



General Assembly

January Session, 2025

Raised Bill No. 7056

LCO No. 5133



Referred to Committee on PUBLIC SAFETY AND SECURITY

Introduced by:
(PS)

***AN ACT CONCERNING PERMITS TO CARRY A PISTOL OR
REVOLVER AND FIREARM TRANSFERS.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 29-28 of the general statutes is repealed and the
2 following is substituted in lieu thereof (*Effective October 1, 2025*):

3 (a) (1) No person who sells ten or more firearms in a calendar year or
4 is a federally licensed firearm dealer shall advertise, sell, deliver, or offer
5 or expose for sale or delivery, or have in such person's possession with
6 intent to sell or deliver, any pistol or revolver at retail without having a
7 permit therefor issued as provided in this subsection.

8 (2) The chief of police or, where there is no chief of police, the [chief
9 executive officer, as defined in section 7-193, of the municipality, as
10 defined in section 7-148] Commissioner of Emergency Services and
11 Public Protection, or, if designated by [such] the chief executive officer,
12 as defined in section 7-193, of the municipality, as defined in section 7-
13 148, the resident state trooper serving such municipality or a state police
14 officer of the state police troop having jurisdiction over such
15 municipality, may, upon the application of any person, issue a permit

16 in such form as may be prescribed by [the Commissioner of Emergency
17 Services and Public Protection] the commissioner for the sale at retail of
18 firearms within the jurisdiction of the authority issuing such permit. No
19 permit for the sale at retail of firearms shall be issued unless the
20 applicant holds a valid eligibility certificate for a pistol or revolver
21 issued pursuant to section 29-36f or a valid state permit to carry a pistol
22 or revolver issued pursuant to subsection (b) of this section; and the
23 applicant submits documentation sufficient to establish that local
24 zoning requirements have been met for the location where the sale is to
25 take place, except that any person selling or exchanging a pistol or
26 revolver for the enhancement of a personal collection or for a hobby or
27 who sells all or part of such person's personal collection of pistols or
28 revolvers shall not be required to submit such documentation for the
29 location where the sale or exchange is to take place.

30 (3) Any person holding a valid permit for the sale at retail of pistols
31 or revolvers issued on or before September 30, 2023, shall be deemed to
32 be a holder of a valid permit for the sale at retail of firearms until such
33 permit for the sale at retail of pistols or revolvers expires or is revoked,
34 suspended, confiscated or surrendered. The holder of such permit may
35 renew such permit as a permit for the sale at retail of firearms pursuant
36 to section 29-30.

37 (b) Upon the application of any person having a bona fide permanent
38 residence within the jurisdiction of any such authority, such chief of
39 police or, where there is no chief of police, [such chief executive officer,
40 as defined in section 7-193] the Commissioner of Emergency Services
41 and Public Protection, or, if designated by [such] the chief executive
42 officer, as defined in section 7-193, a resident state trooper or state police
43 officer, as applicable, may issue a temporary state permit to such person
44 to carry a pistol or revolver within the state, provided such authority
45 shall find that such applicant intends to make no use of any pistol or
46 revolver which such applicant may be permitted to carry under such
47 permit other than a lawful use and that such person is a suitable person
48 to receive such permit. Such applicant shall submit to a state and

49 national criminal history records check in accordance with section 29-
50 17a. If the applicant has a bona fide permanent residence within the
51 jurisdiction of any federally recognized Native American tribe within
52 the borders of the state, and such tribe has a law enforcement unit, as
53 defined in section 7-294a, the chief of police of such law enforcement
54 unit may issue a temporary state permit to such person pursuant to the
55 provisions of this subsection, and any chief of police of any other law
56 enforcement unit having jurisdiction over an area containing such
57 person's bona fide permanent residence shall not issue such temporary
58 state permit if such tribal law enforcement unit accepts applications for
59 temporary state permits. Such applicant shall submit to a state and
60 national criminal history records check in accordance with section 29-
61 17a. No state or temporary state permit to carry a pistol or revolver shall
62 be issued under this subsection if the applicant: (1) (A) For any
63 application filed prior to July 1, 2024, has failed to successfully complete
64 a course approved by the Commissioner of Emergency Services and
65 Public Protection in the safety and use of pistols and revolvers
66 including, but not limited to, a safety or training course in the use of
67 pistols and revolvers available to the public offered by a law
68 enforcement agency, a private or public educational institution or a
69 firearms training school, utilizing instructors certified by the National
70 Rifle Association or the Department of Energy and Environmental
71 Protection and a safety or training course in the use of pistols or
72 revolvers conducted by an instructor certified by the state or the
73 National Rifle Association, and (B) for any application filed on or after
74 July 1, 2024, has failed to successfully complete, not earlier than two
75 years prior to the submission of such application, a course approved by
76 the Commissioner of Emergency Services and Public Protection in the
77 safety and use of firearms, which courses may include those certified by
78 the National Rifle Association or other organizations, conducted by an
79 instructor certified by the National Rifle Association or by the state,
80 provided any such course includes instruction in state law requirements
81 pertaining to safe storage in the home and in vehicles, lawful use of
82 firearms and lawful carrying of firearms in public. Any person wishing

83 to provide such course, may apply in the form and manner prescribed
84 by the commissioner. The commissioner shall approve or deny any
85 application for provision of such a course not later than July 1, 2024, in
86 the case of an application submitted before October 1, 2023; (2) has been
87 convicted of (A) a felony, (B) a misdemeanor violation of section 21a-279
88 on or after October 1, 2015, or (C) a misdemeanor violation of section
89 53a-58, 53a-61, 53a-61a, 53a-62, 53a-63, 53a-96, 53a-175, 53a-176, 53a-178
90 or 53a-181d during the preceding twenty years or a misdemeanor
91 violation of any law of this state that has been designated as a family
92 violence crime pursuant to section 46b-38h; (3) has been convicted as
93 delinquent for the commission of a serious juvenile offense, as defined
94 in section 46b-120; (4) has been discharged from custody within the
95 preceding twenty years after having been found not guilty of a crime by
96 reason of mental disease or defect pursuant to section 53a-13; (5) (A) has
97 been confined in a hospital for persons with psychiatric disabilities, as
98 defined in section 17a-495, within the preceding sixty months by order
99 of a probate court, or (B) has been voluntarily admitted on or after
100 October 1, 2013, or has been committed under an emergency certificate
101 pursuant to section 17a-502 on or after October 1, 2023, to a hospital for
102 persons with psychiatric disabilities, as defined in section 17a-495,
103 within the preceding six months for care and treatment of a psychiatric
104 disability and not solely for being an alcohol-dependent person or a
105 drug-dependent person, as those terms are defined in section 17a-680;
106 (6) is subject to a restraining or protective order issued by a court in a
107 case involving the use, attempted use or threatened use of physical force
108 against another person, including an ex parte order issued pursuant to
109 section 46b-15 or 46b-16a; (7) is subject to a firearms seizure order issued
110 prior to June 1, 2022, pursuant to section 29-38c after notice and hearing,
111 or a risk protection order or risk protection investigation order issued
112 on or after June 1, 2022, pursuant to section 29-38c; (8) is prohibited from
113 shipping, transporting, possessing or receiving a firearm pursuant to 18
114 USC 922(g)(2), (g)(4) or (g)(9); (9) is an alien illegally or unlawfully in
115 the United States; or (10) is less than twenty-one years of age. Nothing
116 in this section shall require any person who holds a valid permit to carry

117 a pistol or revolver on July 1, 2024, to participate in any additional
118 training in the safety and use of pistols and revolvers. No person may
119 apply for a temporary state permit to carry a pistol or revolver more
120 than once within any twelve-month period, and no temporary state
121 permit to carry a pistol or revolver shall be issued to any person who
122 has applied for such permit more than once within the preceding twelve
123 months. Any person who applies for a temporary state permit to carry
124 a pistol or revolver shall indicate in writing on the application, under
125 penalty of false statement in such manner as the issuing authority
126 prescribes, that such person has not applied for a temporary state permit
127 to carry a pistol or revolver within the past twelve months. Upon
128 issuance of a temporary state permit to carry a pistol or revolver to the
129 applicant, the local authority, or the chief of police of a law enforcement
130 unit of any federally recognized Native American tribe within the
131 borders of the state as referenced in this subsection, shall forward the
132 original application to the commissioner, unless the applicant applied
133 directly to the commissioner. Not later than sixty days after receiving a
134 temporary state permit, an applicant shall appear at a location
135 designated by the commissioner to receive the state permit. The
136 commissioner may then issue, to any holder of any temporary state
137 permit, a state permit to carry a pistol or revolver within the state. Upon
138 issuance of the state permit, the commissioner shall make available to
139 the permit holder a copy of the law regarding the permit holder's
140 responsibility to report the loss or theft of a firearm and the penalties
141 associated with the failure to comply with such law. Upon issuance of
142 the state permit, the commissioner shall forward a record of such permit
143 to the local authority, or the chief of police of a law enforcement unit of
144 any federally recognized Native American tribe within the borders of
145 the state as referenced in this subsection, issuing the temporary state
146 permit. The commissioner shall retain records of all applications,
147 whether approved or denied. The copy of the state permit delivered to
148 the permittee shall be laminated and shall contain a full-face photograph
149 of such permittee. A person holding a state permit issued pursuant to
150 this subsection shall notify the issuing authority within two business

151 days of any change of such person's address. The notification shall
152 include the old address and the new address of such person.

153 (c) No issuing authority may require any sworn member of the
154 Department of Emergency Services and Public Protection or an
155 organized local police department to furnish such sworn member's
156 residence address in a permit application. The issuing authority shall
157 allow each such sworn member who has a permit to carry a pistol or
158 revolver issued by such authority to revise such member's application
159 to include a business or post office address in lieu of the residence
160 address. The issuing authority shall notify each such member of the
161 right to revise such application.

162 (d) Notwithstanding the provisions of sections 1-210 and 1-211, the
163 name and address of a person issued a permit to sell firearms at retail
164 pursuant to subsection (a) of this section or a state or a temporary state
165 permit to carry a pistol or revolver pursuant to subsection (b) of this
166 section, or a local permit to carry pistols and revolvers issued by local
167 authorities prior to October 1, 2001, shall be confidential and shall not
168 be disclosed, except (1) such information may be disclosed to law
169 enforcement officials acting in the performance of their duties,
170 including, but not limited to, employees of the United States Probation
171 Office acting in the performance of their duties and parole officers
172 within the Department of Correction acting in the performance of their
173 duties, (2) the issuing authority may disclose such information to the
174 extent necessary to comply with a request made pursuant to section 29-
175 33, as amended by this act, 29-37a or 29-38m for verification that such
176 state or temporary state permit is still valid and has not been suspended
177 or revoked, and the local authority may disclose such information to the
178 extent necessary to comply with a request made pursuant to section 29-
179 33, as amended by this act, 29-37a or 29-38m for verification that a local
180 permit is still valid and has not been suspended or revoked, and (3) such
181 information may be disclosed to the Commissioner of Mental Health
182 and Addiction Services to carry out the provisions of subsection (c) of
183 section 17a-500.

184 (e) The issuance of any permit to carry a pistol or revolver does not
 185 thereby authorize the possession or carrying of a pistol or revolver in
 186 any premises where the possession or carrying of a pistol or revolver is
 187 otherwise prohibited by law or is prohibited by the person who owns or
 188 exercises control over such premises.

189 (f) Any bona fide resident of the United States having no bona fide
 190 permanent residence within the jurisdiction of any local authority in the
 191 state, but who has a permit or license to carry a pistol or revolver issued
 192 by the authority of another state or subdivision of the United States, may
 193 apply directly to the Commissioner of Emergency Services and Public
 194 Protection for a permit to carry a pistol or revolver in this state. All
 195 provisions of subsections (b), (c), (d) and (e) of this section shall apply
 196 to applications for a permit received by the commissioner under this
 197 subsection. Such applicant shall submit to a state and national criminal
 198 history records check in accordance with section 29-17a.

199 Sec. 2. Section 29-28a of the general statutes is repealed and the
 200 following is substituted in lieu thereof (*Effective October 1, 2025*):

201 (a) Requests for temporary state permits under section 29-28, as
 202 amended by this act, shall be submitted to the chief of police, the chief
 203 of police of a law enforcement unit of any federally recognized Native
 204 American tribe within the borders of the state as referenced in
 205 subsection (b) of section 29-28, as amended by this act, or, where there
 206 is no chief of police, to the [chief executive officer, as defined in section
 207 7-193, of the municipality, as defined in section 7-148] Commissioner of
 208 Emergency Services and Public Protection, or, if designated by [such]
 209 the chief executive officer, as defined in section 7-193, of the
 210 municipality, as defined in section 7-148, the resident state trooper
 211 serving such municipality or a state police officer of the state police
 212 troop having jurisdiction over such municipality, on application forms
 213 prescribed by the Commissioner of Emergency Services and Public
 214 Protection. Upon written request by any person for a temporary state
 215 permit not on a prescribed application form, or upon request by any

216 person for such application form, the local authority, the commissioner
217 or the chief of police of a law enforcement unit of any federally
218 recognized Native American tribe within the borders of the state as
219 referenced in subsection (b) of section 29-28, as amended by this act,
220 shall supply such forms. When any such request is made in person at
221 the office of the local authority or the commissioner, the local authority,
222 the commissioner or the chief of police of a law enforcement unit of any
223 federally recognized Native American tribe within the borders of the
224 state as referenced in subsection (b) of section 29-28, as amended by this
225 act, shall supply such application form immediately. When any such
226 request is made in any other manner, the local authority, the
227 commissioner or the chief of police of a law enforcement unit of any
228 federally recognized Native American tribe within the borders of the
229 state as referenced in subsection (b) of section 29-28, as amended by this
230 act, shall supply such application form not later than one week after
231 receiving such request. If such application form is not supplied within
232 the time limits required by this section, the request therefor shall
233 constitute a sufficient application. If any local authority, or the chief of
234 police of a law enforcement unit of any federally recognized Native
235 American tribe within the borders of the state as referenced in
236 subsection (b) of section 29-28, as amended by this act, fails to supply an
237 application form upon the request of any person, such person may
238 request an application form from the Commissioner of Emergency
239 Services and Public Protection or any barracks of the Division of State
240 Police, and the time limits and procedures set forth in this section for
241 handling requests for such forms shall be applicable.

242 (b) (1) The local authority, the commissioner or the chief of police of
243 a law enforcement unit of any federally recognized Native American
244 tribe within the borders of the state as referenced in subsection (b) of
245 section 29-28, as amended by this act, shall, not later than eight weeks
246 after a sufficient application for a temporary state permit has been made,
247 inform the applicant that such applicant's request for a temporary state
248 permit has been approved or denied, and if denied, supply to the

249 applicant a detailed written reason for such denial. [The] If the
250 application was made to a local authority, or the chief of police of a law
251 enforcement unit of any federally recognized Native American tribe
252 within the borders of the state as referenced in subsection (b) of section
253 29-28, as amended by this act, such local authority or such chief shall
254 forward a copy of the application indicating approval or denial of the
255 temporary state permit to the Commissioner of Emergency Services and
256 Public Protection. If the local authority, the commissioner or the chief of
257 police of a law enforcement unit of any federally recognized Native
258 American tribe within the borders of the state as referenced in
259 subsection (b) of section 29-28, as amended by this act, has denied the
260 application for a temporary state permit, no state permit may be issued.
261 If the local authority or the commissioner has failed to expressly deny
262 the application or issue a temporary state permit during the eight-week
263 period following the submission of such application, upon presentation
264 by the applicant of an affidavit attesting to such failure to expressly deny
265 the application at least (A) thirty-two weeks, in the case of an application
266 filed on or before March 30, 2024, and (B) sixteen weeks, in the case of
267 an application filed on or after April 1, 2024, after submission of such
268 application, the commissioner shall accept such affidavit in lieu of a
269 temporary state permit and, if the application was made to the local
270 authority, notify the local authority immediately of the receipt of such
271 affidavit. The commissioner shall, not later than eight weeks after
272 approving an application or receiving an application indicating
273 approval from the local authority, or the chief of police of a law
274 enforcement unit of any federally recognized Native American tribe
275 within the borders of the state as referenced in subsection (b) of section
276 29-28, as amended by this act, or an affidavit attesting to a failure to
277 expressly deny the application, inform the applicant in detailed writing
278 that the applicant's application for a state permit has been approved or
279 denied, or that the results of the national criminal history records check
280 have not been received. If grounds for denial become known after a
281 temporary state permit has been obtained, the temporary state permit
282 shall be immediately revoked pursuant to section 29-32. The failure of

283 the issuing authority to complete the review of an application for a
284 temporary state permit shall not be grounds for the commissioner to
285 deny issuance of a state permit.

286 (2) Notwithstanding subparagraph (B) of subdivision (1) of this
287 subsection, during a major disaster or an emergency declaration by the
288 President of the United States, or an emergency declaration issued by
289 the Governor due to any disease epidemic, public health emergency or
290 natural disaster impacting a local authority, the Commissioner of
291 Emergency Services and Public Protection shall not accept any affidavit
292 filed under subdivision (1) of this subsection until thirty-two weeks
293 have passed since submission of the application for a temporary state
294 permit.

295 Sec. 3. Subsection (f) of section 29-33 of the general statutes is repealed
296 and the following is substituted in lieu thereof (*Effective October 1, 2025*):

297 (f) (1) The Commissioner of Emergency Services and Public
298 Protection shall not issue more than three authorization numbers for
299 sale at retail of a pistol or revolver to any transferee within a thirty-day
300 period, except that if such transferee is certified as a firearms instructor
301 by the state pursuant to section 29-28, as amended by this act, or the
302 National Rifle Association, said commissioner shall not issue more than
303 six authorization numbers within a thirty-day period.

304 (2) No authorization number issued for any of the following purposes
305 shall count toward the limits in subdivision (1) of this subsection: (A)
306 Any firearm transferred to a federal, state or municipal law enforcement
307 agency, or any firearm legally transferred under the provisions of
308 section 29-36k, (B) the exchange of a pistol or revolver purchased by an
309 individual from a federally licensed firearm dealer for another pistol or
310 revolver from the same federally licensed firearm dealer not later than
311 thirty days after the original transaction, provided the federally licensed
312 firearm dealer reports the transaction to the Commissioner of
313 Emergency Services and Public Protection, (C) as otherwise provided in

314 subsection (h) or (i) of this section, [or] (D) a transfer to a museum at a
 315 fixed location that is open to the public and displays firearms as part of
 316 an educational mission, or (E) any firearm transferred to a defense
 317 contractor, as defined in section 31-362g, manufacturer of nuclear-
 318 powered submarines, aerospace company or nuclear power generating
 319 facility pursuant to an agreement with a federal agency or applicable
 320 federal regulations for the purpose of training armed security force
 321 personnel or providing or maintaining an armed security force.

This act shall take effect as follows and shall amend the following sections:

Section 1	<i>October 1, 2025</i>	29-28
Sec. 2	<i>October 1, 2025</i>	29-28a
Sec. 3	<i>October 1, 2025</i>	29-33(f)

Statement of Purpose:

To (1) modify statutory provisions concerning permits to carry a pistol or revolver by replacing references to the chief executive officer of the municipality with references to the Commissioner of Emergency Services and Public Protection, and (2) establish that no authorization number for sale at retail of a pistol or revolver shall count toward the limits for any firearm transferred to a defense contractor, manufacturer of nuclear-powered submarines, aerospace company or nuclear power generating facility pursuant to an agreement with a federal agency or applicable federal regulations for the purpose of training armed security force personnel or providing or maintaining an armed security force.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]