

General Assembly

January Session, 2025

Raised Bill No. 1387

LCO No. **5364**

Referred to Committee on JUDICIARY

Introduced by: (JUD)

AN ACT CONCERNING THE PRESCRIBED DUTIES OF THE EXECUTIVE DIRECTOR OF THE CRIMINAL JUSTICE INFORMATION SYSTEM GOVERNING BOARD AND THE INFORMATION TECHNOLOGY SYSTEM MAINTAINED BY SAID BOARD.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 54-142q of the general statutes is repealed and the
 following is substituted in lieu thereof (*Effective October 1, 2025*):
- 3 (a) As used in this section, (1) "governing board" means the Criminal 4 Justice Information System Governing Board established in this section, 5 (2) "offender-based tracking system" means an information system that 6 enables, as determined by the governing board and subject to this 7 chapter, criminal justice agencies, as defined in subsection (b) of section 8 54-142g, the Division of Public Defender Services and the Office of the 9 Federal Public Defender to share criminal history record information, as 10 defined in subsection (a) of section 54-142g, and to access electronically 11 maintained offender and case data involving felonies, misdemeanors, 12 violations, motor vehicle violations, motor vehicle offenses for which a 13 sentence to a term of imprisonment may be imposed, and infractions, 14 and (3) "criminal justice information systems" means the information

systems designed and implemented pursuant to section 54-142s, as
<u>amended by this act</u>.

(b) There shall be a Criminal Justice Information System Governing
Board which shall be within the Department of Emergency Services and
Public Protection for administrative purposes only and shall oversee
criminal justice information systems.

21 (c) The governing board shall be composed of the Chief Court 22 Administrator, the Commissioner of Emergency Services and Public 23 Protection, the Secretary of the Office of Policy and Management, the 24 Commissioner of Correction, the chairperson of the Board of Pardons 25 and Paroles, the Chief State's Attorney, the Chief Public Defender, the 26 Commissioner of Administrative Services, the Victim Advocate, the 27 Commissioner of Motor Vehicles, the chairpersons and ranking 28 members of the joint standing committee of the General Assembly on 29 judiciary and the president of the Connecticut Police Chiefs Association. 30 The Chief Court Administrator and a person appointed by the Governor 31 from among the membership shall serve as cochairpersons. Each 32 member of the governing board may appoint a designee who shall have 33 the same powers as such member.

(d) The governing board shall meet at least once during each calendar
quarter and at such other times as the chairperson deems necessary. A
majority of the members shall constitute a quorum for the transaction of
business.

38 (e) The governing board shall hire an executive director [of the board 39 who shall not be a member of the board and who shall serve at the 40 pleasure of the board. The executive director shall be qualified by 41 education, training or experience to oversee the design and 42 implementation of a comprehensive, state-wide information technology 43 system for the sharing of criminal justice information as provided in 44 section 54-142s. The Department of Emergency Services and Public 45 Protection shall provide office space and such staff, supplies and

46 services as necessary for the executive director to properly carry out his or her duties under this subsection.] of the Criminal Justice Information 47 System Governing Board, who shall serve at the pleasure of the board 48 and not be a member of the board. The executive director shall: 49 50 (1) Act on behalf of the board, implementing its policies, directives 51 and decisions, and not undertake actions independent of the board's 52 direction; 53 (2) Have the authority to implement the policies, directives and rules 54 of the governing board, as well as any additional responsibilities as prescribed by the board; 55 56 (3) Be gualified by education, training or experience to oversee the 57 design, implementation and administration of a comprehensive, statewide information technology system for the sharing of criminal justice 58 59 information pursuant to section 54-142s, as amended by this act; 60 (4) Foster interagency collaboration and coordination among the 61 criminal justice agencies represented on the governing board to ensure 62 the efficient operation and integration of criminal justice information 63 systems; 64 (5) Balance centralized oversight with the autonomy and operational 65 needs of individual agencies while ensuring compliance with 66 established policies and standards; 67 (6) Facilitate the development and implementation of interoperability 68 and data security standards to support the seamless exchange of 69 information between criminal justice agencies; and 70 (7) Appoint a designee, when authorized by statute, to serve on 71 commissions, foundations or committees requiring participation by the 72 executive director and authorize such designee to vote on behalf of the 73 executive director during meetings of such commissions, foundations or 74 committees.

75 (f) The executive director may employ staff as deemed necessary, 76 including, but not limited to, temporary consultants, to carry out the duties and responsibilities of the position. The governing board shall 77 78 establish prescribed duties and determine the priorities for the executive 79 director and associated staff. The Department of Emergency Services 80 and Public Protection shall provide office space and such staff, supplies 81 and services as necessary for the executive director to properly carry out 82 his or her duties under this section.

[(f)] (g) The governing board shall develop plans, maintain policies and provide direction for the efficient operation and integration of criminal justice information systems, whether such systems service a single agency or multiple agencies. The governing board shall establish standards and procedures for use by agencies to assure the interoperability of such systems, authorized access to such systems and the security of such systems.

90 [(g)] (h) In addition to the requirements of subsection [(f)] (g) of this 91 section, the duties and responsibilities of the governing board shall be 92 to: (1) Oversee the operations and administration of criminal justice 93 information systems; (2) establish such permanent and ad hoc 94 committees as it deems necessary, with appointments to such 95 committees not restricted to criminal justice agencies; (3) recommend 96 any legislation necessary for implementation, operation and 97 maintenance of criminal justice information systems; (4) establish and 98 implement policies and procedures to meet the system-wide objectives, 99 including the provision of appropriate controls for data access and 100 security; and (5) perform all necessary functions to facilitate the 101 coordination and integration of criminal justice information systems.

102 [(h)] (i) A member of the governing board, a member of a permanent 103 or an ad hoc committee established by the governing board, and any 104 person operating and administering the criminal justice information 105 system shall be deemed to be "state officers and employees" for the 106 purposes of chapter 53 and section 5-141d.

107 [(i)] (i) Information that may be accessed by the Division of Public 108 Defender Services or the Office of the Federal Public Defender pursuant 109 to subsection (a) of this section shall be limited to: (1) Conviction 110 information, as defined in subsection (c) of section 54-142g, (2) 111 information that is otherwise available to the public, and (3) 112 information, including nonconviction information, concerning a client 113 whom the division has been appointed by the court to represent and is 114 representing at the time of the request for access to such information.

115 Sec. 2. Section 54-142s of the general statutes is repealed and the 116 following is substituted in lieu thereof (*Effective October 1, 2025*):

(a) The Criminal Justice Information System Governing Board shall
design and implement a comprehensive, state-wide information
technology system to facilitate the immediate, seamless and
comprehensive sharing of information between all state agencies,
departments, boards and commissions having any cognizance over
matters relating to law enforcement and criminal justice, and organized
local police departments and law enforcement officials.

124 (b) Such information technology system shall include, without 125 limitation, a central tracking and information database, a central 126 electronic document repository and centralized analytical tools, as 127 provided in subsections (c) to (e), inclusive, of this section, all of which 128 shall be developed with state-of-the-art technology, as provided in 129 subsection (f) of this section, and such other components or elements as 130 are determined to be appropriate or necessary by the board after 131 development of a plan for the design and implementation of such 132 system.

(c) Such information technology system shall include a central,
integrated criminal justice tracking and information database that
provides:

(1) Complete biographical information and vital statistics for alloffenders and former offenders still living; [and]

(2) Tracking information for all offenders in the criminal justice
system, from investigation through incarceration and release, and
seamless integration with any electronic monitoring systems, global
positioning systems and any offender registries; and

(3) Any other relevant information collected, managed or maintained
 by an entity having cognizance over matters relating to law enforcement
 and criminal justice.

(d) Such information technology system shall include a central,
integrated electronic repository of criminal justice records and
documents that provides:

(1) Access to all state and local police reports, presentence
investigations and reports, psychological and medical reports, criminal
records, incarceration and parole records, and court records and
transcripts, whether such records and documents normally exist in
electronic or hard copy form; and

(2) Access to scanning and processing facilities to ensure that suchrecords and documents are integrated into the system and updatedimmediately.

(e) Such information technology system shall include centralized
analytical tools, bundled together in a custom-designed enterprise
system that includes:

(1) Analytical tools that empower and enhance criminal case
assessment, sentencing and plea agreement analysis and pardon, parole,
probation and release decisions;

(2) Analytical tools that empower and enhance forecastingconcerning recidivism and future offenses for each individual offender;and

165 (3) Collaborative functionality that enables seamless cross-166 department communication, information exchange, central note-taking 167 and comment capabilities for each offender.

(f) Such information technology system shall be developed with
state-of-the-art relational database technology and other appropriate
software applications and hardware, and shall be:

(1) Completely accessible by any authorized criminal justice officialthrough the Internet;

(2) Completely integrated with the state police, organized local police
departments, law enforcement agencies and such other agencies and
organizations as the governing board deems necessary and appropriate,
and their information systems and database applications;

177 (3) Indexed and cross-referenced by offender name, residence,
178 community, criminal offense and any other data points necessary for the
179 effective administration of the state's criminal justice system;

180 (4) Fully text searchable for all records;

181 (5) Secure and protected by high-level security and controls;

(6) Accessible to the public subject to appropriate privacy protectionsand controls; and

(7) Monitored and administered by the Criminal Justice Information
Systems Governing Board, with the assistance of the Department of
Administrative Services, provided major software and hardware needs
may be provided and serviced by private, third-party vendors.

188 (g) Any third-party vendor or contractor of criminal justice-related 189 record management systems, assisting in the design and 190 implementation of the state-wide information technology system 191 pursuant to this section, that requires access to criminal history record 192 information maintained on the state's criminal justice information 193 technology system shall, prior to being allowed to access such 194 information, obtain written approval from the Criminal Justice

195 Information System Governing Board to access such information in the 196 manner prescribed by said board. Any contract, subcontract or 197 amendment to a contract or subcontract entered into by the Criminal 198 Justice Information System Governing Board and a third-party vendor 199 or contractor concerning criminal justice-related record management 200 systems shall include specifications established by said board that 201 ensure that all policies, procedures, processes and control systems, 202 including hardware, software and protocols that are provided by the 203 third-party vendor or contractor are compatible with, and support, the 204 state's criminal justice information technology system.

205 (h) Not later than January first, annually, the Criminal Justice 206 Information System Governing Board shall report, in accordance with 207 section 11-4a, to the joint standing committees of the General Assembly 208 having cognizance of matters relating to the judiciary and 209 appropriations and the budgets of state agencies concerning the status 210 of the design and implementation of such information technology 211 system. In conjunction with the report, the board shall also make a 212 presentation to said committees during the ensuing regular session 213 concerning the status of the design and implementation of such 214 information technology system and a specific itemization of the 215 additional resources, if any, that are needed to achieve such design and 216 implementation.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2025	54-142q
Sec. 2	October 1, 2025	54-142s

Statement of Purpose:

To: (1) Specify the duties of the executive director of the Criminal Justice Information System Governing Board, and (2) clarify that the criminal justice information technology system should not be restricted to sharing only offender-based data. [Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]