



General Assembly

Substitute Bill No. 291

February Session, 2026



AN ACT CONCERNING THE RESPONSIBILITIES AND DUTIES OF THE STATE MARSHAL COMMISSION, THE STATE MARSHALS ADVISORY BOARD AND STATE MARSHALS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 6-38b of the 2026 supplement to the general statutes
2 is repealed and the following is substituted in lieu thereof (*Effective*
3 *October 1, 2026*):

4 (a) There is established a State Marshal Commission [which] to
5 oversee the state marshal system. The functions of the commission shall
6 include, but not be limited to, promoting a professional and effective
7 state marshal system to provide competent service of process and
8 execution throughout the counties of the state; establishing and
9 applying appropriate standards of conduct and competence; recruiting,
10 vetting and appointing qualified and suitable individuals to serve as
11 state marshals; establishing and overseeing appropriate training and
12 continuing education, within available appropriations; supporting and
13 administering such operational, administrative and programmatic
14 systems related to state marshals; and taking such actions as are
15 necessary to maintain the proper and efficient administration of the
16 state marshal system. The commission shall consist of eight members
17 appointed as follows: (1) The Chief Justice shall appoint one member
18 who shall be a judge of the Superior Court; (2) the speaker of the House

19 of Representatives, the president pro tempore of the Senate, the majority
20 and minority leaders of the House of Representatives and the majority
21 and minority leaders of the Senate shall each appoint one member; and
22 (3) the Governor shall appoint one member who shall serve as
23 chairperson. Of the seven members appointed pursuant to subdivisions
24 (2) and (3) of this subsection, no more than four of such members may
25 be members of any state bar. No member of the commission shall be a
26 state marshal, except that two state marshals appointed by the State
27 Marshals Advisory Board in accordance with section 6-38c, as amended
28 by this act, shall serve as ex-officio, nonvoting members of the
29 commission.

30 (b) The chairperson shall serve for a three-year term and all
31 appointments of members to replace those whose terms expire shall be
32 for terms of three years.

33 (c) If any vacancy occurs on the commission, the appointing authority
34 having the power to make the initial appointment under the provisions
35 of this section shall appoint a person for the unexpired term in
36 accordance with the provisions of this section.

37 (d) Members shall serve without compensation but shall be
38 reimbursed for actual expenses incurred while engaged in the duties of
39 the commission.

40 (e) A majority of the membership of the commission shall constitute
41 a quorum. The affirmative vote of at least a majority of the members of
42 the commission present and voting shall be required for any action by
43 the commission, and no action of the commission may pass by a tie vote.

44 (f) The commission shall develop and maintain materials for the
45 purpose of the orientation of new members of the commission. Such
46 materials shall be consistent with the provisions of this section and
47 provide a summary and overview of the role and authority of the State
48 Marshal Commission and the process for the appointment of state
49 marshals. The commission shall coordinate with the State Marshals
50 Advisory Board to provide opportunities for new members of the

51 commission to observe the performance of actual service of process,
52 evictions and the restraining order duty of state marshals.

53 [(e)] (g) The commission, in consultation with the State Marshals
54 Advisory Board, shall (1) adopt regulations in accordance with the
55 provisions of chapter 54 to establish professional standards, including
56 training requirements, residency requirements, minimum fees for
57 execution and service of process, and for state marshals over the age of
58 seventy-two, fitness for duty and annual certification requirements, and
59 (2) implement policies and procedures to increase state marshal
60 participation in the serving of *capias mittimus* orders. Such policies and
61 procedures may require that at all times a certain minimum percentage
62 of the overall number of state marshals be actively engaged in the
63 service of *capias mittimus* orders. The costs of any fitness for duty
64 certification adopted by the commission pursuant to this section shall
65 be at the expense of the state marshal.

66 [(f)] (h) The commission shall be responsible for the equitable
67 assignment of service of restraining orders and civil protection orders to
68 the state marshals in each county and ensure that such restraining
69 orders and civil protection orders are served expeditiously. Failure of
70 any state marshal to accept for service any restraining order or civil
71 protection order assigned by the commission or to serve such
72 restraining order or civil protection order expeditiously without good
73 cause shall be sufficient for the convening of a hearing for removal
74 under subsection [(i)] (l) of this section.

75 [(g)] (i) Any vacancy in the position of state marshal in any county as
76 provided in section 6-38 shall be filled by the commission with an
77 applicant (1) who shall be an elector in the county where such vacancy
78 occurs, [and] (2) whose permanent place of abode, domicile and
79 residence is in the county where such vacancy occurs, and (3) who is not
80 otherwise disqualified under any of the conditions contained in section
81 7-291c or subsection (c) of section 29-161h. The commission may give
82 preference to applicants who are able to serve on a full-time basis, or
83 who demonstrate good-faith intent and ability to transition to service on

84 a full-time basis within a reasonable period after appointment. For
85 purposes of this subsection, "full-time basis" means the ability to be
86 regularly and consistently available on weekdays during court hours to
87 perform service of process and executions, and other statutory duties of
88 a state marshal. Any applicant for such vacancy shall be subject to the
89 application, examination, bonding, [and] investigation, interview and
90 training requirements of the commission.

91 (j) (1) Before commencing an examination or recruitment process to
92 make new appointments of state marshals, the commission shall consult
93 with the State Marshals Advisory Board regarding the need for
94 additional state marshals in the various counties. The commission shall
95 establish, prior to such examination or recruitment, the number of state
96 marshals to be appointed in each county during such recruitment
97 process, which may be adjusted to account for additional vacancies
98 created by resignation or retirement of current marshals during such
99 recruitment process. Such number established by the commission shall
100 be voted on and recorded in the minutes of a commission meeting.

101 (2) The commission shall establish interview committees for the
102 purpose of interviewing the most suitable candidates for appointment.
103 Any interview committee established under this subdivision may
104 include a member who is a state marshal. The interview committee shall
105 conduct interviews of such candidates. The interview committee shall
106 review the applications, examination results and investigation materials
107 of candidates to be interviewed for appointment as a state marshal. Such
108 interview committees shall report their recommendations to the full
109 commission.

110 (3) The commission shall approve candidates to enter training prior
111 to appointment. The commission shall provide one state-wide training
112 program for such candidates. The training program shall include in-
113 person classroom instruction and supervised field instruction.
114 Classroom instruction shall be developed and conducted by a qualified
115 vendor approved by the commission. Field instruction shall be
116 conducted by experienced state marshals approved by the commission.

117 The training program shall be comprehensive and shall cover subjects
118 relating to the statutory duties and responsibilities of state marshals.

119 (4) Candidates approved for appointment by the commission shall be
120 sworn into office at a public ceremony on a date determined by the
121 commission.

122 [(h)] (k) Except as provided in section 6-38f, as amended by this act,
123 no person may be a state marshal and a state employee at the same time.
124 This subsection does not apply to any person who was both a state
125 employee and a deputy sheriff or special deputy sheriff on April 27,
126 2000.

127 [(i)] (l) No state marshal may be removed except by order of the
128 commission for cause after due notice and hearing.

129 [(j)] (m) The commission, in consultation with the Judicial
130 Department, shall adopt rules as it deems necessary for conduct of its
131 internal affairs, including, but not limited to, rules that provide for: (1)
132 The provision of timely, consistent and reliable access to a state marshal
133 for persons applying for a restraining order or civil protection order
134 under chapter 815a; (2) the provision of services to persons with limited
135 English proficiency; (3) the provision of services to persons who are deaf
136 or hard of hearing; (4) service of process that is a photographic copy,
137 micrographic copy or other electronic image of an original document
138 that clearly and accurately copies such original document, as provided
139 in section 52-50a; and (5) timely payment, as described in section 4a-71,
140 from the Judicial Department to state marshals.

141 [(k)] (n) The commission shall adopt regulations, in accordance with
142 the provisions of chapter 54, for the application, examination, bonding
143 and investigation requirements for filling vacancies in the position of
144 state marshal.

145 [(l)] (o) The commission shall issue not less than quarterly
146 administrative bulletins to state marshals relating to topics concerning
147 service of process and legal execution. The subject matter of topics

148 contained in such bulletins shall include, but not be limited to: (1)
149 Changes to state law affecting the duties of state marshals; (2) topics that
150 refresh state marshals' knowledge in subject matter areas affecting their
151 duties; (3) topics concerning the safety of state marshals; (4) topics
152 concerning the professionalism of state marshals when interacting with
153 the public; and (5) topics relating to the nature of complaints filed
154 against state marshals with the State Marshal Commission.

155 (p) Not later than January 1, 2027, and annually thereafter, the State
156 Marshal Commission shall submit a report, in accordance with the
157 provisions of section 11-4a, to the joint standing committee of the
158 General Assembly having cognizance of matters relating to the
159 judiciary. Such report shall address and include the following: (1) State
160 marshal workforce and turnover data, including the number of state
161 marshals who resigned, retired or died in office during the preceding
162 period, and the number on voluntary inactive status and the duration of
163 such status; (2) the number of state marshals in each county and age
164 distribution by county; (3) state marshal recruitment and appointment
165 information, including the commission's recruitment plan, the number
166 of applicants, the number who passed or failed an examination
167 administered in the preceding period and demographics of any
168 appointments made in each county; (4) the proportion of state marshals
169 serving on a full-time basis, as defined in subsection (i) of this section,
170 versus those state marshals not serving on a full-time basis; (5) training
171 and professional development information, including summaries of the
172 training programs for new and current state marshals and any material
173 changes made in the preceding period; and (6) a summary of any
174 policies, rules or directives adopted or modified by the commission
175 during the preceding period.

176 ~~[(m)]~~ (q) The commission shall be within the Department of
177 Administrative Services [, provided] for administrative purposes only
178 and the commission shall have independent decision-making authority.

179 (r) Nothing in this section shall be construed to limit the authority or
180 responsibility of the commission to take actions necessary to implement

181 the provisions of this section.

182 Sec. 2. Section 6-38c of the 2026 supplement to the general statutes is
183 repealed and the following is substituted in lieu thereof (*Effective October*
184 *1, 2026*):

185 (a) There is established a State Marshals Advisory Board which shall
186 consist of twenty-four state marshals to advise and make
187 recommendations to the State Marshal Commission and to consider
188 matters referred to it from the commission. Annually, between
189 November first and November twentieth of each year, the state
190 marshals in each county shall elect from among the state marshals in
191 their county the following number of state marshals to serve on the
192 board: Hartford, New Haven and Fairfield counties, four state marshals;
193 New London and Litchfield counties, three state marshals; and Tolland,
194 Middlesex and Windham counties, two state marshals. State marshals
195 elected to serve on the board shall serve for a term of one year and may
196 be reelected. The State Marshals Advisory Board shall be the judge of
197 the county elections, returns and qualifications of its own members.

198 (b) The State Marshals Advisory Board shall adopt rules as the board
199 deems necessary for the conduct of [its] elections and internal affairs,
200 which rules shall continue in effect from year to year, as amended from
201 time to time. Such rules shall include procedures for (1) the
202 administration of county elections, and (2) the selection of a chairperson
203 and other officers, as may be necessary, from the members of the board
204 elected pursuant to subsection (a) of this section.

205 (c) Annually, in the month of December, the State Marshals Advisory
206 Board shall hold a meeting and select two state marshals to be appointed
207 as ex-officio members of the State Marshal Commission, in accordance
208 with the provisions of section 6-38b, as amended by this act, for a term
209 of one year or until a successor is appointed and has qualified. If any
210 vacancy occurs in such appointments, the State Marshals Advisory
211 Board shall appoint a state marshal to fill the remainder of the unexpired
212 term.

213 Sec. 3. Section 52-261 of the 2026 supplement to the general statutes
214 is repealed and the following is substituted in lieu thereof (*Effective*
215 *October 1, 2026*):

216 (a) Except as provided in subsection (b) of this section and section 52-
217 261a, each officer or person who serves process, summons or
218 attachments on behalf of: (1) An official of the state or any of its agencies,
219 boards or commissions, or any municipal official acting in his or her
220 official capacity, shall receive a fee of not more than fifty dollars for each
221 process served and an additional fee of fifty dollars for the second and
222 each subsequent service of such process, except that such officer or
223 person shall receive an additional fee of twenty dollars for each
224 subsequent service of such process at the same address or for
225 notification of the office of the Attorney General in dissolution and
226 postjudgment proceedings if a party or child is receiving public
227 assistance; and (2) any person, except a person described in subdivision
228 (1) of this subsection, shall receive a fee of not more than fifty dollars for
229 each process served and an additional fee of fifty dollars for the second
230 and each subsequent service of such process, except that such officer or
231 person shall receive an additional fee of twenty dollars for each
232 subsequent service of such process at the same address or for
233 notification of the office of the Attorney General in dissolution and
234 postjudgment proceedings if a party or child is receiving public
235 assistance. Each such officer or person shall also receive the fee set by
236 the Department of Administrative Services for state employees for each
237 mile of travel, subject to adjustment within thirty days of any revision
238 to the federal General Services Administration mileage reimbursement
239 rate, to be computed from the place where such officer or person
240 received the process to the place of service, and thence in the case of civil
241 process to the place of return. If more than one process is served on one
242 person at one time by any such officer or person, the total cost of travel
243 for the service shall be the same as for the service of one process only,
244 except, if an officer or person is requested by the court or required by
245 law to effectuate in-hand personal service, or for service pursuant to
246 subsection (h) of section 46b-15 or subsection (d) of section 46b-16a, such

247 officer or person shall receive the fee set by the Department of
248 Administrative Services for state employees for each mile of travel,
249 subject to adjustment within thirty days of any revision to the federal
250 General Services Administration mileage reimbursement rate, of each
251 round trip traveled while attempting to effectuate in-hand personal
252 service, to be computed from the place where the process was received
253 to the place of attempted service, and if multiple trips to effectuate
254 service are made, back to the place where process was received and then
255 to the place of the subsequent attempt at service, and thence in the case
256 of civil process to the place of return provided the officer or person shall
257 state in the return of service that in-hand personal service was requested
258 or required, or that in-hand service was made pursuant to subsection
259 (h) of section 46b-15 or subsection (d) of section 46b-16a, and that
260 multiple trips were necessary to effectuate in-hand personal service. The
261 officer or person requesting the receipt of such round trip travel shall
262 make out a bill reciting the dates, times and results of each trip the
263 officer or person traveled while attempting to effectuate in-hand
264 personal service. The officer or person requesting the receipt of such fees
265 for attempted round trip travel may only receive such fees from the
266 Judicial Department when ordered by the court or by law to effectuate
267 in-hand personal service and only when such in-hand personal service
268 is effectuated, when in-hand personal service of process is made
269 pursuant to subsection (h) of section 46b-15 or subsection (d) of section
270 46b-16a. Such payment from the Judicial Department of attempted
271 round trip travel for in-hand service of process may be limited to three
272 round trips, provided nothing in this section shall limit payment of a
273 greater amount from the Judicial Department to an officer or person
274 serving process. For service made pursuant to subsection (h) of section
275 46b-15 and subsection (d) of section 46b-16a, which was not effectuated
276 in-hand, regardless of any attempts to effectuate service in-hand, the
277 mileage fee shall be from the place where the process was received to
278 the place of service, and thence in the case of civil process to the place of
279 return. Where the court allows an applicant additional time to make
280 service under subsection (c) of section 46b-15 or subsection (e) of section
281 46b-16a, for purposes of calculating the mileage fee for multiple trips,

282 such extra time will be considered a continuation of the original
283 attempts at service. Each officer or person who serves process shall also
284 receive the moneys actually paid for town clerk's fees on the service of
285 process. Each officer or person who serves process shall also receive the
286 moneys actually paid for fees for the disclosure or search of records of
287 the Department of Motor Vehicles in connection with the service of
288 process. Any officer or person required to summon jurors by personal
289 service of a warrant to attend court shall receive for the first ten miles of
290 travel while so engaged, such mileage to be computed from the place
291 where such officer or person receives the process to the place of service,
292 twenty-five cents for each mile, and for each additional mile, ten cents.
293 For summoning any juror to attend court otherwise than by personal
294 service of the warrant, such officer or person shall receive only the sum
295 of fifty cents and actual disbursements necessarily expended by such
296 officer or person in making service thereof as directed. Notwithstanding
297 the provisions of this section, for summoning grand jurors, such officer
298 or person shall receive only such officer's or person's actual expenses
299 and such reasonable sum for services as are taxed by the court. The
300 following fees shall be allowed and paid: (A) For taking bail or bail
301 bond, one dollar; (B) for copies of writs and complaints, exclusive of
302 endorsements, one dollar per page, not to exceed a total amount of nine
303 hundred dollars in any particular matter; (C) for endorsements, fifty
304 cents per page or fraction thereof; (D) for service of a warrant for the
305 seizure of intoxicating liquors, or for posting and leaving notices after
306 the seizure, or for the destruction or delivery of any such liquors under
307 order of court, twenty dollars; (E) for the removal and custody of such
308 liquors so seized, reasonable expenses, and twenty dollars; (F) for the
309 levy of an execution, when the money is actually collected and paid
310 over, or the debt or a portion of the debt is secured by the officer, fifteen
311 per cent on the amount of the execution or portion thereof, provided the
312 minimum fee for such execution shall be fifty dollars; (G) on the levy of
313 an execution on real property and on application for sale of personal
314 property attached, to each appraiser, for each half day of actual service,
315 reasonable and customary expenses; (H) for causing an execution levied
316 on real property to be recorded, fees for travel, twenty dollars and costs;

317 (I) for services on an application for the sale of personal property
318 attached, or in selling mortgaged property foreclosed under a decree of
319 court, the same fees as for similar services on executions; (J) for
320 committing any person to a community correctional center, in civil
321 actions, the fee set by the Department of Administrative Services for
322 state employees for each mile of travel, from the place of the court to the
323 community correctional center; (K) for summoning and attending a jury
324 for reassessing damages or benefits on a highway, three dollars a day;
325 (L) for any recording for which the recording fee is not otherwise
326 prescribed by law, fifty dollars, costs and the fee set by the Department
327 of Administrative Services for state employees for each mile of travel;
328 and (M) for postage or international mailing costs incurred pursuant to
329 a court order, actual expenses. The court shall tax as costs a reasonable
330 amount for the care of property held by any officer under attachment or
331 execution. The officer serving any attachment or execution may claim
332 compensation for time and expenses of any person, in keeping, securing
333 or removing property taken thereon, provided such officer shall make
334 out a bill. The bill shall specify the labor done, and by whom, the time
335 spent, the travel, the money paid, if any, and to whom and for what. The
336 compensation for the services shall be reasonable and customary and
337 the amount of expenses and shall be taxed by the court with the costs.

338 (b) Each officer or person shall receive the following fees: (1) For
339 service and scheduling of an execution on a summary process judgment,
340 or a foreclosure ejectment, not more than one hundred fifty dollars and
341 the fee set by the Department of Administrative Services for state
342 employees for each mile of travel; (2) for removal under section 47a-42
343 of a defendant or other occupant bound by a summary process
344 judgment, and the possessions and personal effects of such defendant
345 or other occupant, not more than one hundred fifty dollars per hour and
346 the fee set by the Department of Administrative Services for state
347 employees for each mile of travel; (3) for removal and taking of an
348 inventory of possessions and personal effects of a defendant or other
349 occupant bound by a summary process judgment under section 47a-42a,
350 not more than one hundred fifty dollars per hour and the fee set by the

351 Department of Administrative Services for state employees for each
352 mile of travel; (4) for removal under section 49-22 of a defendant or other
353 occupant bound by a foreclosure judgment, and the possessions and
354 personal effects of such defendant or other occupant, not more than one
355 hundred fifty dollars per hour and the fee set by the Department of
356 Administrative Services for state employees for each mile of travel; and
357 (5) for any execution or ejection, the officer or person serving such
358 execution or ejection may claim compensation for time and expenses
359 of any mover, locksmith or any other individual, in keeping, securing or
360 removing property and the transportation incidental to such execution
361 [of] or ejection, provided such officer or person shall make out a bill.
362 The bill shall specify the labor done, and by whom, the time spent, the
363 travel, the money paid, if any, and to whom and for what.

364 Sec. 4. Section 6-38d of the 2026 supplement to the general statutes is
365 repealed and the following is substituted in lieu thereof (*Effective October*
366 *1, 2026*):

367 No state marshal shall (1) knowingly bill for, or receive fees for, work
368 that such state marshal did not actually perform, (2) allow another
369 person to serve process in the place of such state marshal, or (3)
370 knowingly make a false or illegal return of process. Any violation of this
371 section without good cause shall be sufficient for the convening of a
372 commission hearing concerning removal of the state marshal under
373 subsection [(i)] (l) of section 6-38b, as amended by this act.

374 Sec. 5. Subsection (c) of section 6-38f of the general statutes is repealed
375 and the following is substituted in lieu thereof (*Effective October 1, 2026*):

376 (c) Except as provided in subsection (a) of this section, for purposes
377 of the State Marshal Commission filling any vacancy in the position of
378 state marshal in any county in accordance with subsection [(g)] (i) of
379 section 6-38b, as amended by this act, the State Marshal Commission
380 shall not fill a vacancy in any county if the total number of state marshals
381 in such county is equal to or exceeds the number allowed under section
382 6-38.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>October 1, 2026</i>	6-38b
Sec. 2	<i>October 1, 2026</i>	6-38c
Sec. 3	<i>October 1, 2026</i>	52-261
Sec. 4	<i>October 1, 2026</i>	6-38d
Sec. 5	<i>October 1, 2026</i>	6-38f(c)

JUD *Joint Favorable Subst.*