determining when a project becomes a "public works project" covered by those laws. It also creates a new exemption under these laws for any paving contracts.

§§ 2, 11 & 23 — NONDISCRIMINATION CONTRACT COMPLIANCE LAW

Contract Compliance Law (§ 2 & 23)

The state's contract compliance law generally requires a contractor on a public works contract to (1) agree and warrant to make good faith efforts to employ minority business enterprises as subcontractors and materials suppliers on the project and (2) include a nondiscrimination affirmation provision certifying that the contractor understands the law's obligations and will maintain a policy to assure that the contract will be performed in compliance with the nondiscrimination requirements.

In applying its broadened definition of a "public works contract" to these requirements, the bill changes the value thresholds for when these requirements apply. It (1) creates a new threshold of \$150,000 in state funding for state contracts and (2) changes the threshold from \$50,000 in a project's costs to \$150,000 in state funding for municipal and quasi-public contracts. It also exempts paving contracts from all of them.

The bill also removes standalone provisions on sexual orientation nondiscrimination and applies the state's contract compliance law to this type of discrimination. In doing so, it explicitly applies, among other things, the law's good faith determination analysis to contractors' compliance and requires the contractor to develop and maintain adequate documentation, as determined by CHRO, of its good faith efforts.

Higher Education Contracts (§ 11)

Current law generally requires certain contracts entered into by the constituent units of the state's higher education system to include the same nondiscrimination provisions as the state's contract compliance law. For contracts entered into on or after July 1, 2026, the bill requires the protected classes specified in these contract provisions to include veterans and domestic violence victims (two groups that have become protected classes in recent years).

§§ 3 & 4 — SET-ASIDE PROGRAM

Set-Aside Amounts

Current law generally requires state agencies and contractors awarded state-financed municipal public works or quasi-public agency contracts to set aside or reserve (1) 25% of the total value of the contracts for exclusive bidding by small contractors and (2) 25% of that amount (6.25% of the total) for exclusive bidding by small contractors that are MBEs (i.e. owned by women, ethnic minorities, or people with disabilities; see BACKGROUND).

Under current law, this requirement applies to (1) municipal public works and quasi-public agency contracts anticipated to be for more than \$50,000 and (2) state public works contracts regardless of their value. The bill instead applies the requirement to any of those contracts financed with at least \$150,000 of state funding, regardless of the contract's value. It also exempts paving contracts.

The bill removes both fixed 25% set-aside requirements for small contractors and MBEs. Instead, it requires the CHRO executive director, or her designee, to establish goals for including small contractors and MBEs on all public works contracts to attain parity with the availability of contractors required for the specific contract according to their industry and the relevant geographic area. This availability must be determined using annual data derived from the number of DAS-certified small contractors and MBEs as a percentage of businesses in the relevant industries registered with the secretary of the state.

The bill correspondingly requires the DAS commissioner, in

consultation with CHRO, to determine the value of the set-asides at least annually to attain parity with the percentage of available small contractors and MBEs in the relevant industries in the state in accordance with the goals CHRO must set.

Statement of Purpose

The current set-aside law generally (1) finds that there is a serious need to help small contractors, MBEs, nonprofit organizations, and individuals with disabilities to be considered for and awarded state contracts and (2) declares the need to award contracts under the set-aside law as a matter of legislative determination. The bill further specifies that these findings and determinations are based on a state-validated study of contracting disparities and that the need for the set-aside law will apply until a subsequent state-validated disparity study finds that there are no longer disparities in state contracting, in which case, the determination will not apply to areas where disparities have been eliminated.

Exception for Construction Managers

Current law requires a contractor or subcontractor awarded a contract or portion of one under the set-aside law to perform at least 30% of the work with its own workforce and at least 50% of the work with other contractors or subcontractors who are eligible small contractors or MBEs. The bill exempts from this requirement (1) construction managers who have been awarded a public works contract for at least \$150,000 and must, under the bill, file an affirmative action plan with CHRO, and (2) joint ventures (see below).

Joint Ventures

The bill creates a process to allow joint ventures to qualify for contracts for set-aside projects. Under the bill, a "joint venture" is an agreement between a small contractor and a person who does not qualify as a small contractor to perform a public works contract set aside or reserved for small contractors under the program.

The bill requires the DAS commissioner, by September 1, 2026, to

establish a program to enable small contractors or MBEs to enter into a written agreement, on a form set by the commissioner, to establish a joint venture with a contractor that is not a small contractor or MBE. Under the bill, any joint venture that meets criteria the commissioner must establish through regulations is eligible to be awarded a contract as a small contractor or MBE under the set-aside law upon presenting the agreement. (It is unclear if this would include a joint venture between an MBE and a small contractor who is not an MBE.)

The bill requires the criteria and requirements for the agreement to at least specify:

- 1. the percentage of work to be performed by the small contractor or MBE;
- 2. the percentage of revenue from the contract allocated to the small contractor or MBE;
- 3. reporting and documentation requirements;
- 4. restrictions on how many joint ventures a large contractor may enter into;
- 5. each contractor's responsibilities under the contract;
- 6. the parties' responsibilities for negotiating the contract, sourcing labor, and contract performance;
- 7. notification requirements for joint venture termination;
- 8. a pre-qualification requirement for a large contractor;
- 9. a prohibition on the small contractor being affiliated with the large contractor; and
- 10. any other requirement the commissioner deems necessary.

In addition, the bill prohibits anyone who has been suspended or disqualified from being awarded a contract by another state or a federal

agency or under federal law from establishing a joint venture. It makes it a discriminatory practice, subject to CHRO investigation and enforcement powers, to establish a joint venture in bad faith or make a fraudulent representation about a joint venture.

The bill also makes various conforming changes related to joint ventures, such as (1) allowing an awarding agency to require a joint venture to provide a copy of the joint venture agreement, (2) allowing audits of joint ventures that apply for a set-aside contract, and (3) requiring the DAS commissioner's workshops on the set-aside program to include information about the joint venture program.

Hearing Process for Enforcing Violations

The bill changes the process for enforcing violations of the set-aside law, generally requiring CHRO to enforce violations rather than the awarding agency. Under current law, if an awarding agency believes that a contractor or subcontractor awarded a set-aside contract willfully violated the set-aside law, the agency generally must notify the contractor or subcontractor, hold a hearing on the violation, and, if it finds that the contractor willfully violated the law, suspend all set-aside contract payments to the contractor or subcontractor and impose a civil penalty of up to \$10,000.

The bill instead requires the agency to notify CHRO (in addition to the contractor or subcontractor, as currently required) in a way set by the commission. It also eliminates agencies' authority to conduct hearings and issue fines. It correspondingly allows CHRO to file a complaint alleging a violation with its office of public hearings and requires the office to hold a hearing under an existing law that allows it to hold hearings about violations of the set-aside law. Generally, under this law, the hearing's presiding officer must assess a civil penalty of up to \$10,000 if he or she finds that the contractor or subcontractor (1) fraudulently qualified as an MBE or (2) performed services or supplied materials for another contractor or subcontractor knowing that the (a) other contractor or subcontractor fraudulently qualified as an MBE and (b) services were used in connection with a contract under the set-aside

law.

As under existing law, the DAS commissioner may adopt regulations to implement these provisions.

§§ 5-7 — CHRO AFFIRMATIVE ACTION PLANS & COMPLIANCE REPORTS

Contracts for Less Than \$1 Million (§ 5)

Under current law, a contractor with at least 50 employees who is awarded a public works or municipal public works contract, or a quasipublic agency project for between \$50,000 and \$1 million, must develop and file an affirmative action plan with CHRO. The bill applies this requirement to "public works contracts" as defined in the bill, and in doing so, (1) applies it to contractors regardless of how many employees they have and (2) requires the project to have at least \$150,000 in state funding. It also increases the applicable contract value threshold from \$50,000 to \$150,000.

The bill removes the current procedure for submitting and approving these plans, and replaces it with one that, among other things, requires contractors to submit a set-aside plan (rather than an affirmative action plan) and sets deadlines for contractors to do so. It also removes current provisions that generally (1) make a failure to develop an approved plan a bar on bidding on or being awarded future contracts; (2) require CHRO to issue certificates of compliance, valid for two years, to contractors with approved plans; and (3) allow CHRO to revoke a certificate if the contractor does not implement the plan as required by law.

Instead, under the bill, contractors awarded a public works contract (as defined by the bill) for more than \$150,000 but less than \$1 million, or a first-tier contractor who has entered into an agreement worth at least \$150,000 with a construction manager subject to the requirements for contracts for over \$1 million (see below), must develop and file a set-aside plan with CHRO, which must comply with the commission's regulations. The contractor must file the plan within 45 days after the contract or agreement is awarded, and CHRO may grant one 15-day

extension upon the contractor's request.

CHRO's executive director or her designee must review and formally approve, conditionally approve, or disapprove the set-aside plan within 120 days after it is submitted. If they fail to do so within that period, the plan is deemed to be approved or deficient without consequence. If the plan is disapproved, the contractor must, within 45 days after the notice of disapproval, resubmit an amended plan to remedy the reasons for disapproval. The executive director or designee must then approve or disapprove the resubmitted plan within 30 days. If they fail to do so within that period, the plan is deemed deficient without consequence. If the contractor fails to resubmit a plan, or to remedy the reasons for disapproval, the plan must receive a final disapproval from the executive director or her designee.

Under the bill, a failure to submit a plan or a final disapproval of a plan is a discriminatory practice subject to CHRO investigation and enforcement powers. A contractor who receives a final disapproval may request reconsideration under the existing procedures for reconsiderations.

Contracts for at Least \$1 Million (§ 6)

The bill generally requires contractors awarded a public works contract (as defined by the bill) worth at least \$1 million, and construction managers awarded a public works contract worth at least \$150,000, to follow the same approval process as described above. However, they must file affirmative action plans (as under current law), rather than set-aside plans.

In standardizing the approval process, the bill removes provisions in the current law for contracts over \$1 million that generally:

- 1. require contractors to file their plans for approval after their bid was accepted but before the contract is awarded;
- 2. allow CHRO to conditionally accept a plan if the contractor gives written assurance that it will amend the plan to meet affirmative

action requirements;

3. require 2% of the total contract price to be withheld per month from any payment to the contractor until it develops an affirmative action plan (existing law, unchanged by the bill, still allows CHRO to order this after a hearing); and

4. allow a contractor to file a plan in advance or at the same time as a bid.

Compliance Report Deadlines (§ 7)

Current law requires contractors and subcontractors to file compliance reports with CHRO when the commission directs it, but does not set a deadline for them to do so. The bill requires the reports to be submitted within 45 days after the substantial completion of the contract (it does not define "substantial completion"). It requires CHRO's executive director, or her designee, to review and formally approve or disapprove the report within 30 days. If they fail to approve, conditionally approve, or disapprove one within that time, it is deemed approved or deficient without consequence.

For public works contracts of at least \$1 million, the bill also requires the awarding agency to withhold 2% of the total contract price per month from any payment made to the contractor until it submits all compliance reports required by CHRO and they have been approved or deemed deficient without consequence.

§ 14 — FAILURE TO TIMELY PAY SMALL CONTRACTORS

The law requires a small contractor to be paid on a contract awarded under the set-aside program within 25 days after the due date for paying the contract. The bill makes a failure to do so a discriminatory practice subject to CHRO investigation and enforcement.

BACKGROUND

Small Contractors and MBEs Under the Set-Aside Law

Under the set-aside law, a "small contractor" is generally a:

1. contractor or subcontractor that (a) maintains its principal place of business in the state and (b) is registered as a small business in the federal database maintained by the U.S. General Services Administration, as required to do business with the federal government, or

2. nonprofit entity that (a) had gross revenues of \$20 million or less during its most recent fiscal year and (b) is independent.

"Minority Business Enterprises" are generally small contractors with majority ownership by women, minorities, or people with disabilities. The owner must have (1) managerial and technical competence, (2) experience directly related to his or her principal business activities, and (3) the power to direct the enterprise's management or policies (CGS § 4a-60g(a)).

COMMITTEE ACTION

Government Administration and Elections Committee

Joint Favorable Substitute Yea 13 Nay 6 (03/26/2025)