

General Assembly

January Session, 2025

Raised Bill No. 1476

LCO No. **5666**

Referred to Committee on HUMAN SERVICES

Introduced by: (HS)

AN ACT CONCERNING THE ABLE ACT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 3-39j of the general statutes is repealed and the
 following is substituted in lieu thereof (*Effective from passage*):
- As used in this section and sections 3-39k to 3-39r, inclusive, as <u>amended by this act</u>:
- 5 (1) "Achieving a better life experience account" or "ABLE account" 6 means an account established and maintained pursuant to [sections 3-7 39k to 3-39q, inclusive] <u>section 3-39k, as amended by this act</u>, for the 8 purposes of paying the qualified disability expenses [related to the 9 blindness or disability] of a designated beneficiary.

(2) "Authorized individual" has the same meaning as provided in
 Section 529A.

12 [(2)] (3) "Deposit" means a deposit, payment, contribution, gift or 13 other transfer of funds. 14 [(3) "Depositor" means any person making a deposit into an ABLE15 account pursuant to a participation agreement.]

- (4) "Authorized individual" means a person or entity who (A) meets
 the requirements of 26 CFR 1.529A-2 to establish an ABLE account on
- 18 behalf of an eligible individual, and (B) is authorized by the state's
- 19 <u>qualified ABLE program to establish or act on behalf of the designated</u>
- 20 <u>beneficiary with respect to an ABLE account.</u>
- [(4)] (5) "Designated beneficiary" [means any eligible individual who is the owner of an ABLE account established under a qualified ABLE program] has the same meaning as provided in Section 529A.

24 [(5) "Disability certification" means, with respect to an individual, a 25 certification to the satisfaction of the Secretary of the Treasury of the 26 United States by the individual or the parent or guardian of the 27 individual or an individual establishing an ABLE account pursuant to 28 subsection (g) of section 3-39k that (A) certifies that (i) the individual has 29 a medically determinable physical or mental impairment, that results in 30 marked and severe functional limitations, and that can be expected to 31 result in death or that has lasted or can be expected to last for a 32 continuous period of not less than twelve months, or is blind within the 33 meaning of Section 1614(a)(2) of the Social Security Act, and (ii) such 34 impairment or blindness occurred before the date on which the 35 individual attained the age of twenty-six, and (B) includes a copy of the 36 individual's diagnosis relating to the individual's relevant impairment 37 or blindness that is signed by a physician who is licensed pursuant to 38 chapter 370 or, to the extent permitted by federal law, (i) an advanced 39 practice registered nurse who is licensed pursuant to chapter 378, (ii) a 40 physician assistant who is licensed pursuant to chapter 370, or (iii) if the 41 individual's impairment is blindness, an optometrist licensed pursuant 42 to chapter 380.]

(6) "Eligible individual" [means an individual who is entitled tobenefits during a taxable year based on blindness or disability under

Title II or XVI of the Social Security Act, and such blindness or disability occurred before the date on which the individual attained the age of twenty-six, provided a disability certification or self-certification with respect to such individual is filed with the State Treasurer for such taxable year] has the same meaning as provided in Section 529A.

50 [(7) "Federal ABLE Act" means the federal ABLE Act of 2014, P.L. 11351 295, as amended from time to time.]

[(8)] (7) "Participation agreement" means an agreement between the trust established pursuant to section 3-39k, as amended by this act, and [depositors] <u>a designated beneficiary or authorized individual</u> that provides for participation in an ABLE account for the benefit of a designated beneficiary.

57 (8) "Qualified ABLE program" means any program established and 58 maintained pursuant to Section 529A.

59 (9) "Qualified disability expenses" [means any expenses related to an 60 eligible individual's blindness or disability that are made for the benefit 61 of an eligible individual who is the designated beneficiary, including the 62 following expenses: Education, housing, transportation, employment 63 training and support, assistive technology and personal support 64 services, health, prevention and wellness, financial management and 65 administrative services, legal fees, expenses for oversight and 66 monitoring, funeral and burial expenses, and other expenses that are 67 approved by the Secretary of the Treasury of the United States under 68 regulations adopted by the Secretary pursuant to the federal ABLE Act] 69 has the same meaning as provided in Section 529A.

[(10) "Self-certification" means a certification, under penalty of perjury, to the satisfaction of the Secretary of the Treasury of the United States by an individual establishing an ABLE account that (A) certifies that (i) the individual has a medically determinable physical or mental impairment that results in marked and severe functional limitations and that can be expected to result in death or that has lasted or can be

76 expected to last for a continuous period of not less than twelve months, 77 or is blind within the meaning of Section 1614(a)(2) of the Social Security 78 Act, (ii) such impairment or blindness occurred before the date on which 79 the individual attained the age of twenty-six, and (iii) the person 80 establishing the account is the individual who will be the designated 81 beneficiary of the account or is a person authorized to establish such 82 account under the provisions of subsection (g) of section 3-39k, and (B) 83 includes the applicable diagnostic code from those listed on Internal 84 Revenue Service Form 5498-QA identifying the individual's 85 impairment.]

86 (10) "Section 529A" means Section 529A of the Internal Revenue Code
 87 of 1986, and any accompanying regulations issued by the U.S.
 88 Department of the Treasury and the Internal Revenue Service, both as
 89 amended from time to time.

90 Sec. 2. Section 3-39k of the general statutes is repealed and the 91 following is substituted in lieu thereof (*Effective from passage*):

(a) The State Treasurer (1) shall establish a qualified ABLE program
pursuant to [the federal ABLE Act] <u>Section 529A</u> and sections 3-39j to
[3-39q] <u>3-39r</u>, inclusive, as amended by this act, and (2) may contract
with any state with a qualified ABLE program [established pursuant to
the federal ABLE Act] to provide residents of this state with access to
such state's program.

98 (b) (1) Under the program established pursuant to subdivision (1) of 99 subsection (a) of this section: (A) The State Treasurer shall administer 100 individual ABLE accounts to encourage and assist eligible individuals 101 and their families in saving [private] funds to provide support for 102 eligible individuals, (B) a person may make contributions to an 103 individual ABLE account to meet the qualified disability expenses of the 104 designated beneficiary of the account, and (C) the State Treasurer shall 105 designate a director of outreach for the ABLE program from among the 106 existing employees of the office of the State Treasurer, who shall

107 coordinate outreach and marketing efforts concerning ABLE accounts.

108 (2) For the purposes of such program, there is established within the 109 Office of the State Treasurer the Connecticut Achieving A Better Life 110 Experience Trust. The trust shall constitute an instrumentality of the 111 state and shall perform essential governmental functions, as provided 112 in sections 3-39j to [3-39q] <u>3-39r</u>, inclusive, as amended by this act. The 113 trust shall receive and hold all payments and deposits intended for 114 ABLE accounts as well as gifts, bequests, endowments or federal, state 115 or local grants and any other funds from public or private sources and 116 all earnings, until disbursed in accordance with sections 3-39 to [3-39q] 117 3-39r, inclusive, as amended by this act.

118 (c) (1) The amounts on deposit in the trust shall not constitute 119 property of the state and the trust shall not be construed to be a 120 department, institution or agency of the state. Amounts on deposit in 121 the trust shall not be commingled with state funds and the state shall 122 have no claim to or against, or interest in, such amounts, except as 123 provided in subdivision (2) of this subsection. Any contract entered into 124 by, or any obligation of, the trust shall not constitute a debt or obligation 125 of the state and the state shall have no obligation to any designated 126 beneficiary or any other person on account of the trust and all amounts 127 obligated to be paid from the trust shall be limited to amounts available 128 for such obligation on deposit in the trust. The amounts on deposit in 129 the trust may only be disbursed in accordance with the provisions of 130 sections 3-39j to [3-39q] 3-39r, inclusive, as amended by this act.

(2) The trust shall continue in existence as long as it holds any
deposits or other funds or has any obligations and until its existence is
terminated by law, and upon termination of the trust, any unclaimed
assets of the trust shall [return to the state. Property of the trust shall] be
governed by section 3-61a.

(d) The State Treasurer shall be responsible for the receipt,maintenance, administration, investment and disbursements of

amounts from the trust. The trust shall not receive deposits in any form
other than cash. No [depositor] <u>authorized individual</u> or designated
beneficiary may direct the investment of any contributions or amounts
held in the trust other than in the specific fund options provided for by
the trust and shall not direct investments in such specific fund options
more than two times in any calendar year. No interest, or portion of any
interest, in the program shall be used as security for a loan.

(e) A person may make deposits to an ABLE account to meet the
qualified disability expenses of the designated beneficiary of the
account, provided the trust and deposits meet the other requirements of
this section [, the federal ABLE Act and any regulations adopted
pursuant to the federal ABLE Act by the Secretary of the Treasury of the
United States] and Section 529A.

151 (f) On or before December 31, 2017, and annually thereafter, the State 152 Treasurer shall submit (1) in accordance with the provisions of 153 subsection (a) of section 3-37, a report to the Governor on the operations 154 of the trust, including the receipts, disbursements, assets, investments 155 and liabilities and administrative costs of the trust for the prior fiscal 156 year, and (2) in accordance with the provisions of section 11-4a, a report 157 on the trust and any contract entered into pursuant to subdivision (2) of 158 subsection (a) of this section to the joint standing committees of the 159 General Assembly having cognizance of matters relating to finance and 160 public health, and shall make such report available to each [depositor] 161 authorized individual and designated beneficiary. The report required 162 under subdivision (2) of this subsection shall include, but need not be 163 limited to: (A) The number of ABLE accounts; (B) the total amount of contributions to such accounts; (C) the total amount and nature of 164 165 distributions from such accounts; and (D) a description of issues relating 166 to the abuse of such accounts, if any.

167 (g) An ABLE account may be established (1) by the eligible 168 individual, (2) by a person selected by the eligible individual, or (3) if 169 the eligible individual is unable to establish an ABLE account, [on behalf of such individual by, in the following order: Such individual's agent
under a power of attorney, a conservator or legal guardian, spouse,
parent, sibling, grandparent, or a representative payee appointed for the
eligible individual by the Social Security Administration] by an
authorized individual.

175 Sec. 3. Section 3-39*l* of the general statutes is repealed and the 176 following is substituted in lieu thereof (*Effective from passage*):

177 The State Treasurer, on behalf of the trust and for purposes of the 178 trust, may:

(1) Receive and invest moneys in the trust in any instruments,obligations, securities or property in accordance with section 3-39m;

181 (2) Establish [consistent] terms for [each] the participation agreement, 182 [bulk deposit, coupon or installment payments] and the administration 183 of ABLE accounts, including, but not limited to, (A) the method of 184 payment into an ABLE account by payroll deduction, transfer from bank 185 accounts or otherwise, (B) the termination, withdrawal or transfer of 186 payments under an ABLE account, including transfers to or from a 187 qualified ABLE program established by another state, [pursuant to the 188 federal ABLE Act,] (C) penalties for distributions not used [or made in 189 accordance with the federal ABLE Act] for qualified disability expenses, 190 and (D) the amount of any charges or fees to be assessed in connection 191 with the administration of the trust;

(3) Enter into one or more contractual agreements, including, but not
<u>limited to</u>, contracts for legal, actuarial, accounting, custodial, advisory,
management, administrative, advertising, marketing and consulting
services for the trust and pay for such services from the gains and
earnings of the trust;

(4) Procure insurance in connection with the trust's property, assets,activities or deposits or contributions to the trust;

199	(5) Apply for, accept and expend gifts, grants or donations from		
200	public or private sources to enable the Connecticut Achieving A Better		
201	Life Experience Trust to carry out its objectives;		
202	(6) Sue and be sued;		
203	(7) Establish one or more funds within the trust and maintain		
204	separate ABLE accounts for each designated beneficiary; [and]		
205	(8) Pay for any fees associated with the administration of individual		
206	ABLE accounts; and		
207	[(8)] (9) Take any other action necessary to carry out the purposes of		
208	sections 3-39j to [3-39q] <u>3-39r</u> , inclusive, as amended by this act, and		
209	incidental to the duties imposed on the State Treasurer pursuant to said		
210	sections.		
211	Sec. 4. Section 3-39p of the general statutes is repealed and the		
211	following is substituted in lieu thereof (<i>Effective from passage</i>):		
213	The state pledges to [depositors] authorized individuals, designated		
214	beneficiaries and any party who enters into contracts with the trust,		
215	pursuant to the provisions of sections 3-39j to [3-39q] 3-39r, inclusive, as		
216	amended by this act, that the state will not limit or alter the rights under		
217	said sections vested in the trust or contract with the trust until such		
218	obligations are fully met and discharged and such contracts are fully		
219	performed on the part of the trust, provided nothing in this section shall		
220	preclude such limitation or alteration if adequate provision is made by		
221	law for the protection of such [depositors] authorized individuals and		
222	designated beneficiaries pursuant to the obligations of the trust or		
223	parties who entered into such contracts with the trust. The trust, on		
224	behalf of the state, may include a description of such pledge and		
225	undertaking for the state in participation agreements and such other		
226	obligations or contracts.		

227 Sec. 5. Section 3-39q of the general statutes is repealed and the

following is substituted in lieu thereof (*Effective from passage*):

The State Treasurer shall take any action necessary to ensure that the trust complies with all applicable requirements of state and federal laws, rules and regulations to the extent necessary for the trust to constitute a qualified ABLE program and be exempt from taxation under [the federal ABLE Act, and any regulations adopted pursuant to the federal ABLE Act by the Secretary of the Treasury of the United States] <u>Section</u> <u>529A</u>.

236 Sec. 6. Section 3-39r of the general statutes is repealed and the 237 following is substituted in lieu thereof (*Effective from passage*):

238 (a) Notwithstanding any provision of the general statutes, to the 239 extent permissible under federal law, moneys invested in an individual 240 ABLE account, contributions to an individual ABLE account and 241 distributions for qualified disability expenses pursuant to sections 3-39j 242 to 3-39q, inclusive, as amended by this act, shall be disregarded for 243 purposes of determining an individual's eligibility for assistance under 244 [the (1) temporary family assistance program, as described in section 245 17b-112, (2) programs funded under the federal Low Income Home 246 Energy Assistance Program block grant, (3) the state-administered 247 general assistance program, as described in section 17b-191, (4) the 248 optional state supplementation program, as described in section 17b-249 600, to the extent such invested moneys, contributions and distributions 250 may be disregarded under the federal Supplemental Security Income 251 Program, and (5) any other federally funded assistance or benefit 252 program, including, but not limited to, the state's medical assistance 253 program, whenever such program requires consideration of one or 254 more financial circumstances of an individual for the purpose of 255 determining the individual's eligibility to receive any assistance or 256 benefit or the amount of any assistance or benefit] any means-tested 257 public assistance program administered by the state or any political 258 subdivision of the state.

(b) Notwithstanding any provision of the general statutes, no moneys
invested in the ABLE accounts shall be considered to be an asset for
purposes of determining an individual's eligibility for need-based,
institutional aid grants offered to an individual at the public eligible
educational institutions in the state.

This act shall take effect as follows and shall amend the following sections:			
Section 1	from passage	3-39j	
Sec. 2	from passage	3-39k	
Sec. 3	from passage	3-391	
Sec. 4	from passage	3-39p	
Sec. 5	from passage	3-39q	
Sec. 6	from passage	3-39r	

Statement of Purpose:

To update the ABLE Act for qualified disability expenses in accordance with federal law.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]