

General Assembly

## Substitute Bill No. 1369

January Session, 2025

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## AN ACT CONCERNING CHILD CARE SUPPORT FOR CONNECTICUT'S WORKFORCE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (*Effective July 1, 2025*) (a) There is established the Workforce Child Care Program and Portal to assist working families with the cost of child care and to provide financial assistance to early care and education program providers to support operational and workforce needs. The program shall be administered by the Early Childhood Care and Education Fund Advisory Commission, established pursuant to section 10-511a of the general statutes.

8 (b) Eligibility for participation in the program shall be limited to the9 following:

10 (1) Any family (A) with a child or children under thirteen years of 11 age, (B) with an individual who is employed, and (C) that is not 12 currently receiving a subsidy or other financial assistance from or 13 enrolled in (i) a Head Start or Early Head Start program, (ii) the child 14 care subsidy program, established pursuant to section 17b-749 of the 15 general statutes, (iii) an early care and education program receiving 16 financial assistance under Early Start CT pursuant to section 10-550b of 17 the general statutes, (iv) a preschool program under the Connecticut 18 Smart Start competitive grant program pursuant to section 10-506 of the

19 general statutes, (v) the temporary family assistance program pursuant 20 to section 17b-112 of the general statutes, (vi) foster care placements or 21 certified relative foster care placements through the Department of 22 Children and Families, or (vii) any other state or federal program from 23 which the family is receiving a subsidy or financial assistance for child 24 care; and

(2) Any licensed provider of an early care and education program in
the state providing child care services, as described in section 19a-77 of
the general statutes, including, but not limited to, before-school and
after-school programs, summer camps and youth camps.

(c) As part of the program, the cost of child care charged by a
participating early care and education program provider to an eligible
family shall not exceed seven per cent of the annual household income
of such eligible family.

(d) The Early Childhood Care and Education Fund Advisory
Commission shall authorize payments from the Early Childhood Care
and Education Fund, established pursuant to section 10-511 of the
general statutes, as follows:

(1) For grants to participating early care and education program
providers, in accordance with sliding scale subsidy guidelines
developed by the board, to implement the provisions of subsection (c)
of this section.

41 (2) To implement the early childhood care and education salary42 enhancement grant program in accordance with the provisions of43 sections 4 and 5 of this act.

(3) For grants to employees of early care and education programs for
(A) professional development, (B) scholarships for associate and
bachelor's degrees, certifications and advanced training, and (C)
retention incentives, including, but not limited to, performance-based
bonuses and retention grants.

49 (4) For capital improvements, including renovations, structural
50 upgrades and purchasing equipment and materials, in order for child
51 care facilities to meet health and safety standards, expand capacity and
52 enhance educational resources.

53 (5) To develop and maintain the Workforce Child Care Program54 enrollment portal, as described in section 3 of this act.

55 (e) On and after July 1, 2027, the Early Childhood Care and Education 56 Fund Advisory Commission may expand the program and portal to 57 authorize payments from the Early Childhood Care and Education 58 Fund for (1) enrollment in before-school and after-school programs, 59 summer camps and youth camps, and (2) emergency access and 60 coverage for three months for parents and guardians who are not 61 employed, provided the fund will maintain solvency in the subsequent 62 fiscal year following such program expansion.

63 (f) Not later than January 1, 2029, and annually thereafter, the Early 64 Childhood Care and Education Fund Advisory Commission shall 65 prepare a report on the implementation of the program and portal. Such 66 report shall include, but need not be limited to, (1) the number of eligible 67 families and participating providers in the program, an analysis of how 68 the program has impacted the child care workforce and child care 69 accessibility and if the program has had an effect on economic growth 70 in the state, and (2) any recommendations for improvements or 71 enhancements to the program. The board shall submit such report to the 72 joint standing committee of the General Assembly having cognizance of 73 matters relating to children in accordance with the provisions of section 74 11-4a of the general statutes.

75 Sec. 2. (NEW) (*Effective July 1, 2025*) (a) As used in this section:

(1) "Employer" means any person, firm, business, educational
institution, nonprofit agency, corporation, limited liability company or
other entity that employs more than two hundred employees in the state
and is required to deduct and withhold taxes from wages pursuant to
section 12-705 of the general statutes. "Employer" does not include any

81 early care and education program provider; and

(2) "Payroll expense" means (A) wages, as defined in Section 3121 of
the Internal Revenue Code of 1986, or any subsequent corresponding
internal revenue code of the United States, as amended from time to
time, without regard to Section 3121(a)(1) of said code, and (B)
compensation, as defined in Section 3231 of said code, without regard
to Section 3231(e)(2)(A)(i) of said code, that are paid to all covered
employees.

(b) On and after January 1, 2026, each employer shall pay a tax on
such employer's payroll expense at the following rate: For the taxable
year commencing January 1, 2026, one and one-half per cent of such
employer's payroll expense during the year.

93 (c) All amounts collected under this section shall be deposited in the
94 Early Childhood Care and Education Fund, established pursuant to
95 section 10-511 of the general statutes.

96 Sec. 3. (NEW) (*Effective July 1, 2025*) (a) The Early Childhood Care and 97 Education Fund Advisory Commission, in collaboration with the Office 98 of Early Childhood, shall develop a centralized online enrollment portal 99 for families to apply for (1) participation in the Workforce Child Care 100 Program and Portal, established pursuant to section 1 of this act, and (2) 101 a subsidy or other state or federal financial assistance for child care 102 under (A) a Head Start or Early Head Start program, (B) the child care 103 subsidy program, established pursuant to section 17b-749 of the general 104 statutes, (C) an early care and education program receiving financial 105 assistance under Early Start CT pursuant to section 10-550b of the 106 general statutes, (D) a preschool program under the Connecticut Smart 107 Start competitive grant program pursuant to section 10-506 of the 108 general statutes, (E) temporary family assistance program pursuant to 109 section 17b-112 of the general statutes, (F) foster care placements or 110 certified relative foster care placements through the Department of Children and Families, or (G) any other state or federal program for 111 112 child care assistance.

113 (b) For applicants seeking participation in the Workforce Child Care 114 Program and Portal, the enrollment portal shall (1) enable families 115 seeking to participate in the program and portal to determine eligibility 116 and apply for a subsidy, (2) allow early care and education program 117 providers to participate in the program and portal, (3) facilitate the 118 connection of participating providers and eligible families by providing 119 opportunities for eligible families to enroll in participating provider 120 programs, (4) ensure secure data management to protect applicant 121 information and privacy and system integrity, and (5) include 122 provisions for special enrollment periods for life events, including job 123 loss, income changes and new parenthood.

(c) Any child who is enrolled in an early care and education program
through the enrollment portal shall be assigned a state-assigned student
identifier.

127 Sec. 4. (NEW) (*Effective July 1, 2025*) (a) As used in this section and 128 section 5 of this act:

(1) "Compensation schedule" means the early childhood educator
compensation schedule developed by the Office of Early Childhood
pursuant to section 10-531 of the general statutes, as amended by this
act;

(2) "Early childhood care and education program" means any child
care center, group child care home or family child care home, as such
terms are described in section 19a-77 of the general statutes, or youth
camp licensed by the Office of Early Childhood;

(3) "Employee" means a person who is employed by an early
childhood care and education program and meets the eligibility criteria
described in the compensation schedule and policy developed by the
Office of Early Childhood pursuant to subsection (e) of this section;

(4) "Base salary" means the annual salary that an employee was paid
for a position on December 31, 2024, or, if the position was vacant on
December 31, 2024, the starting annual salary for such position on said

144 date;

145 (5) "Benefits amount" means seven thousand five hundred dollars;

(6) "Individual employee salary enhancement amount" means, for
any fiscal year, the sum of (A) the difference between (i) the salary
prescribed in the compensation schedule for an employee, and (ii) the
amount of such employee's base salary, and (B) the benefits amount; and

(7) "Salary enhancement amount" means the sum of the totalindividual employee salary enhancement amounts for all employees ofan early childhood care and education program for the fiscal year.

153 (b) For the fiscal year ending June 30, 2026, and each fiscal year 154 thereafter, the Office of Early Childhood, in collaboration with the Early 155 Childhood Care and Education Fund Advisory Commission, 156 established pursuant to section 10-511a of the general statutes, shall 157 administer the early childhood care and education salary enhancement 158 grant program. The office shall annually pay to each early childhood 159 care and education program a salary enhancement grant in the amount 160 of such program's salary enhancement amount. Such program shall 161 distribute such grant funds to its employees in accordance with the 162 policy developed by the Commissioner of Early Childhood pursuant to 163 subsection (e) of this section.

164 (c) For the fiscal year ending June 30, 2026, and each fiscal year thereafter, the office shall annually pay to each family child care home 165 166 a salary enhancement grant as follows: (1) Twenty thousand dollars for 167 each licensee of a family child care home, (2) six thousand dollars for 168 each full-time assistant or substitute staff member approved by the 169 Commissioner of Early Childhood pursuant to section 19a-87b of the 170 general statutes, and (3) three thousand dollars for each part-time 171 assistant or substitute staff member approved by the commissioner 172 pursuant to section 19a-87b of the general statutes, and employed by the 173 family child care home. The licensee shall distribute such grant funds in 174 accordance with the policy developed by the commissioner pursuant to 175 subsection (e) of this section.

(d) Each early childhood care and education program shall register,
at such time and in such manner as prescribed by the commissioner,
with the Office of Early Childhood to receive a grant under the program.
Upon registration, such program shall provide any information
required by the office, in accordance with the policy developed by the
commissioner pursuant to subsection (e) of this section.

(e) Not later than October 1, 2025, the commissioner shall develop a
policy for the administration of the early childhood care and education
salary enhancement grant program. The policy shall include, but need
not be limited to, eligibility criteria for the program, the registration
process for the program, the distribution requirements of the grant and
any other requirements the commissioner deems necessary.

188 Sec. 5. (NEW) (Effective July 1, 2025) Upon receipt of a salary 189 enhancement grant, each employee of an early childhood care and 190 education program shall be paid an annual salary as prescribed in the 191 compensation schedule, developed pursuant to section 10-531 of the 192 general statutes, as amended by this act, except if the amount of an 193 employee's salary is greater than the amount prescribed in such 194 compensation schedule, such employee shall be paid such greater 195 amount.

196 Sec. 6. Section 10-531 of the general statutes is repealed and the 197 following is substituted in lieu thereof (*Effective July 1, 2025*):

198 (a) As used in this section:

(1) "Early childhood education program" means any child care or
school readiness program that accepts state funds for infant, toddler and
preschool spaces associated with such program;

(2) "Employee" means any person who is employed by an early
childhood [education program and meets the applicable staff
qualifications requirement, as defined in section 10-16p] <u>care and</u>
<u>education program and meets the eligibility criteria described in the</u>
<u>compensation schedule and policy developed by the Office of Early</u>

207 <u>Childhood pursuant to subsection (e) of section 4 of this act</u>;

(3) "Compensation" means the salary, wages, benefits and other
forms of valuable consideration earned by and provided to an employee
in remuneration for services rendered; [and]

(4) "Compensation schedule" means a list or lists specifying a seriesof compensation steps and ranges<u>; and</u>

(5) "Early childhood care and education program" means any child
care center, group child care home or family child care home, as such
terms are described in section 19a-77, or youth camp licensed by the
Office of Early Childhood.

(b) The Office of Early Childhood shall establish, after notice and
opportunity for public comment, a proposed early childhood educator
compensation schedule for employees of early childhood education
programs.

221 (c) (1) The office shall consider the following factors in developing the 222 proposed early childhood educator compensation schedule: (A) Level 223 of education, (B) training in early childhood education or child 224 development, (C) relevant employment experience, including the number of years an individual has been employed in an early childhood 225 226 education program, (D) compensation levels for certified teachers 227 employed in a preschool program operated by a local or regional board 228 of education or regional educational service center, and (E) cost of living 229 in the state.

230 In developing the proposed early childhood educator (2)231 compensation schedule, the office may (A) consider the findings and 232 recommendations provided in "A Plan to Assist Early Education State 233 Funded Providers to Degree Attainment and Increased Compensation" 234 created by the office, pursuant to section 4 of public act 15-134, to create 235 a standardized salary scale and incentive package for early childhood 236 educators, (B) utilize state and federal funding, and (C) examine existing 237 programs that address early childhood educator compensation and staff retention through financial incentives, such as bonuses for degree orcourse completion.

(3) The office shall establish a recommended minimum salary for
employees as part of the proposed early childhood educator
compensation schedule.

243 (d) Not later than January 1, 2021, the office shall submit the proposed 244 early childhood educator compensation schedule and a report to the 245 joint standing committees of the General Assembly having cognizance 246 of matters relating to education and appropriations and the budgets of 247 state agencies, in accordance with the provisions of section 11-4a. Such 248 report shall include: (1) Any recommendations for legislation relating to 249 state-wide implementation of the proposed early childhood educator 250 compensation schedule, (2) an estimate of the cost of implementing the 251 proposed early childhood educator compensation schedule state-wide, 252 (3) an analysis of the effect of the state-wide implementation of the 253 proposed early childhood educator compensation schedule on the 254 number of available preschool seats, and (4) an explanation of how the 255 proposed early childhood educator compensation schedule will be 256 included in any quality rating and improvement system developed by 257 the office, pursuant to subdivision (15) of subsection (b) of section 10-258 500.

- 259 (e) Not later than January 1, 2026, the office shall amend the
- 260 compensation schedule to include employees of early childhood care
- 261 <u>and education programs.</u>

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2025	New section
Sec. 2	July 1, 2025	New section
Sec. 3	July 1, 2025	New section
Sec. 4	July 1, 2025	New section
Sec. 5	July 1, 2025	New section
Sec. 6	July 1, 2025	10-531

KID Joint Favorable Subst. C/R

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