



General Assembly

January Session, 2025

Raised Bill No. 7184

LCO No. 5925



Referred to Committee on GOVERNMENT OVERSIGHT

Introduced by:
(GOS)

AN ACT CONCERNING GOVERNMENT OVERSIGHT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (*Effective from passage*) The Office of Legislative
2 Management shall conduct a study regarding the feasibility of
3 reestablishing the former Legislative Program Review and
4 Investigations Committee, including, but not limited to, the potential
5 composition of its membership, the powers and duties it could assume,
6 what staffing it would require, what costs would be associated with
7 reestablishing and maintaining the committee and any potential
8 benefits of such reestablishment. Not later than February 1, 2026, the
9 executive director of the Office of Legislative Management shall submit
10 a report, in accordance with the provisions of section 11-4a of the general
11 statutes, to the joint standing committee of the General Assembly
12 having cognizance of matters relating to government oversight. Such
13 report shall include any findings of such study and any
14 recommendations for legislation to implement such findings.

15 Sec. 2. (NEW) (*Effective from passage*) (a) As used in this section and
16 section 3 of this act, (1) "nonprofit human services provider" means a

17 nonprofit entity that contracts with the state to provide health and
18 human services that may include, but need not be limited to: (A)
19 Services for persons with a physical disability, (B) services for persons
20 with intellectual disability or developmental disabilities, including, but
21 not limited to, autism spectrum disorder, and (C) behavioral health
22 services; and (2) "purchase of service contract" and "state agency" have
23 the same meanings as provided in section 4-70b of the general statutes,
24 as amended by this act.

25 (b) Not later than January 1, 2026, and every five years thereafter, the
26 Secretary of the Office of Policy and Management shall, in consultation
27 with representatives of nonprofit human services providers, complete a
28 review of the state's purchase of service contracts with nonprofit human
29 services providers to determine whether the rates such providers are
30 paid to deliver health and human services pursuant to such contracts
31 adequately compensate such providers for providing the level of
32 services expected by the state agency contracting with such provider.
33 For the purposes of such review, the secretary shall examine the
34 contracts and agreements for such services of not less than two state
35 agencies each year.

36 (c) Not later than February 1, 2027, and every five years thereafter,
37 the secretary shall submit a report, in accordance with the provisions of
38 section 11-4a of the general statutes, to the joint standing committees of
39 the General Assembly having cognizance of matters relating to human
40 services, government administration, government oversight and
41 appropriations and the budgets of state agencies. Such report shall
42 include (1) a summary of the results of the review conducted under
43 subsection (b) of this section, (2) any applicable recommendations
44 concerning requiring contracting state agencies to reduce contractual
45 expectations if those expectations are not adequately funded by the
46 contract or agreement, and (3) any recommended legislation necessary
47 to implement such recommendations.

48 Sec. 3. (NEW) (*Effective from passage*) (a) Not later than January 1, 2026,

49 and triennially thereafter, the Secretary of the Office of Policy and
50 Management shall conduct a review of any reports that nonprofit
51 human services providers are required to file with various state
52 agencies, including requirements for program licensure or certification.
53 Such review shall include, but not be limited to, the number of reports
54 that are required to be filed, the amount of overlapping information in
55 such reports, the time and resources needed for providers to prepare
56 and file the reports, the reasons for requiring such reports and an
57 analysis of how the reports are utilized by the state agency receiving
58 such reports. State agencies and nonprofit human services providers
59 shall provide any information requested by the secretary for purposes
60 of such review.

61 (b) The secretary shall eliminate or consolidate any reporting
62 required by a state agency that the secretary identifies under subsection
63 (a) of this section as unduly burdensome or duplicative, unless such
64 reporting is (1) necessary to prevent fraud or misuse of funds, (2)
65 prescribed under federal law or regulation for the use of federal funds,
66 or (3) required under any provision of state law.

67 (c) Not later than February 1, 2027, and triennially thereafter, the
68 secretary shall submit a report, in accordance with the provisions of
69 section 11-4a of the general statutes, to the joint standing committees of
70 the General Assembly having cognizance of matters relating to human
71 services, government administration, government oversight and
72 appropriations and the budgets of state agencies. Such report shall
73 include a summary of the results of the review conducted under
74 subsection (a) of this section, any reporting eliminated or consolidated
75 under subsection (b) of this section and any recommendations for any
76 legislation necessary to eliminate burdensome or duplicative reporting
77 requirements required under state law.

78 Sec. 4. Subsection (d) of section 4-70b of the general statutes is
79 repealed and the following is substituted in lieu thereof (*Effective July 1,*
80 *2025*):

81 (d) The secretary shall establish uniform policies and procedures for
82 obtaining, managing and evaluating the quality and cost effectiveness
83 of direct health and human services purchased from a private provider
84 organization or municipality. To the extent permissible under federal
85 law, such policies and procedures shall include, but not be limited to, a
86 requirement that a private provider organization receive payment for
87 any services provided pursuant to a purchase of service contract not
88 later than forty-five days after the receipt of a properly completed claim
89 or the receipt of such services, whichever is later, in accordance with
90 section 4a-71. The secretary shall require all state agencies which
91 purchase direct health and human services to comply with such policies
92 and procedures.

93 Sec. 5. (NEW) (*Effective from passage*) (a) As used in this section:

94 (1) "Consultant" means any professional who (A) is registered or
95 licensed to practice such profession in accordance with the applicable
96 provisions of the general statutes or any planner or any environmental,
97 management or financial specialist, and (B) provides consultant services
98 to a state agency pursuant to a contract with such state agency,
99 including, but not limited to, any architect, professional engineer,
100 accountant, planner or environmental, management or financial
101 specialist;

102 (2) "Consultant services" includes administrative, planning, analysis,
103 statistical or research services rendered by any architect, professional
104 engineer, accountant, planner or environmental, management or
105 financial specialist as well as incidental services that members of such
106 professions and those in their employ are authorized to perform, for
107 purposes of recommending a state agency course of action;

108 (3) "Firm" means any individual, partnership, corporation, joint
109 venture, association or other legal entity authorized by law to offer
110 consultant services; and

111 (4) "State agency" means any office, department, board, council,

112 commission, institution, constituent unit of the state system of higher
113 education, technical education and career school or other agency in the
114 executive branch of state government.

115 (b) Any state agency that contracts with a firm to provide consulting
116 services at a cost of one hundred thousand dollars or more for purposes
117 of producing a study or other report with recommendations for future
118 actions for the state agency to undertake shall, not later than one year
119 after receiving the results of such study or a final report from such firm,
120 submit a report, in accordance with the provisions of section 11-4a of the
121 general statutes, to the joint standing committee of the General
122 Assembly having cognizance of matters relating to government
123 oversight, summarizing the findings of the entity's report, whether any
124 recommendations have been implemented by the agency, whether the
125 state agency intends to implement any such recommendations in the
126 future and, if applicable, by what date.

127 Sec. 6. Section 2-90 of the general statutes is amended by adding
128 subsection (j) as follows (*Effective October 1, 2025*):

129 (NEW) (j) Said auditors shall audit, in accordance with the provisions
130 of section 7 of this act, the records and accounts of any municipality that
131 received a grant, as described in section 7 of this act, to the extent
132 necessary to determine how the funds of such grant were used. Any
133 municipality being audited by said auditors shall provide any
134 information said auditors deem necessary to conduct such audit.

135 Sec. 7. (NEW) (*Effective October 1, 2025*) (a) On and after October 1,
136 2025, any municipality, as defined in section 4-66l of the general statutes,
137 that receives a grant of funds from the state for purposes of conducting
138 a study shall report (1) the completion of such study to the Auditors of
139 Public Accounts for potential audit of any funds provided for such
140 study, and (2) the findings of any such study to the Office of Policy and
141 Management for posting on the Municipal Grant Portal established
142 under section 4-68dd of the general statutes, as amended by this act, on

143 a form prescribed by the Secretary of the Office of Policy and
144 Management. A municipality shall not be eligible to receive more than
145 one such state grant from a state agency through the same grant
146 program for purposes of the same study within a three-year period.

147 (b) The auditors shall submit, in accordance with the provisions of
148 section 11-4a of the general statutes, a report with the results of any such
149 audit to the joint standing committee of the General Assembly having
150 cognizance of matters relating to government oversight. The auditors
151 may consolidate such reports, provided such reports shall be submitted
152 to the committee not less than annually.

153 Sec. 8. Section 4-68dd of the general statutes is repealed and the
154 following is substituted in lieu thereof (*Effective October 1, 2025*):

155 (a) [The] Not later than January 1, 2026, the Secretary of the Office of
156 Policy and Management shall, within available appropriations,
157 establish and maintain a single electronic portal available on the Internet
158 and located on the Office of Policy and Management's Internet web site
159 for the purpose of posting all state-funded municipal grant applications.
160 Such electronic portal shall be known as the Municipal Grant Portal.

161 (b) The Municipal Grant Portal shall include, but not be limited to: (1)
162 All state-funded municipal grant applications and municipal
163 reimbursement request forms, (2) a searchable database for locating
164 information regarding state-funded municipal grants, [and] (3) not later
165 than July 1, 2026, a searchable database of the reported findings of any
166 study funded by a state grant, as described in section 7 of this act, and
167 (4) features to encourage the active recruitment and participation of
168 municipalities in the state-funded municipal grant application process.

169 Sec. 9. Section 4a-57d of the general statutes is repealed and the
170 following is substituted in lieu thereof (*Effective October 1, 2025*):

171 (a) On or before January 1, 2012, the Commissioner of Administrative
172 Services, in consultation with the Labor Commissioner, the president of

173 The University of Connecticut and the Commissioner of Transportation,
174 or their designees, shall submit a report, in accordance with the
175 provisions of section 11-4a, to the Governor and the joint standing
176 committee of the General Assembly having cognizance of matters
177 relating to labor. Such report shall include (1) an analysis of any law or
178 economic factor that results in a resident bidder being at a disadvantage
179 to a nonresident bidder in submitting the lowest responsible qualified
180 bid, (2) the reason any enacted law designed to give preference to state
181 citizens for employment on public works projects is not being enforced,
182 and (3) recommendations for administrative or legislative action, within
183 the confines of clause 3 of section 8 of article 1 of the United States
184 Constitution, to increase the number of state contracts awarded to
185 resident bidders through an in-state contract preference or otherwise.

186 (b) On or before July 1, 2012, the Commissioner of Administrative
187 Services shall develop and implement a program to increase the number
188 of state contracts awarded to resident bidders through an in-state
189 contract preference or other method selected by the commissioner,
190 provided such program shall not violate clause 3 of section 8 of article 1
191 of the United States Constitution. In developing such program, the
192 commissioner shall consider the findings contained in the report made
193 in accordance with subsection (a) of this section.

194 (c) On or before February 1, 2026, and annually thereafter, the
195 Commissioner of Administrative Services shall submit a report, in
196 accordance with the provisions of section 11-4a, to the joint standing
197 committee of the General Assembly having cognizance of matters
198 relating to government administration on the number of state contracts
199 in excess of fifty thousand dollars that the Department of
200 Administrative Services awarded to nonresident bidders during the
201 calendar year immediately preceding such report, including a
202 description of the goods or services provided pursuant to such contract,
203 the term and cost of the contract and the method of selecting the
204 nonresident bidder. The commissioner may consolidate such report
205 with any other report required to be submitted to such committee.

206 Sec. 10. (NEW) (*Effective October 1, 2025*) On or before February 1,
 207 2026, and annually thereafter, the Commissioner of Transportation shall
 208 submit a report, in accordance with the provisions of section 11-4a of the
 209 general statutes, to the joint standing committee of the General
 210 Assembly having cognizance of matters relating to transportation on the
 211 number of state contracts in excess of fifty thousand dollars that the
 212 Department of Transportation awarded to nonresident bidders during
 213 the calendar year immediately preceding such report, including a
 214 description of the goods or services provided pursuant to such contract,
 215 the term and cost of the contract and the method of selecting the
 216 nonresident bidder. The commissioner may consolidate such report
 217 with any other report required to be submitted to such committee.

This act shall take effect as follows and shall amend the following sections:

Section 1	<i>from passage</i>	New section
Sec. 2	<i>from passage</i>	New section
Sec. 3	<i>from passage</i>	New section
Sec. 4	<i>July 1, 2025</i>	4-70b(d)
Sec. 5	<i>from passage</i>	New section
Sec. 6	<i>October 1, 2025</i>	2-90(j)
Sec. 7	<i>October 1, 2025</i>	New section
Sec. 8	<i>October 1, 2025</i>	4-68dd
Sec. 9	<i>October 1, 2025</i>	4a-57d
Sec. 10	<i>October 1, 2025</i>	New section

Statement of Purpose:

To require (1) a study of reestablishing the Legislative Program Review and Investigations Committee, (2) the Secretary of the Office of Policy and Management to conduct reviews of the level of services and reporting requirements of nonprofit human services providers, (3) reporting of state agency implementation of certain consultant reports, (4) audits and reporting of certain municipal grants, and (5) annual reporting of nonresident bidder contracts of the Departments of Administrative Services and Transportation.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]