

General Assembly

Substitute Bill No. 7109

January Session, 2025



AN ACT CONCERNING MEDICAID COVERAGE FOR APPLIED BEHAVIOR ANALYSIS SERVICES, IMPLEMENTING CERTAIN RECOMMENDATIONS OF THE TRANSFORMING CHILDREN'S BEHAVIORAL HEALTH POLICY AND PLANNING COMMITTEE AND ABUSE INVESTIGATIONS INVOLVING BEHAVIORAL ANALYSTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (*Effective July 1, 2025*) (a) As used in this section, 2 "applied behavior analysis" has the same meaning as provided in

3 section 38a-488b of the general statutes, as amended by this act. The

4 Commissioner of Social Services shall expand access to applied behavior

5 analysis services by, within available appropriations (1) increasing

6 Medicaid rates of payment for supervision, assessment and direct

services provided by a board-certified behavior analyst, (2) providing

8 coverage under the HUSKY B health program, as defined in section 17b-

9 290 of the general statutes, for applied behavior analysis services,

10 including, but not limited to, for children with autism spectrum

disorder, and (3) providing Medicaid coverage for caregiver training

12 utilizing applied behavior analysis. The commissioner shall standardize

13 codes used to describe applied behavior analysis services for Medicaid

14 payment by utilizing codes used by commercial insurers and Medicaid

15 programs in other states.

16 (b) Not later than December 1, 2025, the commissioner shall submit a

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- 17 report, in accordance with the provisions of section 11-4a of the general
- 18 statutes, to the joint standing committee of the General Assembly
- 19 having cognizance of matters relating to human services. The
- 20 commissioner's report shall include, but need not be limited to, (1)
- 21 progress made in expanding access to applied behavior analysis
- 22 services pursuant to subsection (a) of this section, and (2)
- 23 recommendations concerning any additional state appropriations
- 24 needed to support access to applied behavior analysis services.
- 25 Sec. 2. (Effective July 1, 2025) (a) As used in this section, "Certified
- 26 Community Behavioral Health Clinics Planning Grant" means a grant
- 27 program funded by the federal Substance Abuse and Mental Health
- 28 Services Administration to support state-certified behavioral health
- 29 clinics.
- 30 (b) The Commissioner of Social Services, in consultation with the
- 31 Commissioners of Mental Health and Addiction Services and Children
- 32 and Families, shall use moneys from the Certified Community
- 33 Behavioral Health Clinics Planning Grant to support development of:
- 34 (1) Reimbursement for acuity-based care coordination service to
- 35 improve behavioral outcomes for children, (2) a value-based payment
- 36 model that provides financial incentives to providers when outcomes
- improve for children in their care and holds such providers accountable
- 38 for poor outcomes, and (3) a system to help providers and clients better
- 39 navigate behavioral health care resources and requirements.
- 40 (c) Not later than November 1, 2025, the Commissioner of Social
- 41 Services shall file a report, in accordance with the provisions of section
- 42 11-4a of the general statutes, with the joint standing committees of the
- 43 General Assembly having cognizance of matters relating to children,
- 44 human services and public health on the expenditure of planning grant
- 45 funds and any improvement to behavioral outcomes attributable to the
- 46 expenditure of grant funds pursuant to subsection (b) of this section.
- 47 Sec. 3. (NEW) (Effective July 1, 2025) (a) As used in this section,
- 48 "Intensive In-Home Child and Adolescent Psychiatric Services", or

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- 49 "IICAPS", means in-home psychiatric treatment administered by the
- 50 Yale Child Study Center at the Yale School of Medicine for families with
- 51 children or adolescents who have serious emotional disturbances, and
- 52 are at risk for hospitalization.

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- 53 (b) The Commissioner of Social Services shall consult with the Yale 54 Child Study Center to review IICAPS and other evidence-based 55 alternatives that focus on delivering positive outcomes for children with behavioral health issues in a sustainable manner while considering the 56 57 needs and time demands on children and families enrolled in the 58 center's IICAPS program. Not later than October 1, 2025, the 59 commissioner shall report, in accordance with the provisions of section 60 11-4a of the general statutes, the results of the review to the 61 Transforming Children's Behavioral Health Policy and Planning 62 Committee established pursuant to section 2-137 of the general statutes. 63 The report shall include recommendations concerning IICAPS models 64 that may be used to deliver Medicaid-funded behavioral health care in 65 the state.
- 66 (c) The Transforming Children's Behavioral Health Policy and 67 Planning Committee established pursuant to section 2-137 of the general 68 statutes, within available appropriations, may contract with the Yale 69 Child Study Center to determine what additional federal funding and reimbursements may be available for IICAPS model development and 70 71 to conduct a randomized trial of the Yale Child Study Center model to 72 determine whether it may qualify federally as an evidence-based 73 treatment program.
- Sec. 4. Subdivision (4) of subsection (a) of section 38a-514b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):
 - (4) "Behavioral therapy" means any interactive behavioral therapies derived from evidence-based research and consistent with the services and interventions designated by the Commissioner of Social Services pursuant to subsection (e) of section 17a-215c, including, but not limited

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81 to, applied behavior analysis, cognitive behavioral therapy, or other 82 therapies supported by empirical evidence of the effective treatment of 83 individuals diagnosed with autism spectrum disorder, that are: (A) 84 Provided to [children less than twenty-one] individuals under twenty-85 six years of age; and (B) provided or supervised by (i) a licensed 86 behavior analyst, (ii) a licensed physician, or (iii) a licensed 87 psychologist. For the purposes of this subdivision, behavioral therapy is "supervised by" such licensed behavior analyst, licensed physician or 88 89 licensed psychologist when such supervision entails at least one hour of 90 face-to-face supervision of the autism spectrum disorder services 91 provider by such licensed behavior analyst, licensed physician or 92 licensed psychologist for each ten hours of behavioral therapy provided 93 by the supervised provider.

Sec. 5. Subdivision (4) of subsection (a) of section 38a-488b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):

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(4) "Behavioral therapy" means any interactive behavioral therapies derived from evidence-based research and consistent with the services and interventions designated by the Commissioner of Social Services pursuant to subsection (e) of section 17a-215c, including, but not limited to, applied behavior analysis, cognitive behavioral therapy, or other therapies supported by empirical evidence of the effective treatment of individuals diagnosed with autism spectrum disorder, that are: (A) Provided to [children less than twenty-one] individuals under twentysix years of age; and (B) provided or supervised by (i) a licensed behavior analyst, (ii) a licensed physician, or (iii) a licensed psychologist. For the purposes of this subdivision, behavioral therapy is "supervised by" such licensed behavior analyst, licensed physician or licensed psychologist when such supervision entails at least one hour of face-to-face supervision of the autism spectrum disorder services provider by such licensed behavior analyst, licensed physician or licensed psychologist for each ten hours of behavioral therapy provided by the supervised provider.

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Sec. 6. (*Effective July 1, 2025*) (a) As used in this section, "urgent crisis center" has the same meaning as provided in section 19a-179f of the general statutes. The Commissioner of Health Strategy, in consultation with the Insurance Commissioner and the Commissioner of Children and Families, shall review private health insurance coverage for treatment of children at urgent crisis centers.

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- (b) Not later than October 1, 2025, the Commissioner of Health Strategy shall file a report, in accordance with the provisions of section 11-4a of the general statutes, with the Transforming Children's Behavioral Health Policy and Planning Committee established pursuant to section 2-137 of the general statutes. The report shall include the commissioner's analysis of claims data concerning private health insurance coverage of urgent crisis center services and recommendations to improve affordable access to such services.
- Sec. 7. Subsection (b) of section 17a-101 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2025):
 - (b) The following persons shall be mandated reporters: (1) Any physician or surgeon licensed under the provisions of chapter 370, (2) any resident physician or intern in any hospital in this state, whether or not so licensed, (3) any registered nurse, (4) any licensed practical nurse, (5) any medical examiner, (6) any dentist, (7) any dental hygienist, (8) any psychologist, (9) any school employee, as defined in section 53a-65, (10) any social worker, (11) any person who holds or is issued a coaching permit by the State Board of Education, is a coach of intramural or interscholastic athletics and is eighteen years of age or older, (12) any individual who is employed as a coach or director of youth athletics and is eighteen years of age or older, (13) any individual who is employed as a coach or director of a private youth sports organization, league or team and is eighteen years of age or older, (14) any paid administrator, faculty, staff, athletic director, athletic coach or athletic trainer employed by a public or private institution of higher education who is eighteen years of age or older, excluding student employees, (15) any police

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officer, (16) any juvenile or adult probation officer, (17) any juvenile or adult parole officer, (18) any member of the clergy, (19) any pharmacist, (20) any physical therapist, (21) any optometrist, (22) any chiropractor, (23) any podiatrist, (24) any mental health professional, (25) any physician assistant, (26) any person who is a licensed or certified emergency medical services provider, (27) any person who is a licensed or certified alcohol and drug counselor, (28) any person who is a licensed marital and family therapist, (29) any person who is a sexual assault counselor or a domestic violence counselor, as defined in section 52-146k, (30) any person who is a licensed professional counselor, (31) any person who is a licensed foster parent, (32) any person paid to care for a child in any public or private facility, child care center, group child care home or family child care home licensed by the state, (33) any employee of the Department of Children and Families or any person who, in the performance of such person's duties, has regular contact with and provides services to or on behalf of children pursuant to a contract with or credential issued by the Department of Children and Families, (34) any employee of the Office of Early Childhood who is responsible for the licensing of child care centers, group child care homes, family child care homes or youth camps, (35) any paid youth camp director, assistant director and staff member who is twenty-one years of age or older, (36) the Child Advocate and any employee of the Office of the Child Advocate, (37) any person who is (A) a licensed behavior analyst, or (B) a person working in a professional capacity with children under the clinical supervision of a licensed behavior analyst, (38) any family relations counselor, family relations counselor trainee or family services supervisor employed by the Judicial Department, (39) any victim services advocate employed by the Office of Victim Services within the Judicial Department, (40) any employee of a juvenile justice program operated by or pursuant to a contract with the Court Support Services Division of the Judicial Department, and (41) any person employed, including any person employed under contract and any independent ombudsperson, to work at a juvenile detention facility or any other facility where children under eighteen years of age are detained and who has direct contact with children as part of such

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Sec. 8. (NEW) (Effective October 1, 2025) (a) Notwithstanding any provision of the general statutes, not later than five business days after the Commissioner of Children and Families concludes an investigation, conducted pursuant to section 17a-101g of the general statutes, of a report of child abuse or neglect in which (1) the alleged perpetrator of such abuse or neglect is a behavior analyst licensed pursuant to chapter 382a of the general statutes who works with children, or (2) the child is an alleged victim of a crime described in section 53a-70, 53a-70a, 53a-71, 53a-72a, 53a-72b or 53a-73a of the general statutes, and the alleged perpetrator of such crime is a behavior analyst licensed pursuant to chapter 382a of the general statutes who works with children, the Commissioner of Children and Families shall notify the Department of Public Health of the results of such investigation and provide any records relating to such investigation to the Department of Public Health, regardless of whether such records were created by the Department of Children and Families. The Commissioner of Children and Families shall provide such notification and records regardless of whether the child was a patient of a behavior analyst. Upon receiving such notification and any such records, the Department of Public Health shall treat such notification as a complaint, conduct an investigation of the behavior analyst and take any disciplinary action, in accordance with sections 19a-17 and 20-185m of the general statutes, that the Commissioner of Public Health deems appropriate. If, after such proceedings, the Commissioner of Public Health takes disciplinary action against the behavior analyst, or if the disciplinary action is resolved through voluntary surrender by a behavior analyst of a license or an agreement not to renew or reinstate a license, the Commissioner of Public Health shall notify the employer of the behavior analyst, if known, if such behavior analyst was employed as a behavior analyst at the time of the complaint.

(b) If a behavior analyst licensed pursuant to chapter 382a of the general statutes is convicted of (1) a crime involving an act of child abuse or neglect, as described in section 46b-120, 53-21, 53a-71 or 53a-73a of

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the general statutes against any person, or (2) a crime, as described in section 53a-70, 53a-70a, 53a-72a or 53a-72b of the general statutes, against a victim, as described in subdivision (2) of subsection (a) of section 17a-101a of the general statutes, the state's attorney of the judicial district where such conviction occurred shall notify the Commissioner of Public Health, in writing, of such conviction. Not later than seventy-two hours after the receipt of such notification, the Commissioner of Public Health shall suspend the behavior analyst's license pending completion of proceedings and, if such behavior analyst is currently employed as a behavior analyst at the time of the complaint, notify the behavior analyst's employer, if known, of such suspension and proceedings.

Sec. 9. (NEW) (*Effective October 1, 2025*) Each employer of a behavior analyst, licensed pursuant to chapter 382a of the general statutes, shall provide to each patient of a behavior analyst, or, if the patient is under eighteen years of age, such patient's parents or legal guardians, (1) the behavior analyst's license number, and (2) instructions regarding the manner in which to report complaints regarding the conduct of the behavior analyst to the Department of Public Health.

Sec. 10. (*Effective from passage*) (a) There shall be an advisory committee to advise the Council on Medical Assistance Program Oversight, established pursuant to section 17b-28 of the general statutes, on a statutory and regulatory framework for the delivery of applied behavior analysis services to children by all providers, including, but not limited to, providers enrolled in Medicaid.

(b) The advisory committee's review shall include, but need not be limited to: (1) Current legislative and regulatory oversight of such services, (2) potential statutory and regulatory frameworks for oversight of such services, including, but not limited to, the need for any regulatory structure to include expertise in the provision of child care and applied behavior analysis services to children with autism spectrum disorder, (3) whether employees of any entity delivering child care or applied behavior analysis services to children should be mandated

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- 249 reporters of suspected abuse or neglect of such children, (4) whether
- 250 employees of applied behavior analysis services providers should
- 251 submit to comprehensive background checks, and (5) a rate-setting
- 252 structure to ensure adequate Medicaid reimbursement rates to ensure
- 253 reasonably prompt access to such services for children and families.
- (c) The advisory committee shall consist of the following members:
- 255 (1) The chairpersons and ranking members of the joint standing
- 256 committees of the General Assembly having cognizance of matters
- 257 relating to public health, human services and children, or their
- 258 designees;
- 259 (2) The Commissioner of Early Childhood, or the commissioner's
- 260 designee;
- 261 (3) The Commissioner of Public Health, or the commissioner's
- 262 designee;
- 263 (4) The Commissioner of Social Services, or the commissioner's
- 264 designee;
- 265 (5) The Commissioner of Children and Families, or the
- 266 commissioner's designee;
- 267 (6) The Commissioner of Developmental Services, or the
- 268 commissioner's designee;
- 269 (7) The Commissioner of Education, or the commissioner's designee;
- 270 (8) The Child Advocate, or the Child Advocate's designee;
- 271 (9) The Secretary of the Office of Policy and Management, or the
- 272 secretary's designee;
- 273 (10) A representative of the Autism Spectrum Disorder Advisory
- 274 Council, selected by the cochairpersons of the council;
- 275 (11) One appointed by the House chairperson of the joint standing

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committee of the General Assembly having cognizance of matters relating to public health, who shall be a representative of an entity that provides applied behavior analysis services to children;

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- (12) One appointed by the Senate chairperson of the joint standing committee of the General Assembly having cognizance of matters relating to public health, who shall be a parent of a child with autism spectrum disorder;
- (13) One appointed by the Senate chairperson of the joint standing committee of the General Assembly having cognizance of matters relating to human services, who shall be a representative of an organization dedicated to advocacy for children with autism spectrum disorder;
 - (14) One appointed by the House chairperson of the joint standing committee of the General Assembly having cognizance of matters relating to human services, who shall be a parent of a child with autism spectrum disorder;
 - (15) One appointed by the House chairperson of the joint standing committee of the General Assembly having cognizance of matters relating to children, who shall be a board-certified behavior analyst who provides services to children; and
 - (16) One appointed by the Senate chairperson of the joint standing committee of the General Assembly having cognizance of matters relating to children, who shall be a psychiatrist with expertise in the delivery of services to children with autism spectrum disorder.
- 300 (d) Any member of the advisory committee appointed under 301 subdivision (11), (12), (13), (14), (15) or (16) of subsection (c) of this 302 section may be a member of the General Assembly.
 - (e) All initial appointments to the advisory committee shall be made not later than thirty days after the effective date of this section. Any vacancy shall be filled by the appointing authority.

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(f) The advisory committee shall hold its first meeting within sixty days of the effective date of this section and choose a chairperson from among its members. The Joint Committee on Legislative Management shall provide administrative support to such chairperson and advisory committee.

(g) Not later than November 1, 2025, the advisory committee shall submit a report on its review and recommendations, in accordance with the provisions of section 11-4a of the general statutes, to the Council on Medical Assistance Program Oversight, the Governor and the joint standing committees of the General Assembly having cognizance of matters relating to children, human services and public health. The advisory committee shall terminate on the date that it submits such report or November 1, 2025, whichever is later.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2025	New section
Sec. 2	July 1, 2025	New section
Sec. 3	July 1, 2025	New section
Sec. 4	January 1, 2026	38a-514b(a)(4)
Sec. 5	January 1, 2026	38a-488b(a)(4)
Sec. 6	July 1, 2025	New section
Sec. 7	October 1, 2025	17a-101(b)
Sec. 8	October 1, 2025	New section
Sec. 9	October 1, 2025	New section
Sec. 10	from passage	New section

Statement of Legislative Commissioners:

In Section 1(b), "need" was inserted before "not be limited" for clarity; in Section 1(b)(2), "services" was inserted after "analysis" for consistency; in Section 2(c), provisions relating to topics covered in the report were redrafted for clarity; in Section 3(c) "established pursuant to section 2-137 of the general statutes" was added after "Committee" for consistency; in Section 8(b)(1), "46-120" was changed to "46b-120" for accuracy; in Section 10, "analyses" was changed throughout to "analysis" for consistency; and in Section 10(c)(1), "or their designees" was inserted for accuracy.

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HS Joint Favorable Subst.

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