



General Assembly

Substitute Bill No. 7184

January Session, 2025



***AN ACT CONCERNING GOVERNMENT OVERSIGHT, INCLUDING A
REVIEW OF STATE PURCHASE OF SERVICE CONTRACTS WITH
NONPROFIT PROVIDERS, STATE AGENCY CONTRACTS FOR
CONSULTING SERVICES, MUNICIPAL GRANTS AND CERTAIN
NONRESIDENT BIDDER CONTRACT AWARDS.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (*Effective from passage*) The Office of Legislative
2 Management shall conduct a study regarding the feasibility of
3 reestablishing the duties, responsibilities and staffing of the former
4 Legislative Program Review and Investigations Committee within the
5 joint standing committee of the General Assembly having cognizance of
6 matters relating to government oversight, including, but not limited to,
7 what additional staffing it would require, what costs would be
8 associated with providing additional resources for the committee and
9 any potential benefits of such reestablishment. Not later than February
10 1, 2026, the executive director of the Office of Legislative Management
11 shall submit a report, in accordance with the provisions of section 11-4a
12 of the general statutes, to the joint standing committee of the General
13 Assembly having cognizance of matters relating to government
14 oversight. Such report shall include any findings of such study and any
15 recommendations for legislation to implement such findings.

16 Sec. 2. (NEW) (*Effective from passage*) (a) As used in this section and

17 section 3 of this act, (1) "nonprofit human services provider" means a
18 nonprofit entity that contracts with the state to provide health and
19 human services that may include, but need not be limited to: (A)
20 Services for persons with a physical disability, (B) services for persons
21 with intellectual disability or developmental disabilities, including, but
22 not limited to, autism spectrum disorder, and (C) behavioral health
23 services; and (2) "purchase of service contract" and "state agency" have
24 the same meanings as provided in section 4-70b of the general statutes,
25 as amended by this act.

26 (b) Not later than January 1, 2026, and every five years thereafter, the
27 Secretary of the Office of Policy and Management shall, in consultation
28 with representatives of nonprofit human services providers, complete a
29 review of the state's purchase of service contracts with nonprofit human
30 services providers to determine whether the rates such providers are
31 paid to deliver health and human services pursuant to such contracts
32 adequately compensate such providers for providing the level of
33 services expected by the state agency contracting with such provider.
34 For any review conducted after July 1, 2026, the secretary shall examine
35 the contracts and agreements for such services of not less than two state
36 agencies each year.

37 (c) Not later than February 1, 2027, and every five years thereafter,
38 the secretary shall submit a report, in accordance with the provisions of
39 section 11-4a of the general statutes, to the joint standing committees of
40 the General Assembly having cognizance of matters relating to human
41 services, government administration, government oversight and
42 appropriations and the budgets of state agencies. Such report shall
43 include (1) a summary of the results of the review conducted under
44 subsection (b) of this section, (2) any applicable recommendations
45 concerning requiring contracting state agencies to reduce contractual
46 expectations if those expectations are not adequately funded by the
47 contract or agreement, and (3) any recommended legislation necessary
48 to implement such recommendations.

49 Sec. 3. (NEW) (*Effective from passage*) (a) Not later than January 1, 2026,

50 and triennially thereafter, the Secretary of the Office of Policy and
51 Management shall conduct a review of any reports that nonprofit
52 human services providers are required to file with various state
53 agencies, including requirements for program licensure or certification.
54 Such review shall include, but not be limited to, the number of reports
55 that are required to be filed, the amount of overlapping information in
56 such reports, the time and resources needed for providers to prepare
57 and file the reports, the reasons for requiring such reports and an
58 analysis of how the reports are utilized by the state agency receiving
59 such reports. State agencies and nonprofit human services providers
60 shall provide any information requested by the secretary for purposes
61 of such review.

62 (b) The secretary shall eliminate or consolidate any reporting
63 required by a state agency that the secretary identifies under subsection
64 (a) of this section as unduly burdensome or duplicative, unless such
65 reporting is (1) necessary to prevent fraud or misuse of funds, (2)
66 prescribed under federal law or regulation for the use of federal funds,
67 or (3) required under any provision of state law.

68 (c) Not later than February 1, 2027, and triennially thereafter, the
69 secretary shall submit a report, in accordance with the provisions of
70 section 11-4a of the general statutes, to the joint standing committees of
71 the General Assembly having cognizance of matters relating to human
72 services, government administration, government oversight and
73 appropriations and the budgets of state agencies. Such report shall
74 include a summary of the results of the review conducted under
75 subsection (a) of this section, any reporting eliminated or consolidated
76 under subsection (b) of this section and any recommendations for any
77 legislation necessary to eliminate burdensome or duplicative reporting
78 requirements required under state law.

79 Sec. 4. Subsection (d) of section 4-70b of the general statutes is
80 repealed and the following is substituted in lieu thereof (*Effective July 1,*
81 *2025*):

82 (d) The secretary shall establish uniform policies and procedures for
83 obtaining, managing and evaluating the quality and cost effectiveness
84 of direct health and human services purchased from a private provider
85 organization or municipality. To the extent permissible under federal
86 law, such policies and procedures shall include, but not be limited to, a
87 requirement that a private provider organization receive payment for
88 any services provided pursuant to a purchase of service contract not
89 later than forty-five days after the receipt of a properly completed claim
90 or the receipt of such services, whichever is later, in accordance with
91 section 4a-71. The secretary shall require all state agencies which
92 purchase direct health and human services to comply with such policies
93 and procedures.

94 Sec. 5. (NEW) (*Effective from passage*) (a) As used in this section:

95 (1) "Consultant" means any professional who (A) is registered or
96 licensed to practice such profession in accordance with the applicable
97 provisions of the general statutes or any planner or any environmental,
98 management or financial specialist, and (B) provides consultant services
99 to a state agency pursuant to a contract with such state agency,
100 including, but not limited to, any architect, professional engineer,
101 accountant, planner or environmental, management or financial
102 specialist;

103 (2) "Consultant services" includes administrative, planning, analysis,
104 statistical or research services rendered by any architect, professional
105 engineer, accountant, planner or environmental, management or
106 financial specialist as well as incidental services that members of such
107 professions and those in their employ are authorized to perform, for
108 purposes of recommending a state agency course of action;

109 (3) "Firm" means any individual, partnership, corporation, joint
110 venture, association or other legal entity authorized by law to offer
111 consultant services; and

112 (4) "State agency" means any office, department, board, council,
113 commission, institution, constituent unit of the state system of higher

114 education, technical education and career school or other agency in the
115 executive branch of state government.

116 (b) Any state agency that contracts with a firm to provide consulting
117 services at a cost of one hundred thousand dollars or more for purposes
118 of producing a study or other report with recommendations for future
119 actions for the state agency to undertake shall, not later than one year
120 after receiving the results of such study or a final report from such firm,
121 submit a report, in accordance with the provisions of section 11-4a of the
122 general statutes, to the joint standing committee of the General
123 Assembly having cognizance of matters relating to government
124 oversight, summarizing the findings of the entity's report, whether any
125 recommendations have been implemented by the agency, whether the
126 state agency intends to implement any such recommendations in the
127 future and, if applicable, by what date.

128 Sec. 6. Section 2-90 of the general statutes is amended by adding
129 subsection (j) as follows (*Effective October 1, 2025*):

130 (NEW) (j) Said auditors shall audit, in accordance with the provisions
131 of section 7 of this act, the records and accounts of any municipality that
132 received a grant, as described in section 7 of this act, to the extent
133 necessary to determine how the funds of such grant were used. Any
134 municipality being audited by said auditors shall provide any
135 information said auditors deem necessary to conduct such audit.

136 Sec. 7. (NEW) (*Effective October 1, 2025*) (a) On and after October 1,
137 2025, any municipality, as defined in section 4-66l of the general statutes,
138 that receives a grant of funds from the state for purposes of conducting
139 a study shall report (1) the completion of such study to the Auditors of
140 Public Accounts for potential audit of any funds provided for such
141 study, and (2) the findings of any such study to the Office of Policy and
142 Management for posting on the Municipal Grant Portal established
143 under section 4-68dd of the general statutes, as amended by this act, on
144 a form prescribed by the Secretary of the Office of Policy and
145 Management. A municipality shall not be eligible to receive more than

146 one such state grant from a state agency through the same grant
147 program for purposes of the same study within a three-year period.

148 (b) The auditors shall submit, in accordance with the provisions of
149 section 11-4a of the general statutes, a report with the results of any such
150 audit to the joint standing committee of the General Assembly having
151 cognizance of matters relating to government oversight. The auditors
152 may consolidate such reports, provided such reports shall be submitted
153 to the committee not less than annually.

154 Sec. 8. Section 4-68dd of the general statutes is repealed and the
155 following is substituted in lieu thereof (*Effective October 1, 2025*):

156 (a) [The] Not later than January 1, 2026, the Secretary of the Office of
157 Policy and Management shall, within available appropriations,
158 establish and maintain a single electronic portal available on the Internet
159 and located on the Office of Policy and Management's Internet web site
160 for the purpose of posting all state-funded municipal grant applications.
161 Such electronic portal shall be known as the Municipal Grant Portal.

162 (b) The Municipal Grant Portal shall include, but not be limited to: (1)
163 All state-funded municipal grant applications and municipal
164 reimbursement request forms, (2) a searchable database for locating
165 information regarding state-funded municipal grants, [and] (3) not later
166 than July 1, 2026, a searchable database of the reported findings of any
167 study funded by a state grant, as described in section 7 of this act, and
168 (4) features to encourage the active recruitment and participation of
169 municipalities in the state-funded municipal grant application process.

170 Sec. 9. Section 4a-57d of the general statutes is repealed and the
171 following is substituted in lieu thereof (*Effective October 1, 2025*):

172 (a) On or before January 1, 2012, the Commissioner of Administrative
173 Services, in consultation with the Labor Commissioner, the president of
174 The University of Connecticut and the Commissioner of Transportation,
175 or their designees, shall submit a report, in accordance with the
176 provisions of section 11-4a, to the Governor and the joint standing

177 committee of the General Assembly having cognizance of matters
178 relating to labor. Such report shall include (1) an analysis of any law or
179 economic factor that results in a resident bidder being at a disadvantage
180 to a nonresident bidder in submitting the lowest responsible qualified
181 bid, (2) the reason any enacted law designed to give preference to state
182 citizens for employment on public works projects is not being enforced,
183 and (3) recommendations for administrative or legislative action, within
184 the confines of clause 3 of section 8 of article 1 of the United States
185 Constitution, to increase the number of state contracts awarded to
186 resident bidders through an in-state contract preference or otherwise.

187 (b) On or before July 1, 2012, the Commissioner of Administrative
188 Services shall develop and implement a program to increase the number
189 of state contracts awarded to resident bidders through an in-state
190 contract preference or other method selected by the commissioner,
191 provided such program shall not violate clause 3 of section 8 of article 1
192 of the United States Constitution. In developing such program, the
193 commissioner shall consider the findings contained in the report made
194 in accordance with subsection (a) of this section.

195 (c) On or before February 1, 2026, and annually thereafter, the
196 Commissioner of Administrative Services shall submit a report, in
197 accordance with the provisions of section 11-4a, to the joint standing
198 committee of the General Assembly having cognizance of matters
199 relating to government administration on the number of state contracts
200 in excess of fifty thousand dollars that the Department of
201 Administrative Services awarded to nonresident bidders during the
202 calendar year immediately preceding such report, including a
203 description of the goods or services provided pursuant to such contract,
204 the term and cost of the contract and the method of selecting the
205 nonresident bidder. The commissioner may consolidate such report
206 with any other report required to be submitted to such committee.

207 Sec. 10. (NEW) (*Effective October 1, 2025*) On or before February 1,
208 2026, and annually thereafter, the Commissioner of Transportation shall
209 submit a report, in accordance with the provisions of section 11-4a of the

210 general statutes, to the joint standing committee of the General
 211 Assembly having cognizance of matters relating to transportation on the
 212 number of state contracts in excess of fifty thousand dollars that the
 213 Department of Transportation awarded to nonresident bidders during
 214 the calendar year immediately preceding such report, including a
 215 description of the goods or services provided pursuant to such contract,
 216 the term and cost of the contract and the method of selecting the
 217 nonresident bidder. The commissioner may consolidate such report
 218 with any other report required to be submitted to such committee.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>from passage</i>	New section
Sec. 2	<i>from passage</i>	New section
Sec. 3	<i>from passage</i>	New section
Sec. 4	<i>July 1, 2025</i>	4-70b(d)
Sec. 5	<i>from passage</i>	New section
Sec. 6	<i>October 1, 2025</i>	2-90(j)
Sec. 7	<i>October 1, 2025</i>	New section
Sec. 8	<i>October 1, 2025</i>	4-68dd
Sec. 9	<i>October 1, 2025</i>	4a-57d
Sec. 10	<i>October 1, 2025</i>	New section

GOS *Joint Favorable Subst.*