

General Assembly

January Session, 2025

Raised Bill No. 7228

LCO No. **6356**

Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT CONCERNING VARIOUS REFORMS TO THE ADMINISTRATION OF ELECTIONS IN THIS STATE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 9-140c of the general statutes is repealed and the
 following is substituted in lieu thereof (*Effective January 1, 2026*):

3 (a) (1) The municipal clerk shall retain the envelopes containing 4 absentee ballots received by him under section 9-140b and shall not 5 open such envelopes. The municipal clerk shall endorse over his 6 signature, upon each outer envelope as he receives it, (A) the date and 7 precise time of its receipt, and (B) the method of its receipt, in 8 accordance with the provisions of subdivision (2) of this subsection. The 9 clerk shall make an affidavit attesting to the accuracy of all such 10 endorsements, and at the close of the polls shall deliver such affidavit to 11 the head moderator, who shall endorse the time of its receipt and return 12 it to the clerk after all counting is complete. The clerk shall preserve the 13 affidavit for one hundred eighty days in accordance with the 14 requirements of section 9-150b. The clerk shall keep a list of the names

15 of the applicants who return absentee ballots to the clerk under section

9-140b. The list shall be preserved as a public record as required bysection 9-150b.

18 (2) The municipal clerk shall record on the outer envelope of each 19 absentee ballot returned under section 9-140b whether such ballot was 20 (A) sent by the United States Postal Service or any commercial carrier, 21 courier or messenger service, (B) deposited in a secure drop box, in 22 which case the location of such drop box shall also be so recorded, (C)23 returned in person by an elector, or (D) returned in person by the 24 designee or immediate family member of an elector. As soon as 25 reasonably practicable after the close of the polls at an election or 26 primary, the municipal clerk shall submit to the Secretary of the State a 27 report detailing the total count of all absentee ballots returned for such 28 election or primary, broken down by each method described in 29 subparagraphs (A) to (D), inclusive, of this subdivision.

30 (b) (1) Beginning not earlier than the [seventh] fourteenth day before 31 the election, primary or referendum and on any weekday thereafter, all 32 absentee ballots received by the municipal clerk at or prior to eleven 33 o'clock a.m. of such day may be sorted into voting districts by the 34 municipal clerk and checked as provided in this subsection. On any 35 such day, beginning as soon as the ballots have been sorted, the 36 registrars of voters, without opening the outer envelopes, may check the 37 names of the applicants returning ballots on the official checklist to be 38 used at the election, primary or referendum by indicating "absentee" or 39 "A" preceding each such name and, if unaffiliated electors are 40 authorized under section 9-431 to vote in the primary of either of two 41 parties, the designation of the party in which the applicants are voting 42 preceding each such name. Unless absentee ballots are to be counted in 43 the respective polling places, pursuant to subsection (b) of section 9-44 147a, as amended by this act, the registrars shall also place such 45 indication on a duplicate checklist to be retained by the municipal clerk 46 until the municipal clerk delivers such duplicate checklist to the 47 registrars, in accordance with subsection (e) of this section, for the use

48 of the absentee ballot counters pursuant to subsection (i) of this section.

(2) All absentee ballots received at or prior to eleven o'clock a.m. of
the last day before the election, primary or referendum which is not a
Sunday or legal holiday, shall be sorted into voting districts by the
municipal clerk and checked as provided in subdivision (1) of this
subsection not later than such last day.

(c) If the name of the applicant returning the ballot is not on the official checklist for any polling place in such municipality, the registrars shall endorse on the face of such outer envelope the word "rejected", followed by a statement of the reasons for rejection, and the outer envelope shall not be opened or the ballot counted.

(d) After such checking has been completed on any such day, the
municipal clerk shall seal the unopened ballots in a package and retain
them in a safe place.

62 (e) (1) (A) [Except as provided in subdivision (2) of this subsection, 63 ballots Ballots received, sorted and checked prior to five o'clock p.m. on 64 the (i) fourth day before the election, primary or referendum may be 65 delivered by the municipal clerk to the registrars at five o'clock p.m. on such fourth day, (ii) third day before the election, primary or 66 67 referendum may be so delivered at five o'clock p.m. on such third day, 68 and (iii) second day before the election, primary or referendum may be 69 so delivered at five o'clock p.m. on such second day; and

(B) Ballots received at or prior to eleven o'clock a.m. on the last day
before the election, primary or referendum that were not already
delivered under subparagraph (A) of this subdivision shall be delivered
by the municipal clerk to the registrars [between ten o'clock a.m. and
twelve o'clock noon] at eight o'clock a.m. on the day of the election or
primary and at twelve o'clock noon on the day of a referendum.

76 (2) Unless absentee ballots are to be counted in the respective polling 77 places [,] pursuant to subsection (b) of section 9-147a, as amended by this act, each time ballots are delivered pursuant to subdivision (1) of this subsection, the municipal clerk shall also deliver to the registrars at [this] such time a copy of the duplicate checklist provided for in subsection (b) of this section, current as of the time of such delivery, for the use of the absentee ballot counters pursuant to subsection (i) of this section.

[(2) The municipal clerk may deliver the ballots at a time that is later than the time provided in subdivision (1) of this subsection, provided such time is mutually agreed upon by the municipal clerk and registrars and is not later than eight o'clock p.m. on the day of the election, primary or referendum.]

(f) Absentee ballots timely received by the clerk after eleven o'clock
a.m. of such last day before an election, primary or referendum shall be
sorted into voting districts by the clerk and retained by the clerk
separately until delivered to the registrars of voters for checking.

93 (g) Any or all of such ballots received after eleven o'clock a.m. of such 94 last day before an election, primary or referendum and before six o'clock 95 p.m. on the day of the election, primary or referendum shall, upon 96 request of the registrars, be delivered to the registrars by the municipal 97 clerk at six o'clock p.m. on the day of the election, primary or 98 referendum for checking. [, or at a later time mutually agreed upon by 99 the clerk and registrars, provided such time is not later than eight o'clock 100 p.m. on the day of the election, primary or referendum.]

(h) Absentee ballots received after six o'clock p.m. on the day of the
election, primary or referendum and any ballots received prior to six
o'clock p.m. of such day which were not delivered earlier shall be
delivered to the registrars at the close of the polls for checking.
[Although absentee ballots shall be checked by the registrars of voters
at various times throughout the election, primary or referendum day,
absentee ballots may be counted at one single time during such day.]

108 (i) (1) Except as otherwise provided in this subsection, the absentee

ballot counters, upon receipt of the ballots delivered by the municipal
clerk to the registrars at six o'clock p.m. on the day of the election,
primary or referendum and at the close of the polls pursuant to
subsections (g) and (h) of this section, shall check the names of the
applicants returning ballots on the duplicate checklist in the same
manner as provided in subsections (b) and (c) of this section.

(2) (A) Except as provided in subparagraph (B) of this subdivision,
the names of applicants whose ballots were delivered at six o'clock p.m.
on the day of the election, primary or referendum shall be called in to
the appropriate polling places where they shall be checked by the
checkers on the official checklists, and they shall also be checked by the
absentee ballot counters on the duplicate checklist required under
subsection (b) of this section.

(B) Whenever absentee ballots are counted in any polling place pursuant to subsection (b) of section 9-147a<u>, as amended by this act</u>, the names of applicants whose ballots were delivered at six o'clock p.m. on the day of the election, primary or referendum shall be checked by the absentee ballot counters and checkers at such polling place on the official checklist used at such polling place.

(3) (A) Except as provided in subparagraph (B) of this subdivision,
the names of applicants whose ballots were delivered at the close of the
polls shall be checked by the absentee ballot counters on the official
checklists used at the polling places and such official checklists, bearing
the certifications required by section 9-307, shall be delivered by the
registrars or assistant registrars to the central counting moderator for
that purpose.

(B) Whenever absentee ballots are counted in any polling place
pursuant to subsection (b) of section 9-147a, as amended by this act, the
official checklist used at such polling place shall remain in such polling
place for checking by the absentee ballot counters at such polling place.

^{139 (4)} If the name of an applicant returning a ballot has been checked on

the official checklist as having voted in person the absentee ballot counters shall, in checking the ballots, endorse on the face of the outer envelope the word "rejected" followed by a statement of the reason for rejection, and the outer envelope shall not be opened or the ballot counted.

(5) (A) Except as provided in subparagraph (B) of this subdivision,
when central counting is completed and the result is announced, the
central counting moderator shall deliver the duplicate checklist, the
official checklists and the returns required by section 9-150b, to the head
moderator.

(B) Whenever absentee ballots are counted in any polling place pursuant to subsection (b) of section 9-147a, as amended by this act, and such counting is completed and the result for such polling place is announced, the moderator for such polling place shall deliver the official checklist used at such polling place and the return required by section 9-150b to the head moderator.

(j) Each time absentee ballots are delivered by the clerk to the registrars pursuant to this section, the clerk and registrars shall execute an affidavit of delivery and receipt stating the number of ballots delivered. The clerk shall preserve the affidavit for the period prescribed in section 9-150b.

(k) (1) [The] Except as provided in subdivision (2) of this subsection,
the absentee ballot counters shall count, in the manner provided in
section 9-150a, as amended by this act, each group of absentee ballots
upon receipt from the registrars.

(2) Whenever absentee ballots are to be processed before the day of
the election, primary or referendum, pursuant to subdivision (1) of
subsection (c) of section 9-147a, as amended by this act, the absentee
ballot counters shall process, in the manner provided in section 3 of this
act, each group of absentee ballots upon receipt from the registrars.

(l) The municipal clerk shall retain all outer envelopes containing
absentee ballots received by him after the close of the polls, unopened,
for the period prescribed in section 9-150b.

173 Sec. 2. Section 9-147a of the general statutes is repealed and the 174 following is substituted in lieu thereof (*Effective January 1, 2026*):

175 (a) Except as provided in subsection (b) <u>or (c)</u> of this section, at any election, primary or referendum, all absentee ballots shall, within 176 177 existing resources, be counted in the manner provided in section 9-150a, 178 as amended by this act, at a central location designated by the registrars 179 of voters in writing to the municipal clerk at least twenty days before 180 the election, primary or referendum, which location shall be published 181 in the warning for the election, primary or referendum. Except as provided in subsection (b) of this section, if unaffiliated electors are 182 183 authorized under section 9-431 to vote in the primary of either of two 184 parties, all absentee ballots shall be separated, counted, tallied and 185 placed in depository envelopes by voting district. Any member of the 186 public may observe the counting of absentee ballots at such central 187 location, provided no candidate for election or nomination shall be 188 allowed to participate in such counting, except (1) a municipal clerk or 189 registrar of voters, who is a candidate for the same office, and (2) a deputy registrar of voters, who is a candidate for the office of registrar 190 191 of voters, performing such official's duties.

192 (b) At any election, primary or referendum, all absentee ballots may 193 be counted in the manner provided in section 9-150a, as amended by 194 this act, in the respective polling places if the registrars of voters agree 195 that such absentee ballots should be so counted. If unaffiliated electors 196 are authorized under section 9-431 to vote in the primary of either of 197 two parties, absentee ballots may be counted in the respective polling 198 places if the parties agree that such absentee ballots should be so 199 counted. Any election official serving in a polling place may observe the 200 counting of absentee ballots at such polling place, provided no 201 candidate for election or nomination shall be allowed within such

202 polling place during the hours of voting for any purpose other than 203 casting such candidate's vote and no such candidate shall be allowed to 204 participate in such counting, except (1) a municipal clerk or registrar of 205 voters, who is a candidate for the same office, and (2) a deputy registrar 206 of voters, who is a candidate for the office of registrar of voters, 207 performing such official's duties.

(c) (1) Absentee ballots may be processed before the day of an
election, primary or referendum in the manner provided in section 3 of
this act. Any such processing shall take place at a central location
designated by the registrars of voters in writing to the municipal clerk
at least ten days before such election, primary or referendum, which
location shall be published in the warning for such election, primary or
referendum.

- 215 (2) If absentee ballots are to be processed pursuant to subdivision (1) 216 of this subsection, the registrars of voters and municipal clerk shall 217 jointly certify such fact in writing to the Secretary of the State at least ten days before such election, primary or referendum. Such written 218 certification shall (A) include the name, street address and relevant 219 220 contact information associated with the designated central location, and 221 (B) list the name and address of each absentee ballot counter appointed 222 pursuant to section 9-147c. The Secretary shall approve or disapprove 223 such written certification not later than two days after receipt of such 224 certification and may require the appointment of one or more additional 225 absentee ballot counters.
- (3) In the case of absentee ballots delivered to the registrars on the
 day of such election, primary or referendum, nothing in this subsection
 shall preclude the counting of such absentee ballots in the respective
 polling places pursuant to subsection (b) of this section.

Sec. 3. (NEW) (*Effective January 1, 2026*) Notwithstanding the provisions of section 9-150a of the general statutes, as amended by this act, whenever absentee ballots are processed before the day of an election, primary or referendum pursuant to subdivision (1) of
subsection (c) of section 9-147a of the general statutes, as amended by
this act:

(a) (1) Not earlier than five o'clock p.m. on the fourth day before such
election, primary or referendum, the absentee ballot counters shall
proceed to the central counting location at the times designated by the
registrars of voters;

(2) At the time each group of ballots is delivered pursuant to
subparagraph (A) of subdivision (1) of subsection (e) of section 9-140c
of the general statutes, as amended by this act, the counters shall
proceed as hereinafter provided;

244 (3) Except with respect to ballots marked "Rejected" pursuant to 245 section 9-140c of the general statutes, as amended by this act, or other 246 applicable law, the counters shall then remove the inner envelopes from 247 the outer envelopes, shall note the total number of absentee ballots 248 received and shall report such total to the moderator. The counters shall 249 similarly note and separately so report the total numbers of presidential 250 ballots and overseas ballots received pursuant to sections 9-158a to 9-251 158m, inclusive, of the general statutes;

252 (4) If the statement on the inner envelope has not been signed as 253 required by section 9-140a of the general statutes, such inner envelope 254 shall not be opened or the ballot removed therefrom, and such inner 255 envelope shall be replaced in the opened outer envelope which shall be 256 marked "Rejected" and the reason therefor endorsed thereon by the 257 counters. The registrars of voters shall use best efforts to notify each 258 absentee ballot applicant whose ballot was marked "Rejected" under this 259 subdivision for the purpose of advising that (A) such applicant's ballot 260 has been rejected, and (B) such applicant may still be able to vote in 261 person on the day of the election, primary or referendum; and

(5) Not earlier than the day of such election, primary or referendum,and after the duties under subdivisions (1) to (4), inclusive, of this

subsection have been performed, absentee ballots shall be counted in
the manner provided in subsections (e) to (m), inclusive, of section 9150a of the general statutes.

267 (b) In accordance with instructions which shall be prescribed by the 268 Secretary of the State not later than ten days before such election, 269 primary or referendum, each group of ballots delivered pursuant to 270 subparagraph (A) of subdivision (1) of subsection (e) of section 9-140c 271 of the general statutes, as amended by this act, shall be kept secure (1) 272 throughout the performance of the duties under subdivisions (1) to (4), 273 inclusive, of subsection (a) of this section, and (2) after such performance 274 until such time on the day of such election, primary or referendum that 275 absentee ballots are counted in the manner provided in subsections (e) 276 to (m), inclusive, of section 9-150a of the general statutes. The 277 requirements of this subsection shall be in addition to all other 278 applicable requirements under title 9 of the general statutes regarding 279 the security of absentee ballots and any related materials.

Sec. 4. Subsection (d) of section 9-150a of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective January*1, 2026):

283 (d) (1) If the statement on the inner envelope has not been signed as 284 required by section 9-140a, such inner envelope shall not be opened or 285 the ballot removed therefrom, and such inner envelope shall be replaced 286 in the opened outer envelope which shall be marked "Rejected" and the 287 reason therefor endorsed thereon by the counters. The registrars of 288 voters shall use best efforts to notify each absentee ballot applicant 289 whose ballot was marked "Rejected" under this subdivision for the 290 purpose of advising that (A) such applicant's ballot has been rejected, 291 and (B) such applicant may still be able to vote in person on the day of the election, primary or referendum. 292

(2) If such statement is signed but the individual completing theballot is an individual described in subsection (a) of section 9-23r and

295 has not met the requirements of subsection (e) of section 9-23r, the 296 counters shall replace the ballot in the opened inner envelope, replace 297 the inner envelope in the opened outer envelope and mark "Rejected as 298 an Absentee Ballot" and endorse the reason for such rejection on the 299 outer envelope, and the ballot shall be treated as a provisional ballot for 300 federal offices only, pursuant to sections 9-232i to 9-232o, inclusive. The 301 registrars of voters shall use best efforts to notify each absentee ballot 302 applicant whose ballot was marked "Rejected as an Absentee Ballot" 303 under this subdivision for the purpose of advising that (A) such 304 applicant's ballot has been rejected, and (B) such applicant may still be 305 able to vote in person on the day of the election, primary or referendum, 306 provided such applicant meets the requirements of subsection (d) of 307 section 9-23r.

Sec. 5. Section 9-1590 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):

310 Any elector who has returned an absentee ballot to the municipal 311 clerk and who finds such elector is able to vote in person shall proceed 312 before [ten o'clock a.m.] five o'clock p.m. on the fourth day before 313 election, primary or referendum day to the municipal clerk's office and 314 request that such elector's ballot be withdrawn. The municipal clerk 315 shall remove the ballot from the sealed package and shall mark the serially-numbered outer envelope, which shall remain unopened, 316 317 "rejected" and note the reasons for rejection. The elector shall also endorse the envelope. The rejected ballot shall then be returned to the 318 319 sealed package until delivered on election, primary or referendum day 320 to the registrars of voters in accordance with section 9-140c, as amended 321 by this act. The municipal clerk shall then give the elector a signed 322 statement directed to the moderator of the voting district in which the 323 elector resides stating that the elector has withdrawn such elector's 324 absentee ballot and may vote in person. Upon delivery of the statement by the elector to the moderator, the moderator shall cause the absentee 325 326 indication next to the name of the elector to be stricken from the official 327 checklist and the elector may then have such elector's name checked and

329 respective polling places pursuant to subsection (b) of section 9-147a, as 330 amended by this act, the municipal clerk shall also cause the absentee 331 indication next to the name of the elector to be stricken from the 332 duplicate checklist to be used by the absentee ballot counters. 333 Sec. 6. Subsection (a) of section 9-150a of the general statutes is 334 repealed and the following is substituted in lieu thereof (*Effective January* 335 1, 2026): 336 (a) The absentee ballot counters shall proceed to the central counting 337 location or to the respective polling places when counting is to take 338 place pursuant to subsection (b) of section 9-147a, as amended by this act, [at the times designated by the registrars of voters] not later than 339 340 eight o'clock a.m. on the day of the election, primary or referendum. 341 Sec. 7. Section 9-163bb of the general statutes is repealed and the 342 following is substituted in lieu thereof (*Effective January 1, 2026*): 343 (a) Early voting ballots received by the municipal clerk prior to the 344 day of an election or primary, and same-day election registration ballots 345 received by the municipal clerk prior to the day of a regular election [,] 346 shall be delivered by the municipal clerk to the registrars between six 347 o'clock a.m. and [ten] eight o'clock a.m. on the day of the election or 348 primary. 349 (b) The ballot counters for such early voting ballots and same-day 350 election registration ballots shall proceed to the central counting 351 location or to the respective polling places when counting is to take 352 place pursuant to subsection (b) of section 9-147a, as amended by this 353 act, at the time, between six o'clock a.m. and [ten] eight o'clock a.m. on 354 the day of the election or primary, designated by the registrars of voters. 355 At the time such ballots are delivered to the ballot counters pursuant to 356 subsection (a) of this section, the ballot counters shall perform any

vote in person. Unless absentee ballots are to be counted in the

357 checking of such ballots and proceed, as nearly as possible, as provided

358 in section 9-150a, as amended by this act.

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Sec. 8. Subsection (a) of section 9-404b of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective January*1, 2026):

(a) The petition form for candidacies for nomination to state or
district office shall be prescribed and provided by the Secretary of the
State, and signatures shall be obtained only on such form or on duplicate
petition pages produced in accordance with the provisions of section 9404a. Such form shall include, at the top of the form and in bold print,
the following:

368WARNING369IT IS A CRIME TO SIGN THIS PETITION370IN THE NAME OF ANOTHER PERSON371WITHOUT LEGAL AUTHORITY TO DO SO372AND YOU MAY NOT SIGN THIS PETITION

373 IF YOU ARE NOT AN ELECTOR.

374 The form shall include a statement of instructions to persons using 375 the form and shall indicate the date and time by which it shall be filed 376 and the person with whom it shall be filed. The form shall provide 377 spaces for the names and addresses of the candidates, the offices to 378 which nomination is sought and the political party holding the primary, 379 and shall provide lines for the signatures, dates of such signatures, street 380 addresses, dates of birth and the printing of the names of enrolled party 381 members supporting the person or persons on behalf of whose 382 candidacy the petition is used.

Sec. 9. Section 9-409 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2026*):

385 (a) Except as provided in subsection (b) of this section, petition forms

for candidacies for nomination to municipal office or for election as members of town committees shall be available from the [registrar] <u>Secretary of the State</u> beginning on the day following the making of the party's endorsement of a candidate or candidates for such office or position, or beginning on the day following the final day for the making of such endorsement under the provisions of section 9-391, whichever comes first.

(b) Petition forms for candidacies for nomination to the municipal
offices of state senator and state representative shall be available from
the [registrar] Secretary of the State beginning on the seventy-seventh
day preceding the day of the primary for such office.

397 (c) Any person who requests a petition form shall give his name and 398 address and the name, address and office or position sought of each 399 candidate for whom the petition is being obtained, and shall file a 400 statement signed by each such candidate that he consents to be a 401 candidate for such office or position. In the case of the municipal offices 402 of state senator and state representative, each such candidate shall 403 include on the statement of consent his name as he authorizes it to 404 appear on the ballot. Upon receiving such information and statement, 405 the [registrar] Secretary of the State shall type or print on a petition form 406 the name and address of each such candidate, the office sought and the 407 political party holding the primary. The [registrar] <u>Secretary</u> shall give 408 to any person requesting such form one or more petition pages, suitable 409 for duplication, as the [registrar] Secretary deems necessary. If the 410 person is requesting the form on behalf of an indigent candidate or a 411 group of indigent candidates listed on the same petition, the [registrar] 412 Secretary shall give the person a number of petition pages determined by the [registrar] Secretary as at least two times the number needed to 413 414 contain the required number of signatures for a candidacy for 415 nomination to municipal office or a number of petition pages 416 determined by the [registrar] Secretary as at least five times the number 417 needed to contain the required number of signatures for a candidacy for 418 election as a town committee member. An original petition page filled

in by the [registrar] <u>Secretary</u> may be duplicated by or on behalf of the
candidate or candidates listed on the page and signatures may be
obtained on such duplicates. The duplicates may be filed in the same
manner and shall be subject to the same requirements as original
petition pages. All information relative to primary petitions shall be a
public record.

428 (a) The petition form for candidacies for nomination to municipal 429 office or for election as members of town committees shall be prescribed 430 and provided by the Secretary of the State, [and provided by the 431 registrar of the municipality in which the candidacy is to be filed or 432 duplicate petition pages shall be produced in accordance with section 9-433 409,] and signatures shall be obtained only on such [forms or] form or 434 on such duplicate petition pages produced in accordance with the 435 provisions of section 9-409, as amended by this act. Such form shall 436 include, at the top of the form and in bold print, the following:

- 437 WARNING
 438 IT IS A CRIME TO SIGN THIS PETITION
 439 IN THE NAME OF ANOTHER PERSON
 440 WITHOUT LEGAL AUTHORITY TO DO SO
 - 441 AND YOU MAY NOT SIGN THIS PETITION
 - 442 IF YOU ARE NOT AN ELECTOR.

The form shall include thereon a statement of instructions to persons using the form and shall indicate the date and time by which it shall be filed and the person with whom it shall be filed. The form shall provide spaces for the names and addresses of the candidates, the offices to

<sup>Sec. 10. Subsection (a) of section 9-410 of the general statutes is
repealed and the following is substituted in lieu thereof (</sup>*Effective January*1, 2026):

447 which nomination is sought or the positions to which election is sought 448 and the political party holding the primary, and shall provide lines for 449 the signatures, dates of such signatures, street addresses, dates of birth 450 and the printing of the names of enrolled party members supporting the 451 person or persons on behalf of whose candidacy the petition is used. 452 Only as many candidates may be proposed in any one primary petition 453 for the same office or position as are to be nominated or chosen by such 454 party for such office or position; but any one primary petition may 455 propose as many candidates for different offices or positions as there are 456 nominations to be made or positions to be filled.

457 Sec. 11. Section 9-309 of the general statutes is repealed and the 458 following is substituted in lieu thereof (*Effective January 1, 2026*):

459 Upon the close of the polls, the moderator, in the presence of the other 460 election officials, shall immediately lock the voting tabulator against 461 voting and immediately cause the vote totals for all candidates and 462 questions to be produced. The moderator shall, in the order of the offices 463 as their titles are arranged on the ballot, read and announce in distinct tones the result as shown, giving the number indicated and indicating 464 465 the candidate to whom such total belongs, and shall read the votes 466 recorded for each office on the ballot. The moderator shall also, in the 467 same manner, announce the vote on each constitutional amendment, 468 proposition or other question voted on. The vote so announced by the 469 moderator shall be taken down by each checker and recorded on the 470 tally sheets. Each checker shall record the number of votes received for 471 each candidate on the ballot and also the number received by each 472 person for whom write-in ballots were cast. The moderator shall make 473 a preliminary list from the vote totals produced by the tabulators and 474 shall prepare such preliminary list for transmission to the Secretary of 475 the State pursuant to section 9-314. [After] Only after such preliminary 476 list has been transmitted to the Secretary of the State [, the canvass] in 477 accordance with the provisions of section 9-314, or in case of an event 478 described in subparagraphs (B) to (G), inclusive, of subdivision (2) of 479 section 9-174a or a declaration of an emergency by the Governor or the

480 President of the United States, may the canvass be temporarily 481 interrupted. [, during which time] During such temporary interruption, 482 the moderator shall (1) return the keys for all tabulators to the registrars 483 of voters, (2) seal the tabulators against voting or being tampered with, 484 (3) prepare and seal individual envelopes for all (A) write-in ballots, (B) 485 absentee ballots, (C) moderators' returns, and (D) other notes, 486 worksheets or written materials used at the election, and (4) store all 487 such tabulators and envelopes in a secure place or places directed by the 488 registrars of voters. At the end of such temporary interruption, the 489 moderator shall receive such keys from the registrars and shall take 490 possession of and break the seal on all such tabulators and envelopes for 491 the purpose of completing the canvass. The result totals shall remain in 492 full public view until the statement of canvass and all other reports have 493 been fully completed and signed by the moderator, checkers and 494 registrars, or assistant registrars, as the case may be. Any other 495 remaining result of the votes cast shall be publicly announced by the 496 moderator not later than forty-eight hours after the close of the polls. 497 Such public announcement shall consist of reading both the name of 498 each candidate, with the designating number and letter on the ballot and 499 the absentee vote as furnished to the moderator by the absentee ballot 500 counters, and also the vote cast for and against each question submitted. 501 While such announcement is being made, ample opportunity shall be 502 given to any person lawfully present to compare the results so 503 announced with the result totals provided by the tabulator and any 504 necessary corrections shall then and there be made by the moderator, 505 checkers and registrars or assistant registrars, after which the 506 compartments of the voting tabulator shall be closed and locked. In 507 canvassing, recording and announcing the result, the election officials 508 shall be guided by any instructions furnished by the Secretary of the 509 State.

510 Sec. 12. Subsection (a) of section 9-311 of the general statutes is
511 repealed and the following is substituted in lieu thereof (*Effective January*512 1, 2026):

513 (a) If, within three days after an election, it appears to the moderator that there is a discrepancy in the returns of any voting district, such 514 515 moderator shall forthwith within said period summon, by written 516 notice delivered personally, the recanvass officials, consisting of at least 517 two checkers of different political parties and at least two absentee ballot 518 counters of different political parties who served at such election, and 519 the registrars of voters of the municipality in which the election was 520 held and such other officials as may be required to conduct such 521 recanvass. Such written notice shall require the clerk or registrars of 522 voters, as the case may be, to bring with them the depository envelopes 523 required by section 9-150a, as amended by this act, the package of write-524 in ballots provided for in section 9-310, the absentee ballot applications, 525 the list of absentee ballot applications, the registry list and the 526 moderators' returns and shall require such recanvass officials to meet at 527 a specified time not later than the fifth business day after such election 528 to recanvass the returns of [a] each voting tabulator [or voting tabulators 529 or] and all absentee ballots [or] and write-in ballots used in [such 530 district] the municipality in such election. If any of such recanvass 531 officials are unavailable at the time of the recanvass, the registrar of 532 voters of the same political party as that of the recanvass official unable 533 to attend shall designate another elector having previous training and 534 experience in the conduct of elections to take his place. Before such 535 recanvass is made, such moderator shall give notice, in writing, to the 536 chairperson of the town committee of each political party which 537 nominated candidates for the election, and, in the case of a state election, 538 not later than twenty-four hours after a determination is made 539 regarding the need for a recanvass to the Secretary of the State, of the 540 time and place where such recanvass is to be made; and each such 541 chairperson may send party representatives to be present at such 542 recanvass. Such party representatives may observe, but no one other 543 than a recanvass official may take part in the recanvass. If any 544 irregularity in the recanvass procedure is noted by such a party 545 representative, he shall be permitted to present evidence of such 546 irregularity in any contest relating to the election.

547 Sec. 13. Subsection (d) of section 9-311 of the general statutes is 548 repealed and the following is substituted in lieu thereof (*Effective January* 549 *1*, 2026):

550 (d) (1) The moderator may, when any disorder arises that interferes 551 with the conduct of a recanvass, including any attempt by a person other 552 than a recanvass official to take part in such recanvass or by such a 553 person to communicate with a recanvass official, other than the 554 moderator,] and the offender refuses to submit to the moderator's lawful 555 authority, order that the offender be removed by the recanvass officials 556 from such recanvass until the offender conforms to order or, if need be, 557 until such recanvass is completed.

558 (2) Notwithstanding the provisions of subdivision (1) of this 559 subsection, one party representative from each political party which 560 nominated a candidate for the election may communicate directly with

561 <u>the moderator during a recanvass.</u>

562 Sec. 14. (NEW) (Effective January 1, 2026) At least thirty days prior to 563 each primary and election, the Secretary of the State shall (1) conduct a 564 test of the election management system to be used at such primary or 565 election, and (2) provide a demonstration to registrars of voters on such 566 system's use, including, but not limited to, entry of voting results after 567 the close of the polls at such primary or election. At least one registrar 568 of voters from each municipality shall attend such test and 569 demonstration.

570 Sec. 15. Subsection (e) of section 9-163aa of the general statutes is
571 repealed and the following is substituted in lieu thereof (*Effective January*572 1, 2026):

(e) (1) If the elector is allowed to vote, the registrars of voters shall
provide such elector with an early voting ballot and early voting
envelope and shall make a record of such issuance. The elector shall
complete an affirmation printed upon the back of the early voting
envelope and shall declare under oath that the voter has not previously

578 579	voted in the election or primary. The affirmation shall be in the form substantially as follows and signed by the voter:	
580 581	AFFIRMATION: I, the undersigned, do hereby state, under penalty of false statement (perjury), that:	
582 583	1. I am the elector appearing in person to vote at an election or primary prior to the day of such election or primary.	
584	2. I am eligible to vote in the election or primary indicated for today.	
585	3. I have identified myself to the satisfaction of the registrars of voters.	
586 587	1 2	
588	5. I have received an early voting ballot for the purpose of so voting.	
589	(Signature of voter)	
590	(2) During the period of early voting at each election and primary	
590 591	(2) During the period of early voting at each election and primary held on or after January 1, 2026, in each municipality divided into voting	
591	held on or after January 1, 2026, in each municipality divided into voting	
591 592 593 594	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at	
591 592 593 594 595	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such	
591 592 593 594 595 596	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such municipality, at least one poster explaining how electors are able to look	
591 592 593 594 595 596 597	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such municipality, at least one poster explaining how electors are able to look up their proper respective voting districts through the online voter	
591 592 593 594 595 596	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such municipality, at least one poster explaining how electors are able to look	
591 592 593 594 595 596 597	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such municipality, at least one poster explaining how electors are able to look up their proper respective voting districts through the online voter	
591 592 593 594 595 596 597 598	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such municipality, at least one poster explaining how electors are able to look up their proper respective voting districts through the online voter registration system described in section 9-19k.	
591 592 593 594 595 596 597 598	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such municipality, at least one poster explaining how electors are able to look up their proper respective voting districts through the online voter registration system described in section 9-19k. Sec. 16. Section 9-261c of the general statutes is repealed and the	
591 592 593 594 595 596 597 598 599 600	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such municipality, at least one poster explaining how electors are able to look up their proper respective voting districts through the online voter registration system described in section 9-19k. Sec. 16. Section 9-261c of the general statutes is repealed and the following is substituted in lieu thereof (<i>Effective January 1, 2026</i>):	
591 592 593 594 595 596 597 598 599 600 601	held on or after January 1, 2026, in each municipality divided into voting districts, for the purpose of assisting each elector in ensuring such elector has been provided the early voting ballot for such elector's proper respective voting district, the registrars of voters shall display, at each location designated for the conduct of early voting in such municipality, at least one poster explaining how electors are able to look up their proper respective voting districts through the online voter registration system described in section 9-19k. Sec. 16. Section 9-261c of the general statutes is repealed and the following is substituted in lieu thereof (<i>Effective January 1</i> , 2026): [The] Not later than January 1, 2027, the Secretary of the State shall	

605 regulation adopted pursuant to this chapter, [. Not later than September 606 1, 2015, the Secretary shall include on a list any such device that the 607 Secretary approves and shall make such list] <u>and (2) approve one or</u> 608 <u>more such electronic devices for inclusion on a list to be made</u> available 609 to municipalities in a manner determined by the Secretary. [The 610 Secretary may add or remove a device from such list, as the Secretary 611 determines such addition or removal is necessary.]

612 Sec. 17. Section 9-438 of the general statutes is repealed and the 613 following is substituted in lieu thereof (*Effective January 1, 2026*):

614 (a) [In] Except as provided in subsection (b) of this section, in each 615 municipality or voting district, the polling place or places for [primaries] 616 a primary held under sections 9-382 to 9-450, inclusive, shall be the same 617 as those used for the election to be held. When unaffiliated electors are 618 authorized under section 9-431 to vote in the primary of either of two 619 parties, both parties shall hold their primaries in the same room of each 620 such polling place. On the day of the primary, the polls shall remain 621 open for voting from six o'clock a.m. until eight o'clock p.m.

622 (b) The registrars of voters of a municipality with a population of not more than thirty-five thousand may reduce the number of polling places 623 624 required under subsection (a) of this section and shall designate such 625 polling place or places not later than sixty days prior to a primary held 626 under sections 9-382 to 9-450, inclusive, the location of which may be the 627 same or different than of those polling places required under subsection (a) of this section. Not earlier than sixty days prior to such primary, but 628 629 not later than forty-five days prior to such primary, such registrars of 630 voters shall notify the Secretary of the State and the candidates seeking 631 nomination to an office in such primary of the change in the polling 632 place or places. If such a candidate objects to a change in the polling place or places, the candidate shall notify the Secretary of such objection 633 634 not later than four o'clock p.m. on the thirtieth day prior to the primary. 635 Such notification from the candidate shall be in the form of a written letter, signed by the candidate, and shall be held confidential by the 636

637 Secretary. The Secretary shall promptly notify such registrars of voters 638 and any candidate seeking nomination to an office in such primary that the Secretary has received a letter of objection, which notification shall 639 not identify the candidate who objected. If such a candidate so objects, 640 or if such a municipality's registrars of voters cannot agree upon a 641 642 polling place or places for a primary, the polling place or places shall be the same as those used for the election to be held. Not later than twenty-643 one days prior to a primary, such registrars of voters shall send 644 notification of the polling place for the primary, by mail, to each elector 645 whose polling place for the primary will be different than the elector's 646 647 polling place for the election, except that no such registrar of voters shall be required to so notify an elector for any subsequent primary, provided 648 649 the primary polling place for such elector remains the same as that which was provided for in the initial notification. If any polling place 650 651 that would otherwise be open pursuant to subsection (a) of this section is closed pursuant to this subsection, such registrars of voters shall 652 653 ensure that a sign is posted at such polling place providing electors with 654 information to redirect the electors to the open polling place or places 655 for the primary. When unaffiliated electors are authorized under section 656 9-431 to vote in the primary of either of two parties, both parties shall hold their primaries in the same room of each such polling place. 657 658 Notwithstanding any provision of title 7 or this title, any special act, charter or ordinance, if the number of polling places are reduced 659 pursuant to the provisions of this subsection, the number of moderators 660 required for such primary may be reduced, if such registrars of voters 661 662 so agree, provided at least one certified moderator serves each polling place. For the purposes of this subsection, "population" means the 663 664 estimated number of people according to the most recent version of the State Register and Manual prepared pursuant to section 3-90. 665

Sec. 18. (*Effective July 1, 2025*) The sum of one million three hundred
twenty thousand dollars is appropriated to the office of the Secretary of
the State from the General Fund, for each of the fiscal years ending June
30, 2025, and June 30, 2026, for purposes related to the administration of

670 early voting.

This act sha	all take effect as follows	and shall amend the following		
sections:				
Section 1	January 1, 2026	9-140c		
Sec. 2	January 1, 2026	9-147a		
Sec. 3	January 1, 2026	New section		
Sec. 4	January 1, 2026	9-150a(d)		
Sec. 5	January 1, 2026	9-1590		
Sec. 6	January 1, 2026	9-150a(a)		
Sec. 7	January 1, 2026	9-163bb		
Sec. 8	January 1, 2026	9-404b(a)		
Sec. 9	January 1, 2026	9-409		
Sec. 10	January 1, 2026	9-410(a)		
Sec. 11	January 1, 2026	9-309		
Sec. 12	January 1, 2026	9-311(a)		
Sec. 13	January 1, 2026	9-311(d)		
Sec. 14	January 1, 2026	New section		
Sec. 15	January 1, 2026	9-163aa(e)		
Sec. 16	January 1, 2026	9-261c		
Sec. 17	January 1, 2026	9-438		
Sec. 18	July 1, 2025	New section		

Statement of Purpose:

To (1) allow certain processing of absentee ballots prior to the day of an election, primary or referendum, (2) provide for notification of electors whose absentee ballots have been marked "Rejected" to advise of the opportunity to vote in person, (3) require that ballots be counted on the day of an election or primary beginning at eight o'clock a.m., (4) require individuals signing petitions to date their signatures thereon, (5) provide that petition forms for candidacies for municipal offices are available from the Secretary of the State instead of the registrar of voters, (6) limit the reasons after the close of the polls for which the canvass may be interrupted prior to the transmission of the preliminary results to the Secretary, (7) for discrepancy recanvasses, (A) require that all districts in a municipality be examined and not just the district in which the discrepancy was found, and (B) allow one party representative to communicate directly with the moderator, (8) require the Secretary to test the election management system, and give a demonstration thereon

to local election officials, prior to each election and primary, (9) require the registrars of voters in each municipality to display a poster in each early voting location to assist electors in looking up their proper respective voting district to ensure they receive the correct early voting ballot, (10) require the Secretary to approve at least one electronic poll book for local election official use by January 1, 2027, (11) allow municipalities of a certain size to reduce their number of polling places for primaries, and (12) appropriate funds to the office of the Secretary of the State for early voting purposes.

[[]Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]