

General Assembly

January Session, 2025

Raised Bill No. 7020

LCO No. 5159

Referred to Committee on GENERAL LAW

Introduced by: (GL)

AN ACT CONCERNING CERTIFIED PUBLIC ACCOUNTANTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 20-279b of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2025*):
- As used in this section and sections 20-280 to 20-281n, inclusive, as <u>amended by this act</u>:
- 5 (1) "Board" means the State Board of Accountancy established by 6 section 20-280, as amended by this act;
- 7 (2) "Certificate" means a "certified public accountant" certificate
 8 issued either prior to October 1, 1992, or pursuant to section 20-281c, as
 9 <u>amended by this act</u>, or a "certified public accountant" certificate issued
 10 after examination pursuant to the laws of any other state;

(3) "Firm" means any person, proprietorship, partnership,
corporation, limited liability company or association and any other legal
entity which practices public accountancy;

(4) "License" means a public accountancy license issued pursuant tosection 20-281b or 20-281d;

(5) "Licensee" means the holder of a certificate issued pursuant to
section 20-281c, as amended by this act, the holder of a license issued
pursuant to section 20-281b or 20-281d or a holder of a permit to practice
public accountancy issued pursuant to sections 20-281b and 20-281e;

20 (6) "Permit" means a permit to practice public accountancy issued to21 a firm pursuant to section 20-281e;

(7) "Practicing public accountancy" means performing for the public
or offering to perform for the public for a fee by a person or firm holding
himself, herself or itself out to the public as a licensee one or more kinds
of services involving the use of accounting or auditing skills, including,
but not limited to, the issuance of reports or of one or more kinds of
management advisory, financial advisory or consulting services, or the
preparation of tax returns or the furnishing of advice on tax matters;

(8) "Quality review" means any study, appraisal or review of one or
more aspects of the professional work of a person or firm which
practices public accountancy by a person or persons who holds or hold
licenses under section 20-281b or 20-281d or their equivalent under the
laws of any other state and who are not affiliated with the person or firm
being reviewed;

(9) "Registration" means the process by which the holder of a
certificate may register his <u>or her</u> certificate annually and pay a fee of
twenty dollars in lieu of an annual renewal of a license and be entitled
to use the abbreviation "CPA" and the title "certified public accountant"
under conditions and in the manner prescribed by the board by
regulation;

41 (10) "Profession" means the profession of public accountancy;

42 (11) "Report" means, in reference to any attest or compilation service,43 any opinion, writing or other form of language that (A) expresses or

implies assurance as to the reliability of the attested information or 44 45 compiled financial statements, and (B) contains or is accompanied by a 46 statement that expresses or implies that the person or firm issuing such 47 opinion, writing or other language has special knowledge or 48 competence in accounting or auditing, which expression or implication 49 arises from, among other things, the use of names or titles by the issuer 50 indicating that the person or firm is an accountant or auditor or from the 51 language of the report itself. "Report" includes any form of language that 52 disclaims an opinion when such form of language is conventionally 53 understood to imply any positive assurance as to the reliability of the 54 attested information or compiled financial statements referred to or 55 special competence on the part of the person or firm issuing such 56 language, including any other form of language that is conventionally 57 understood to imply such assurance or special knowledge or 58 competence;

- 59 (12) "AICPA" means the American Institute of Certified Public60 Accountants;
- 61 (13) "Attest" means the provision of any of the following services:

(A) Any audit or other engagement to be performed in accordancewith the Statements on Auditing Standards (SAS);

(B) Any review of a financial statement to be performed in accordance
with the Statements on Standards for Accounting and Review Services
(SSARS);

(C) Any examination of prospective financial information to be
performed in accordance with the Statements on Standards for
Attestation Engagements (SSAE);

(D) Any engagement to be performed in accordance with theAuditing Standards of the PCAOB; and

(E) Any examination, review or agreed upon procedures engagementto be performed in accordance with the Statements on Standards for

74 Attestation Engagements (SSAE), other than an examination as75 described in subparagraph (C) of this subdivision;

(14) "Compilation" means the provision of a service to be performed
in accordance with Statements on Standards for Accounting and Review
Services (SSARS) that is presented in the form of financial statements
that is the representation of management without undertaking to
express any assurance on the statements;

81 (15) "Home office" means the location specified by the client as the
82 address to which a service described in section 20-281n, as amended by
83 <u>this act</u>, is directed;

84 [(16) "NASBA" means the National Association of State Boards of85 Accountancy;]

86 [(17)] (<u>16</u>) "PCAOB" means the Public Company Accounting
87 Oversight Board;

[(18)] (<u>17</u>) "Practice privilege" means the privilege for a person or firm
to practice public accountancy described in, and subject to the
conditions contained in, sections 20-281e and 20-281n, as amended by
<u>this act</u>; and

92 [(19)] (18) "Principal place of business" means the office location
93 designated by an individual or firm for purposes of sections 20-281e and
94 20-281n, as amended by this act. [;]

95 [(20) "Substantial equivalency" is a determination by the board of 96 accountancy or its designee that the education, examination and 97 experience requirements contained in the statutes and administrative 98 rules of another jurisdiction are comparable to, or exceed, the education, 99 examination and experience requirements contained in the Uniform 100 Accountancy Act or that an individual certified public accountant's 101 education, examination and experience qualifications are comparable 102 to, or exceed, the education, examination and experience requirements 103 contained in the Uniform Accountancy Act.]

Sec. 2. Subsection (g) of section 20-280 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October*1, 2025):

107 (g) The board may adopt regulations, in accordance with chapter 54, 108 governing its administration and enforcement of sections 20-279b to 20-109 281m, inclusive, as amended by this act, and the conduct of licensees 110 and registrants, including, but not limited to:

(1) Regulations governing the board's meetings and the conduct of itsbusiness;

(2) Regulations concerning procedures governing the conduct ofinvestigations and hearings by the board;

115 Regulations [specifying] implementing the [educational (3) qualifications required] education requirements established for the 116 117 issuance of certificates under section 20-281c, as amended by this act, 118 implementing the experience [required] requirements established for 119 initial issuance of certificates under section 20-281c, as amended by this 120 act, and specifying the continuing professional education required for 121 renewal of licenses under subsection (e) of section 20-281d;

(4) Regulations concerning professional conduct directed to
controlling the quality and probity of the practice of public accountancy
by licensees, and dealing among other things with independence,
integrity, objectivity, competence, technical standards, responsibilities
to the public and responsibilities to clients;

(5) Regulations specifying actions and circumstances that shall be
deemed to constitute holding oneself out as a licensee in connection
with the practice of public accountancy;

(6) Regulations governing the manner and circumstances of use by
holders of certificates who do not also hold licenses under sections 20279b to 20-281m, inclusive, as amended by this act, of the titles "certified
public accountant" and "CPA";

(7) Regulations regarding quality reviews that may be required to be
performed under the provisions of sections 20-279b to 20-281m,
inclusive, as amended by this act;

137 (8) Regulations implementing the provisions of section 20-281*l*, 138 including, but not limited to, specifying the terms of any disclosure 139 required by subsection (d) of said section 20-281*l*, the manner in which 140 such disclosure is made and any other requirements the board imposes 141 with regard to such disclosure. Such regulations shall require that any 142 disclosure: (A) Be in writing and signed by the recipient of the product 143 or service; (B) be clear and conspicuous; (C) state the amount of the 144 commission or the basis on which the commission will be calculated; (D) 145 identify the source of the payment of the commission and the 146 relationship between such source and the person receiving payment; 147 and (E) be presented to the client at or prior to the time the 148 recommendation of the product or service is made;

(9) Regulations establishing the due date for any fee charged
pursuant to sections 20-281c, as amended by this act, 20-281d and 20281e. Such regulations may establish the amount and due date of a late
fee charged for the failure to remit payment of any fee charged pursuant
to sections 20-281c, as amended by this act, 20-281d and 20-281e; and

(10) Such other regulations as the board may deem necessary or
appropriate for implementing the provisions and the purposes of
sections 20-279b to 20-281m, inclusive, as amended by this act.

157 Sec. 3. Section 20-281c of the general statutes is repealed and the 158 following is substituted in lieu thereof (*Effective October 1, 2025*):

(a) The board shall grant the certificate of "certified public
accountant" to any person who meets the good character, education,
experience and examination requirements of subsections (b) to [(e)] (f),
inclusive, of this section and upon the payment of a fee of one hundred
fifty dollars.

164 (b) Good character for purposes of this section means lack of a history

165 of dishonest or felonious acts. The board may refuse to grant a certificate 166 on the grounds of failure to satisfy this requirement only if there is a 167 substantial connection between the lack of good character of the applicant and the professional responsibilities of a licensee and if the 168 169 finding by the board of lack of good character is supported by clear and 170 convincing evidence, and when based upon the prior conviction of a 171 crime, is in accordance with the provisions of section 46a-80. When an 172 applicant is found to be unqualified for a certificate because of a finding 173 of lack of good character, the board shall furnish the applicant a 174 statement containing the findings of the board and a complete record of 175 the evidence upon which the determination was based.

(c) An applicant may apply to take the examination if such person, at
the time of the examination, has completed not less than one hundred
twenty semester hours of education, as determined by the board by
regulation to be appropriate. The [educational] <u>education</u> requirements
for a certificate shall be [prescribed in regulations to be adopted by the
board] as follows:

(1) [Until December 31, 1999, a] <u>A</u> baccalaureate degree or its
equivalent conferred by a college or university acceptable to the board,
with an accounting concentration or equivalent as determined by the
board by regulation to be appropriate;

(2) [After January 1, 2000, at] <u>At</u> least one hundred fifty semester
hours of college education including a baccalaureate or higher degree
conferred by a college or university acceptable to the board. The total
educational program shall include an accounting concentration or
equivalent, as determined by the board by regulation to be appropriate;
<u>or</u>

(3) A master's degree or its equivalent conferred by a college or
 university acceptable to the board, with an accounting concentration or
 equivalent as determined by the board by regulation to be appropriate.

(d) The board may charge each applicant a fee, in an amountprescribed by the board by regulation, for each section of the

197 examination or reexamination taken by the applicant, or the board may
198 authorize a third party administering the examination to charge each
199 applicant a fee for each section of the examination or reexamination
200 taken by the applicant.

(e) The board shall allow an applicant who applies to take the examination on or after October 1, 2023, to receive credit for each section of the examination that such applicant passes in any sitting for such examination, provided such applicant passes all sections of the examination within a thirty-month period. The board may, in its discretion, extend the thirty-month period for reasons related to health, military service or other individual hardship.

(f) The experience requirement for a certificate shall be [as prescribedby the board by regulation] <u>as follows:</u>

(1) Two years if the applicant is applying for a certificate based on the
 education requirement established in subdivision (1) of subsection (c) of
 this section; or

(2) One year if the applicant is applying for a certificate based on the
 education requirement established in subdivision (2) or (3) of subsection
 (c) of this section.

(g) The holder of a certificate may register his <u>or her</u> certificate annually and pay a fee of forty dollars in lieu of an annual renewal of a license and such registration shall entitle the registrant to use the abbreviation "CPA" and the title "certified public accountant" under conditions and in the manner prescribed by the board by regulation.

- Sec. 4. Section 20-281n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):
- (a) (1) [Any] Except as provided in subdivision (2) of this subsection,
 any individual whose principal place of business is not in this state [shall
 be presumed to have qualifications substantially equivalent to this
 state's requirements and] shall qualify for a practice privilege and have

all the privileges of licensees of this state without the need to obtain alicense pursuant to section 20-281d if [:]

[(1) Such] <u>such</u> individual holds a valid license as a Certified Public
Accountant from any state [which the NASBA National Qualification
Appraisal Service has verified to be in substantial equivalence with the
CPA licensure requirements of the AICPA/NASBA Uniform
Accountancy Act; or

234 (2) Such individual holds a valid license as a Certified Public 235 Accountant from any state which the NASBA National Qualification 236 Appraisal Service has not verified to be in substantial equivalence with 237 the CPA licensure requirements of the AICPA/NASBA Uniform 238 Accountancy Act and the individual obtains from the NASBA National 239 Qualification Appraisal Service verification that such individual's CPA 240 qualifications are substantially equivalent to the CPA licensure 241 requirements of the AICPA/NASBA Uniform Accountancy Act. Any 242 individual who passed the Uniform CPA Examination and holds a valid 243 license issued by any other state prior to January 1, 2012, may be exempt 244 from the education requirement in the Uniform Accountancy Act for 245 purposes of this subdivision] and meets the good character, education, 246 experience and examination requirements of subsections (b) to (f), 247 inclusive, of section 20-281c, as amended by this act, and any regulations 248 adopted by the board pursuant to subdivision (3) of subsection (g) of 249 section 20-280, as amended by this act.

250 (2) The board may decline to allow the licensees of another state to 251 exercise the practice privilege afforded under this section or have all of 252 the privileges of licensees of this state without the need to obtain a 253 license pursuant to section 20-281d if the board determines, in the 254 board's discretion, that (A) such other state imposes good character, education, experience or examination requirements that are less 255 256 stringent than the good character, education, experience or examination 257 requirements of subsections (b) to (f), inclusive, of section 20-281c, as 258 amended by this act, and any regulations adopted by the board 259 pursuant to subdivision (3) of subsection (g) of section 20-280, as

amended by this act, and (B) the good character, education, experience
 or examination requirements imposed by such other state are
 insufficient to protect consumers in this state.

(b) Notwithstanding any provision of the general statutes, any individual who qualifies for [a practice privilege] <u>the privileges afforded</u> under this section may offer or render professional services, whether in person or by mail, telephone or electronic means, based on [a practice privilege] <u>such privileges</u>, and no notice, fee or other submission shall be required of any such individual. Such individual shall be subject to the requirements in subsection (c) of this section.

(c) Any individual licensee of another state exercising the [privilege]
privileges afforded under this section and the firm that employs such
licensee shall consent, as a condition of the grant of such [privilege]
privileges:

(1) To the personal and subject matter jurisdiction and disciplinaryauthority of the board;

(2) To comply with any applicable provision of state law and theboard's rules;

(3) That in the event the license from the state of such individual's
principal place of business is no longer valid, such individual shall cease
offering or rendering professional services in this state individually and
on behalf of a firm; and

(4) To the appointment of the state board that issued such license as
the agent upon whom process may be served in any action or
proceeding by the board against such licensee.

(d) Any individual who qualifies for [practice] <u>the privileges afforded</u>
under this section who, for any entity with its home office in this state,
performs any of the following services: (1) Any financial statement audit
or other engagement to be performed in accordance with Statements on
Auditing Standards; (2) any review of a financial statement to be

290 performed in accordance with the Statements on Standards for 291 Accounting and Review Services; (3) any examination of prospective 292 financial information, review or agreed upon procedures engagement 293 to be performed in accordance with Statements on Standards for 294 Attestation Engagements; or (4) any engagement to be performed in 295 accordance with PCAOB Auditing Standards, may only provide such 296 services through a firm that has obtained a permit issued under section 297 20-281e.

(e) Any licensee of this state that offers or renders services or uses
their CPA title in another state shall be subject to disciplinary action in
this state for an act committed in another state for which the licensee
would be subject to discipline for an act committed in the other state.
Notwithstanding the provisions of section 20-280c, the board shall
investigate any complaint made by the board of accountancy of another
state against any such licensee.

305 [(f) In determining substantial equivalency pursuant to this section, 306 the board shall take into account the qualifications of such person 307 without regard to the sequence in which experience, education or 308 examination requirements were attained.]

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2025	20-279b
Sec. 2	October 1, 2025	20-280(g)
Sec. 3	October 1, 2025	20-281c
Sec. 4	October 1, 2025	20-281n

GL Joint Favorable