

General Assembly

Raised Bill No. 1227

January Session, 2025

LCO No. 3780



Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT INCREASING VARIOUS MONETARY THRESHOLDS UNDER THE STATE CODES OF ETHICS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subdivision (5) of section 1-79 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (*Effective October*
- 3 1, 2025):
- 4 (5) "Gift" means anything of value, which is directly and personally
- 5 received, unless consideration of equal or greater value is given in
- 6 return. "Gift" does not include:
- 7 (A) A political contribution otherwise reported as required by law or
- 8 a donation or payment as described in subdivision (9) or (10) of
- 9 subsection (b) of section 9-601a;
- 10 (B) Services provided by persons volunteering their time, if provided
- 11 to aid or promote the success or defeat of any political party, any
- 12 candidate or candidates for public office or the position of convention
- delegate or town committee member or any referendum question;

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- 14 (C) A commercially reasonable loan made on terms not more 15 favorable than loans made in the ordinary course of business;
- 16 (D) A gift received from (i) an individual's spouse, fiancé or fiancée, 17 (ii) the parent, grandparent, brother or sister of such spouse or such 18 individual, or (iii) the child of such individual or the spouse of such
- 19 child;

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- (E) Goods or services (i) that are provided to a state agency or quasipublic agency (I) for use on state or quasi-public agency property, or (II) that support an event or the participation by a public official or state employee at an event, and (ii) that facilitate state or quasi-public agency action or functions. As used in this subparagraph, "state property" means property owned by the state or a quasi-public agency or property leased to a state agency or quasi-public agency;
- 27 (F) A certificate, plaque or other ceremonial award costing less than 28 [one] two hundred fifty dollars;
- 29 (G) A rebate, discount or promotional item available to the general 30 public;
 - (H) Printed or recorded informational material germane to state action or functions;
- 33 (I) Food or beverage or both, costing less than [fifty] <u>one hundred</u> 34 dollars in the aggregate per recipient in a calendar year, and consumed 35 on an occasion or occasions at which the person paying, directly or 36 indirectly, for the food or beverage, or [his] <u>such person's</u> representative, 37 is in attendance;
- (J) Food or beverage or both, costing less than [fifty] one hundred dollars per person and consumed at a publicly noticed legislative reception to which all members of the General Assembly are invited and which is hosted not more than once in any calendar year by a lobbyist or business organization. For the purposes of such limit, (i) a reception hosted by a lobbyist who is an individual shall be deemed to have also

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been hosted by the business organization which such lobbyist owns or 44 45 is employed by, and (ii) a reception hosted by a business organization 46 shall be deemed to have also been hosted by all owners and employees 47 of the business organization who are lobbyists. In making the 48 calculation for the purposes of such [fifty-dollar] one-hundred-dollar 49 limit, the donor shall divide the amount spent on food and beverage by 50 the number of persons whom the donor reasonably expects to attend the 51 reception;

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- (K) Food or beverage or both, costing less than [fifty] one hundred dollars per person and consumed at a publicly noticed reception to which all members of the General Assembly from a region of the state are invited and which is hosted not more than once in any calendar year by a lobbyist or business organization. For the purposes of such limit, (i) a reception hosted by a lobbyist who is an individual shall be deemed to have also been hosted by the business organization which such lobbyist owns or is employed by, and (ii) a reception hosted by a business organization shall be deemed to have also been hosted by all owners and employees of the business organization who are lobbyists. In making the calculation for the purposes of such [fifty-dollar] onehundred-dollar limit, the donor shall divide the amount spent on food and beverage by the number of persons whom the donor reasonably expects to attend the reception. As used in this subparagraph, "region of the state" means the established geographic service area of the organization hosting the reception;
- (L) A gift, including, but not limited to, food or beverage or both, provided by an individual for the celebration of a major life event, provided any such gift provided by an individual who is not a member of the family of the recipient does not exceed one thousand <u>five hundred</u> dollars in value;
- (M) Gifts costing less than [one] <u>two</u> hundred <u>fifty</u> dollars in the aggregate or food or beverage provided at a hospitality suite at a meeting or conference of an interstate legislative association, by a person who is not a registrant or is not doing business with the state of

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- (N) Admission to a charitable or civic event, including food and beverage provided at such event, but excluding lodging or travel expenses, at which a public official or state employee participates in his or her official capacity, provided such admission is provided by the primary sponsoring entity;
- (O) Anything of value provided by an employer of (i) a public official, (ii) a state employee, or (iii) a spouse of a public official or state employee, to such official, employee or spouse, provided such benefits are customarily and ordinarily provided to others in similar circumstances;
- (P) Anything having a value of not more than [ten] twenty dollars, provided the aggregate value of all things provided by a donor to a recipient under this subdivision in any calendar year does not exceed [fifty] one hundred dollars;
- 92 (Q) Training that is provided by a vendor for a product purchased by 93 a state or quasi-public agency that is offered to all customers of such 94 vendor;
 - (R) Travel expenses, lodging, food, beverage and other benefits customarily provided by a prospective employer, when provided to a student at a public institution of higher education whose employment is derived from such student's status as a student at such institution, in connection with bona fide employment discussions;
 - (S) Expenses of a public official, paid by the party committee of which party such official is a member, for the purpose of accomplishing the lawful purposes of the committee. As used in this subparagraph, "party committee" has the same meaning as provided in subdivision (2) of section 9-601 and "lawful purposes of the committee" has the same meaning as provided in subsection (g) of section 9-607; or
- 106 (T) Travel expenses, lodging, food, beverage and other benefits

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107 customarily provided in the course of employment, when provided to a 108 public member of the Investment Advisory Council established under 109 section 3-13b.

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Sec. 2. Subsection (i) of section 1-84 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2025):

(i) (1) No public official or state employee or member of the official or employee's immediate family or a business with which he is associated shall enter into any contract with the state, valued at [one] two hundred fifty dollars or more, other than a contract (A) of employment as a state employee, (B) with the Technical Education and Career System for students enrolled in a school in the system to perform services in conjunction with vocational, technical, technological or postsecondary education and training any such student is receiving at a school in the system, subject to the review process under subdivision (2) of this subsection, (C) with a public institution of higher education to support a collaboration with such institution to develop and commercialize any invention or discovery, or (D) pursuant to a court appointment, unless the contract has been awarded through an open and public process, including prior public offer and subsequent public disclosure of all proposals considered and the contract awarded. In no event shall an executive head of an agency, as defined in section 4-166, including a commissioner of a department, or an executive head of a quasi-public agency, or the executive head's immediate family or a business with which he is associated enter into any contract with that agency or quasi-public agency. Nothing in this subsection shall be construed as applying to any public official who is appointed as a member of the executive branch or as a member or director of a quasipublic agency and who receives no compensation other than per diem payments or reimbursement for actual or necessary expenses, or both, incurred in the performance of the public official's duties unless such public official has authority or control over the subject matter of the contract. Any contract made in violation of this subsection shall be voidable by a court of competent jurisdiction if the suit is commenced not later than one hundred eighty days after the making of the contract.

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141 (2) The superintendent of the Technical Education and Career System 142 shall establish an open and transparent process to review any contract 143 entered into under subparagraph (B) of subdivision (1) of this 144 subsection.

Sec. 3. Subsection (o) of section 1-84 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):

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- 147 (o) If (1) any person (A) is doing business with or seeking to do business with the department or agency in which a public official or 148 149 state employee is employed, or (B) is engaged in activities which are 150 directly regulated by such department or agency, and (2) such person or 151 a representative of such person gives to such public official or state 152 employee anything having a value of more than [ten] twenty dollars, 153 such person or representative shall, not later than ten days thereafter, 154 give such recipient and the executive head of the recipient's department 155 or agency a written report stating the name of the donor, a description 156 of the item or items given, the value of such items and the cumulative 157 value of all items given to such recipient during that calendar year. The provisions of this subsection shall not apply to a political contribution 158 159 otherwise reported as required by law.
- Sec. 4. Subdivision (6) of section 1-91 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2025):
 - (6) "Expenditure" means any advance, conveyance, deposit, distribution, transfer of funds, loan, payment, unless expressly excluded; any payments for telephone, mailing, postage, printing and other clerical or office services and materials; any paid communications, costing [fifty] one hundred dollars or more in any calendar year, disseminated by means of any printing, broadcasting or other medium, provided such communications refer to pending administrative or legislative action; any contract, agreement, promise or other obligation; any solicitation or solicitations, costing [fifty] one hundred dollars or more in the aggregate for any calendar year, of other persons to

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173 communicate with a public official or state employee for the purpose of 174 influencing any legislative or administrative act and any pledge, 175 subscription of money or anything of value. "Expenditure" does not include (A) the payment of a registrant's fee pursuant to section 1-95, (B) 176 177 any expenditure made by any club, committee, partnership, 178 organization, business, union, association or corporation for the 179 purpose of publishing a newsletter or other release intended primarily 180 for its members, shareholders or employees, whether in written or 181 electronic form or made orally during a regularly noticed meeting, (C) 182 any expenditure made by any club, committee, partnership, 183 organization, business, union, association or corporation for the 184 purpose of transporting its members, shareholders or employees to or 185 from a specific site, where such members, shareholders or employees 186 received no other compensation or reimbursement for lobbying from 187 such club, committee, partnership, organization, business, union, 188 association or corporation, or (D) contributions, membership dues or 189 other fees paid to associations, nonstock corporations or tax-exempt 190 organizations under Section 501(c) of the Internal Revenue Code of 1986, 191 or any subsequent corresponding internal revenue code of the United 192 States, as [from time to time] amended from time to time.

- Sec. 5. Subdivision (7) of section 1-91 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2025):
- 196 (7) "Gift" means anything of value, which is directly and personally 197 received, unless consideration of equal or greater value is given in 198 return. "Gift" does not include:
- (A) A political contribution otherwise reported as required by law or a donation or payment described in subdivision (9) or (10) of subsection (b) of section 9-601a;

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(B) Services provided by persons volunteering their time, if provided to aid or promote the success or defeat of any political party, any candidate or candidates for public office or the position of convention

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- 205 delegate or town committee member or any referendum question;
- 206 (C) A commercially reasonable loan made on terms not more favorable than loans made in the ordinary course of business;
- (D) A gift received from (i) the individual's spouse, fiancé or fiancée, (ii) the parent, grandparent, brother or sister of such spouse or such individual, or (iii) the child of such individual or the spouse of such child;
- (E) Goods or services (i) that are provided to a state agency or quasipublic agency (I) for use on state or quasi-public agency property, or (II) that support an event or the participation by a public official or state employee at an event, and (ii) that facilitate state or quasi-public agency action or functions. As used in this subparagraph, "state property" means property owned by the state or a quasi-public agency or property leased to a state or quasi-public agency;
- 219 (F) A certificate, plaque or other ceremonial award costing less than 220 [one] two hundred <u>fifty</u> dollars;
- 221 (G) A rebate, discount or promotional item available to the general public;
- 223 (H) Printed or recorded informational material germane to state 224 action or functions;
- (I) Food or beverage or both, costing less than [fifty] one hundred dollars in the aggregate per recipient in a calendar year, and consumed on an occasion or occasions at which the person paying, directly or indirectly, for the food or beverage, or [his] such person's representative, is in attendance;

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(J) Food or beverage or both, costing less than [fifty] one hundred dollars per person and consumed at a publicly noticed legislative reception to which all members of the General Assembly are invited and which is hosted not more than once in any calendar year by a lobbyist or business organization. For the purposes of such limit, (i) a reception

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235 hosted by a lobbyist who is an individual shall be deemed to have also 236 been hosted by the business organization which [he] such lobbyist owns 237 or is employed by, and (ii) a reception hosted by a business organization 238 shall be deemed to have also been hosted by all owners and employees 239 of the business organization who are lobbyists. In making the 240 calculation for the purposes of such [fifty-dollar] one-hundred-dollar 241 limit, the donor shall divide the amount spent on food and beverage by 242 the number of persons whom the donor reasonably expects to attend the 243 reception;

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- (K) Food or beverage or both, costing less than [fifty] one hundred dollars per person and consumed at a publicly noticed reception to which all members of the General Assembly from a region of the state are invited and which is hosted not more than once in any calendar year by a lobbyist or business organization. For the purposes of such limit, (i) a reception hosted by a lobbyist who is an individual shall be deemed to have also been hosted by the business organization which [he] such lobbyist owns or is employed by, and (ii) a reception hosted by a business organization shall be deemed to have also been hosted by all owners and employees of the business organization who are lobbyists. In making the calculation for the purposes of such [fifty-dollar] onehundred-dollar limit, the donor shall divide the amount spent on food and beverage by the number of persons whom the donor reasonably expects to attend the reception. As used in this subparagraph, "region of the state" means the established geographic service area of the organization hosting the reception;
- (L) A gift, including, but not limited to, food or beverage or both, provided by an individual for the celebration of a major life event, provided any such gift provided by an individual who is not a member of the family of the recipient does not exceed one thousand <u>five hundred</u> dollars in value;
- (M) Gifts costing less than [one] two hundred fifty dollars in the aggregate or food or beverage provided at a hospitality suite at a meeting or conference of an interstate legislative association, by a

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- person who is not a registrant or is not doing business with the state of Connecticut;
- (N) Admission to a charitable or civic event, including food and beverage provided at such event, but excluding lodging or travel expenses, at which a public official or state employee participates in his or her official capacity, provided such admission is provided by the primary sponsoring entity;
- (O) Anything of value provided by an employer of (i) a public official,
 (ii) a state employee, or (iii) a spouse of a public official or state
 employee, to such official, employee or spouse, provided such benefits
 are customarily and ordinarily provided to others in similar
 circumstances;
- (P) Anything having a value of not more than [ten] <u>twenty</u> dollars, provided the aggregate value of all things provided by a donor to a recipient under this subdivision in any calendar year does not exceed [fifty] <u>one hundred</u> dollars; or
- (Q) Training that is provided by a vendor for a product purchased by a state or quasi-public agency that is offered to all customers of such vendor.
- Sec. 6. Subdivision (12) of section 1-91 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2025):
- 290 (12) "Lobbyist" means a person who in lobbying and in furtherance 291 of lobbying makes or agrees to make expenditures, or receives or agrees 292 to receive compensation, reimbursement, or both, and such 293 compensation, reimbursement or expenditures are three thousand 294 dollars or more in any calendar year or the combined amount thereof is 295 three thousand dollars or more in any such calendar year. "Lobbyist" 296 does not include:
- 297 (A) A public official, employee of a branch of state government or a

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- subdivision thereof, including an official or employee of a quasi-public agency, or elected or appointed official of a municipality or his or her designee other than an independent contractor, who is acting within the scope of his or her authority or employment;
 - (B) A publisher, owner or an employee of the press, radio or television while disseminating news or editorial comment to the general public in the ordinary course of business;

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- (C) An individual representing himself or herself or another person before the legislature or a state agency other than for the purpose of influencing legislative or administrative action;
- (D) Any individual or employee who receives no compensation or reimbursement specifically for lobbying and who limits his <u>or her</u> activities solely to formal appearances to give testimony before public sessions of committees of the General Assembly or public hearings of state agencies and who, if he or she testifies, registers his or her appearance in the records of such committees or agencies;
- 314 (E) A member of an advisory board acting within the scope of his or 315 her appointment;
 - (F) A senator or representative in Congress acting within the scope of his or her office;
- 318 (G) Any person who receives no compensation or reimbursement 319 specifically for lobbying and who spends no more than five hours in 320 furtherance of lobbying unless such person (i) exclusive of salary, 321 receives compensation or makes expenditures, or both, of three 322 thousand dollars or more in any calendar year for lobbying or the 323 combined amount thereof is three thousand dollars or more in any such 324 calendar year, or (ii) expends [fifty] one hundred dollars or more for the 325 benefit of a public official in the legislative or executive branch, a 326 member of his or her staff or immediate family;
- 327 (H) A communicator lobbyist who receives or agrees to receive

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compensation, reimbursement, or both, the aggregate amount of which is less than three thousand dollars from each client in any calendar year.

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- Sec. 7. Subsection (a) of section 1-96 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):
- (a) Each client lobbyist registrant shall file with the Office of State 332 333 Ethics between the first and tenth day of April, July and January a 334 financial report, signed under penalty of false statement. The April and 335 July reports shall cover its lobbying activities during the previous 336 calendar quarter and the January report shall cover its lobbying 337 activities during the previous two calendar quarters. In addition to such 338 reports, each client lobbyist registrant which attempts to influence 339 legislative action shall file, under penalty of false statement, interim 340 monthly reports of its lobbying activities for each month the General Assembly is in regular session, except that no monthly report shall be 342 required for any month in which it neither expends nor agrees to expend 343 [one] two hundred fifty dollars or more in furtherance of lobbying. Such 344 interim monthly reports shall be filed with the Office of State Ethics no 345 later than the tenth day of the month following the last day of the month 346 reported. If the client lobbyist registrant is not an individual, an 347 authorized officer or agent of the client lobbyist registrant shall sign the 348 form. A communicator lobbyist for a municipality or any subdivision of 349 a municipality shall file the reports described in this subsection utilizing 350 the client lobbyist reporting schedule.
 - Sec. 8. Subsection (e) of section 1-96 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):
 - (e) Each client lobbyist registrant financial report shall be on a form prescribed by the board and shall state expenditures made and the fundamental terms of contracts, agreements or promises to pay compensation or reimbursement or to make expenditures in furtherance of lobbying. Any such fundamental terms shall be reported once in the monthly, quarterly or post-termination report next following the entering into of such contract. Such financial report shall include an

LCO 3780 12 of 14 itemized statement of each expenditure of [ten] twenty dollars or more per person for each occasion made by the reporting registrant or a group of registrants which includes the reporting registrant for the benefit of a public official in the legislative or executive branch, a member of his or her staff or immediate family, itemized by date, beneficiary, amount and circumstances of the transaction. The requirement of an itemized statement shall not apply to an expenditure made by a reporting registrant or a group of registrants which includes the reporting registrant for (1) the benefit of the members of the General Assembly at an event that is a reception to which all such members are invited or all members of a region of the state, as such term is used in subparagraph (K) of subdivision (7) of section 1-91, as amended by this act, are invited, unless the expenditure is [thirty] <u>sixty</u> dollars or more per person, or (2) benefits personally and directly received by a public official or state employee at a charitable or civic event at which the public official or state employee participates in his or her official capacity, unless the expenditure is [thirty] sixty dollars or more per person, per event. If the compensation is required to be reported for an individual whose lobbying is incidental to his or her regular employment, it shall be sufficient to report a prorated amount based on the value of the time devoted to lobbying. On the first financial report following registration each client lobbyist registrant shall include any expenditures incident to lobbying activities that were received or expended prior to registration and not previously reported to the Office of State Ethics.

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Sec. 9. Subsection (g) of section 1-96 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):

(g) Each former registrant shall (1) report receipts or expenditures incident to lobbying activities during his <u>or her</u> period of registration which are received or expended following termination of registration and (2) report each expenditure of [ten] <u>twenty</u> dollars or more per person for each occasion made by [him] <u>such registrant</u> for the benefit of a public official or a member of such official's immediate family or staff which occurs within six months after termination of registration.

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Sec. 10. Subsection (a) of section 1-96a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2025):

(a) Each registrant shall obtain and preserve all accounts, bills, receipts and other documents necessary to substantiate the financial reports required by section 1-96, as amended by this act, for a period of three years from the date of the filing of the report referring to such financial matters, provided this section shall apply to each expenditure for the benefit of a public official of [ten] twenty dollars or more and all other expenditures of [fifty] one hundred dollars or more.

Sec. 11. Section 1-96e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):

Each registrant who pays or reimburses a public official or state employee [ten] twenty dollars or more for necessary expenses, as defined in section 1-79, as amended by this act, shall, within forty-five days, file a statement with the Office of State Ethics indicating the name of such individual and the amount of the expenses.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	October 1, 2025	1-79(5)
Sec. 2	October 1, 2025	1-84(i)
Sec. 3	October 1, 2025	1-84(o)
Sec. 4	October 1, 2025	1-91(6)
Sec. 5	October 1, 2025	1-91(7)
Sec. 6	October 1, 2025	1-91(12)
Sec. 7	October 1, 2025	1-96(a)
Sec. 8	October 1, 2025	1-96(e)
Sec. 9	October 1, 2025	1-96(g)
Sec. 10	October 1, 2025	1-96a(a)
Sec. 11	October 1, 2025	1-96e

GAE Joint Favorable

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