OLR Bill Analysis

sSB 1250 (File 169, as amended by Senate "A")*

AN ACT IMPLEMENTING THE GOVERNOR'S BUDGET RECOMMENDATIONS FOR HIGHER EDUCATION.

SUMMARY

This bill:

- 1. makes numerous changes to the Connecticut Preschool through Twenty and Workforce Information Network, or CP20 WIN, including renaming it the Preschool through Twenty and Workforce Information Network, or P20 WIN, to match current practice; codifying the Office of Policy and Management (OPM) as its administrator; and requiring regional workforce development boards and the state's constituent units of higher education (UConn and the Connecticut State Colleges and Universities (CSCU)) to submit certain data to the network (§ 2);
- 2. codifies into state law a requirement that UConn and CSCU (and their central or system offices) submit data to the federal integrated postsecondary education data system (IPEDS), which they currently do (IPEDS is a U.S. Department of Education system that compiles data from higher education institutions that participate in federal student financial aid programs) (§ 1);
- 3. requires UConn and CSCU to provide data, on request and in compliance with the federal Family and Educational Rights and Privacy Act (FERPA), to OPM's Criminal Justice Policy and Planning Division (CJPPD) when necessary for the division's duties (the division works with various state agencies to promote a more effective and cohesive criminal justice system) (§ 3);
- 4. requires the UConn Board of Trustees and Board of Regents for Higher Education, in consultation with OPM, to examine and, by January 1, 2026, update their policies and procedures on accounts

receivable holds to ensure that students in prison can enroll in postsecondary programs without delay (§ 4); and

5. makes technical and conforming changes (§§ 2, 3 & 5-7).

*Senate Amendment "A" requires that the data UConn and CSCU submit to CJPPD and P20 WIN be compliant with FERPA, eliminates a requirement for the chief data officer to set standards for UConn and CSCU to submit data to P20 WIN, and makes technical changes.

EFFECTIVE DATE: July 1, 2025

P20 WIN

Network Purpose and Administration

Under existing law, P20 WIN is a state data system for matching data from state agencies and other organizations to inform policies and practices for education, workforce, and supportive service efforts. The bill makes changes regarding the network's purpose by (1) requiring it to integrate this data instead of linking to it longitudinally to inform those policies and practices and (2) no longer specifically including the purpose of conducting federal and state education program audits and evaluations.

By law, P20 WIN is governed by an executive board, which must, among other duties, establish a data governing board to establish and implement policies related to cross-agency data management. The bill specifically designates OPM, as P20 WIN's administrator, to support the network's executive board and data governing board, develop procedures for secure sharing and analysis of data, and provide program management to support the network's operation and maintenance. It must do so according to statutory requirements regarding data plans and data sharing.

The bill makes several changes to the duties of the P20 WIN executive board. It specifies that the board is responsible for creating processes and structures governing the secure sharing of data across participating agencies. This replaces current law that required the network, generally, to implement standards and policies for the secure sharing of critical longitudinal data across participating agencies. The bill also reduces the board's duties so that it no longer (1) has overall fiscal and policy responsibility for P20 WIN or (2) must ensure that when public and private funds or resources are used together, it is under agreements approved by the attorney general.

Additionally, the bill changes how entities become participating agencies with P20 WIN. Generally, under existing law, any entity that executes an enterprise memorandum of understanding (MOU) may participate in the network. By law, this MOU is a foundational multiparty agreement that sets forth the details of how data is shared and the respective legal rights and responsibilities of each party within the data sharing process. The bill no longer allows new agencies to sign on to an existing agreement.

Workforce Development Boards

The bill requires regional workforce development boards to regularly submit data to P20 WIN on the performance and outcomes of the state's workforce system, including workforce training and development programs receiving state or federal money. By September 1, 2025, the chief workforce officer must consult with the labor commissioner, chief data officer, and regional workforce boards to establish the type of data boards must submit and the way they must do so.

UConn and CSCU

The bill requires UConn and CSCU (and their central or system offices) to submit, in a way that complies with FERPA, data to P20 WIN on the outcomes of their postsecondary education and workforce development programs. By September 1, 2025, the chief data officer must set the form and way that UConn and CSCU submit the data and they must begin submitting it by October 1, 2025, and annually after. Any report produced from the data must be in aggregated form and not contain personally identifiable information of students or participants, consistent with state and federal law.

BACKGROUND

FERPA

With certain exceptions, FERPA requires federally funded institutions to keep personally identifying information in a student's records confidential unless (1) the parents (of students under age 18) or students age 18 or older consent to disclose it or (2) one of the legal exceptions to the confidentiality requirement applies (20 U.S.C. § 1232g).

COMMITTEE ACTION

Higher Education and Employment Advancement Committee

Joint Favorable Substitute

Yea 15 Nay 3 (02/27/2025)