

General Assembly

Raised Bill No. 1229

January Session, 2025

LCO No. 3789



Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT CONCERNING FEES FOR COPYING, REVIEWING AND REDACTING RECORDS CREATED BY POLICE BODY-WORN RECORDING EQUIPMENT AND DASHBOARD CAMERAS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 29-6d of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2025*):
- 3 (a) For purposes of this section, [and] section 2 of this act and section
- 4 7-277b:
- 5 (1) "Law enforcement unit" has the same meaning as provided in section 7-294a;
- 7 (2) "Police officer" means a sworn member of a law enforcement unit 8 or any member of a law enforcement unit who performs police duties;
- 9 (3) "Body-worn recording equipment" means an electronic recording device that is capable of recording audio and video;
- 11 (4) "Dashboard camera" means a dashboard camera with a remote

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12 recorder, as defined in section 7-277b;

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- 13 (5) "Digital data storage device or service" means a device or service 14 that retains the data from the recordings made by body-worn recording 15 equipment using computer data storage; [and]
- 16 (6) "Police patrol vehicle" means any state or local police vehicle other 17 than an administrative vehicle in which an occupant is wearing body-18 worn camera equipment, a bicycle, a motor scooter, an all-terrain 19 vehicle, an electric personal assistive mobility device, as defined in 20 subsection (a) of section 14-289h, or an animal control vehicle;
- 21 (7) "Freedom of Information Act" has the same meaning as provided 22 in section 1-200;
- 23 (8) "Requesting party" means the person requesting a record created 24 using body-worn recording equipment or a dashboard camera pursuant 25 to the Freedom of Information Act;
 - (9) "Involved person" means (A) any individual depicted in the record created using body-worn recording equipment or a dashboard camera, (B) any individual directly involved in the incident that led to the police officer being called to respond, or (C) any police officer responding to such incident, including the police officer whose body-worn recording equipment or dashboard camera created the record; and
- 32 (10) "Redact" means to obscure, pixelate or mute any portion of a 33 record created using body-worn recording equipment or a dashboard 34 camera.
 - (b) The Commissioner of Emergency Services and Public Protection and the Police Officer Standards and Training Council shall jointly evaluate and approve the minimal technical specifications of body-worn recording equipment that shall be worn by police officers pursuant to this section, dashboard cameras that shall be used in each police patrol vehicle and digital data storage devices or services that shall be used by a law enforcement unit to retain the data from the recordings made by

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such equipment. The commissioner and council shall make such minimal technical specifications available to each law enforcement unit in a manner determined by the commissioner and council. The commissioner and council may revise the minimal technical specifications when the commissioner and council determine that revisions to such specifications are necessary.

- (c) (1) Each police officer shall use body-worn recording equipment while interacting with the public in such sworn member's law enforcement capacity, except as provided in subsection (g) of this section, or in the case of a municipal police department, in accordance with the department's policy adopted by the department and based on guidelines maintained pursuant to subsection (j) of this section, concerning the use of body-worn recording equipment.
- (2) Each police officer shall wear body-worn recording equipment on such officer's outer-most garment and shall position such equipment above the midline of such officer's torso when using such equipment.
- (3) Body-worn recording equipment used pursuant to this section shall conform to the minimal technical specifications approved pursuant to subsection (b) of this section, except that a police officer may use body-worn recording equipment that does not conform to the minimal technical specifications approved pursuant to subsection (b) of this section, if such equipment was purchased prior to January 1, 2016, by the law enforcement unit employing such officer.
- (4) Each law enforcement unit shall require usage of a dashboard camera in each police patrol vehicle used by any police officer employed by such unit in accordance with the unit's policy adopted by the unit and based on guidelines maintained pursuant to subsection (j) of this section, concerning dashboard cameras.
- (d) Except as required by state or federal law, no person employed by a law enforcement unit shall edit, erase, copy, share or otherwise alter or distribute in any manner any recording made by body-worn recording equipment or a dashboard camera or the data from such

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- (e) A police officer may review a recording from his or her body-worn recording equipment or a dashboard camera in order to assist such officer with the preparation of a report or otherwise in the performance of his or her duties.
- (f) (1) If a police officer is giving a formal statement about the use of force or if a police officer is the subject of a disciplinary investigation in which a recording from body-worn recording equipment or a dashboard camera is being considered as part of a review of an incident, the officer shall have the right to review (A) such recording in the presence of the officer's attorney or labor representative, and (B) recordings from other body-worn recording equipment capturing the officer's image or voice during the incident. Not later than forty-eight hours following an officer's review of a recording under subparagraph (A) of this subdivision, or if the officer does not review the recording, not later than ninety-six hours following the initiation of such disciplinary investigation, whichever is earlier, such recording shall be disclosed, upon request, to the public, subject to the provisions of subsection (g) of this section. Public disclosure may be delayed if the officer, due to a medical or physical response or an acute psychological stress response to the incident, is not reasonably able to review a recording under this subdivision, but in no event shall disclosure be delayed more than one hundred forty-four hours following the recorded event.
- (2) If a request is made for public disclosure of a recording from bodyworn recording equipment or a dashboard camera of an incident about which (A) a police officer has not been asked to give a formal statement about the alleged use of force, or (B) a disciplinary investigation has not been initiated, any police officer whose image or voice is captured on the recording shall have the right to review such recording in the presence of the officer's attorney or labor representative. Not later than forty-eight hours following an officer's review of a recording under this subdivision, or if the officer does not review the recording, not later than

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ninety-six hours following the request for disclosure, whichever is earlier, such recording shall be disclosed to the public, subject to the provisions of subsection (g) of this section. Public disclosure may be delayed if the officer, due to a medical or physical response or an acute psychological stress response to the incident, is not reasonably able to review a recording under this subdivision, but in no event shall disclosure be delayed more than one hundred forty-four hours following the recorded event.

(g) (1) Except as otherwise provided by any agreement between a law enforcement unit and the federal government, no police officer shall use body-worn recording equipment or a dashboard camera, if applicable, to intentionally record (A) a communication with other law enforcement unit personnel, except that which may be recorded as the officer performs his or her duties, (B) an encounter with an undercover officer or informant or an officer performing detective work described in guidelines developed pursuant to subsection (j) of this section, (C) when an officer is on break or is otherwise engaged in a personal activity, (D) a person undergoing a medical or psychological evaluation, procedure or treatment, (E) any person other than a suspect to a crime if an officer is wearing such equipment in a hospital or other medical facility setting, or (F) in a mental health facility, unless responding to a call involving a suspect to a crime who is thought to be present in the facility.

(2) No record created using body-worn recording equipment or a dashboard camera of (A) an occurrence or situation described in subparagraphs (A) to (F), inclusive, of subdivision (1) of this subsection, (B) a scene of an incident that involves (i) a victim of domestic or sexual abuse, (ii) a victim of homicide or suicide, or (iii) a deceased victim of an accident, if disclosure could reasonably be expected to constitute an unwarranted invasion of personal privacy in the case of any such victim described in this subparagraph, or (C) a minor, shall be subject to disclosure under the Freedom of Information Act, [as defined in section 1-200,] and any such record shall be confidential and redacted in accordance with section 2 of this act, except that (i) a record of an involved person or the requesting party undergoing a medical or

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psychological evaluation, procedure or treatment shall be disclosed to such involved person or the requesting party, and (ii) a record of a minor shall be disclosed if [(i)] (I) the minor and the parent or guardian of such minor consent to the disclosure of such record, [(ii)] or, if the minor is an involved person, the minor's parent or guardian is the requesting party or an involved person, (II) a police officer is the subject of an allegation of misconduct made by such minor or the parent or guardian of such minor, and the person representing such officer in an investigation of such alleged misconduct requests disclosure of such record for the sole purpose of preparing a defense to such allegation, or [(iii)] (III) a person is charged with a crime and defense counsel for such person requests disclosure of such record for the sole purpose of assisting in such person's defense and the discovery of such record as evidence is otherwise discoverable.

- (h) No police officer shall use body-worn recording equipment prior to being trained in accordance with section 7-294s in the use of such equipment and in the retention of data created by such equipment. A law enforcement unit shall ensure that each police officer such unit employs receives such training at least annually and is trained on the proper care and maintenance of such equipment.
- (i) If a police officer is aware that any body-worn recording equipment or dashboard camera is lost, damaged or malfunctioning, such officer shall inform such officer's supervisor in writing as soon as is practicable. Upon receiving such information, the supervisor shall ensure that the body-worn recording equipment or dashboard camera is inspected and repaired or replaced, as necessary. Each police officer shall inspect and test body-worn recording equipment prior to each shift to verify proper functioning, and shall notify such officer's supervisor of any problems with such equipment.
- (j) The Commissioner of Emergency Services and Public Protection and the Police Officer Standards and Training Council shall jointly maintain guidelines pertaining to the use of body-worn recording equipment and dashboard cameras, including the type of detective

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work an officer might engage in that should not be recorded, retention of data created by such equipment and dashboard cameras and methods for safe and secure storage of such data. On and after October 1, 2024, such guidelines shall contain provisions concerning under which circumstances an officer shall not pause recording on such equipment. The guidelines shall not require a law enforcement unit to store such data for a period longer than one year, except in the case where the unit knows the data is pertinent to any ongoing civil, criminal or administrative matter. Each law enforcement unit and any police officer and any other employee of such unit who may have access to such data shall adhere to such guidelines. The commissioner and council may update and reissue such guidelines, as the commissioner and council determine necessary. The commissioner and council shall, upon issuance of such guidelines or any update to such guidelines, submit such guidelines in accordance with the provisions of section 11-4a to the joint standing committees of the General Assembly having cognizance of matters relating to the judiciary and public safety.

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(k) (1) Not later than October 1, 2023, the Police Officer Standards and Training Council, in consultation with the Institute for Municipal and Regional Policy at The University of Connecticut, shall prescribe a form to be used by law enforcement units to report each unit's compliance with the provisions of subsection (c) of this section. Such form shall require the compilation of information including, but not limited to, (A) the number of body-worn recording devices in operation in a law enforcement unit, (B) the number of dashboard cameras in operation in a law enforcement unit, (C) the number of police patrol vehicles not equipped with a dashboard camera in a law enforcement unit and the reasons such vehicles are not so equipped, (D) information regarding any incidents in which a police officer of a law enforcement unit was found in an internal investigation conducted by such unit to have violated such unit's policy regarding the use of body-worn recording equipment or dashboard cameras, and (E) any other information deemed necessary.

(2) Not later than January 1, 2024, and annually thereafter, each law

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enforcement unit shall submit a report on the form prescribed pursuant to subdivision (1) of this subsection concerning the unit's compliance with the provisions of subsection (c) of this section to the Institute for Municipal and Regional Policy at The University of Connecticut. The institute shall post such reports on the institute's Internet web site.

- (3) Not later than July 1, 2024, and annually thereafter, the Institute for Municipal and Regional Policy at The University of Connecticut shall, within available appropriations, review the reports submitted pursuant to subdivision (2) of this subsection, and report the results of such review and any recommendations as a result of such review to the Governor, the Police Officer Standards and Training Council, the Criminal Justice Policy and Planning Division within the Office of Policy and Management and, in accordance with the provisions of section 11-4a, the joint standing committees of the General Assembly having cognizance of matters relating to the judiciary and public safety and security.
- Sec. 2. (NEW) (Effective October 1, 2025) (a) Except as provided in subsections (b) and (c) of this section, any public agency, as defined in section 1-200 of the general statutes, that maintains a copy of a record created using body-worn recording equipment or a dashboard camera pursuant to section 29-6d of the general statutes, as amended by this act, may charge the requesting party a redaction fee for any such record that requires redaction in accordance with the provisions of this section. Such fee shall compensate the public agency for the time spent redacting any portion of the requested record as required or authorized by state or federal law, including, but not limited to, the provisions of subsection (g) of section 29-6d of the general statutes, as amended by this act. Such fee shall be calculated as follows:
- (1) The public agency shall not charge the requesting party for the time spent searching for the applicable record that is responsive to the request.
- 239 (2) The first four hours of labor costs incurred by the public agency in

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redacting the requested record shall not be charged to the requesting party.

- (3) Except as provided in subsection (c) of this section, any additional labor costs associated with any time necessary to redact the requested record beyond the time set forth in subdivision (2) of this subsection may be charged to the requesting party at a rate not to exceed the hourly wage of the lowest-paid employee with the requisite training for redacting the responsive record. For purposes of this subdivision, the hourly wage of an employee shall be based upon the employee's base salary and shall not include benefits. The responding agency shall not charge the requesting party for the services of any attorney hired by the responding agency to conduct a second review of the requested record or any company providing digital management services to the responding agency.
- (4) Any fee charged to a requesting party under this subsection shall not exceed one hundred dollars per hour of the actual length of time of the record requested. In calculating the fee under this subsection, the public agency may round up the actual length of time of the record requested to the nearest half hour at a rate of fifty dollars per half hour.
- (5) If the amount to be charged to the requesting party in accordance with subdivision (3) of this subsection is estimated to exceed two hundred fifty dollars, the public agency shall inform the requesting party of the estimated fee and may require prepayment of such fee prior to redacting the requested record. If the amount of prepaid fees exceeds the actual labor costs incurred by the public agency in redacting the requested record, the public agency shall reimburse the requesting party for any difference between the prepaid amount and actual cost.
- (b) The public agency shall waive any fee authorized under this section if required under subsection (d) of section 1-212 of the general statutes.
- (c) (1) A public agency shall not charge a fee to any requesting party who is (A) an involved person in the record requested, (B) the parent or

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- legal guardian of an involved person, or (C) an attorney representing an involved person in any civil, criminal or administrative matter.
- 274 (2) A public agency shall not charge a fee to any other requesting 275 party if (A) the record depicts a police officer involved in a shooting, a 276 police officer involved in a motor vehicle accident or a police officer 277 giving a formal statement about the use of force, or (B) (i) there is an 278 allegation of misconduct concerning the police officer involved, or (ii) 279 the police officer involved is the subject of a disciplinary investigation, 280 subject to any limitations on disclosure set forth in subsection (g) of 281 section 29-6d of the general statutes, as amended by this act.
- (d) The public agency shall maintain an original, unredacted copy of any requested record that is redacted for public dissemination in accordance with the provisions of this section.

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- (e) If the Freedom of Information Commission determines that a public agency has violated any provision of this section, the Freedom of Information Commission may order the public agency to refund any payment made under this section.
- Sec. 3. Subsections (a) and (b) of section 1-212 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):
 - (a) Any person applying in writing shall receive, promptly upon request, a plain, facsimile, electronic or certified copy of any public record. The type of copy provided shall be within the discretion of the public agency, except (1) the agency shall provide a certified copy whenever requested, and (2) if the applicant does not have access to a computer or facsimile machine, the public agency shall not send the applicant an electronic or facsimile copy. [The] Except as provided in section 2 of this act, the fee for any copy provided in accordance with the Freedom of Information Act:
- 301 (A) By an executive, administrative or legislative office of the state, a state agency or a department, institution, bureau, board, commission,

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authority or official of the state, including a committee of, or created by, such an office, agency, department, institution, bureau, board, commission, authority or official, and also including any judicial office, official or body or committee thereof but only in respect to its or their administrative functions, shall not exceed twenty-five cents per page; and

- (B) By all other public agencies, as defined in section 1-200, shall not exceed fifty cents per page. If any copy provided in accordance with said Freedom of Information Act requires a transcription, or if any person applies for a transcription of a public record, the fee for such transcription shall not exceed the cost thereof to the public agency.
- (b) The fee for any copy provided in accordance with subsection (a) of section 1-211 shall not exceed the cost thereof to the public agency. [In] Except as provided in section 2 of this act, in determining such costs for a copy, other than for a printout which exists at the time that the agency responds to the request for such copy, an agency may include only:
 - (1) An amount equal to the hourly salary attributed to all agency employees engaged in providing the requested computer-stored public record, including their time performing the formatting or programming functions necessary to provide the copy as requested, but not including search or retrieval costs except as provided in subdivision (4) of this subsection;
 - (2) An amount equal to the cost to the agency of engaging an outside professional electronic copying service to provide such copying services, if such service is necessary to provide the copying as requested;
- 329 (3) The actual cost of the storage devices or media provided to the person making the request in complying with such request; and
- 331 (4) The computer time charges incurred by the agency in providing 332 the requested computer-stored public record where another agency or 333 contractor provides the agency with computer storage and retrieval

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services. Notwithstanding any other provision of this section, the fee for any copy of the names of registered voters shall not exceed three cents per name delivered or the cost thereof to the public agency, as determined pursuant to this subsection, whichever is less. The Department of Administrative Services shall provide guidelines to agencies regarding the calculation of the fees charged for copies of computer-stored public records to ensure that such fees are reasonable and consistent among agencies.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2025	29-6d
Sec. 2	October 1, 2025	New section
Sec. 3	October 1, 2025	1-212(a) and (b)

GAE Joint Favorable

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