



General Assembly

January Session, 2025

Raised Bill No. 1405

LCO No. 5295



Referred to Committee on GOVERNMENT OVERSIGHT

Introduced by:
(GOS)

***AN ACT MODIFYING CAMPAIGN FINANCE LAWS AND THE POWERS
OF THE STATE ELECTIONS ENFORCEMENT COMMISSION.***

Be it enacted by the Senate and House of Representatives in General
Assembly convened:

1 Section 1. Subdivisions (25) and (26) of section 9-601 of the general
2 statutes are repealed and the following is substituted in lieu thereof
3 (*Effective July 1, 2025*):

4 (25) "Organization expenditure" means an expenditure by a party
5 committee, legislative caucus committee or legislative leadership
6 committee for the benefit of a candidate or candidate committee for:

7 (A) The preparation, display or mailing or other distribution of a
8 party candidate listing, including the electronic sharing, posting or
9 forwarding of content created by a candidate committee or other
10 committee on behalf of a candidate, the use of a personal electronic mail
11 list or an existing electronic mail account for such purposes and other
12 similar de minimis activity that may or may not be related to
13 fundraising. As used in this subparagraph, "party candidate listing"
14 means any communication that meets the following criteria: (i) The
15 communication lists the name or names of candidates for election to

16 public office, (ii) the communication is distributed through public
17 advertising such as broadcast stations, cable television, newspapers or
18 similar media, or through direct mail, telephone, electronic mail,
19 publicly accessible sites on the Internet or personal delivery, and (iii) the
20 communication is made to promote the success or defeat of any
21 candidate or slate of candidates seeking the nomination for election, or
22 election or for the purpose of aiding or promoting the success or defeat
23 of any referendum question or the success or defeat of any political
24 party, provided such communication is not a solicitation for or on behalf
25 of a candidate committee;

26 (B) A document in printed or electronic form, including a party
27 platform, an electronic page providing merchant account services to be
28 used by a candidate for the collection of on-line contributions, a copy of
29 an issue paper, information pertaining to the requirements of this title,
30 a list of registered voters and voter identification information, which
31 document is created or maintained by a party committee, legislative
32 caucus committee or legislative leadership committee for the general
33 purposes of party or caucus building and is provided (i) to a candidate
34 who is a member of the party that has established such party committee,
35 or (ii) to a candidate who is a member of the party of the caucus or leader
36 who has established such legislative caucus committee or legislative
37 leadership committee, whichever is applicable;

38 (C) A campaign event at which campaign materials are present and
39 food or beverage may be provided, but at which no contribution shall
40 be received, solicited or bundled; or

41 (D) The retention of the services of an advisor or individual to
42 provide assistance relating to a candidate's campaign.

43 (26) "Solicit" means (A) requesting that a contribution be made, (B)
44 participating in any fundraising activities for a candidate committee,
45 exploratory committee, political committee or party committee,
46 including, but not limited to, forwarding tickets to potential

47 contributors, receiving contributions for transmission to any such
 48 committee, serving on the committee that is hosting a fundraising event,
 49 introducing the candidate or making other public remarks at a
 50 fundraising event, being honored or otherwise recognized at a
 51 fundraising event, or bundling contributions, (C) serving as
 52 chairperson, treasurer or deputy treasurer of any such committee, or (D)
 53 establishing a political committee for the sole purpose of soliciting or
 54 receiving contributions for any committee. "Solicit" does not include (i)
 55 making a contribution that is otherwise permitted under this chapter,
 56 (ii) informing any person of a position taken by a candidate for public
 57 office or a public official, (iii) notifying the person of any activities of, or
 58 contact information for, any candidate for public office, (iv) serving as a
 59 member in any party committee or as an officer of such committee that
 60 is not otherwise prohibited in this subdivision, [or] (v) mere attendance
 61 at a fundraiser, or (vi) electronically sharing a link to a fundraising
 62 Internet web site or an invitation to a fundraising event, if shared by a
 63 party committee, legislative caucus committee or legislative leadership
 64 committee.

65 Sec. 2. Subsections (a) to (c), inclusive, of section 9-621 of the general
 66 statutes are repealed and the following is substituted in lieu thereof
 67 (*Effective July 1, 2025*):

68 (a) No individual shall make or incur any expenditure with the
 69 consent of, in coordination with or in consultation with any candidate,
 70 candidate committee or candidate's agent, no group of two or more
 71 individuals acting together that receives funds or makes or incurs
 72 expenditures not exceeding one thousand dollars in the aggregate and
 73 has not formed a political committee shall make or incur any
 74 expenditure, and no candidate or committee shall make or incur any
 75 expenditure including an organization expenditure for a party
 76 candidate listing, as defined in subparagraph (A) of subdivision (25) of
 77 section 9-601, as amended by this act, for any written, typed or other
 78 printed communication, [or] any web-based, written communication, or
 79 any text message communication, which promotes the success or defeat

80 of any candidate's campaign for nomination at a primary or election or
 81 promotes or opposes any political party or solicits funds to benefit any
 82 political party or committee unless such communication bears upon its
 83 face as a disclaimer (1) the words "paid for by" and the following: (A) In
 84 the case of such an individual, the name and address of such individual;
 85 (B) [in the case of a committee other than a party committee, the name
 86 of the committee and its treasurer; (C)] in the case of a [party] committee,
 87 the name of the committee; or [(D)] (C) in the case of a group of two or
 88 more individuals that receives funds or makes or incurs expenditures
 89 not exceeding one thousand dollars in the aggregate and has not formed
 90 a political committee, the name of the group and the name and address
 91 of its agent, and (2) the words "approved by" and the following: (A) In
 92 the case of an individual, group or committee other than a candidate
 93 committee making or incurring an expenditure with the consent of, in
 94 coordination with or in consultation with any candidate, candidate
 95 committee or candidate's agent, the name of the candidate; or (B) in the
 96 case of a candidate committee, the name of the candidate. For any text
 97 message communication, the appearance of such a disclaimer in an
 98 initial text message or the display of a link within the body of such
 99 message to an Internet web site where such a disclaimer appears shall
 100 be deemed to satisfy the requirements of this subsection.

101 (b) In addition to the requirements of subsection (a) of this section:

102 (1) No candidate or candidate committee or exploratory committee
 103 established by a candidate shall make or incur any expenditure for
 104 television advertising or Internet video advertising, which promotes the
 105 success of such candidate's campaign for nomination at a primary or
 106 election or the defeat of another candidate's campaign for nomination at
 107 a primary or election, unless, as a disclaimer, (A) [at the end of] during
 108 such advertising there appears simultaneously, for a period of not less
 109 than four seconds, (i) a clearly identifiable photographic or similar
 110 image of the candidate making such expenditure, and (ii) a clearly
 111 readable printed statement identifying such candidate, and indicating
 112 that such candidate has approved the advertising, [and (iii) a

113 simultaneous, personal audio message, in the following form: "I am
114 (candidate's name) and I approved this message",] and (B) the
115 candidate's name and image appear in [, and the candidate's voice is
116 contained in,] the narrative of the advertising, before the end of such
117 advertising;

118 (2) No candidate or candidate committee or exploratory committee
119 established by a candidate shall make or incur any expenditure for radio
120 advertising or Internet audio advertising, which promotes the success
121 of such candidate's campaign for nomination at a primary or election or
122 the defeat of another candidate's campaign for nomination at a primary
123 or election, unless, as a disclaimer, (A) the advertising ends with a
124 personal audio statement by the candidate making such expenditure (i)
125 identifying such candidate and the office such candidate is seeking, and
126 (ii) indicating that such candidate has approved the advertising in the
127 following form: "I am (candidate's name) and I approved this
128 message", and (B) the candidate's name and voice are contained in the
129 narrative of the advertising, before the end of such advertising; and

130 (3) No candidate or candidate committee or exploratory committee
131 established by a candidate shall make or incur any expenditure for
132 automated telephone calls which promote the success of such
133 candidate's campaign for nomination at a primary or election or the
134 defeat of another candidate's campaign for nomination at a primary or
135 election, unless the candidate's name and voice are contained in the
136 narrative of the call, before the end of such call.

137 (c) No business entity, organization, association, committee, or group
138 of two or more individuals who have joined solely to promote the
139 success or defeat of a referendum question shall make or incur any
140 expenditure for any written, typed or other printed communication
141 which promotes the success or defeat of any referendum question unless
142 such communication bears upon its face, as a disclaimer, the words
143 "paid for by" and the following: (1) In the case of a business entity,
144 organization or association, the name of the business entity,

145 organization or association and the name of its chief executive officer or
146 equivalent, and in the case such communication is made during the
147 ninety-day period immediately prior to the referendum, such
148 communication shall also bear on its face the names of the five persons
149 who made the five largest aggregate covered transfers to such business
150 entity, organization or association during the twelve-month period
151 immediately prior to such referendum. The communication shall also
152 state that additional information about the business entity, organization
153 or association making such communication may be found on the State
154 Elections Enforcement Commission's Internet web site; (2) [in the case
155 of a political committee, the name of the committee and the name of its
156 treasurer; (3)] in the case of a political committee or a party committee,
157 the name of the committee; or [(4)] (3) in the case of such a group of two
158 or more individuals, the name of the group and the name and address
159 of its agent.

160 Sec. 3. Subsection (h) of section 9-621 of the general statutes is
161 repealed and the following is substituted in lieu thereof (*Effective July 1,*
162 *2025*):

163 (h) (1) No person shall make or incur an independent expenditure for
164 any written, typed or other printed communication, including on a
165 billboard, or any web-based, written communication, unless such
166 communication bears upon its face, as a disclaimer, the words "Paid for
167 by" and the name of such person and the following statement: "This
168 message was made independent of any candidate or political party.". In
169 the case of a person making or incurring such an independent
170 expenditure during the ninety-day period immediately prior to the
171 primary or election for which the independent expenditure is made,
172 such communication shall also bear upon its face the names of the five
173 persons who made the five largest aggregate covered transfers to the
174 person making such communication during the twelve-month period
175 immediately prior to such primary or election, as applicable. The
176 communication shall also state that additional information about the
177 person making such communication may be found on the State

178 Elections Enforcement Commission's Internet web site.

179 (2) In addition to the requirements of subdivision (1) of this
180 subsection, no person shall make or incur an independent expenditure
181 for a video broadcast by television, satellite or Internet, unless at the end
182 of such advertising there appears for a period of not less than four
183 seconds as a disclaimer, the following as [an audio message and] a
184 written statement: "This message was paid for by (person making the
185 communication) and made independent of any candidate or political
186 party.". In the case of a person making or incurring such an independent
187 expenditure during the ninety-day period immediately prior to the
188 primary or election for which the independent expenditure is made,
189 such communication shall also list the names of the five persons who
190 made the five largest aggregate covered transfers to the person making
191 such communication during the twelve-month period immediately
192 prior to such primary or election, as applicable. The communication
193 shall also state that additional information about the person making
194 such communication may be found on the State Elections Enforcement
195 Commission's Internet web site.

196 (3) In addition to the requirements of subdivision (1) of this
197 subsection, no person shall make or incur an independent expenditure
198 for an audio communication broadcast by radio, satellite or Internet,
199 unless the advertising ends with a disclaimer that is a personal audio
200 statement by such person's agent (A) identifying the person paying for
201 the expenditure, and (B) indicating that the message was made
202 independent of any candidate or political party, using the following
203 form: "I am (name of the person's agent), (title), of (the person).
204 This message was made independent of any candidate or political
205 party.". In the case of a person making or incurring such an independent
206 expenditure during the ninety-day period immediately prior to the
207 primary or election for which the independent expenditure is made,
208 such communication shall state the names of the five persons who made
209 the five largest aggregate covered transfers to the person making such
210 communication during the twelve-month period immediately prior to

211 such primary or election, as applicable. The communication shall also
 212 state that additional information about the person making such
 213 communication may be found on the State Elections Enforcement
 214 Commission's Internet web site.

215 (4) In addition to the requirements of subdivision (1) of this
 216 subsection, no person shall make or incur an independent expenditure
 217 for telephone calls, unless the narrative of the telephone call identifies
 218 the person making the expenditure and during the ninety-day period
 219 immediately prior to the primary or election for which the independent
 220 expenditure is made, such communication shall state the names of the
 221 five persons who made the five largest aggregate covered transfers to
 222 the person making such communication during the twelve-month
 223 period immediately prior to such primary or election, as applicable. The
 224 communication shall also state that additional information about the
 225 person making such communication may be found on the State
 226 Elections Enforcement Commission's Internet web site.

227 Sec. 4. Subparagraph (B) of subdivision (5) of subsection (a) of section
 228 9-7b of the general statutes is repealed and the following is substituted
 229 in lieu thereof (*Effective July 1, 2025*):

230 (B) When conducting an audit after an election or primary, the
 231 commission shall randomly audit not more than [fifty] twenty per cent
 232 of candidate committees, which shall be selected through the process of
 233 a weighted lottery conducted by the commission that takes into account
 234 the selection frequency of a district served by the office of state senator
 235 or state representative, as applicable, for the immediately preceding
 236 three regular elections for such office and increases or decreases the
 237 likelihood that such district will be selected for audit based on such
 238 selection frequency, except that the commissioner shall audit all
 239 candidate committees for candidates for a state-wide office.

240 Sec. 5. Subdivision (14) of subsection (a) of section 9-7b of the general
 241 statutes is repealed and the following is substituted in lieu thereof

242 (Effective July 1, 2025):

243 (14) To (A) adopt and publish regulations and issue declaratory
 244 rulings pursuant to chapter 54 to carry out the provisions of section 9-
 245 7a, as amended by this act, this section, and chapters 155 and 157, [; to]
 246 (B) issue upon request and publish advisory opinions in the Connecticut
 247 Law Journal upon the requirements of chapters 155 and 157, (C) subject
 248 to the provisions of subsection (c) of this section, issue and publish
 249 guidance documents relating to the requirements of chapters 155 and
 250 157, and [to] (D) make recommendations to the General Assembly
 251 concerning suggested revisions of the election laws, except that the
 252 commission shall not issue any declaratory ruling or advisory opinion
 253 relating to the provisions of chapter 157 during the one-hundred-eighty-
 254 day period immediately preceding a state election, provided nothing in
 255 this subdivision shall be construed to limit the commission's ability
 256 during such period to provide general guidance and clarification
 257 relating to the provisions of said chapter;

258 Sec. 6. Section 9-7b of the general statutes is amended by adding
 259 subsection (c) as follows (Effective July 1, 2025):

260 (NEW) (c) On and after July 1, 2025, prior to the issuance and
 261 publication of any new guidance document relating to the requirements
 262 of chapters 155 and 157, or the revision of any such existing guidance
 263 document, the commission shall submit such guidance document to the
 264 joint standing committee of the General Assembly having cognizance of
 265 matters relating to government oversight, which shall hold a public
 266 hearing on such guidance document within thirty days after the date of
 267 submittal to such committee. The commission shall include with the
 268 guidance document a summary of the changes in the law the
 269 commission is proposing to clarify through such guidance document.
 270 Such committee may reject such guidance document by a majority vote.
 271 If such committee fails to vote to approve or reject such guidance
 272 document within thirty days after the date of submittal to such
 273 committee, such guidance document shall be deemed approved and the

274 commission may issue and publish such guidance document.

275 Sec. 7. Subsections (c) to (e), inclusive, of section 9-704 of the general
276 statutes are repealed and the following is substituted in lieu thereof
277 (*Effective July 1, 2025*):

278 (c) (1) [For] Subject to the provisions of subdivision (3) of this
279 subsection, for elections for the office of Governor, Lieutenant
280 Governor, Attorney General, State Comptroller, State Treasurer or
281 Secretary of the State held in [2022] 2026, and thereafter, the two-
282 hundred-fifty-dollar maximum individual contribution amount in
283 subdivision (1) or (2) [, as applicable,] of subsection (a) of this section, as
284 applicable, shall be adjusted by the State Elections Enforcement
285 Commission not later than [January 15, 2022] December 30, 2025, and
286 quadrennially thereafter, in accordance with any change in the
287 consumer price index for all urban consumers as published by the
288 United States Department of Labor, Bureau of Labor Statistics, during
289 the period beginning on [January 1, 2017] December 16, 2016, and
290 ending on December [thirty-first] fifteenth in [the year preceding] the
291 year in which said adjustment is to be made.

292 (2) (A) [For] Subject to the provisions of subdivision (3) of this
293 subsection, for elections for the office of state senator or state
294 representative held in 2020, and thereafter until December 31, 2025, the
295 two-hundred-fifty-dollar maximum individual contribution amount in
296 subdivision (3) or (4) [, as applicable,] of subsection (a) of this section, as
297 applicable, shall be adjusted by the State Elections Enforcement
298 Commission not later than January 15, 2020, and biennially thereafter,
299 in accordance with any change in the consumer price index for all urban
300 consumers as published by the United States Department of Labor,
301 Bureau of Labor Statistics, during the period beginning on January 1,
302 2017, and ending on December thirty-first in the year preceding the year
303 in which said adjustment is to be made.

304 (B) Subject to the provisions of subdivision (3) of this subsection, for

305 elections for the office of state senator or state representative held in
306 2026, and thereafter, the two-hundred-fifty-dollar maximum individual
307 contribution amount in subdivision (3) or (4) of subsection (a) of this
308 section, as applicable, shall be adjusted by the State Elections
309 Enforcement Commission not later than December 30, 2025, and
310 biennially thereafter, in accordance with any change in the consumer
311 price index for all urban consumers as published by the United States
312 Department of Labor, Bureau of Labor Statistics, during the period
313 beginning on December 16, 2016, and ending on December fifteenth in
314 the year in which said adjustment is to be made.

315 (3) (A) Except as provided in subparagraph (B) of this subdivision, on
316 and after December 30, 2025, the maximum individual contribution
317 amount resulting from any adjustment made by the State Elections
318 Enforcement Commission, pursuant to subdivision (1) or (2) of this
319 subsection, as applicable, shall remain in effect until the immediately
320 following adjustment is made by the commission, at which time a new
321 maximum individual contribution amount shall take effect.

322 (B) In the event that any adjustment made by the State Elections
323 Enforcement Commission, pursuant to subdivision (1) or (2) of this
324 subsection, as applicable, results in a new maximum individual
325 contribution amount that would be less than the maximum individual
326 contribution amount that resulted from the immediately preceding
327 adjustment, (i) such new maximum individual contribution amount
328 shall not take effect, and (ii) the maximum individual contribution
329 amount that resulted from the immediately preceding adjustment shall
330 remain in effect until the next adjustment made by the commission
331 pursuant to subdivision (1) or (2) of this subsection, as applicable.

332 (d) Each individual who makes a contribution of more than fifty
333 dollars to a candidate committee established to aid or promote the
334 success of a participating candidate for nomination or election shall
335 include with the contribution a certification that contains the same
336 information described in subdivision (3) of subsection (c) of section 9-

337 608 and shall follow the same procedure prescribed in said subsection.

338 (e) (1) The following shall not be deemed to be qualifying
339 contributions under subsection (a) of this section and shall be returned
340 to the contributor by the treasurer of the candidate committee [to the
341 contributor or transmitted to] or by the State Elections Enforcement
342 Commission [for deposit in the Citizens' Election Fund] in accordance
343 with the provisions of subdivision (2) of subsection (d) of section 9-706,
344 as amended by this act:

345 [(1)] (A) A contribution from a principal of a state contractor or
346 prospective state contractor;

347 [(2)] (B) A contribution of less than five dollars; [, and a contribution
348 of five dollars or more from an individual who does not provide the full
349 name and complete address of the individual;]

350 [(3)] (C) A contribution under subdivision (1) or (2) of subsection (a)
351 of this section from an individual who does not reside in the state, in
352 excess of the applicable limit on contributions from out-of-state
353 individuals in subsection (a) of this section; and

354 [(4)] (D) A contribution made by a youth who is less than twelve years
355 of age.

356 (2) A contribution of five dollars or more from an individual who
357 does not provide the full name and complete address of such individual
358 shall not be deemed to be a qualifying contribution under subsection (a)
359 of this section and shall be returned to the contributor by the treasurer
360 of the candidate committee, if practicable, or transmitted to the State
361 Elections Enforcement Commission for deposit in the Citizens' Election
362 Fund.

363 Sec. 8. Subsections (b) to (d), inclusive, of section 9-706 of the general
364 statutes are repealed and the following is substituted in lieu thereof
365 *(Effective July 1, 2025):*

366 (b) The application shall include a written certification that:

367 (1) The candidate committee has received the required amount of
368 qualifying contributions;

369 (2) The candidate committee has repaid all moneys borrowed on
370 behalf of the campaign, as required by subsection (b) of section 9-710;

371 (3) The candidate committee has returned, whenever practicable, any
372 contribution of five dollars or more from an individual who does not
373 include the individual's name and address with the contribution;

374 (4) The candidate committee has [~~returned~~] taken reasonable efforts
375 to return all contributions or portions of contributions that do not meet
376 the criteria for qualifying contributions under section 9-704, as amended
377 by this act, and has transmitted all excess qualifying contributions to the
378 Citizens' Election Fund;

379 (5) The treasurer of the candidate committee will: (A) Comply with
380 the provisions of chapter 155 and this chapter, and (B) maintain and
381 furnish all records required pursuant to chapter 155 and this chapter
382 and any regulation adopted pursuant to such chapters;

383 (6) All moneys received from the Citizens' Election Fund will be
384 deposited upon receipt into the depository account of the candidate
385 committee;

386 (7) The treasurer of the candidate committee will expend all moneys
387 received from the fund in accordance with the provisions of subsection
388 (g) of section 9-607 and regulations adopted by the State Elections
389 Enforcement Commission under subsection (e) of this section;

390 (8) If the candidate withdraws from the campaign, becomes ineligible
391 or dies during the campaign, the candidate committee of the candidate
392 will return to the commission, for deposit in the fund, all moneys
393 received from the fund pursuant to sections 9-700 to 9-716, inclusive,
394 which said candidate committee has not spent as of the date of such

395 occurrence;

396 (9) All outstanding civil penalties or forfeitures assessed pursuant to
397 chapters 155 to 157, inclusive, against the current or any former
398 committee of the candidate have been paid, provided (A) in the case of
399 any candidate seeking nomination for or election to the office of
400 Governor, Lieutenant Governor, Attorney General, State Comptroller,
401 Secretary of the State or State Treasurer, any such penalty or forfeiture
402 was assessed not later than twenty-four months prior to the submission
403 of an application pursuant to this section; or (B) in the case of any
404 candidate seeking nomination for or election to the office of state senator
405 or state representative, any such penalty or forfeiture was assessed not
406 later than twelve months prior to the submission of an application
407 pursuant to this section;

408 (10) The treasurer has paid any civil penalties or forfeitures assessed
409 pursuant to chapters 155 to 157, inclusive, and has not been convicted
410 of or pled guilty or nolo contendere to, in a court of competent
411 jurisdiction, any (A) felony involving fraud, forgery, larceny,
412 embezzlement or bribery, or (B) criminal offense under this title, unless
413 at least eight years have elapsed from the date of the conviction or plea
414 or the completion of any sentence, whichever date is later, without a
415 subsequent conviction of or plea to another such felony or offense;

416 (11) The candidate has not been convicted of or pled guilty or nolo
417 contendere to, in a court of competent jurisdiction, a criminal offense
418 under this title unless at least eight years have elapsed from the date of
419 the conviction or plea or the completion of any sentence, whichever date
420 is later, without a subsequent conviction of or plea to another such
421 offense; and

422 (12) The candidate has never been convicted of or pled guilty or nolo
423 contendere to, in a court of competent jurisdiction, a felony related to
424 the individual's public office, other than a criminal offense under this
425 title in accordance with subdivision (11) of this subsection.

426 (c) The application shall be accompanied by a cumulative itemized
 427 accounting of all funds received, expenditures made and expenses
 428 incurred but not yet paid by the candidate committee as of three days
 429 preceding the day the application is filed. Such accounting shall be
 430 sworn to under penalty of false statement by the treasurer of the
 431 candidate committee. The commission shall prescribe the form of the
 432 application and the cumulative itemized accounting. The form for such
 433 accounting shall conform to the requirements of section 9-608. Both the
 434 candidate and the treasurer of the candidate committee shall sign the
 435 application.

436 (d) (1) In accordance with the provisions of subsection (g) of this
 437 section, the commission shall review the application [,] and determine
 438 whether [(1)] (A) the candidate committee for the applicant has received
 439 the required qualifying contributions, [(2)] (B) in the case of an
 440 application for a grant from the fund for a convention campaign, the
 441 applicant has met the applicable condition under subsection (a) of this
 442 section for applying for such grant and complied with the provisions of
 443 subsections (b) and (c) of this section, [(3)] (C) in the case of an
 444 application for a grant from the fund for a primary campaign, the
 445 applicant has met the applicable condition under subsection (a) of this
 446 section for applying for such grant and complied with the provisions of
 447 subsections (b) and (c) of this section, [(4)] (D) in the case of an
 448 application for a grant from the fund for a general election campaign,
 449 the applicant has met the applicable condition under subsection (a) of
 450 this section for applying for such grant and complied with the
 451 provisions of subsections (b) and (c) of this section, and [(5)] (E) in the
 452 case of an application by a minor party or petitioning party candidate
 453 for a grant from the fund for a general election campaign, the applicant
 454 qualifies as an eligible minor party candidate or an eligible petitioning
 455 party candidate, whichever is applicable.

456 (2) During such review of the application:

457 (A) If the commission deems a contribution received by the candidate

458 committee not to be a qualifying contribution, the commission shall
459 advise the treasurer of the candidate committee of such determination
460 and cite the applicable reason under subsection (e) of section 9-704, as
461 amended by this act, for such determination and shall return the
462 contribution to the contributor based on the information provided on
463 the applicable contribution certification form;

464 (B) There shall be a presumption that information provided on a
465 contribution certification form is true and correct, which presumption
466 may only be rebutted by proof otherwise based on a prior investigative
467 finding of the commission; and

468 (C) The commission shall not disqualify any contribution from being
469 counted as a qualifying contribution for reason that (i) the residential
470 address associated with such contribution does not match the billing
471 address associated with such contribution, or (ii) such contribution was
472 made in response to an electronically shared link to a fundraising
473 Internet web site or invitation to a fundraising event.

474 (3) If the commission approves an application, the commission shall
475 determine the amount of the grant payable to the candidate committee
476 for the applicant pursuant to section 9-705 from the fund, and notify the
477 State Comptroller and the candidate of such candidate committee of
478 such amount. In so notifying the State Comptroller, the commission
479 shall (A) ensure that the qualified candidate committee of an applicant
480 is entitled to a full grant for the general election campaign only if (i) the
481 applicant's written certification under subsection (b) of this section
482 affirms that such committee received the required qualifying
483 contributions under section 9-704, as amended by this act, prior to the
484 seventieth day before the election, and (ii) the cumulative itemized
485 accounting under subsection (c) of this section demonstrates that the
486 applicant reasonably believes such written certification to be true and
487 correct, and (B) advise the State Comptroller accordingly. If the timing
488 of the commission's approval of the grant for a primary campaign or
489 general election campaign in relation to the Secretary of the State's

determination of ballot status is such that the commission cannot determine whether the qualified candidate committee is entitled to the applicable full initial grant for the primary or election or the applicable partial grant for the primary or election, as the case may be, the commission shall approve the lesser applicable partial initial grant. The commission shall then authorize the payment of the remaining portion of the applicable primary campaign or general election campaign grant after the commission has knowledge of the circumstances regarding the ballot status of the opposing candidates in such primary or election. Not later than thirty days following notification by the commission in the case of a convention campaign grant, or not later than two business days following notification by the commission in the case of any other grant, the State Comptroller shall draw an order on the State Treasurer for payment of any such approved amount to the qualified candidate committee from the fund.

Sec. 9. Subsections (b) to (d), inclusive, of section 9-7a of the general statutes are repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):

(b) (1) A vacancy in the commission shall not impair the right of the remaining members to exercise all the powers of the commission, and three members of said commission shall constitute a quorum.

(2) All meetings of the commission, noticed in accordance with the provisions of the Freedom of Information Act, as defined in section 1-200, shall be broadcast contemporaneously and continuously on an Internet web site identified in such notice. Such Internet web site shall not require that any member of the public (A) create an account to access such Internet web site, or (B) affirmatively reconnect to such broadcast after an interruption due to the commission holding an executive session. Nothing in this subdivision shall be construed to require the broadcast of any portion of a meeting during which the commission is holding an executive session.

521 (c) The commission shall at the close of each fiscal year report to the
522 General Assembly and the Governor concerning the action it has taken
523 including, but not limited to a list of all complaints investigated by the
524 commission and the disposition of each such complaint, by voting
525 districts, where the alleged violation occurred; the names, salaries and
526 duties of the individuals in its employ and the money it has disbursed;
527 and shall make such further reports on the matters within its jurisdiction
528 and such recommendations for further legislation as may appear
529 desirable.

530 (d) [The] (1) Except as provided in subdivision (2) of this subsection,
531 the commission shall, subject to the provisions of chapter 67, employ
532 such employees as may be necessary to carry out the provisions of this
533 section, section 9-7b, as amended by this act, and section 9-623,
534 including an executive director, and may apply to the Commissioner of
535 Emergency Services and Public Protection or to the Chief State's
536 Attorney for necessary investigatory personnel, which the same are
537 hereby authorized to provide.

538 (2) (A) On or before March 1, 2027, and quadrennially thereafter, the
539 commission shall, with the advice and consent of either house of the
540 General Assembly, appoint an executive director in the manner
541 prescribed in this subdivision, to serve at the pleasure of the commission
542 but not longer than four years after such appointment, unless
543 reappointed under the provisions of this subdivision.

544 (B) On or before February 1, 2027, and quadrennially thereafter, the
545 commission shall submit a nomination for executive director to either
546 house of the General Assembly. Such house shall immediately refer the
547 nomination to its committee on executive nominations, which shall
548 report thereon by resolution within fifteen calendar days from the date
549 of reference. Such house, by resolution, shall confirm or reject the
550 nomination. If confirmed, the nominee shall take office on the first day
551 of March in the year in which the appointment is submitted. If such
552 house rejects the nomination before the first day of March in the year in

553 which it is submitted, the procedure prescribed in subparagraph (C) of
554 this subdivision shall be followed.

555 (C) If a vacancy occurs in the office of executive director while the
556 General Assembly is in regular session, the commission shall, not later
557 than thirty days after the occurrence of the vacancy, submit its
558 nomination to fill the vacancy to either house of the General Assembly.
559 The house to which the nomination is submitted shall immediately refer
560 the nomination to its committee on executive nominations, which shall
561 report thereon by resolution within fifteen legislative days from the date
562 of reference. Such house shall confirm or reject such nomination. If such
563 house, by resolution, confirms the nomination within thirty calendar
564 days after it is submitted, the nominee shall forthwith take office to serve
565 at the pleasure of the commission but not longer than the original
566 appointee could have served under his or her appointment. If such
567 house rejects the nomination within thirty calendar days after it is
568 submitted, the commission shall, within thirty calendar days, submit
569 another nomination to either house of the General Assembly, provided,
570 if any nomination is submitted less than thirty calendar days before the
571 date established by the Constitution for adjournment of the General
572 Assembly, and the house to which it is submitted fails to confirm or
573 reject the nomination before such adjournment on said date, the
574 procedure prescribed in subparagraph (D) of this subdivision shall be
575 followed.

576 (D) If a vacancy occurs in the office of executive director while the
577 General Assembly is not in regular session, it shall be filled by the
578 commission until the sixth Wednesday of the next session of the General
579 Assembly. At the beginning of the next regular session of the General
580 Assembly, the commission shall submit the name of the vacancy
581 appointee to either house of the General Assembly as said commission
582 elects and the procedure prescribed in subparagraph (C) of this
583 subdivision shall be followed.

584 (E) No person who has been rejected by resolution of the house to

585 which his or her name has been submitted by the commission shall serve
586 in the office of executive director during the term of the house which
587 rejected him or her.

588 Sec. 10. Subsection (b) of section 9-601a of the general statutes is
589 repealed and the following is substituted in lieu thereof (*Effective from*
590 *passage*):

591 (b) As used in this chapter and chapter 157, "contribution" does not
592 mean:

593 (1) A loan of money made in the ordinary course of business by a
594 national or state bank;

595 (2) Any communication made by a corporation, organization or
596 association solely to its members, owners, stockholders, executive or
597 administrative personnel, or their families;

598 (3) Nonpartisan voter registration and get-out-the-vote campaigns by
599 any corporation, organization or association aimed at its members,
600 owners, stockholders, executive or administrative personnel, or their
601 families;

602 (4) Uncompensated services provided by individuals volunteering
603 their time on behalf of a party committee, political committee, slate
604 committee or candidate committee, including any services provided for
605 the benefit of nonparticipating and participating candidates under the
606 Citizens' Election Program and any unreimbursed travel expenses made
607 by an individual who volunteers the individual's personal services to
608 any such committee. For purposes of this subdivision, an individual is
609 a volunteer if such individual is not receiving compensation for such
610 services regardless of whether such individual received compensation
611 in the past or may receive compensation for similar services that may be
612 performed in the future;

613 (5) The use of real or personal property, a portion or all of the cost of

614 invitations and the cost of food or beverages, voluntarily provided by
 615 an individual to a candidate, including a nonparticipating or
 616 participating candidate under the Citizens' Election Program, or to a
 617 party, political or slate committee, in rendering voluntary personal
 618 services at the individual's residential premises or a community room
 619 in the individual's residence facility, to the extent that the cumulative
 620 value of the invitations, food or beverages provided by an individual on
 621 behalf of any candidate or committee does not exceed ~~[four]~~ five
 622 hundred dollars with respect to any single event or does not exceed
 623 ~~[eight hundred]~~ one thousand dollars for any such event hosted by two
 624 or more individuals, provided at least one such individual owns or
 625 resides at the residential premises, and further provided the cumulative
 626 value of the invitations, food or beverages provided by an individual on
 627 behalf of any such candidate or committee does not exceed ~~[eight~~
 628 ~~hundred]~~ one thousand dollars with respect to a calendar year or single
 629 election, as the case may be;

630 (6) The sale of food or beverage for use by a party, political, slate or
 631 candidate committee, including those for a participating or
 632 nonparticipating candidate, at a discount, if the charge is not less than
 633 the cost to the vendor, to the extent that the cumulative value of the
 634 discount given to or on behalf of any single candidate committee does
 635 not exceed four hundred dollars with respect to any single primary or
 636 election, or to or on behalf of any party, political or slate committee, does
 637 not exceed six hundred dollars in a calendar year;

638 (7) The display of a lawn sign by a human being or on real property;

639 (8) The payment, by a party committee or slate committee of the costs
 640 of preparation, display, mailing or other distribution incurred by the
 641 committee or individual with respect to any printed slate card, sample
 642 ballot or other printed list containing the names of three or more
 643 candidates;

644 (9) The donation of any item of personal property by an individual to

645 a committee for a fund-raising affair, including a tag sale or auction, or
646 the purchase by an individual of any such item at such an affair, to the
647 extent that the cumulative value donated or purchased does not exceed
648 one hundred dollars;

649 (10) (A) The purchase of advertising space which clearly identifies the
650 purchaser, in a program for a fund-raising affair sponsored by the
651 candidate committee of a candidate for an office of a municipality,
652 provided the cumulative purchase of such space does not exceed two
653 hundred fifty dollars from any single such candidate or the candidate's
654 committee with respect to any single election campaign if the purchaser
655 is a business entity or fifty dollars for purchases by any other person;

656 (B) The purchase of advertising space which clearly identifies the
657 purchaser, in a program for a fund-raising affair or on signs at a fund-
658 raising affair sponsored by a party committee or a political committee,
659 other than an exploratory committee, provided the cumulative purchase
660 of such space does not exceed two hundred fifty dollars from any single
661 party committee or a political committee, other than an exploratory
662 committee, in any calendar year if the purchaser is a business entity or
663 fifty dollars for purchases by any other person. Notwithstanding the
664 provisions of this subparagraph, the following may not purchase
665 advertising space in a program for a fund-raising affair or on signs at a
666 fund-raising affair sponsored by a party committee or a political
667 committee, other than an exploratory committee: (i) A communicator
668 lobbyist, (ii) a member of the immediate family of a communicator
669 lobbyist, (iii) a state contractor, (iv) a prospective state contractor, or (v)
670 a principal of a state contractor or prospective state contractor. As used
671 in this subparagraph, "state contractor", "prospective state contractor"
672 and "principal of a state contractor or prospective state contractor" have
673 the same meanings as provided in subsection (f) of section 9-612;

674 (11) The payment of money by a candidate to the candidate's
675 candidate committee, provided the committee is for a nonparticipating
676 candidate;

677 (12) The donation of goods or services by a business entity to a
678 committee for a fund-raising affair, including a tag sale or auction, to
679 the extent that the cumulative value donated does not exceed two
680 hundred dollars;

681 (13) The advance of a security deposit by an individual to a telephone
682 company, as defined in section 16-1, for telecommunications service for
683 a committee or to another utility company, such as an electric
684 distribution company, provided the security deposit is refunded to the
685 individual;

686 (14) The provision of facilities, equipment, technical and managerial
687 support, and broadcast time by a community antenna television
688 company, as defined in section 16-1, for community access
689 programming pursuant to section 16-331a, unless (A) the major purpose
690 of providing such facilities, equipment, support and time is to influence
691 the nomination or election of a candidate, or (B) such facilities,
692 equipment, support and time are provided on behalf of a political party;

693 (15) The sale of food or beverage by a town committee to an
694 individual at a town fair, county fair, local festival or similar mass
695 gathering held within the state, to the extent that the cumulative
696 payment made by any one individual for such items does not exceed
697 fifty dollars;

698 (16) An organization expenditure by a party committee, legislative
699 caucus committee or legislative leadership committee;

700 (17) The donation of food or beverage by an individual for
701 consumption at a slate, candidate, political committee or party
702 committee meeting, event or activity that is not a fund-raising affair to
703 the extent that the cumulative value of the food or beverages donated
704 by an individual for a single meeting or event does not exceed fifty
705 dollars;

706 (18) The value associated with the de minimis activity on behalf of a

707 party committee, political committee, slate committee or candidate
708 committee, including for activities including, but not limited to, (A) the
709 creation of electronic or written communications or digital photos or
710 video as part of an electronic file created on a voluntary basis without
711 compensation, including, but not limited to, the creation and ongoing
712 content development and delivery of social media on the Internet or
713 telephone, including, but not limited to, the sending or receiving of
714 electronic mail or messages, (B) the posting or display of a candidate's
715 name or group of candidates' names at a town fair, county fair, local
716 festival or similar mass gathering by a party committee, (C) the use of
717 personal property or a service that is customarily attendant to the
718 occupancy of a residential dwelling, or the donation of an item or items
719 of personal property that are customarily used for campaign purposes,
720 by an individual, to a candidate committee, provided the cumulative
721 fair market value of such use of personal property or service or items of
722 personal property does not exceed one hundred dollars in the aggregate
723 for any single election or calendar year, as the case may be;

724 (19) The use of offices, telephones, computers and similar equipment
725 provided by a party committee, legislative caucus committee or
726 legislative leadership committee that serve as headquarters for or are
727 used by such party committee, legislative caucus committee or
728 legislative leadership committee;

729 (20) A communication, as described in subdivision (7) of subsection
730 (b) of section 9-601b, as amended by this act;

731 (21) An independent expenditure, as defined in section 9-601c;

732 (22) A communication containing an endorsement on behalf of a
733 candidate for nomination or election to the office of Governor,
734 Lieutenant Governor, Secretary of the State, State Treasurer, State
735 Comptroller, Attorney General, state senator or state representative,
736 from a candidate for the office of Governor, Lieutenant Governor,
737 Secretary of the State, State Treasurer, State Comptroller, Attorney

738 General, state senator or state representative, provided the candidate
739 (A) making the endorsement is unopposed at the time of the
740 communication, and (B) being endorsed paid for such communication;

741 (23) A communication that is sent by mail to addresses in the district
742 for which a candidate being endorsed by another candidate pursuant to
743 this subdivision is seeking nomination or election to the office of state
744 senator or state representative, containing an endorsement on behalf of
745 such candidate for such nomination or election from a candidate for the
746 office of state senator or state representative, provided the candidate (A)
747 making the endorsement is not seeking election to the office of state
748 senator or state representative for a district that contains any
749 geographical area shared by the district for the office to which the
750 endorsed candidate is seeking nomination or election, and (B) being
751 endorsed paid for such communication; or

752 (24) Campaign training events provided to multiple individuals by a
753 legislative caucus committee and any associated materials, provided the
754 cumulative value of such events and materials does not exceed six
755 thousand dollars in the aggregate for a calendar year.

756 Sec. 11. Subsection (b) of section 9-601b of the general statutes is
757 repealed and the following is substituted in lieu thereof (*Effective from*
758 *passage*):

759 (b) The term "expenditure" does not mean:

760 (1) A loan of money, made in the ordinary course of business, by a
761 state or national bank;

762 (2) A communication made by any corporation, organization or
763 association solely to its members, owners, stockholders, executive or
764 administrative personnel, or their families;

765 (3) Nonpartisan voter registration and get-out-the-vote campaigns by
766 any corporation, organization or association aimed at its members,

767 owners, stockholders, executive or administrative personnel, or their
768 families;

769 (4) Uncompensated services provided by individuals volunteering
770 their time on behalf of a party committee, political committee, slate
771 committee or candidate committee, including any services provided for
772 the benefit of nonparticipating and participating candidates under the
773 Citizens' Election Program and any unreimbursed travel expenses made
774 by an individual who volunteers the individual's personal services to
775 any such committee. For purposes of this subdivision, an individual is
776 a volunteer if such individual is not receiving compensation for such
777 services regardless of whether such individual received compensation
778 in the past or may receive compensation for similar services that may be
779 performed in the future;

780 (5) Any news story, commentary or editorial distributed through the
781 facilities of any broadcasting station, newspaper, magazine or other
782 periodical, unless such facilities are owned or controlled by any political
783 party, committee or candidate;

784 (6) The use of real or personal property, a portion or all of the cost of
785 invitations and the cost of food or beverages, voluntarily provided by
786 an individual to a candidate, including a nonparticipating or
787 participating candidate under the Citizens' Election Program, or to a
788 party, political or slate committee, in rendering voluntary personal
789 services at the individual's residential premises or a community room
790 in the individual's residence facility, to the extent that the cumulative
791 value of the invitations, food or beverages provided by an individual on
792 behalf of any candidate or committee does not exceed ~~[four]~~ five
793 hundred dollars with respect to any single event or does not exceed
794 ~~[eight hundred]~~ one thousand dollars for any such event hosted by two
795 or more individuals, provided at least one such individual owns or
796 resides at the residential premises, and further provided the cumulative
797 value of the invitations, food or beverages provided by an individual on
798 behalf of any such candidate or committee does not exceed [eight

799 hundred] one thousand dollars with respect to a calendar year or single
800 election, as the case may be;

801 (7) A communication described in subdivision (2) of subsection (a) of
802 this section that includes speech or expression made (A) prior to the
803 ninety-day period preceding the date of a primary or an election at
804 which the clearly identified candidate or candidates are seeking
805 nomination to public office or position, that is made for the purpose of
806 influencing any legislative or administrative action, as defined in section
807 1-91, or executive action, or (B) during a legislative session for the
808 purpose of influencing legislative action;

809 (8) An organization expenditure by a party committee, legislative
810 caucus committee or legislative leadership committee;

811 (9) A commercial advertisement that refers to an owner, director or
812 officer of a business entity who is also a candidate and that had
813 previously been broadcast or appeared when the owner, director or
814 officer was not a candidate;

815 (10) A communication containing an endorsement on behalf of a
816 candidate for nomination or election to the office of Governor,
817 Lieutenant Governor, Secretary of the State, State Treasurer, State
818 Comptroller, Attorney General, state senator or state representative,
819 from a candidate for the office of Governor, Lieutenant Governor,
820 Secretary of the State, State Treasurer, State Comptroller, Attorney
821 General, state senator or state representative, shall not be an
822 expenditure attributable to the endorsing candidate, if the candidate
823 making the endorsement is unopposed at the time of the
824 communication;

825 (11) A communication that is sent by mail to addresses in the district
826 for which a candidate being endorsed by another candidate pursuant to
827 the provisions of this subdivision is seeking nomination or election to
828 the office of state senator or state representative, containing an
829 endorsement on behalf of such candidate for such nomination or

830 election, from a candidate for the office of state senator or state
831 representative, shall not be an expenditure attributable to the endorsing
832 candidate, if the candidate making the endorsement is not seeking
833 election to the office of state senator or state representative for a district
834 that contains any geographical area shared by the district for the office
835 to which the endorsed candidate is seeking nomination or election;

836 (12) Campaign training events provided to multiple individuals by a
837 legislative caucus committee and any associated materials, provided the
838 cumulative value of such events and materials does not exceed six
839 thousand dollars in the aggregate for a calendar year;

840 (13) A lawful communication by any charitable organization which is
841 a tax-exempt organization under Section 501(c)(3) of the Internal
842 Revenue Code of 1986, or any subsequent corresponding internal
843 revenue code of the United States, as from time to time amended;

844 (14) The use of offices, telephones, computers and similar equipment
845 provided by a party committee, legislative caucus committee or
846 legislative leadership committee that serve as headquarters for or are
847 used by such party committee, legislative caucus committee or
848 legislative leadership committee; or

849 (15) An expense or expenses incurred by a human being acting alone
850 in an amount that is two hundred dollars or less, in the aggregate, that
851 benefits a candidate for a single election.

This act shall take effect as follows and shall amend the following sections:

Section 1	<i>July 1, 2025</i>	9-601(25) and (26)
Sec. 2	<i>July 1, 2025</i>	9-621(a) to (c)
Sec. 3	<i>July 1, 2025</i>	9-621(h)
Sec. 4	<i>July 1, 2025</i>	9-7b(a)(5)(B)
Sec. 5	<i>July 1, 2025</i>	9-7b(a)(14)
Sec. 6	<i>July 1, 2025</i>	9-7b(c)
Sec. 7	<i>July 1, 2025</i>	9-704(c) to (e)

Sec. 8	<i>July 1, 2025</i>	9-706(b) to (d)
Sec. 9	<i>July 1, 2025</i>	9-7a(b) to (d)
Sec. 10	<i>from passage</i>	9-601a(b)
Sec. 11	<i>from passage</i>	9-601b(b)

Statement of Purpose:

To make several changes concerning campaign finance laws and the State Elections Enforcement Commission, including redefining organization expenditure, solicit, contribution and expenditure, modifying what disclaimers are required to contain, reducing the number of required commission audits, restricting the timing of commission declaratory rulings, requiring legislative approval of guidance documents, amending provisions concerning the timing of contribution limits and procedures for rejected contributions and requiring legislative confirmation of the executive director of the commission.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]