

General Assembly

January Session, 2025

## Raised Bill No. 7041

LCO No. **5101** 

Referred to Committee on JUDICIARY

Introduced by: (JUD)

## AN ACT CONCERNING THE COMPOSITION OF THE JUDICIAL SELECTION COMMISSION AND DECISIONS RENDERED BY SAID COMMISSION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 51-44a of the general statutes is repealed and the
 following is substituted in lieu thereof (*Effective July 1, 2025*):

3 (a) There is established a Judicial Selection Commission, within the 4 Office of Governmental Accountability established under section 1-300. 5 [Said] (1) Until December 31, 2025, the commission shall be comprised of twelve members. Six of the members shall be attorneys-at-law and six 6 7 of the members shall not be attorneys-at-law. Not more than six of the 8 members shall belong to the same political party. None of the members 9 shall be an elected or appointed official of the state or hold state-wide 10 office in a political party. (2) On and after January 1, 2026, the 11 commission shall be comprised of twelve members, appointed in 12 accordance with the provisions of subdivision (2) of subsection (b) of 13 this section. Eight of the members shall be attorneys-at-law and four of 14 the members shall not be attorneys-at-law. Not more than six of the

15 members shall belong to the same political party. None of the members

- 16 <u>shall otherwise be an elected or appointed official of the state or hold</u>
- 17 <u>state-wide office in a political party.</u>

18 (b) The members of the commission shall be appointed as follows: 19 [The] (1) Until December 31, 2025, the Governor shall appoint six 20 members, one from each congressional district and one at-large member, three of whom shall be attorneys-at-law and three of whom 21 22 shall not be attorneys-at-law; the president pro tempore of the Senate 23 shall appoint one member who shall be an attorney-at-law; the speaker 24 of the House of Representatives shall appoint one member who shall 25 not be an attorney-at-law; the majority leader of the Senate shall appoint 26 one member who shall not be an attorney-at-law; the majority leader of 27 the House of Representatives shall appoint one member who shall be an 28 attorney-at-law; the minority leader of the Senate shall appoint one 29 member who shall not be an attorney-at-law; and the minority leader of 30 the House of Representatives shall appoint one member who shall be an 31 attorney-at-law. (2) On and after January 1, 2026, (A) the Governor shall 32 appoint six members, one from each congressional district and one at-33 large member, two of whom shall be attorneys-at-law who have 34 engaged in the practice of law in this state for not less than ten years and 35 four of whom shall not be attorneys-at-law; (B) the president pro 36 tempore of the Senate shall appoint one member who shall be an 37 attorney-at-law who has engaged in the practice of law in this state for not less than ten years; (C) the speaker of the House of Representatives 38 39 shall appoint one member who shall be an attorney-at-law who has engaged in the practice of law in this state for not less than ten years; (D) 40 41 the majority leader of the Senate shall appoint one member who shall be 42 an attorney-at-law who has engaged in the practice of law in this state 43 for not less than ten years; (E) the majority leader of the House of 44 Representatives shall appoint one member who shall be an attorney-at-45 law who has engaged in the practice of law in this state for not less than 46 ten years; (F) the minority leader of the Senate shall appoint one member 47 who shall be an attorney-at-law who has engaged in the practice of law

48 in this state for not less than ten years; and (G) the minority leader of the

49 House of Representatives shall appoint one member who shall be an

50 attorney-at-law who has engaged in the practice of law in this state for

51 <u>not less than ten years.</u>

52 (c) The members of the commission shall elect a chairperson from 53 among the members appointed by the Governor.

54 (d) (1) The members of the commission shall serve for terms of three55 years.

56 (2) Members [appointed on or after June 26, 2003,] shall serve for 57 terms of three years and, notwithstanding the provisions of section 4-1, 58 until their successors are appointed and have qualified or ninety days 59 after the completion of their terms, whichever is earlier. The term of any 60 member appointed pursuant to subdivision (1) of subsection (b) of this 61 section shall end on December 31, 2025. Notwithstanding the provisions 62 of subdivision (4) of this subsection, a member serving on the 63 commission on December 31, 2025, who meets the requirements 64 prescribed in subsection (b) of this section, may be reappointed to the 65 commission for an additional consecutive term. Such additional 66 consecutive term shall end three years following the date of such 67 member's original appointment pursuant to subdivision (1) of 68 subsection (b) of this section.

69 [(3) Members serving on June 26, 2003, shall continue to serve as 70 members until the end of their terms and, notwithstanding the 71 provisions of section 4-1, until their successors are appointed and have 72 qualified or ninety days after the completion of their terms, whichever 73 is earlier, except that members serving on June 26, 2003, who have 74 completed their terms and are serving until their successors are 75 appointed and have qualified shall, notwithstanding the provisions of 76 section 4-1, continue to serve until their successors are appointed and 77 have qualified, but not later than January 1, 2004.]

78 [(4)] (3) Any vacancy in the membership of the commission shall be

filled for the unexpired portion of the term by the appointing authority.

80 The members of the commission shall receive no compensation for their

81 services but shall be reimbursed for any necessary expenses incurred in

82 the performance of their duties.

[(5)] (4) No member of the commission may serve consecutive terms, except that, if [, on or after June 26, 2003,] a person is appointed a member of the commission to fill a vacancy and complete an unexpired term, such person may serve an additional term. If a commission member is an attorney, no member of the commission member's firm may serve a term consecutive to such commission member.

89 (e) The commission shall evaluate incumbent judges who seek 90 reappointment to the same court and shall forward to the Governor for 91 consideration the names of incumbent judges who are recommended 92 for reappointment as provided in this subsection. The commission shall 93 adopt regulations in accordance with the provisions of chapter 54 94 concerning criteria by which to evaluate incumbent judges who seek 95 reappointment to the same court; provided pending adoption of such 96 regulations, the commission shall use criteria established prior to June 97 22, 1989, for the evaluation of such judges. In evaluating the 98 reappointment of an incumbent judge, the commission shall consider 99 the legal ability, competence, integrity, character and temperament of 100 such judge and any other relevant information concerning such judge. 101 There shall be a presumption that each incumbent judge who seeks 102 reappointment to the same court qualifies for retention in judicial office. 103 The burden of rebutting such presumption shall be on the commission. 104 The commission shall investigate and interview each incumbent judge 105 who seeks reappointment and, prior to the expiration of a term of office 106 of such judge, shall recommend such incumbent judge for nomination 107 for reappointment by the Governor to the same court unless, as 108 provided in this subsection, recommendation of such judge is denied. If 109 a preliminary examination indicates further inquiry is necessary before 110 a recommendation of reappointment may be made, the commission 111 shall hold a hearing concerning the reappointment of such judge. The

112 commission shall send notice to the judge by certified or registered mail, 113 return receipt requested, not less than one hundred eighty days prior to 114 the convening of such legislative session which is to consider the 115 reappointment of the incumbent judge, [(A)] (1) that a hearing by the 116 commission on such reappointment shall be held and of the time, date 117 and place of such hearing, which shall be not less than thirty days nor 118 more than forty-five days after the date of such notice and [(B)] (2) of 119 specific claims made against the judge. The commission shall make a 120 record of all hearings conducted pursuant to this subsection. The 121 hearing may be open to the public at the request of the judge. For 122 purposes of conducting a hearing under this subsection, not less than 123 ten members of the commission shall be present and voting. A judge 124 appearing before such a hearing shall be entitled to counsel, to present 125 evidence and to cross-examine witnesses who appear voluntarily. No 126 judge shall be required to sign or execute any release in order to proceed 127 with the hearing. The commission shall not later than twenty days after 128 the close of such hearing render its decision whether it shall recommend 129 such incumbent judge for nomination for reappointment by the 130 Governor. Any affirmative vote of a majority plus one of the members 131 present and voting shall be required to deny recommendation to the 132 Governor for nomination of an incumbent judge to the same court. A 133 judge who has not received approval by the commission may within ten 134 days after receipt of the notice of decision, which shall include a record 135 of the numerical vote, request a rehearing on the grounds that the 136 conclusions of the commission are contrary to the evidence presented at 137 the hearing or the commission failed to comply with the procedural or 138 substantive requirements of this section. The decision of the commission 139 following a rehearing shall be final. There shall be no right of appeal by 140 any judge appearing before the commission, at law or in equity, or any 141 resort to any court following the decision of the commission.

(f) Except as provided in subsection (e) of this section, the commission
shall seek qualified candidates for consideration by the Governor for
nomination as judges for the Superior Court, Appellate Court and

145 Supreme Court. The commission shall adopt regulations, in accordance 146 with the provisions of chapter 54, concerning criteria by which to 147 evaluate the qualifications of candidates, including incumbent judges 148 who seek appointment to a different court. The commission shall 149 investigate and interview the candidates, including incumbent judges 150 seeking appointment to a different court. A list of such qualified 151 candidates shall be compiled by the commission. No candidate shall 152 remain on the list of qualified candidates for more than ten years. A 153 decision of the commission denying a recommendation to a candidate 154 or judge shall include a brief summary that informs the candidate or 155 judge of the reasons for the denial. The form and manner of such 156 statement shall be determined by the commission.

157 (g) In connection with any inquiry concerning the reappointment of 158 an incumbent judge, the commission shall have the power to issue 159 subpoenas requiring the attendance of witnesses and the production of 160 any books or papers which in the judgment of the commission are 161 relevant to the inquiry. The commission may, upon request of the judge 162 whose reappointment is at issue, issue a subpoena on behalf of such 163 judge. If any person disobeys such process or, having appeared in 164 obedience thereto refuses to answer any pertinent question put to [him] 165 such person by the commission, or to produce any books and papers 166 pursuant thereto, the commission, on its own behalf or on behalf of the 167 judge, may apply to the superior court for the judicial district of Hartford setting forth such disobedience to process or refusal to answer, 168 169 and said court may cite such person to appear before said court to 170 answer such question or to produce such books and papers and, upon 171 [his] refusal so to do shall commit [him] <u>such person</u> to a community 172 correctional center, there to remain until [he] such person so testifies.

(h) (1) Judges of all courts, except those courts to which judges are
elected, shall be nominated by the Governor exclusively from the list of
candidates or incumbent judges submitted by the Judicial Selection
Commission. Any candidate or incumbent judge who is nominated
from such list by the Governor to be Chief Justice of the Supreme Court,

178 and who is appointed Chief Justice by the General Assembly, shall serve 179 a term of eight years from the date of appointment. The Governor shall 180 nominate a candidate for a vacancy in a judicial position within forty-181 five days of the date the Governor receives the recommendations of the 182 commission. When considering the nomination of an incumbent judge 183 for reappointment to the same court, the Governor may nominate the 184 incumbent judge if the commission did not deny recommendation for 185 reappointment. Whenever an incumbent judge is denied 186 recommendation for reappointment to the same court by the 187 commission or is recommended by the commission but not nominated 188 by the Governor for reappointment to the same court, or whenever a 189 vacancy in a judicial position occurs or is anticipated, the Governor shall 190 choose a nominee from the list of candidates compiled pursuant to 191 subsection (f) of this section. (2) Notwithstanding the provisions of 192 subdivision (1) of this subsection and subsection (f) of this section, the 193 Governor may nominate an associate judge of the Supreme Court to be 194 Chief Justice of the Supreme Court without such judge being 195 investigated and interviewed by the commission and being on the list of 196 qualified candidates compiled and submitted to the Governor by the 197 commission. An associate judge of the Supreme Court who has been 198 nominated by the Governor to be Chief Justice of the Supreme Court in 199 accordance with this subdivision, and who is appointed Chief Justice by 200 the General Assembly, shall serve an initial term as Chief Justice equal 201 to the remainder of such judge's term as an associate judge of the 202 Supreme Court.

203 (i) A majority of the membership of the commission shall constitute a 204 quorum. The affirmative vote of at least a majority of the members of 205 the commission present and voting shall be required for any action by 206 the commission except (1) an affirmative vote of at least a majority plus 207 one of the members present and voting shall be required for a new 208 nominee to be recommended to the Governor for nomination as a judge 209 or for an incumbent judge to be recommended to the Governor for 210 nomination as a judge to a different court and (2) an affirmative vote of a majority plus one of the members present and voting shall be required
to deny recommendation to the Governor for nomination of an
incumbent judge to the same court. No vote of the commission on a new
nominee shall be by secret ballot. The vote of the commission on an
incumbent judge may be by secret ballot.

(j) Except as provided in subsections (e), (f) and (m) of this section, the investigations, deliberations, files and records of the commission shall be confidential and not open to the public or subject to disclosure except that the criteria by which candidates or incumbent judges who seek reappointment to the same court or appointment to a different court are evaluated and the procedural rules adopted by the commission shall be public.

(k) The commission may employ such staff as is necessary for theperformance of its functions and duties.

(1) No member of the commission who is an attorney-at-law shall be
considered for recommendation to the Governor for nomination as a
judge during his tenure on the commission or for a period of [two] three
years following the termination of his tenure on the commission.

229 (m) On [January 15, 2011, and annually thereafter] or before January 230 fifteenth annually, the chairperson of the commission shall report to the 231 joint standing committee on judiciary the following information with 232 respect to the prior calendar year: (1) The number of candidates 233 interviewed for appointment as new nominees, the number of 234 incumbent judges interviewed for reappointment to the same court and 235 the number of incumbent judges interviewed for appointment to a 236 different court, (2) the number of candidates who were recommended 237 and denied recommendation to the Governor as new nominees, the 238 number of denied incumbent judges recommended and 239 recommendation for appointment to the same court and the number of 240 incumbent judges recommended and denied recommendation for 241 appointment to a different court, (3) the statistics regarding the race,

242 gender, national origin, religion, areas of professional experience and 243 years of experience as members of the bar of all such candidates and 244 incumbent judges interviewed, recommended and denied 245 recommendation under subdivisions (1) and (2) of this subsection, and 246 (4) as of January first in the year of such report, the number of candidates 247 on the list compiled by the commission pursuant to subsection (f) of this 248 section and the statistics regarding the race, gender, national origin, 249 religion, areas of professional experience, years of experience as 250 members of the bar and calendar year of recommendation of all such 251 candidates.

(n) The commission shall have the power to enter into such contractual agreements as may be necessary for the discharge of its duties concerning the investigation of candidates seeking appointment to a judicial position and incumbent judges seeking reappointment to the same court or appointment to a different court, within the limits of appropriated funds and in accordance with established procedures.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	Iuly 1, 2025	51-44a

## Statement of Purpose:

To revise statutory provisions concerning: (1) The composition of the Judicial Selection Commission, and (2) certain internal operational procedures concerning decisions issued by said commission.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]